

## **HOUSE BILL No. 4845**

September 23, 1999, Introduced by Reps. Wojno, Mans, Schauer, Thomas, Faunce, Garcia, Gosselin, Rivet, Hale, Basham, Bob Brown and Jacobs and referred to the Committee on Tax Policy.

A bill to amend 1974 PA 198, entitled

"An act to provide for the establishment of plant rehabilitation districts and industrial development districts in local governmental units; to provide for the exemption from certain taxes; to levy and collect a specific tax upon the owners of certain facilities; to provide for the disposition of the tax; to provide for the obtaining and transferring of an exemption certificate and to prescribe the contents of those certificates; to prescribe the powers and duties of the state tax commission and certain officers of local governmental units; and to provide penalties,"

by amending section 9 (MCL 207.559), as amended by 1996 PA 513.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 9. (1) The legislative body of the local governmental
- 2 unit, in its resolution approving an application, shall set forth
- 3 a finding and determination that the granting of the industrial
- 4 facilities exemption certificate, considered together with the
- 5 aggregate amount of industrial facilities exemption certificates
- 6 previously granted and currently in force, shall not have the
- 7 effect of substantially impeding the operation of the local

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- 1 governmental unit or impairing the financial soundness of a
- 2 taxing unit that levies an ad valorem property tax in the local
- 3 governmental unit in which the facility is located or to be
- 4 located. If the state equalized valuation of property proposed
- 5 to be exempt pursuant to an application under consideration, con-
- 6 sidered together with the aggregate state equalized valuation of
- 7 property exempt under certificates previously granted and cur-
- 8 rently in force, exceeds 5% of the state equalized valuation of
- 9 the local governmental unit, the commission, with the approval of
- 10 the state treasurer, shall make a separate finding and shall
- 11 include a statement in the order approving the industrial facili-
- 12 ties exemption certificate that exceeding that amount shall not
- 13 have the effect of substantially impeding the operation of the
- 14 local governmental unit or impairing the financial soundness of
- 15 an affected taxing unit.
- 16 (2) Except for an application for a speculative building,
- 17 which is governed by subsection (4), the legislative body of the
- 18 local governmental unit shall not approve an application and the
- 19 commission shall not grant an industrial facilities exemption
- 20 certificate unless the applicant complies with all of the follow-
- 21 ing requirements:
- 22 (a) The commencement of the restoration, replacement, or
- 23 construction of the facility occurred not earlier than 12 months
- 24 before the filing of the application for the industrial facili-
- 25 ties exemption certificate. If the application is not filed
- 26 within the 12-month period, the application may be filed within
- 27 the succeeding 12-month period and the industrial facilities

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- 1 exemption certificate shall in this case expire 1 year earlier
- 2 than it would have expired if the application had been timely
- 3 filed. This subdivision does not apply for applications filed
- 4 with the local governmental unit after December 31, 1983.
- **5** (b) For applications made after December 31, 1983, the pro-
- 6 posed facility shall be located within a plant rehabilitation
- 7 district or industrial development district that was duly estab-
- 8 lished in a local governmental unit eligible under this act to
- 9 establish a district and that was established upon a request
- 10 filed or by the local governmental unit's own initiative taken
- 11 before the commencement of the restoration, replacement, or con-
- 12 struction of the facility.
- (c) For applications made after December 31, 1983, the com-
- 14 mencement of the restoration, replacement, or construction of the
- 15 facility occurred not earlier than 6 months before the filing of
- 16 the application for the industrial facilities exemption
- 17 certificate.
- 18 (d) The application relates to a construction, restoration,
- 19 or replacement program that when completed constitutes a new or
- 20 replacement facility within the meaning of this act and that
- 21 shall be situated within a plant rehabilitation district or
- 22 industrial development district duly established in a local gov-
- 23 ernmental unit eligible under this act to establish the
- 24 district.
- 25 (e) Completion of the facility is calculated to, and will at
- 26 the time of issuance of the certificate have the reasonable
- 27 likelihood to create employment, retain employment, prevent a

