

## **HOUSE BILL No. 5294**

February 3, 2000, Introduced by Rep. Minore and referred to the Committee on Tax Policy.

A bill to amend 1975 PA 228, entitled "Single business tax act," by amending sections 4, 9, 31, and 73 (MCL 208.4, 208.9, 208.31, and 208.73), sections 4 and 31 as amended by 1999 PA 115, section 9 as amended by 1998 PA 539, and section 73 as amended by 1995 PA 80.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 4. (1) "Casual transaction" means a transaction made
- 2 or engaged in other than in the ordinary course of repeated and
- 3 successive transactions of a like character, except that a trans-
- 4 action made or engaged in by a person that is incidental to that
- 5 person's regular business activity is a business activity within
- 6 the meaning of this act.
  - (2) "Commissioner" means the state commissioner of revenue.

05126′99 RJA

- 1 (3) Except as otherwise provided in this section,
- 2 "compensation" means all wages, salaries, fees, bonuses,
- 3 commissions, or other payments made in the taxable year on behalf
- 4 of or for the benefit of employees, officers, or directors of the
- 5 taxpayers. Compensation includes, but is not limited to, pay-
- 6 ments that are subject to or specifically exempt or excepted from
- 7 withholding under sections 3401 to 3406 of the internal revenue
- 8 code. Compensation also includes, on a cash or accrual basis
- 9 consistent with the taxpayer's method of accounting for federal
- 10 income tax purposes, payments to state and federal unemployment
- 11 compensation funds, payments under the federal insurance contri-
- 12 bution act and similar social insurance programs, payments,
- 13 including self-insurance, for worker's compensation insurance,
- 14 payments to individuals not currently working, payments to depen-
- 15 dents and heirs of individuals because of current or former labor
- 16 services rendered by those individuals, payments to a pension,
- 17 retirement, or profit sharing plan, and payments for insurance
- 18 for which employees are the beneficiaries, including payments
- 19 under health and welfare and noninsured benefit plans and pay-
- 20 ments of fees for the administration of health and welfare and
- 21 noninsured benefit plans. Compensation does not include any of
- 22 the following:
- (a) Discounts on the price of the taxpayer's merchandise or
- 24 services sold to the taxpayer's employees, officers, or directors
- 25 that are not available to other customers.
- 26 (b) Payments to an independent contractor.

- 1 (c) For tax years beginning after December 31, 1994,
- 2 payments to state and federal unemployment compensation funds.
- **3** (d) For tax years beginning after December 31, 1994, the
- 4 employer's portion of payments under the federal insurance con-
- 5 tributions act, chapter 21 of subtitle C of the internal revenue
- 6 code, 26 U.S.C. 3101 to 3128, the railroad retirement tax act,
- 7 chapter 22 of subtitle C of the internal revenue code, 26
- 8 U.S.C. 3201 to 3233, and similar social insurance programs.
- **9** (e) For tax years beginning after December 31, 1994, pay-
- 10 ments, including self-insurance payments, for worker's compensa-
- 11 tion insurance or federal employers' liability act insurance pur-
- 12 suant to chapter 149, 35 Stat. 65, 45 U.S.C. 51 to 60.
- 13 (F) FOR TAX YEARS BEGINNING AFTER DECEMBER 31, 1999, PAY-
- 14 MENTS UNDER HEALTH AND WELFARE AND NONINSURED BENEFIT PLANS AND
- 15 PAYMENTS OF FEES FOR THE ADMINISTRATION OF HEALTH AND WELFARE AND
- 16 NONINSURED BENEFIT PLANS.
- 17 (4) "Department" means the revenue bureau of the department
- **18** of treasury.
- 19 Sec. 9. (1) "Tax base" means business income, before appor-
- 20 tionment or allocation as provided in chapter 3, even if zero or
- 21 negative, subject to the adjustments in subsections (2) to (9)
- 22 THIS SECTION.
- 23 (2) Add gross interest income and dividends derived from
- 24 obligations or securities of states other than Michigan, in the
- 25 same amount that was excluded from federal taxable income, less
- 26 the related portion of expenses not deducted in computing federal

