## **HOUSE BILL No. 4793**

June 11, 1999, Introduced by Reps. Bob Brown, DeHart, Bovin, Basham, Thomas, Gieleghem, Lockwood and Lemmons and referred to the Committee on Tax Policy.

A bill to amend 1893 PA 206, entitled "The general property tax act," by amending section 7cc (MCL 211.7cc), as amended by 1996 PA 476.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 7cc. (1) A homestead is exempt from the tax levied by
- 2 a local school district for school operating purposes to the
- 3 extent provided under section 1211 of the revised school code,
- 4 Act No. 451 of the Public Acts of 1976, being section 380.1211
- 5 of the Michigan Compiled Laws 1976 PA 451, MCL 380.1211, if an
- 6 owner of that homestead claims an exemption as provided in this
- 7 section. Notwithstanding the tax day provided in section 2, the
- 8 status of property as a homestead shall be determined on the

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- 1 date an affidavit claiming an exemption is filed under subsection
- 2 + (2) AS OF DECEMBER 31 EACH YEAR.
- 3 (2) An owner of property may claim an exemption under this
- 4 section by filing an affidavit on or before May 1 FEBRUARY 1
- 5 with the local tax collecting unit in which the property is
- 6 located. The affidavit shall state that the property is owned
- 7 and occupied as a homestead by that owner of the property on the
- 8 date that the affidavit is signed AS OF THE IMMEDIATELY PRECED-
- 9 ING DECEMBER 1. The affidavit shall be on a form prescribed by
- 10 the department of treasury. Beginning in 1995, 1 copy of the
- 11 affidavit shall be retained by the owner, 1 copy shall be
- 12 retained by the local tax collecting unit until any appeal or
- 13 audit period under this act has expired, and 1 copy shall be for-
- 14 warded to the department of treasury pursuant to subsection (4),
- 15 together with all information submitted under subsection (22) for
- 16 a cooperative housing corporation. Beginning in 1995, the affi-
- 17 davit shall require the owner claiming the exemption to indicate
- 18 if that owner has claimed another exemption on property in this
- 19 state that is not rescinded. If the affidavit requires an owner
- 20 to include a social security number, that owner's number is
- 21 subject to the disclosure restrictions in Act No. 122 of the
- 22 Public Acts of 1941, being sections 205.1 to 205.31 of the
- 23 Michigan Compiled Laws 1941 PA 122, MCL 205.1 TO 205.31.
- 24 (3) A husband and wife who are required to file or who do
- 25 file a joint Michigan income tax return are entitled to not more
- 26 than 1 homestead exemption.

- 1 (4) Upon receipt of an affidavit filed under subsection (2)
- 2 and unless the claim is denied under subsection (6), the assessor
- 3 shall exempt the property from the collection of the tax levied
- 4 by a local school district for school operating purposes to the
- 5 extent provided under section 1211 of Act No. 451 of the Public
- 6 Acts of 1976 THE REVISED SCHOOL CODE, 1976 PA 451, MCL 380.1211,
- 7 as provided in subsection (1) until December 31 of the year in
- 8 which the property is transferred or is no longer a homestead as
- 9 defined in section 7dd. The local tax collecting unit shall for-
- 10 ward copies of affidavits to the department of treasury according
- 11 to a schedule prescribed by the department of treasury.
- 12 (5) Not more than 90 days after exempted property is no
- 13 longer used as a homestead by the owner claiming an exemption,
- 14 that owner shall rescind the claim of exemption by filing with
- 15 the local tax collecting unit a rescission form prescribed by the
- 16 department of treasury. Beginning October 1, 1994, an owner who
- 17 fails to file a rescission as required by this subsection is
- 18 subject to a penalty of \$5.00 per day for each separate failure
- 19 beginning after the 90 days have elapsed, up to a maximum of
- 20 \$200.00. This penalty shall be collected under Act No. 122 of
- 21 the Public Acts of 1941 1941 PA 122, MCL 205.1 TO 205.31, and
- 22 shall be deposited in the state school aid fund established in
- 23 section 11 of article IX of the state constitution of 1963. This
- 24 penalty may be waived by the department of treasury.
- 25 (6) If the assessor of the local tax collecting unit
- 26 believes that the property for which an exemption is claimed is
- 27 not the homestead of the owner claiming the exemption, effective

