SENATE BILL No. 1118

March 8, 2000, Introduced by Senator MC COTTER and referred to the Committee on Government Operations.

A bill to amend 1941 PA 122, entitled

"An act to establish a revenue division of the department of treasury; to prescribe its powers and duties as the revenue collection agency of the state; to prescribe certain powers and duties of the state treasurer; to regulate the importation, stamping, and disposition of certain tobacco products; to create the position and to define the powers and duties of the state commissioner of revenue; to provide for the transfer of powers and duties now vested in certain other state boards, commissions, departments and offices; to prescribe certain duties of and require certain reports from the department of treasury; to provide procedures for the payment, administration, audit, assessment, levy of interests or penalties on, and appeals of taxes and tax liability; to prescribe its powers and duties if an agreement to act as agent for a city to administer, collect, and enforce the city income tax act on behalf of a city is entered into with any city; to provide an appropriation; to abolish the state board of tax administration; to prescribe penalties and provide remedies; and to declare the effect of this act,"

by amending section 30a (MCL 205.30a), as amended by 1995 PA 116.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

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- 1 Sec. 30a. (1) If a taxpayer claims a refund that the
- 2 department determines is valid as provided in UNDER
- 3 section 30(2), and the department identifies a liability of the
- 4 taxpayer described in subsection (2), the department shall first
- 5 apply the amount of the refund as provided in subsections (2) and
- 6 (3), and the excess, if any, shall be refunded or credited as
- 7 provided in section 30.
- **8** (2) The amount of a refund described in subsection (1) shall
- 9 be applied to the following in the order of priority stated:
- 10 (a) Any other known tax liability of the taxpayer to this
- 11 state.
- 12 (b) Any other known liability of the taxpayer to this state,
- 13 including a liability to pay support if the right to receive the
- 14 support has been assigned to the state and the liability is the
- 15 basis of a request for tax refund offset from the office of child
- 16 support.
- 17 (c) Any of the following in the order of priority received,
- 18 unless otherwise provided by law:
- (i) A support liability of the taxpayer that is the basis of
- 20 a request for tax refund offset from the office of child support,
- 21 other than as provided by subdivision (b).
- (ii) A writ of garnishment or other valid court order issued
- 23 by a court of competent jurisdiction and directed to this state
- 24 or the state treasurer to satisfy a liability of the taxpayer.
- 25 (iii) A levy of the internal revenue service to satisfy a
- 26 liability of the taxpayer.

- $\mathbf{1}$ (iv) A liability to repay benefits obtained under the
- 2 Michigan employment security act, Act No. 1 of the Public Acts
- 3 of the Extra Session of 1936, being sections 421.1 to 421.75 of
- 4 the Michigan Compiled Laws 1936 (EX SESS) PA 1, MCL 421.1 TO
- 5 421.75, to which the taxpayer was not entitled, upon a request
- 6 for tax refund offset from the Michigan employment security
- 7 commission.
- **8** (3) If the claim for refund is reflected on a joint tax
- 9 return, the department shall allocate to each joint taxpayer his
- 10 or her share of the refund. The amount allocated to each tax-
- 11 payer shall be applied to his or her respective liabilities in
- 12 the order of priority stated in subsection (2).
- 13 (4) If the department determines that all or a portion of a
- 14 refund claimed on a joint tax return is subject to application to
- 15 a liability of an obligated spouse, the department shall notify
- 16 the joint taxpayers by first class mail sent to the address shown
- 17 on the joint return. The notice shall be accompanied by a nonob-
- 18 ligated spouse allocation form. The notice shall state all of
- 19 the following:
- 20 (a) That all or a portion of the refund claimed by the joint
- 21 taxpayers is subject to interception to satisfy a liability or
- 22 liabilities of 1 or both spouses.
- 23 (b) The nature of the other liability or liabilities and the
- 24 name of the obligated spouse or spouses.
- 25 (c) That a nonobligated spouse may claim his or her share of
- 26 the refund by filing a nonobligated spouse allocation form with

