

HOUSE BILL No. 6156

November 28, 2000, Introduced by Reps. Bradstreet and Sheltrown and referred to the Committee on Family and Civil Law.

A bill to amend 1976 PA 442, entitled

"Freedom of information act,"

by amending sections 5 and 10 (MCL 15.235 and 15.240), as amended by 1996 PA 553.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 5. (1) Except as provided in section 3, a person
- 2 desiring to inspect or receive a copy of a public record shall
- 3 make a written request for the public record to the FOIA coordi-
- 4 nator of a public body. A written request made by facsimile,
- 5 electronic mail, or other electronic transmission is not received
- 6 by a public body's FOIA coordinator until 1 business day after
- 7 the electronic transmission is made.
- **8** (2) Unless otherwise agreed to in writing by the person
- 9 making the request, a public body shall respond to a request for

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- 1 a public record within 5 business days after the public body
- 2 receives the request by doing 1 of the following:
- 3 (a) Granting the request.
- 4 (b) Issuing a written notice to the requesting person deny-
- 5 ing the request.
- 6 (c) Granting the request in part and issuing a written
- 7 notice to the requesting person denying the request in part.
- 8 (d) Issuing a notice extending for not more than 10 business
- 9 days the period during which the public body shall respond to the
- 10 request. A public body shall not issue more than 1 notice of
- 11 extension for a particular request.
- 12 (3) Failure to respond to a request pursuant to UNDER sub-
- 13 section (2) constitutes a public body's final determination to
- 14 deny the request AND MAY RESULT IN A CIVIL ACTION UNDER THIS SUB-
- 15 SECTION, A CRIMINAL ACTION UNDER SECTION 10, OR BOTH. In a cir-
- 16 cuit court action to compel a public body's disclosure of a
- 17 public record under section 10, the circuit court shall assess
- 18 PUNITIVE damages against the public body pursuant to AS PRO-
- **19** VIDED IN section $\frac{10(8)}{}$ 10 if the circuit court has done both of
- 20 the following:
- 21 (a) Determined that the public body has not complied with
- 22 subsection (2).
- 23 (b) Ordered the public body to disclose or provide copies of
- 24 all or a portion of the public record.
- 25 (4) A written notice denying a request for a public record
- 26 in whole or in part is a public body's final determination to

- 1 deny the request or portion of that request. The written notice
- 2 shall contain:
- 3 (a) An explanation of the basis under this act or other
- 4 statute for the determination that the public record, or portion
- 5 of that public record, is exempt from disclosure, if that is the
- 6 reason for denying all or a portion of the request.
- 7 (b) A certificate that the public record does not exist
- 8 under the name given by the requester or by another name reason-
- 9 ably known to the public body, if that is the reason for denying
- 10 the request or a portion of the request.
- 11 (c) A description of a public record or information on a
- 12 public record that is separated or deleted pursuant to UNDER
- 13 section 14, if a separation or deletion is made.
- 14 (d) A full explanation of the requesting person's right to
- 15 do either of the following:
- 16 (i) Submit to the head of the public body a written appeal
- 17 that specifically states the word "appeal" and identifies the
- 18 reason or reasons for reversal of the disclosure denial.
- 19 (ii) Seek judicial review of the denial under section 10.
- (e) Notice of the right to receive attorneys' fees and dam-
- 21 ages as provided in section 10 if, after judicial review, the
- 22 circuit court determines that the public body has not complied
- 23 with this section and orders disclosure of all or a portion of a
- 24 public record.
- 25 (5) The individual designated in section 6 as responsible
- 26 for the denial of the request shall sign the written notice of
- 27 denial.

- 1 (6) If a public body issues a notice extending the period
- 2 for a response to the request, the notice shall specify the rea-
- 3 sons for the extension and the date by which the public body will
- 4 do 1 of the following:
- 5 (a) Grant the request.
- 6 (b) Issue a written notice to the requesting person denying
- 7 the request.
- 8 (c) Grant the request in part and issue a written notice to
- 9 the requesting person denying the request in part.
- 10 (7) If a public body makes a final determination to deny in
- 11 whole or in part a request to inspect or receive a copy of a
- 12 public record or portion of that public record, the requesting
- 13 person may do either of the following:
- 14 (a) Appeal the denial to the head of the public body
- 15 pursuant to AS PROVIDED IN section 10.
- 16 (b) Commence an action in circuit court -, pursuant to
- 17 UNDER section 10.
- 18 Sec. 10. (1) If a public body makes a final determination
- 19 to deny all or a portion of a request, the requesting person may
- 20 do 1 of the following at his or her option:
- 21 (a) Submit to the head of the public body a written appeal
- 22 that specifically states the word "appeal" and identifies the
- 23 reason or reasons for reversal of the denial.
- 24 (b) Commence an action in the circuit court to compel the
- 25 public body's disclosure of the public records within 180 days
- 26 after a public body's final determination to deny a request.