- $oldsymbol{1}$  loss of employment, or produce energy in the community in which
- 2 the facility is situated.
- 3 (f) Completion of the facility shall not have the effect of
- 4 transferring employment from 1 or more local governmental units
- 5 of this state to the local governmental unit in which the facil-
- 6 ity is to be located, except that this restriction does not pre-
- 7 vent the granting of a certificate if the legislative body of
- 8 each local governmental unit from which employment is to be
- 9 transferred consents by resolution to the granting of the
- 10 certificate. THIS SUBDIVISION DOES NOT APPLY TO A FACILITY THAT
- 11 IS LOCATING IN AN INDUSTRIAL DEVELOPMENT DISTRICT THAT WAS ESTAB-
- 12 LISHED IN FEBRUARY 1997 AND IN A PLANT REHABILITATION DISTRICT
- 13 THAT WAS ESTABLISHED IN APRIL 1999 BY A CITY WITH A POPULATION OF
- 14 MORE THAN 130,000 AND LESS THAN 150,000. If the local governmen-
- 15 tal unit does not give its consent, a copy of the resolution of
- 16 denial showing reasons for the denial shall be filed within 20
- 17 days after adoption with the department of consumer and industry
- 18 services.
- 19 (g) Completion of the facility does not constitute merely
- 20 the addition of machinery and equipment for the purpose of
- 21 increasing productive capacity but rather is primarily for the
- 22 purpose and will primarily have the effect of restoration,
- 23 replacement, or updating the technology of obsolete industrial
- 24 property. An increase in productive capacity, even though sig-
- 25 nificant, is not an impediment to the issuance of an industrial
- 26 facilities exemption certificate if other criteria in this

- 1 section and act are met. This subdivision does not apply to a
  2 new facility.
- 3 (h) The provisions of subdivision (c) do not apply to a new
- 4 facility located in an existing industrial development district
- 5 owned by a person who filed an application for an industrial
- 6 facilities exemption certificate in April of 1992 if the applica-
- 7 tion was approved by the local governing body and was denied by
- 8 the state tax commission in April of 1993.
- 9 (i) The provisions of subdivisions (b) and (c) and
- 10 section 4(3) do not apply to 1 or more of the following:
- 11 (i) A facility located in an industrial development district
- 12 owned by a person who filed an application for an industrial
- 13 facilities exemption certificate in October 1995 for construction
- 14 that was commenced in July 1992 in a district that was estab-
- 15 lished by the legislative body of the local governmental unit in
- 16 July 1994. An industrial facilities exemption certificate
- 17 described in this subparagraph shall expire as provided in sec-
- **18** tion 16(3).
- 19 (ii) A facility located in an industrial development dis-
- 20 trict that was established in January 1994 and was owned by a
- 21 person who filed an application for an industrial facilities
- 22 exemption certificate in February 1994 if the personal property
- 23 and real property portions of the application were approved by
- 24 the legislative body of the local governmental unit and the per-
- 25 sonal property portion of the application was approved by the
- 26 state tax commission in December 1994 and the real property
- 27 portion of the application was denied by the state tax commission

- 1 in December 1994. An industrial facilities exemption certificate
- 2 described in this subparagraph shall expire as provided in sec-
- 3 tion 16(3).
- 4 (iii) A facility located in an industrial development dis-
- 5 trict that was established in December 1995 and was owned by a
- 6 person who filed an application for an industrial facilities
- 7 exemptions certificate in November or December 1995 for construc-
- 8 tion that was commenced in September 1995.
- 9 (j) The provisions of subdivision (c) do not apply to any of
- 10 the following:
- 11 (i) A new facility located in an existing industrial devel-
- 12 opment district owned by a person who filed an application for an
- 13 industrial facilities exemption certificate in October 1993 if
- 14 the application was approved by the legislative body of the local
- 15 governmental unit and the real property portion of the applica-
- 16 tion was denied by the state tax commission in December 1993.
- 17 (ii) A new facility located in an existing industrial devel-
- 18 opment district owned by a person who filed an application for an
- 19 industrial facilities exemption certificate in September 1993 if
- 20 the personal property portion of the application was approved by
- 21 the legislative body of the local governmental unit and the real
- 22 property portion of the application was denied by the legislative
- 23 body of the local governmental unit in October 1993 and subse-
- 24 quently approved by the legislative body of the local governmen-
- 25 tal unit in September 1994.
- 26 (iii) A facility located in an existing industrial
- 27 development district owned by a person who filed an application

