HOUSE BILL No. 4290

February 20, 2001, Introduced by Rep. Jamnick and referred to the Committee on Local Government and Urban Policy.

A bill to amend 1921 PA 207, entitled

"City and village zoning act,"

by amending sections 5 and 10 (MCL 125.585 and 125.590), section 5 as amended by 2000 PA 20.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 5. (1) The legislative body of a city or village may
- 2 act as a board of appeals upon questions arising under a zoning
- 3 ordinance. The legislative body may establish rules to govern
- 4 its procedure as a board of appeals. In the alternative, the
- 5 legislative body may appoint a board of appeals consisting of not
- 6 less than 5 members, each to be appointed for a term of 3 years.
- 7 Appointments of the first members shall be for terms of 1, 2, and
- 8 3 years, respectively, so as nearly as possible to provide for
- 9 the subsequent appointment of an equal number of members each

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- 1 year. After the initial appointments, each member shall hold
- 2 office for the full 3-year term.
- 3 (2) Under procedures specified in the zoning ordinance, the
- 4 legislative body of a city or village may appoint not more than 2
- 5 alternate members for the same term as regular members of the
- 6 board of appeals. The alternate members may be called on a
- 7 rotating basis as specified in the zoning ordinance to sit as
- 8 regular members of the board of appeals in the absence of a regu-
- 9 lar member. An alternate member may also be called to serve in
- 10 the place of a regular member for the purpose of reaching a
- 11 decision on a case in which the regular member has abstained
- 12 for reasons BECAUSE of conflict of interest. The alternate
- 13 member called shall serve in the case until a final decision is
- 14 made. The alternate member has the same voting rights as a regu-
- 15 lar member of the board of appeals.
- 16 (3) THE LEGISLATIVE BODY OF A CITY OR VILLAGE MAY AUTHORIZE
- 17 COMPENSATION OF THE MEMBERS OF THE BOARD OF APPEALS FOR
- 18 ATTENDANCE AT EACH MEETING.
- 19 (4) $\overline{(3)}$ The board of appeals shall hear and decide appeals
- 20 from and review any order, requirements, decision, or determina-
- 21 tion made by an administrative official or body charged with the
- 22 enforcement of an ordinance adopted under this act. The board of
- 23 appeals shall also hear and decide matters referred to the board
- 24 or upon which the board is required to pass under an ordinance
- 25 adopted under this act. For special land use and planned unit
- 26 development decisions, an appeal may be taken to the board of
- 27 appeals only if provided for in the zoning ordinance.

- 1 (5) $\overline{(4)}$ In a city or village having a population of less
- 2 than $\frac{1,000,000}{}$ 900,000, the concurring vote of a majority of
- 3 the members of the board is necessary to reverse an order,
- 4 requirement, decision, or determination of an administrative
- 5 official or body, or to decide in favor of the applicant a matter
- 6 upon which the board is required to pass under an ordinance, or
- 7 to effect a variation in an ordinance except that a concurring
- 8 vote of 2/3 of the members of the board is necessary to grant a
- 9 variance from uses of land permitted in an ordinance. In a city
- 10 having a population of $\frac{1,000,000}{}$ 900,000 or more, the concur-
- 11 ring vote of 2/3 of the members of the board is necessary to
- 12 reverse an order, requirement, decision, or determination of an
- 13 administrative official or body, or to decide in favor of the
- 14 applicant a matter upon which the board is required to pass under
- 15 an ordinance, or to grant a variance in an ordinance.
- 16 (6) $\overline{\text{(5)}}$ An appeal may be taken by a person aggrieved, or
- 17 by an officer, department, board, or bureau of the city or
- 18 village. In addition, a variance in an ordinance may be applied
- 19 for and granted pursuant to section 4 of the uniform condemnation
- 20 procedures act, 1980 PA 87, MCL 213.54, and this act. A board
- 21 of rules or board of building appeals of a city or village may be
- 22 enlarged to consist of not less than 5 members, and these may be
- 23 appointed as the board of appeals as provided in this section.
- 24 (7) $\overline{(6)}$ An appeal under this section shall be taken $\overline{}$
- 25 within a time prescribed by the board of appeals by general rule
- 26 ____ by filing, with the officer or body from whom the appeal is
- 27 taken and with the board of appeals, a notice of appeal