- 1 for taxes levied after 1994 the assessor may deny a new or
- 2 existing claim by notifying the owner and the department of trea-
- 3 sury in writing of the reason for the denial and advising the
- 4 owner that the denial may be appealed to the department of trea-
- 5 sury within 35 days after the date of the notice. The denial
- 6 shall be made on a form prescribed by the department of
- 7 treasury. If the assessor of the local tax collecting unit
- 8 believes that the property for which the exemption is claimed is
- 9 not the homestead of the owner claiming the exemption, for taxes
- 10 levied in 1994 the assessor may send a recommendation for denial
- 11 for any affidavit that is forwarded to the department of treasury
- 12 stating the reasons for the recommendation. If the assessor of
- 13 the local tax collecting unit believes that the property for
- 14 which the exemption is claimed is not the homestead of the owner
- 15 claiming the exemption and has not denied the claim, for taxes
- 16 levied after 1994 the assessor shall include a recommendation for
- 17 denial with any affidavit that is forwarded to the department of
- 18 treasury or, for an existing claim, shall send a recommendation
- 19 for denial to the department of treasury, stating the reasons for
- 20 the recommendation.
- 21 (7) The department of treasury shall determine if the prop-
- 22 erty is the homestead of the owner claiming the exemption. The
- 23 department of treasury may review the validity of exemptions for
- 24 the current calendar year and for the 3 immediately preceding
- 25 calendar years. If the department of treasury determines that
- 26 the property is not the homestead of the owner claiming the
- 27 exemption, the department shall send a notice of that

- 1 determination to the local tax collecting unit and to the owner
- 2 of the property claiming the exemption, indicating that the claim
- 3 for exemption is denied, stating the reason for the denial, and
- 4 advising the owner claiming the exemption of the right to appeal
- 5 the determination to the department of treasury and what those
- 6 rights of appeal are. The department of treasury may issue a
- 7 notice denying a claim if an owner fails to respond within 30
- 8 days of receipt of a request for information from that
- 9 department. An owner may appeal the denial of a claim of exemp-
- 10 tion to the department of treasury within 35 days of receipt of
- 11 the notice of denial. An appeal to the department of treasury
- 12 shall be conducted according to the provisions for an informal
- 13 conference in section 21 of Act No. 122 of the Public Acts of
- 14 1941, being section 205.21 of the Michigan Compiled Laws 1941 PA
- 15 122, MCL 205.21. Within 10 days after acknowledging an appeal of
- 16 a denial of a claim of exemption, the department of treasury
- 17 shall notify the assessor and the treasurer for the county in
- 18 which the property is located that an appeal has been filed.
- 19 Upon receipt of a notice that the department of treasury has
- 20 denied a claim for exemption, the assessor shall remove the
- 21 exemption of the property and, if the tax roll is in the local
- 22 tax collecting unit's possession, amend the tax roll to reflect
- 23 the denial and the local treasurer shall issue a corrected tax
- 24 bill for previously unpaid taxes with interest and penalties com-
- 25 puted based on the interest and penalties that would have accrued
- 26 from the date the taxes were originally levied if there had not
- 27 been an exemption. If the tax roll is in the county treasurer's