- 1 the department of treasury not more than 30 days after the date
- 2 the notice was mailed.
- 3 (d) A statement of the penalties under subsection (7).
- 4 (5) A nonobligated spouse who wishes to claim his or her
- 5 share of a tax refund shall file with the department a nonobli-
- 6 gated spouse allocation form. The nonobligated spouse allocation
- 7 form shall be in a form specified by the department and shall
- 8 require the spouses to state the amount of income or other tax
- 9 base and all adjustments to the income or other tax base, includ-
- 10 ing all subtractions, additions, deductions, credits, and exemp-
- 11 tions, stated on their joint income tax return or other joint tax
- 12 return that is the basis for the claimed refund, and an alloca-
- 13 tion of those amounts between the obligated and nonobligated
- 14 spouse. In allocating these amounts, all of the following
- 15 apply:
- 16 (a) A federal deduction for 2-income married persons shall
- 17 be allocated to the spouse with the lower income who claims the
- 18 deduction.
- 19 (b) Individual income shall be allocated to the spouse who
- 20 earned the income. Joint income shall be allocated equally
- 21 between the spouses. The tax base appropriate to tax other than
- 22 income tax shall be similarly allocated.
- (c) Each spouse shall be allocated the personal exemptions
- 24 he or she would be entitled to claim if separate federal returns
- 25 had been filed, except that dependency exemptions shall be pro-
- 26 rated according to the relative income of the spouses.

- 1 (d) Adjustments resulting from a business shall be allocated
- 2 to the spouse who claimed income from the business.
- 3 (e) A homestead property tax credit shall be allocated to
- 4 the spouse who owned the title or held the leasehold interest in
- 5 the property claimed as a homestead. A homestead property tax
- 6 credit for property jointly owned or leased shall be allocated
- 7 jointly between the spouses.
- **8** (f) Ownership of other assets relevant to the allocation
- 9 shall be disclosed upon request of the department.
- 10 (6) A nonobligated spouse allocation form shall be signed by
- 11 both joint taxpayers. However, the form may be submitted without
- 12 the signature of the obligated spouse if his or her signature
- 13 cannot be obtained. The nonobligated spouse shall certify that
- 14 he or she has made a good faith effort to obtain the signature
- 15 and shall state the reason that the signature was not obtained.
- 16 (7) A person who knowingly makes a false statement on a non-
- 17 obligated spouse allocation form shall be subject to a penalty of
- 18 \$25.00 or 25% of the excessive claim for his or her share of the
- 19 refund, whichever is greater, and other penalties as provided in
- 20 this act.
- 21 (8) A nonobligated spouse to whom the department has sent a
- 22 notice under subsection (4), who fails to file a nonobligated
- 23 spouse allocation form within 30 days after the date the notice
- 24 was mailed, shall be barred from commencing any action against
- 25 this state or the state treasurer to recover an amount withheld
- 26 to satisfy a liability of the obligated spouse to which a joint
- 27 tax refund is applied under this section. The payment by this

- 1 state of any amount applied to a liability of a taxpayer under
- 2 this section shall release this state and the state treasurer
- 3 from all liability to the obligated spouse, the nonobligated
- 4 spouse, and any other person having or claiming any interest in
- 5 the amount paid.
- 6 (9) The department shall promulgate rules under the admin-
- 7 istrative procedures act of 1969, Act No. 306 of the Public Acts
- 8 of 1969, being sections 24.201 to 24.328 of the Michigan Compiled
- 9 Laws, as necessary to implement this section. The rules shall
- 10 include a procedure for assuring that a taxpayer subject to
- 11 application of a refund under this section and section 30 has
- 12 received or will receive notice and an opportunity for a hearing
- 13 with respect to the liability to which the refund is to be
- 14 applied.
- 15 (9) $\overline{(10)}$ As used in this section:
- 16 (a) "Nonobligated spouse" means a person who has filed a
- 17 joint income tax return or other joint state tax return and who
- 18 is not liable for an obligation of his or her spouse described in
- 19 subsection (2).
- 20 (b) "Obligated spouse" means a person who has filed a joint
- 21 income tax return or other joint state tax return and who is
- 22 liable for an obligation described in subsection (2) for which
- 23 his or her spouse is not liable.
- 24 (c) "Office of child support" means the agency created in
- 25 section 2 of the office of child support act, Act No. 174 of the
- 26 Public Acts of 1971, being section 400.232 of the Michigan
- 27 Compiled Laws 1971 PA 174, MCL 400.232.