## SUBSTITUTE FOR HOUSE BILL NO. 5317

A bill to amend 2000 PA 161, entitled "Michigan education savings program act," by amending sections 2, 3, 7, 9, and 10 (MCL 390.1472, 390.1473, 390.1477, 390.1479, and 390.1480).

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. As used in this act:
- 2 (a) "Account" or "education savings account" means an
- 3 account established under this act.
- 4 (b) "Account owner" means the ANY OF THE FOLLOWING:
- 5 (i) THE individual who enters into a Michigan education sav-
- 6 ings program agreement and establishes an education savings
- 7 account. The account owner may also be the designated benefi-
- 8 ciary of the account.
- 9 (ii) AN ENTITY EXEMPT FROM TAXATION UNDER SECTION 501(c)(3)
- 10 OF THE INTERNAL REVENUE CODE OF 1986 THAT ENTERS INTO A MICHIGAN

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- 1 EDUCATION SAVINGS PROGRAM AGREEMENT AND ESTABLISHES AN EDUCATION
- 2 SAVINGS ACCOUNT.
- 3 (c) "Board" means the board of directors of the Michigan
- 4 education trust described in section 10 of the Michigan education
- 5 trust act, 1986 PA 316, MCL 390.1430.
- **6** (d) "Department" means the department of treasury.
- 7 (e) "Designated beneficiary" means the individual designated
- 8 as the individual whose higher education expenses are expected to
- 9 be paid from the account.
- 10 (f) "Eligible educational institution" means that term as
- 11 defined in section 529 of the internal revenue code or a college,
- 12 university, community college, or junior college described in
- 13 section 4, 5, or 6 of article VIII of the state constitution of
- 14 1963 or established under section 7 of article VIII of the state
- 15 constitution of 1963.
- 16 (g) "Internal revenue code" means the United States internal
- **17** revenue code of 1986 in effect on January 1, -1999 2002 or at
- 18 the option of the taxpayer, in effect for the current year.
- (h) "Management contract" means the contract executed
- 20 between the treasurer and the program manager.
- 21 (i) "Member of the family" means a family member as defined
- 22 in section 529 of the internal revenue code.
- 23 (j) "Michigan education savings program agreement" means the
- 24 agreement between the program manager and an account owner that
- 25 establishes an education savings account.
- 26 (k) "Program" means the Michigan education savings program
- 27 established pursuant to this act.

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- ${f 1}$  (  ${\it l}$  ) "Program manager" means the entity selected by the
- 2 treasurer to act as the manager of the program.
- 3 (m) "Qualified higher education expenses" means qualified
- 4 higher education expenses as defined in section 529 of the inter-
- 5 nal revenue code of 1986.
- 6 (n) "Qualified withdrawal" means a distribution that is not
- 7 subject to penalty or taxation under this act or the income tax
- 8 act of 1967, 1967 PA 281, MCL 206.1 to 206.532, and that meets
- 9 any of the following:
- (i) A withdrawal from an account to pay the qualified higher
- 11 education expenses incurred after the account is established of
- 12 the designated beneficiary.
- 13 (ii) A withdrawal made as the result of the death or dis-
- 14 ability of the designated beneficiary of an account.
- 15 (iii) A withdrawal made because a beneficiary received a
- 16 scholarship that paid for all or part of the qualified higher
- 17 education expenses of the beneficiary to the extent the amount of
- 18 the withdrawal does not exceed the amount of the scholarship.
- 19 (iv) A transfer of funds due to the termination of the man-
- 20 agement contract as provided in section 5.
- (v) A transfer of funds due to a change of beneficiary as
- 22 provided in section 8.
- (o) "Treasurer" means the state treasurer.
- 24 Sec. 3. (1) The Michigan education savings program is
- 25 established in the department of treasury.

- 1 (2) The treasurer shall solicit proposals from entities to
- 2 be the program manager to provide the services described in
- 3 subsection (5).
- 4 (3) The purposes, powers, and duties of the Michigan educa-
- 5 tion savings program are vested in and shall be exercised by the
- 6 treasurer or the designee of the treasurer.
- 7 (4) The state treasurer shall administer the Michigan educa-
- 8 tion savings program and shall be the trustee for the funds of
- 9 the Michigan education savings program.
- 10 (5) The treasurer may employ or contract with personnel and
- 11 contract for services necessary for the administration of the
- 12 program and the investment of the assets of the program includ-
- 13 ing, but not limited to, managerial, professional, legal, cleri-
- 14 cal, technical, and administrative personnel or services.
- 15 (6) When selecting a program manager, the treasurer shall
- 16 give preference to proposals from single entities that propose to
- 17 provide all of the functions described in subsection (5) and that
- 18 demonstrate the most advantageous combination, to both potential
- 19 participants and this state, of the following factors and the
- 20 management contract shall address these factors:
- 21 (a) Financial stability.
- (b) The safety of the investment instruments being offered.
- 23 (c) The ability of the investment instruments to track the
- 24 increasing costs of higher education.
- 25 (d) The ability of the entity to satisfy the record-keeping
- 26 and reporting requirements of this act.