- 1 taxable income because of sections 265 and 291 of the internal
- 2 revenue code.
- **3** (3) Add all taxes on or measured by net income and the tax
- 4 imposed by this act to the extent the taxes were deducted in
- 5 arriving at federal taxable income.
- **6** (4) Add the following, to the extent deducted in arriving at
- 7 federal taxable income:
- 8 (a) A carryback or carryover of a net operating loss.
- 9 (b) A carryback or carryover of a capital loss.
- 10 (c) A deduction for depreciation, amortization, or immediate
- 11 or accelerated write-off related to the cost of tangible assets.
- 12 (d) A dividend paid or accrued except a dividend that repre-
- 13 sents a reduction of premiums to policyholders of insurance
- 14 companies.
- 15 (e) A deduction or exclusion by a taxpayer due to a classi-
- 16 fication as, or the payment of commissions or other fees to, a
- 17 domestic international sales corporation or any like special
- 18 classification the purpose of which is to reduce or postpone the
- 19 federal income tax liability. This subdivision does not apply to
- 20 the special provisions of sections 805, 809, and 815(c)(2)(A) of
- 21 the internal revenue code.
- 22 (f) All interest including amounts paid, credited, or
- 23 reserved by insurance companies as amounts necessary to fulfill
- 24 the policy and other contract liability requirements of sections
- 25 805 and 809 of the internal revenue code. Interest does not
- 26 include payments or credits made to or on behalf of a taxpayer by
- 27 a manufacturer, distributor, or supplier of inventory to defray

- 1 any part of the taxpayer's floor plan interest, if these payments
- 2 are used by the taxpayer to reduce interest expense in determin-
- 3 ing federal taxable income. For purposes of this section, "floor
- 4 plan interest" means interest paid that finances any part of the
- 5 taxpayer's purchase of automobile inventory from a manufacturer,
- 6 distributor, or supplier. However, amounts attributable to any
- 7 invoiced items used to provide more favorable floor plan assist-
- 8 ance to a taxpayer than to a person who is not a taxpayer is con-
- 9 sidered interest paid by a manufacturer, distributor, or
- 10 supplier.
- 11 (g) All royalties except for the following:
- 12 (i) On and after July 1, 1985, oil and gas royalties that
- 13 are excluded in the depletion deduction calculation under the
- 14 internal revenue code.
- 15 (ii) Cable television franchise fees described in section
- 16 622 of part III of title VI of the communications act of 1934, 47
- 17 U.S.C. 542.
- 18 (iii) Except as provided in subparagraph (iv), for the tax
- 19 years 1986 and after 1986, a franchise fee as defined by section
- 20 3 of the franchise investment law, 1974 PA 269, MCL 445.1503, in
- 21 the following amounts:
- 22 (A) For the tax years 1986, 1987, and 1988, 20% of the fran-
- 23 chise fee.
- 24 (B) For the tax years 1989 and 1990, 50% of the franchise
- **25** fee.
- **26** (C) For the tax years 1991 and after 1991, 100% of the
- 27 franchise fee.

- 1 (iv) For the tax years ending before 1991, this subdivision
- 2 does not apply to a fee for services paid by a franchisee that,
- 3 with respect to a specific provision of a franchise agreement, a
- 4 court of competent jurisdiction, before June 5, 1985, has deter-
- 5 mined is not a royalty payment under this act.
- 6 (v) Film rental or royalty payments paid by a theater owner
- 7 to a film distributor, a film producer, or a film distributor and
- 8 producer.
- 9 (vi) Royalties, fees, charges, or other payments or consid-
- 10 eration paid or incurred by radio or television broadcasters for
- 11 program matter or signals.
- 12 (vii) Royalties, fees, charges, or other payments or consid-
- 13 eration paid by a film distributor for copyrighted motion picture
- 14 films, program matter, or signals to a film producer.
- 15 (viii) For tax years that begin after December 31, 1993,
- 16 royalties paid by a licensee of application computer software,
- 17 operating system software, or system software pursuant to a
- 18 license agreement. As used in this subparagraph and
- **19** subsection (7)(c)(*vii*):
- 20 (A) "Application computer software" means a set of state-
- 21 ments or instructions that when incorporated in a machine usable
- 22 medium is capable of causing a machine or device having informa-
- 23 tion processing capabilities to indicate, perform, or achieve a
- 24 particular business function, task, or result for the nontechni-
- 25 cal end user. Application computer software includes any other
- 26 computer software that does not qualify under
- 27 sub-subparagraph (b) or (c).