- 1 possession, the tax roll shall be amended to reflect the denial
- 2 and the county treasurer shall prepare and submit a supplemental
- 3 tax bill for any additional taxes, together with any interest and
- 4 penalties. BECAUSE NEW ACTIVITIES ADDING AN INCREASED LEVEL OF
- 5 SERVICES REQUIRED BY EXISTING LAW HAVE BEEN MANDATED SUBJECT TO
- 6 SECTION 30 OF ARTICLE IX OF THE STATE CONSTITUTION OF 1963, THIS
- 7 STATE SHALL REIMBURSE A LOCAL TAX COLLECTING UNIT OR COUNTY FOR
- 8 ALL COSTS INCURRED IN RESCINDING AN EXEMPTION AND ISSUING A COR-
- 9 RECTED TAX BILL PURSUANT TO THIS SUBSECTION. For taxes levied in
- 10 1994 only, the county treasurer shall waive any interest and pen-
- 11 alties due if the owner pays the supplemental tax bill not more
- 12 than 30 days after the owner receives the supplemental tax bill.
- 13 Interest and penalties shall not be assessed for any period
- 14 before February 14, 1995. However, if the property has been
- 15 transferred to a bona fide purchaser before additional taxes were
- 16 billed to the seller as a result of the denial of a claim for
- 17 exemption, the taxes, interest, and penalties shall not be billed
- 18 to the bona fide purchaser, and the local tax collecting unit if
- 19 the local tax collecting unit has possession of the tax roll or
- 20 the county treasurer if the county has possession of the tax roll
- 21 shall notify the department of treasury of the amount of tax due
- 22 and interest through the date of that notification. The depart-
- 23 ment of treasury shall then assess the owner who claimed the
- 24 homestead property tax exemption for the tax and interest plus
- 25 penalty accruing as a result of the denial of the claim for
- 26 exemption, if any, as for unpaid taxes provided under Act
- 27 No. 122 of the Public Acts of 1941 1941 PA 122, MCL 205.1 TO

- 1 205.31, and shall deposit any tax, interest, or penalty collected
- 2 into the state school aid fund.
- 3 (8) An owner may appeal a final decision of the department
- 4 of treasury to the residential and small claims division of the
- 5 Michigan tax tribunal within 35 days of that decision. An asses-
- 6 sor may appeal a final decision of the department of treasury to
- 7 the residential and small claims division of the Michigan tax
- 8 tribunal within 35 days of that decision if the assessor denied
- 9 the exemption under subsection (6), or, for taxes levied in 1994
- 10 only, the assessor forwarded a recommendation for denial to the
- 11 department of treasury under subsection (6). An owner is not
- 12 required to pay the amount of tax in dispute in order to appeal a
- 13 denial of a claim of exemption to the department of treasury or
- 14 to receive a final determination of the residential and small
- 15 claims division of the Michigan tax tribunal. However, interest
- 16 and penalties except as provided in subsection (7), if any, shall
- 17 accrue and be computed based on the interest and penalties that
- 18 would have accrued from the date the taxes were originally levied
- 19 as if there had not been an exemption.
- 20 (9) An affidavit filed by an owner for a homestead rescinds
- 21 all previous exemptions filed by that owner for any other
- 22 homestead. The department of treasury shall notify the assessor
- 23 of the local tax collecting unit in which the property for which
- 24 a previous exemption was claimed is located that the previous
- 25 exemption is rescinded by the subsequent affidavit. Upon receipt
- 26 of notice that an exemption is rescinded, the assessor of the
- 27 local tax collecting unit shall remove the exemption effective

- 1 December 31 of the year in which the property is transferred or
- 2 is no longer a homestead as defined in section 7dd. The assessor
- 3 of the local tax collecting unit in which that property is
- 4 located shall notify the treasurer in possession of the tax roll
- 5 for a year for which the exemption is rescinded. If the tax roll
- 6 is in the local tax collecting unit's possession, the tax roll
- 7 shall be amended to reflect the rescission and the local trea-
- 8 surer shall prepare and issue a corrected tax bill for previously
- 9 unpaid taxes with interest and penalties computed based on the
- 10 interest and penalties that would have accrued from the date the
- 11 taxes were originally levied if there had not been an exemption
- 12 for that year. If the tax roll is in the county treasurer's pos-
- 13 session, the tax roll shall be amended to reflect the rescission
- 14 and the county treasurer shall prepare and submit a supplemental
- 15 tax bill for any additional taxes, together with any interest and
- 16 penalties. However, if the property has been transferred to a
- 17 bona fide purchaser, the taxes, interest, and penalties shall not
- 18 be billed to the bona fide purchaser, and the local tax collect-
- 19 ing unit if the local tax collecting unit has possession of the
- 20 tax roll or the county treasurer if the county has possession of
- 21 the tax roll shall notify the department of treasury of the
- 22 amount of tax due and interest through the date of that
- 23 notification. The department of treasury shall then assess the
- 24 owner who received the homestead property tax exemption when the
- 25 property was not a homestead as defined in section 7dd for the
- 26 tax and interest plus penalty accruing, if any, as for unpaid
- 27 taxes provided under Act No. 122 of the Public Acts of 1941