- 1 (2) Within 10 days after receiving a written appeal
- 2 pursuant to UNDER subsection (1)(a), the head of a public body
- 3 shall do 1 of the following:
- 4 (a) Reverse the disclosure denial.
- 5 (b) Issue a written notice to the requesting person uphold-
- 6 ing the disclosure denial.
- 7 (c) Reverse the disclosure denial in part and issue a writ-
- 8 ten notice to the requesting person upholding the disclosure
- 9 denial in part.
- 10 (d) Under unusual circumstances, issue a notice extending
- 11 for not more than 10 business days the period during which the
- 12 head of the public body shall respond to the written appeal. The
- 13 head of a public body shall not issue more than 1 notice of
- 14 extension for a particular written appeal.
- 15 (3) A board or commission that is the head of a public body
- 16 is not considered to have received a written appeal under subsec-
- 17 tion (2) until the first regularly scheduled meeting of that
- 18 board or commission following submission of the written appeal
- 19 under subsection (1)(a). If the head of the public body fails to
- 20 respond to a written appeal -pursuant to UNDER subsection (2),
- 21 or if the head of the public body upholds all or a portion of the
- 22 disclosure denial that is the subject of the written appeal, the
- 23 requesting person may seek judicial review of the nondisclosure
- 24 by commencing an action in circuit court under
- 25 subsection (1)(b).
- 26 (4) In an action commenced under subsection (1)(b), a court
- 27 that determines a public record is not exempt from disclosure

- 1 shall order the public body to cease withholding or to produce
- 2 all or a portion of a public record wrongfully withheld, regard-
- 3 less of the location of the public record. The circuit court for
- 4 the county in which the complainant resides or has his or her
- 5 principal place of business, or the circuit court for the county
- 6 in which the public record or an office of the public body is
- 7 located has venue over the action. The court shall determine the
- 8 matter de novo and the burden is on the public body to sustain
- 9 its denial. The court, on its own motion, may view the public
- 10 record in controversy in private before reaching a decision.
- 11 Failure to comply with an order of the court may be punished as
- 12 contempt of court.
- 13 (5) An action commenced under this section and an appeal
- 14 from an action commenced under this section shall be assigned for
- 15 hearing and trial or for argument at the earliest practicable
- 16 date and expedited in every way.
- 17 (6) If a person asserting the right to inspect, copy, or
- 18 receive a copy of all or a portion of a public record prevails in
- 19 an action commenced under this section, the court shall award
- 20 reasonable attorneys' fees, costs, and disbursements. If the
- 21 person or public body prevails in part, the court may, in its
- 22 discretion, award all or an appropriate portion of reasonable
- 23 attorneys' fees, costs, and disbursements. The award shall be
- 24 assessed against the public body liable for damages under subsec-
- **25** tion (7).
- 26 (7) If the circuit court determines in an action commenced
- 27 under this section that the public body has arbitrarily and

- 1 capriciously violated this act by refusal or delay in disclosing
- 2 or providing copies of a public record, the court shall award, in
- 3 addition to any actual or compensatory damages, punitive damages
- 4 in the amount of \$500.00 to the person seeking the right to
- 5 inspect or receive a copy of a public record. The damages shall
- 6 not be assessed against an individual, but shall be assessed
- 7 against the next succeeding public body that is not an individual
- 8 and that kept or maintained the public record as part of its
- 9 public function.
- 10 (8) A PUBLIC BODY THAT KNOWINGLY PROVIDES FALSE INFORMATION
- 11 IN RESPONSE TO A REQUEST, OR KNOWINGLY FAILS TO RESPOND TO A
- 12 REQUEST WITHIN 5 BUSINESS DAYS AS PROVIDED IN SECTION 5, IS
- 13 GUILTY OF A MISDEMEANOR PUNISHABLE, IF THE PUBLIC BODY IS AN
- 14 INDIVIDUAL, BY A FINE OF NOT LESS THAN \$1,000.00 OR NOT MORE THAN
- 15 \$5,000.00, OR IMPRISONMENT FOR NOT MORE THAN 93 DAYS, OR BOTH,
- 16 OR, IF THE PUBLIC BODY IS NOT AN INDIVIDUAL, BY A FINE OF NOT
- 17 LESS THAN \$10,000.00 OR MORE THAN \$100,000.00.