- 1 (B) "Operating system software" means a set of statements or
- 2 instructions that when incorporated into a machine or device
- 3 having information processing capabilities is an interface
- 4 between the computer hardware and the application computer soft-
- 5 ware or system software.
- **6** (C) "System software" means a set of statements or instruc-
- 7 tions that interacts with operating system software that is
- 8 developed, licensed, and intended for the exclusive use of data
- 9 processing professionals to build, test, manage, or maintain
- 10 application computer software for which a license agreement is
- 11 signed by the licensor and licensee at the time of the transfer
- 12 of the software and that is not transferred to the licensee as
- 13 part of or in conjunction with a sale or lease of computer
- 14 hardware.
- (h) A deduction for rent attributable to a lease back that
- 16 continues in effect under the former provisions of section
- 17 168(f)(8) of the internal revenue code of 1954 as that section
- 18 provided immediately before the tax reform act of 1986, Public
- 19 Law 99-514, became effective or to a lease back of property to
- 20 which the amendments made by the tax reform act of 1986 do not
- 21 apply as provided in section 204 of the tax reform act of 1986.
- 22 (5) Add compensation.
- 23 (6) Add a capital gain related to business activity of indi-
- 24 viduals to the extent excluded in arriving at federal taxable
- 25 income.
- 26 (7) Deduct the following, to the extent included in arriving
- 27 at federal taxable income:

- 1 (a) A dividend received or considered received, including
- 2 the foreign dividend gross-up provided for in the internal reve-
- 3 nue code.
- 4 (b) All interest except amounts paid, credited, or reserved
- 5 by an insurance company as amounts necessary to fulfill the
- 6 policy and other contract liability requirements of sections 805
- 7 and 809 of the internal revenue code.
- 8 (c) All royalties except for the following:
- 9 (i) On and after July 1, 1985, oil and gas royalties that
- 10 are included in the depletion deduction calculation under the
- 11 internal revenue code.
- 12 (ii) Except as provided in subparagraph (iii), for the 1986
- 13 tax year and after the 1986 tax year, a franchise fee as defined
- 14 in section 3 of the franchise investment law, 1974 PA 269,
- 15 MCL 445.1503, in the following amounts:
- 16 (A) For the tax years 1986, 1987, and 1988, 20% of the fran-
- 17 chise fee.
- 18 (B) For the tax years 1989 and 1990, 50% of the franchise
- **19** fee.
- 20 (C) For the tax years 1991 and after 1991, 100% of the fran-
- 21 chise fee.
- 22 (iii) For the tax years ending before 1991, this subdivision
- 23 does not apply to a fee for services paid by a franchisee that,
- 24 with respect to a specific provision of a franchise agreement, a
- 25 court of competent jurisdiction, before June 5, 1985, has deter-
- 26 mined is not a royalty payment under this act.

- 1 (iv) Film rental or royalty payments paid by a theater owner
- 2 to a film distributor, a film producer, or a film distributor and
- 3 producer.
- 4 (v) Royalties, fees, charges, or other payments or consider-
- 5 ation paid or incurred by radio or television broadcasters for
- 6 program matter or signals.
- 7 (vi) Royalties, fees, charges, or other payments or consid-
- 8 eration paid by a film distributor for copyrighted motion picture
- 9 films, program matter, or signals to a film producer.
- 10 (vii) For tax years that begin after December 31, 1997, roy-
- 11 alties received by a licensor, distributor, developer, marketer,
- 12 or copyright holder of application computer software or operating
- 13 system software pursuant to a license agreement. System software
- 14 is not included within the exception under this subparagraph.
- (d) Rent attributable to a lease back that continues in
- 16 effect under the former provisions of section 168(f)(8) of the
- 17 internal revenue code of 1954 as that section provided immedi-
- 18 ately before the tax reform act of 1986, Public Law 99-514,
- 19 became effective or to a lease back of property to which the
- 20 amendments made by the tax reform act of 1986 do not apply as
- 21 provided in section 204 of the tax reform act of 1986.
- 22 (8) Deduct a capital loss not deducted in arriving at fed-
- 23 eral taxable income in the year the loss occurred.
- 24 (9) To the extent included in federal taxable income, add
- 25 the loss or subtract the gain from the tax base that is attribut-
- 26 able to another entity whose business activities are taxable