- 1 1941 PA 122, MCL 205.1 TO 205.31, and shall deposit any tax,
- 2 interest, or penalty collected into the state school aid fund.
- 3 (10) An owner of property for which a claim of exemption is
- 4 rescinded may appeal that rescission with either the July or
- 5 December board of review in either the year for which the exemp-
- 6 tion is rescinded or in the immediately succeeding year. If an
- 7 appeal of a rescission of a claim for exemption is received not
- 8 later than 5 days prior to the date of the December board of
- 9 review, the local tax collecting unit shall convene a December
- 10 board of review and consider the appeal pursuant to this section
- 11 and section 53b. An owner of property for which a claim of
- 12 exemption is rescinded may appeal the decision of the board of
- 13 review to the residential and small claims division of the
- 14 Michigan tax tribunal within 35 days of that decision.
- 15 (11) If the homestead is part of a unit in a multiple-unit
- 16 dwelling or a dwelling unit in a multiple-purpose structure, an
- 17 owner shall claim an exemption for only that portion of the total
- 18 taxable value of the property used as the homestead of that owner
- 19 in a manner prescribed by the department of treasury. If a por-
- 20 tion of a parcel for which the owner claims an exemption is used
- 21 for a purpose other than as a homestead, the owner shall claim an
- 22 exemption for only that portion of the taxable value of the prop-
- 23 erty used as the homestead of that owner in a manner prescribed
- 24 by the department of treasury.
- 25 (12) When a county register of deeds records a transfer of
- 26 ownership of a property, he or she shall notify the local tax

- 1 collecting unit in which the property is located of the
- 2 transfer.
- 3 (13) The department of treasury shall make available the
- 4 affidavit forms and the forms to rescind an exemption, which may
- 5 be on the same form, to all city and township assessors, county
- 6 equalization officers, county registers of deeds, and closing
- 7 agents. A person who prepares a closing statement for the sale
- 8 of property shall provide affidavit and rescission forms to the
- 9 buyer and seller at the closing and, if requested by the buyer or
- 10 seller after execution by the buyer or seller, shall file the
- 11 forms with the local tax collecting unit in which the property is
- 12 located. If a closing statement preparer fails to provide home-
- 13 stead exemption affidavit and rescission forms to the buyer and
- 14 seller, or fails to file the affidavit and rescission forms with
- 15 the local tax collecting unit if requested by the buyer or
- 16 seller, the buyer may appeal to the department of treasury within
- 17 30 days of notice to the buyer that an exemption was not
- 18 recorded. If the department of treasury determines that the
- 19 buyer qualifies for the exemption, the department of treasury
- 20 shall notify the assessor of the local tax collecting unit that
- 21 the exemption is granted and the assessor of the local tax col-
- 22 lecting unit or, if the tax roll is in the possession of the
- 23 county treasurer, the county treasurer shall correct the tax roll
- 24 to reflect the exemption. This subsection does not create a
- 25 cause of action at law or in equity against a closing statement
- 26 preparer who fails to provide homestead exemption affidavit and
- 27 rescission forms to a buyer and seller or who fails to file the