- 1 for an industrial facilities exemption certificate in August 1993
- 2 if the application was approved by the local governmental unit in
- 3 September 1993 and the application was denied by the state tax
- 4 commission in December 1993.
- 5 (iv) A facility located in an existing industrial develop-
- 6 ment district occupied by a person who filed an application for
- 7 an industrial facilities exemption certificate in June of 1995 if
- 8 the application was approved by the legislative body of the local
- 9 governmental unit in October of 1995 for construction that was
- 10 commenced in November or December of 1994.
- 11 (v) A facility located in an existing industrial development
- 12 district owned by a person who filed an application for an indus-
- 13 trial facilities exemption certificate in June of 1995 if the
- 14 application was approved by the legislative body of the local
- 15 governmental unit in July of 1995 and the personal property por-
- 16 tion of the application was approved by the state tax commission
- **17** in November of 1995.
- 18 (3) If the replacement facility when completed will not be
- 19 located on the same premises or contiguous premises as the obso-
- 20 lete industrial property, then the applicant shall make provision
- 21 for the obsolete industrial property by demolition, sale, or
- 22 transfer to another person with the effect that the obsolete
- 23 industrial property shall within a reasonable time again be
- 24 subject to assessment and taxation under the general property tax
- 25 act, Act No. 206 of the Public Acts of 1893, being sections
- 26 211.1 to 211.157 of the Michigan Compiled Laws 1893 PA 206, MCL
- 27 211.1 TO 211.157, or be used in a manner consistent with the

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- 1 general purposes of this act, subject to approval of the
- 2 commission.
- **3** (4) The legislative body of the local governmental unit
- 4 shall not approve an application and the commission shall not
- 5 grant an industrial facilities exemption certificate that applies
- 6 to a speculative building unless the speculative building is or
- 7 is to be located in a plant rehabilitation district or industrial
- 8 development district duly established by a local governmental
- 9 unit eligible under this act to establish a district; the specu-
- 10 lative building was constructed less than 9 years before the
- 11 filing of the application for the industrial facilities exemption
- 12 certificate; the speculative building has not been occupied since
- 13 completion of construction; and the speculative building other-
- 14 wise qualifies under subsection (2)(e) and (f) for an industrial
- 15 facilities exemption certificate. An industrial facilities
- 16 exemption certificate granted under this subsection shall expire
- 17 as provided in section 16(3).
- 18 (5) Not later than September 1, 1989, the commission shall
- 19 provide to all local assessing units the name, address, and tele-
- 20 phone number of the person on the commission staff responsible
- 21 for providing procedural information concerning this act. After
- 22 October 1, 1989, a local unit of government shall notify each
- 23 prospective applicant of this information in writing.
- 24 (6) Notwithstanding any other provision of this act, if on
- 25 December 29, 1986 a local governmental unit passed a resolution
- 26 approving an exemption certificate for 10 years for real and
- 27 personal property but the commission did not receive the

- 1 application until 1992 and the application was not made complete
- 2 until 1995, then the commission shall issue, for that property,
- 3 an industrial facilities exemption certificate that begins
- 4 December 30, 1987 and ends December 30, 1997. The facility
- 5 described in this subsection shall be taxed under this act as if
- 6 it was granted an industrial facilities exemption certificate on
- 7 December 30, 1987.
- **8** (7) Notwithstanding any other provision of this act, if a
- 9 local governmental unit passed a resolution approving an indus-
- 10 trial facilities exemption certificate for a new facility on July
- 11 8, 1991 but rescinded that resolution and passed a resolution
- 12 approving an industrial facilities exemption certificate for that
- 13 same facility as a replacement facility on October 21, 1996, the
- 14 commission shall issue for that property an industrial facilities
- 15 exemption certificate that begins December 30, 1991 and ends
- 16 December 2003. The replacement facility described in this sub-
- 17 section shall be taxed under this act as if it was granted an
- 18 industrial facilities exemption certificate on December 30,
- **19** 1991.