- 1 under this act or would be taxable under this act if the business
- 2 activities were in this state.
- 3 (10) FOR TAX YEARS THAT BEGIN AFTER DECEMBER 31, 1998, A
- 4 TAXPAYER WITH GROSS RECEIPTS AS FOLLOWS MAY DEDUCT THE SPECIFIED
- 5 AMOUNTS:
- 6 (A) DEDUCT \$500,000.00 WITH GROSS RECEIPTS OF \$1,000,000.00
- 7 OR LESS.
- 8 (B) DEDUCT \$400,000.00 WITH GROSS RECEIPTS OF MORE THAN
- 9 \$1,000,000.00 BUT LESS THAN \$1,250,000.00.
- 10 (C) DEDUCT \$300,000.00 WITH GROSS RECEIPTS OF \$1,250,000.00
- 11 OR MORE BUT LESS THAN \$1,500,000.00.
- Sec. 31. (1) Except as provided in subsections (5) and (6),
- 13 there is levied and imposed a specific tax upon the adjusted tax
- 14 base of every person with business activity in this state that is
- 15 allocated or apportioned to this state at the following rates for
- 16 the specified periods:
- 17 (a) Before October 1, 1994, 2.35%.
- 18 (b) After September 30, 1994 and before January 1, 1999,
- **19** 2.30%.
- 20 (c) Beginning January 1, 1999 and each January 1 after 1999,
- 21 the rate under this subsection shall be reduced as provided in
- 22 subsection (5) UNTIL THE RATE IS 1.7%.
- 23 (2) As used in this section, "adjusted tax base" means the
- 24 tax base allocated or apportioned to this state pursuant to chap-
- 25 ter 3 with the adjustments prescribed by sections 23 and 23b
- 26 SECTION 35A and the exemptions prescribed by section 35. If the
- 27 adjusted tax base exceeds 50% of the sum of gross receipts, plus

- 1 the adjustments provided in section  $\frac{23b(a)}{b(a)}$  to  $\frac{23b(a)}{b(a)}$  35A,
- 2 apportioned or allocated to Michigan with the apportionment frac-
- 3 tion calculated pursuant to chapter 3, the adjusted tax base may,
- 4 at the option of the taxpayer, be reduced by that excess. If a
- 5 taxpayer reduces the adjusted tax base under this subsection, the
- 6 taxpayer is not entitled to the adjustment provided in subsection
- 7 (4) for the same taxable year. This subsection does not apply to
- 8 an adjusted tax base under section 22a.
- **9** (3) The tax levied under this section and imposed is upon
- 10 the privilege of doing business and not upon income.
- 11 (4) In lieu of the reduction provided in subsection (2), a
- 12 person may elect to reduce the adjusted tax base by the percen-
- 13 tage that the compensation divided by the tax base exceeds 63%.
- 14 The deduction shall not exceed 37% of the adjusted tax base. For
- 15 purposes of computing the deduction allowed by this subsection,
- 16 as effective for the respective tax year, compensation does not
- 17 include amounts of compensation exempt from tax under section
- **18** 35(1)(e). This subsection does not apply to an adjusted tax base
- 19 under section 22a.
- 20 (5) If the comprehensive annual financial report of this
- 21 state for a state fiscal year, published pursuant to section 494
- 22 of the management and budget act, 1984 PA 431, MCL 18.1494,
- 23 reports an ending balance of more than \$250,000,000.00 in the
- 24 countercyclical budget and economic stabilization fund created
- 25 under section 351 of the management and budget act, 1984 PA 431,
- 26 MCL 18.1351, for that state fiscal year, the tax rate under this
- 27 section shall be reduced by 0.1 percentage point on the January 1