- 1 affidavit and rescission forms with the local tax collecting unit
- 2 when requested to do so by the buyer or seller.
- 3 (14) An owner who owned and occupied a homestead on May 1
- 4 DECEMBER 31 for which the exemption was not on the tax roll may
- 5 file an appeal with the July board of review in the year for
- 6 which the exemption was claimed or the immediately succeeding
- 7 year or with the December board of review in the year for which
- 8 the exemption was claimed or the immediately succeeding year. If
- 9 an appeal of a claim for exemption that was not on the tax roll
- 10 is received not later than 5 days prior to the date of the
- 11 December board of review, the local tax collecting unit shall
- 12 convene a December board of review and consider the appeal pursu-
- 13 ant to this section and section 53b.
- 14 (15) In 1994 only, an owner who owns and occupies a home-
- 15 stead after May 1 and before October 3 for which an affidavit was
- 16 not filed in 1994 may file an affidavit as provided in subsection
- 17 (2) not later than October 3, 1994. Upon receipt, the assessor
- 18 shall exempt the property from 50% of the number of mills levied
- 19 in 1994 under section 1211 of Act No. 451 of the Public Acts of
- **20** 1976 THE REVISED SCHOOL CODE, 1976 PA 451, MCL 380.1211, from
- 21 which homesteads are exempt, not to exceed 50% of the total
- 22 number of mills from which homesteads are exempt in 1994, on the
- 23 December tax roll. If there is not a December levy of the tax
- 24 under section 1211 of Act No. 451 of the Public Acts of 1976
- 25 THE REVISED SCHOOL CODE, 1976 PA 451, MCL 380.1211, the owner may
- 26 appear in person or by mail before the December board of review
- 27 and obtain a rebate as provided in section 53b of 50% of the

- 1 number of mills levied in 1994 under section 1211 of Act No. 451
- 2 of the Public Acts of 1976 THE REVISED SCHOOL CODE, 1976 PA 451,
- 3 MCL 380.1211, from which homesteads are exempt, not to exceed 50%
- 4 of the total number of mills from which homesteads are exempt in
- 5 1994. If an affidavit is not filed as provided in this subsec-
- 6 tion, the owner may appear in person or by mail before the July
- 7 or December board of review in 1994 or the July or December board
- 8 of review in 1995 and obtain a rebate of 50% of the number of
- 9 mills levied in 1994 under section 1211 of Act No. 451 of the
- 10 Public Acts of 1976 THE REVISED SCHOOL CODE, 1976 PA 451, MCL
- 11 380.1211, from which homesteads are exempt, not to exceed 50% of
- 12 the total number of mills from which homesteads are exempt in
- 13 1994. This subsection does not apply unless the 1994 assessment
- 14 of the property is based on the valuation of a homestead or a
- 15 portion of a structure that has become a homestead. An affidavit
- 16 filed under this subsection is subject to all the provisions of
- 17 this section.
- 18 (16) An owner who owns and occupies a homestead for which
- 19 the exemption was on the tax roll in 1995 and each year after
- 20 1995 and for which an exemption was not on the tax roll in 1994
- 21 may appeal to the department of treasury before December 31, 1997
- 22 to have an exemption placed on the 1994 tax roll if all of the
- 23 following conditions are satisfied:
- 24 (a) The owner owned and occupied that homestead on May 1,
- 25 1994 or the owner owned and occupied that homestead after May 1,
- 26 1994 but before October 3, 1994.

- 1 (b) If a claim of exemption was denied in 1994, the owner
- 2 did not timely appeal that denial as provided in this section.
- 3 (c) The owner has owned and occupied that homestead since
- **4** 1994.
- 5 (17) If the department of treasury grants a claim of exemp-
- 6 tion for 1994 under subsection (16), the county treasurer with
- 7 possession of the tax roll being adjusted shall amend the 1994
- 8 tax roll to reflect the exemption and shall issue a corrected tax
- 9 bill as follows:
- 10 (a) If the owner owned and occupied that homestead on May 1,
- 11 1994, that homestead is exempt from the tax levied in 1994 for
- 12 school operating purposes to the extent provided under
- 13 section 1211 of Act No. 451 of the Public Acts of 1976 THE
- 14 REVISED SCHOOL CODE, 1976 PA 451, MCL 380.1211, pursuant to
- 15 subsection (1).
- 16 (b) If the owner owned and occupied that homestead after May
- 17 1, 1994 but before October 3, 1994, that homestead is exempt from
- 18 50% of the number of mills levied in 1994 under section 1211 of
- 19 Act No. 451 of the Public Acts of 1976 pursuant to
- 20 subsection (14) THE REVISED SCHOOL CODE, 1976 PA 451, MCL
- **21** 380.1211.
- 22 (18) If the department of treasury denies a claim of exemp-
- 23 tion for 1994 under subsection (16), an owner may appeal that
- 24 denial to the residential and small claims division of the
- 25 Michigan tax tribunal within 35 days of that denial.
- 26 (19) If the assessor or treasurer of the local tax
- 27 collecting unit believes that the department of treasury