- 1 (e) The entity's plan for marketing the program and the
- 2 investment it is willing to make to promote the program.
- **3** (f) The fees, if any, proposed to be charged to persons for

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- 4 opening or maintaining an account.
- 5 (g) The minimum initial deposit and minimum contributions
- 6 that the entity will require which, for the first year of the
- 7 program, shall not be greater than \$25.00 for a cash contribution
- 8 or \$15.00 per pay period for payroll deduction plans.
- 9 (h) The ability of the entity to accept electronic withdraw-
- 10 als, including payroll deduction plans.
- 11 (7) The treasurer shall enter into a contract with the pro-
- 12 gram manager which shall address the respective authority and
- 13 responsibility of the treasurer and the program manager to do all
- 14 of the following:
- 15 (a) Develop and implement the program.
- 16 (b) Invest the money received from account owners in 1 or
- 17 more investment instruments.
- 18 (c) Engage the services of consultants on a contractual
- 19 basis to provide professional and technical assistance and
- 20 advice.
- 21 (d) Determine the use of financial organizations as account
- 22 depositories and financial managers.
- (e) Charge, impose, and collect annual administrative fees
- 24 and service in connection with any agreements, contracts, and
- 25 transactions relating to individual accounts which shall not
- 26 exceed 1.5% of the average daily net assets of the account.

- 1 (f) Develop marketing plans and promotional material.
- 2 (g) Establish the methods by which funds are allocated to
- 3 pay for administrative costs.
- 4 (h) Provide criteria for terminating and not renewing the
- 5 management contract.
- 6 (i) Address the ability of the program manager to take any
- 7 action required to keep the program in compliance with require-
- 8 ments of this act and its management contract and to manage the
- 9 program to qualify as a qualified <del>state</del> tuition program under
- 10 section 529 of the internal revenue code of 1986.
- 11 (j) Keep adequate records of each account and provide the
- 12 treasurer with information that the treasurer requires related to
- 13 those records.
- 14 (k) Compile the information contained in statements required
- 15 to be prepared under this act and provide that compilation to the
- 16 treasurer in a timely manner.
- 17 (l) Hold all accounts for the benefit of the account owner.
- 18 (m) Provide for audits at least annually by a firm of certi-
- 19 fied public accountants.
- (n) Provide the treasurer with copies of all regulatory fil-
- 21 ings and reports related to the program made during the term of
- 22 the management contract or while the program manager is holding
- 23 any accounts, other than confidential filings or reports except
- 24 to the extent those filings or reports are related to or are a
- 25 part of the program. It is the responsibility of the program
- 26 manager to make available for review by the treasurer the results
- 27 of any periodic examination of the program manager by any state

- 1 or federal banking, insurance, or securities commission, except
- 2 to the extent that the report or reports are not required to be
- 3 disclosed under state or federal law.
- 4 (o) Ensure that any description of the program, whether in
- 5 writing or through the use of any media, is consistent with the
- 6 marketing plan developed by the program manager.
- 7 (p) Take any other necessary and proper activities to carry
- 8 out the purposes of this act.
- 9 Sec. 7. (1) Beginning October 1, 2000, education savings
- 10 accounts may be established under this act.
- 11 (2) Any individual may open 1 or more education savings
- 12 accounts to save money to pay the qualified higher education
- 13 expenses of 1 or more designated beneficiaries.
- 14 (3) To open an education savings account, the individual
- 15 shall enter into a Michigan education savings program agreement
- 16 with the program manager. The Michigan education savings program
- 17 agreement shall be in the form prescribed by the program manager
- 18 and approved by the treasurer and contain all of the following:
- 19 (a) The name, address, and social security number or
- 20 employer identification number of the account owner.
- 21 (b) A designated beneficiary.
- (c) The name, address, and social security number of the
- 23 designated beneficiary.
- 24 (d) Any other information that the treasurer or program man-
- 25 ager considers necessary.
- 26 (4) Any individual may make contributions to an account.