- 1 following the end of the state fiscal year for which the report
- 2 was issued UNTIL THE RATE IS 1.7%.
- 3 (6) The department shall annualize the rate under this sec-
- 4 tion as necessary, and the applicable annualized rate shall be
- 5 imposed.
- 6 Sec. 73. (1) An annual or final return shall be filed with
- 7 the department in the form and content prescribed by the depart-
- 8 ment by the last day of the fourth month after the end of the
- 9 taxpayer's tax year. Any final liability shall be remitted with
- 10 this return. A person whose apportioned or allocated gross
- 11 receipts plus the adjustments provided in section  $\frac{23b(a)}{b}$ ,  $\frac{23b(a)}{b}$
- 12 and (c) 35A are less than the following amount for the appropri-
- 13 ate year need not file a return or pay the tax provided under
- 14 this act:
- (a) \$40,000.00 for tax years beginning before January 1,
- **16** 1991.
- 17 (b) \$60,000.00 for tax years beginning after December 31,
- 18 1990 and before January 1, 1992.
- (c) \$100,000.00 for tax years beginning after December 31,
- 20 1991 and before January 1, 1994.
- 21 (d) \$137,500.00 for tax years beginning after December 31,
- 22 1993 and before January 1, 1995.
- (e) \$250,000.00 for tax years beginning after December 31,
- 24 1994 AND BEFORE JANUARY 1, 2000.
- 25 (F) EXCEPT AS PROVIDED IN SUBSECTION (6), \$500,000.00 FOR
- 26 TAX YEARS BEGINNING AFTER DECEMBER 31, 1999.

- 1 (2) For a person whose apportioned or allocated gross
- 2 receipts plus the adjustments provided in section  $\frac{23b(a)}{}$ ,  $\frac{23b(a)}{}$ ,
- 3 and (c), 35A are for a tax year less than 12 months, the amount
- 4 in subsection (1) shall be multiplied by a fraction, the numera-
- 5 tor of which is the number of months in the tax year and the
- 6 denominator of which is 12.
- 7 (3) The commissioner upon application of the taxpayer and
- 8 for good cause shown may extend the date for filing the annual
- 9 return. Interest at the rate of 9% per annum shall be added to
- 10 the amount of the tax unpaid for the period of the extension.
- 11 The commissioner shall require a tentative return and payment of
- 12 an estimated tax.
- 13 (4) If a taxpayer is granted an extension of time within
- 14 which to file the federal income tax return for any taxable year,
- 15 the filing of a copy of the request for extension together with a
- 16 tentative return and payment of an estimated tax with the commis-
- 17 sioner by the due date provided in subsection (1) shall automati-
- 18 cally extend the due date for the filing of a final return under
- 19 this act for an equivalent period plus 60 days. Interest at the
- 20 rate of 9% per annum shall be added to the amount of the tax
- 21 unpaid for the period of the extension.
- 22 (5) For tax years that end after July 6, 1994, an affiliated
- 23 group as defined in this act, a controlled group of corporations
- 24 as defined in section 1563 of the internal revenue code and fur-
- 25 ther described in 26 C.F.R. 1.414(b)-1 and 1.414(c)-1 to
- 26 1.414(c)-5, or an entity under common control as defined in the
- 27 internal revenue code shall consolidate the gross receipts of the

- 1 members of the affiliated group, member corporations of the
- 2 controlled group, or entities under common control that have
- 3 apportioned or allocated gross receipts, plus the adjustments
- **4** provided in section  $\frac{23b(a)}{(b)}$ , and  $\frac{(c)}{(c)}$  35A, of \$100,000.00 or
- 5 more to determine if the group or entity shall pay a tax or file
- 6 a return as provided under subsection (1). An individual member
- 7 of an affiliated group or controlled group of corporations or an
- 8 entity under common control is not required to file a return or
- 9 pay the tax under this act if that member or entity has appor-
- 10 tioned or allocated gross receipts, plus the adjustments provided
- 11 in section  $\frac{23b(a)}{(b)}$ ,  $\frac{23b(a)}{(b)}$ , and  $\frac{23b(a)}{(c)}$  35A, of less than \$100,000.00.
- 12 (6) FOR TAX YEARS THAT BEGIN AFTER DECEMBER 31, 1999, A
- 13 PERSON WHOSE APPORTIONED OR ALLOCATED GROSS RECEIPTS PLUS THE
- 14 ADJUSTMENTS PROVIDED IN SECTION 35A ARE LESS THAN \$1,000,000.00
- 15 AND THAT PROVIDES HEALTH CARE COVERAGE OR HEALTH INSURANCE TO ITS
- 16 EMPLOYEES NEED NOT FILE A RETURN OR PAY THE TAX PROVIDED UNDER
- 17 THIS ACT.
- 18 Enacting section 1. This amendatory act does not take
- 19 effect unless House Bill No. 5295 (request no. 05125'99) of
- 20 the 90th Legislature is enacted into law.