- 1 erroneously denied a claim for exemption, the assessor or
- 2 treasurer may submit written information supporting the owner's
- 3 claim for exemption to the department of treasury within 35 days
- 4 of the owner's receipt of the notice denying the claim for
- 5 exemption. If, after reviewing the information provided, the
- 6 department of treasury determines that the claim for exemption
- 7 was erroneously denied, the department of treasury shall grant
- 8 the exemption and the tax roll shall be amended to reflect the
- 9 exemption.
- 10 (20) If granting the exemption under this section results in
- 11 an overpayment of the tax, a rebate, including any interest paid,
- 12 shall be made to the taxpayer by the local tax collecting unit if
- 13 the local tax collecting unit has possession of the tax roll or
- 14 by the county treasurer if the county has possession of the tax
- 15 roll within 30 days of the date the exemption is granted. The
- 16 rebate shall be without interest.
- 17 (21) If an exemption under this section is erroneously
- 18 granted, an owner may request in writing that the department of
- 19 treasury withdraw the exemption. If an owner requests that an
- 20 exemption be withdrawn, the department of treasury shall issue an
- 21 order notifying the local assessor that the exemption issued
- 22 under this section has been denied based on the owner's request.
- 23 If an exemption is withdrawn, the property that had been subject
- 24 to that exemption shall be immediately placed on the tax roll by
- 25 the local tax collecting unit if the local tax collecting unit
- 26 has possession of the tax roll or by the county treasurer if the
- 27 county has possession of the tax roll as though the exemption had

- 1 not been granted. A corrected tax bill shall be issued for the
- 2 tax year being adjusted by the local tax collecting unit if the
- 3 local tax collecting unit has possession of the tax roll or by
- 4 the county treasurer if the county has possession of the tax
- 5 roll. If an owner requests that an exemption under this section
- 6 be withdrawn before that owner is contacted in writing by either
- 7 the local assessor or the department of treasury regarding that
- 8 owner's eligibility for the exemption and that owner pays the
- 9 corrected tax bill issued under this subsection within 30 days
- 10 after the corrected tax bill is issued, that owner is not liable
- 11 for any penalty or interest on the additional tax. An owner who
- 12 pays a corrected tax bill issued under this subsection more than
- 13 30 days after the corrected tax bill is issued is liable for the
- 14 penalties and interest that would have accrued if the exemption
- 15 had not been granted from the date the taxes were originally
- 16 levied.
- 17 (22) For tax years beginning on and after January 1, 1994, a
- 18 cooperative housing corporation is entitled to a full or partial
- 19 exemption under this section for the tax year in which the coop-
- 20 erative housing corporation files all of the following with the
- 21 local tax collecting unit in which the cooperative housing corpo-
- 22 ration is located if filed on or before -May 1 FEBRUARY 1 of the
- 23 tax year, or for the tax year following the year in which all of
- 24 the following are filed if filed after  $\frac{\text{May 1}}{\text{May 1}}$  FEBRUARY 1 of the
- 25 tax year:
- 26 (a) An affidavit form.

- 1 (b) A statement of the total number of units owned by the
- 2 cooperative housing corporation and occupied as the principal
- 3 residence of a tenant stockholder as of the date of the filing
- 4 under this subsection.
- 5 (c) A list that includes the name, address, and social
- 6 security number of each tenant stockholder of the cooperative
- 7 housing corporation occupying a unit in the cooperative housing
- 8 corporation as his or her principal residence as of the date of
- 9 the filing under this subsection.
- 10 (d) A statement of the total number of units of the coopera-
- 11 tive housing corporation on which an exemption under this section
- 12 was claimed and that were transferred in the tax year immediately
- 13 preceding the tax year in which the filing under this section was
- **14** made.