- 1 (5) Contributions to accounts shall only be made in cash, by
- 2 check, by money order, by credit card, or by any similar method
- 3 but shall not be property.
- 4 (6) An account owner may withdraw all or part of the balance
- 5 from an account on 60 days' notice, or a shorter period as autho-
- 6 rized in the Michigan education savings program agreement.
- 7 (7) Distributions from an account shall be used to pay for
- 8 qualified higher education expenses incurred after the account is
- 9 established and only in any of the following circumstances:
- 10 (a) The distribution is made directly to an eligible educa-
- 11 tion institution.
- 12 (b) The distribution is made in the form of a check payable
- 13 to both the designated beneficiary and the eligible educational
- 14 institution.
- 15 (c) The distribution is made after the designated benefi-
- 16 ciary submits documentation to show that the distribution is a
- 17 reimbursement for qualified higher education expenses that the
- 18 designated beneficiary has already paid and the program has a
- 19 process for reviewing the validity of the documentation prior to
- 20 the distribution.
- 21 (d) All of the following apply:
- 22 (i) The designated beneficiary certifies prior to the dis-
- 23 tribution that the distribution will be expended for his or her
- 24 qualified higher education expenses within a reasonable time
- 25 after the distribution is made.
- **26** (*ii*) The program requires the designated beneficiary to
- 27 provide documentation of payment of qualified higher education

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- 1 expenses within 30 days after making the distribution and has a
- 2 process for reviewing the documentation.
- 3 (iii) The program retains an account balance that is large
- 4 enough to collect any penalty owed on the distribution if valid
- 5 documentation is not produced.
- 6 (8) If a EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION
- 7 FOR TAX YEARS THAT BEGIN BEFORE JANUARY 1, 2002, IF THE distribu-
- 8 tion that is not a qualified withdrawal, is made, the program
- 9 manager shall withhold an amount equal to 10% of the distribution
- 10 amount as a penalty and pay that amount to the department for
- 11 deposit into the general fund. FOR A DISTRIBUTION MADE AFTER
- 12 DECEMBER 31, 2001 THAT IS NOT A QUALIFIED WITHDRAWAL, IF A TAX OR
- 13 PENALTY IS IMPOSED UNDER SECTION 529 OF THE INTERNAL REVENUE CODE
- 14 PURSUANT TO SECTION 530(d)(4) OF THE INTERNAL REVENUE CODE, A
- 15 PENALTY SHALL NOT BE IMPOSED UNDER THIS SUBSECTION FOR THAT
- 16 DISTRIBUTION. IF A DISTRIBUTION THAT IS NOT A QUALIFIED WITH-
- 17 DRAWAL IS MADE AFTER DECEMBER 31, 2001 AND A TAX OR PENALTY IS
- 18 NOT IMPOSED UNDER SECTION 529 OF THE INTERNAL REVENUE CODE PURSU-
- 19 ANT TO SECTION 530(d)(4) OF THE INTERNAL REVENUE CODE, ON THAT
- 20 DISTRIBUTION, THE PROGRAM MANAGER SHALL WITHHOLD AN AMOUNT EQUAL
- 21 TO 10% OF THE ACCUMULATED EARNINGS ATTRIBUTABLE TO THAT DISTRIBU-
- 22 TION AMOUNT AS A PENALTY AND PAY THAT AMOUNT TO THE DEPARTMENT
- 23 FOR DEPOSIT INTO THE GENERAL FUND. The penalty under this subsec-
- 24 tion may be increased or decreased if the treasurer and the pro-
- 25 gram manager determine that it is necessary to increase or
- 26 decrease the penalty to constitute a greater than de minimis

- 1 penalty for purposes of qualifying under section 529 of the
- 2 internal revenue code.
- 3 (9) The program shall provide separate accounting for each
- 4 designated beneficiary.
- 5 Sec. 9. (1) No EXCEPT AS OTHERWISE PROVIDED IN THIS SEC-
- 6 TION, AN account owner or A designated beneficiary of any account
- 7 shall NOT direct the investment of any contributions to an
- 8 account or the earnings on an account.
- 9 (2) An individual who establishes an account may select
- 10 among different investment strategies designed exclusively by the
- 11 program manager, only at the time the initial contribution is
- 12 made that establishes the account AND ONCE EACH CALENDAR YEAR
- 13 AFTER THE INITIAL SELECTION TO THE EXTENT ALLOWED UNDER THE
- 14 INTERNAL REVENUE CODE. The program may allow board members or
- 15 employees of the program, or the board members or employees of a
- 16 contractor hired by the program to perform administrative serv-
- 17 ices, to make contributions to an account.
- 18 (3) Neither an account owner nor a designated beneficiary
- 19 may use an AN interest in an account SHALL NOT BE USED BY AN
- 20 ACCOUNT HOLDER OR A DESIGNATED BENEFICIARY as security for a
- 21 loan. Any pledge of an interest in an account has no force or
- 22 effect.
- 23 Sec. 10. (1) The -total contributions to MAXIMUM ACCOUNT
- 24 BALANCE IN all of the accounts that name any 1 individual as the
- 25 designated beneficiary shall not exceed a maximum of
- **26** \$125,000.00.

## HB5317, As Passed House, November 29, 2001

- (2) Any amount in excess of the amount in subsection (1)
- 2 with respect to a designated beneficiary shall be promptly
- 3 withdrawn and is not a qualified withdrawal or shall be trans-
- 4 ferred to another account.
- 5 Enacting section 1. This amendatory act takes effect
- **6** January 1, 2002.