- 1 specifying the grounds for the appeal. The officer or body from
- 2 whom the appeal is taken shall immediately transmit to the board
- 3 all the papers constituting the record upon which the action
- 4 appealed from was taken.
- 5 (8) $\frac{(7)}{(7)}$ An appeal under this section stays all proceedings
- 6 in furtherance of the action appealed from unless the officer or
- 7 body from whom the appeal is taken certifies to the board of
- 8 appeals, after the notice of appeal is filed, that by reason of
- 9 facts stated in the certificate, a stay would in the opinion of
- 10 the officer or body cause imminent peril to life or property. If
- 11 such a certification is filed, the proceedings shall only be
- 12 stayed by a restraining order. A restraining order may be
- 13 granted by the board of appeals or by the circuit court, on
- 14 application, on notice to the officer or body from whom the
- 15 appeal is taken and on due cause shown.
- 16 (9) $\frac{-(8)}{}$ The board of appeals shall fix a reasonable time
- 17 for the hearing of the appeal and give notice of the appeal to
- 18 the persons to whom real property within 300 feet of the premises
- 19 in question is assessed, and to the occupants of single and
- 20 2-family dwellings within 300 feet. The notice shall be deliv-
- 21 ered personally or by mail addressed to the respective owners and
- 22 tenants at the address given in the last assessment roll. If a
- 23 tenant's name is not known, the term "occupant" may be used.
- 24 Upon the hearing, a party may appear in person or by AN agent or
- 25 by attorney.
- 26 (10) $\overline{(9)}$ The board of appeals shall decide the appeal
- 27 within a reasonable time. The board of appeals may reverse or

- 1 affirm, wholly or partly, or may modify the order, requirement,
- 2 decision, or determination appealed from. and THE BOARD OF
- 3 APPEALS shall make an order, requirement, decision, or determina-
- 4 tion as in the board's opinion ought to SHOULD be made in the
- 5 premises, and to that end shall have MATTER, AND FOR THAT PUR-
- 6 POSE HAS all the powers of the officer or body from whom the
- 7 appeal is taken. If there are practical difficulties or unneces-
- 8 sary hardship in carrying out the strict letter of the ordinance,
- 9 the board of appeals may in passing upon appeals grant a variance
- 10 in any of its rules or provisions relating to the construction
- 11 OF, or structural changes in, equipment FOR, or alteration of
- 12 buildings or structures, or the use of land, buildings, or struc-
- 13 tures, so that the spirit of the ordinance shall be IS
- 14 observed, public safety secured, and substantial justice done.
- 15 (11) $\overline{(10)}$ The board of appeals may impose conditions upon
- 16 an affirmative decision, as provided in section 4c(2). The leg-
- 17 islative body of a city or village may authorize the remuneration
- 18 of the members of the board for attendance at each meeting.
- 19 (12) $\frac{(11)}{(11)}$ The decision of the board of appeals is final.
- 20 However, SUBJECT TO SECTION 10(2), a person having an interest
- 21 affected by the zoning ordinance may appeal to the circuit
- 22 court. Upon appeal, the circuit court shall review the record
- 23 and decision of the board of appeals to ensure that the decision
- 24 meets all of the following requirements:
- 25 (a) Complies with the constitution and laws of this state.
- 26 (b) Is based upon proper procedure.

- 1 (c) Is supported by competent, material, and substantial
- 2 evidence on the record.
- 3 (d) Represents the reasonable exercise of discretion granted
- 4 by law to the board of appeals.
- 5 (13) $\frac{12}{12}$ If the court finds the record of the board of
- 6 appeals inadequate to make the review required by this section,
- 7 or that additional material evidence exists that with good reason
- 8 was not presented to the board of appeals, the court shall order
- 9 further proceedings before the board of appeals on conditions
- 10 that the court considers proper. The board of appeals may modify
- 11 its findings and decision as a result of the new proceedings, or
- 12 may affirm the original decision. The supplementary record and
- 13 decision shall be filed with the court.
- 14 (14) $\frac{(13)}{}$ As a result of the review required by this
- 15 section AN APPEAL UNDER SUBSECTION (12), the court may affirm,
- 16 reverse, or modify the decision of the board of appeals.
- 17 Sec. 10. (1) Any A party aggrieved by any AN order,
- 18 determination, or decision of any AN officer, agency, board, OR
- 19 commission, THE board of appeals, or the legislative body of
- 20 any A city or village, made pursuant to the provisions of
- 21 section 3a of this act may obtain a review thereof both on the
- 22 facts and the law, in the circuit court for the county wherein
- 23 WHERE ALL OR PART OF the property involved or some part thereof,
- 24 is situated: Provided, That application is made to IS LOCATED.
- 25 HOWEVER, THE AGGRIEVED PARTY SHALL FILE THE APPLICATION FOR
- 26 REVIEW WITH the court within 30 days after delivery of a copy of
- 27 -such THE order, determination, or decision, by -certiorari

- 1 WRIT OF SUPERINTENDING CONTROL or by any other method permissible
- 2 under the rules and practices of the circuit courts. of this
- 3 state. On such review, the courts -shall have jurisdiction to
- 4 make such further orders in respect thereto as justice may
- 5 require. An appeal may be had from the THE decision of any
- 6 circuit court or condemnation court MAY BE APPEALED to the
- 7 supreme court in the same manner as provided by the laws of this
- 8 state with respect to appeals from circuit courts. -; and in the
- 9 event of ON such AN appeal, the issue of -non-conformity
- 10 NONCONFORMITY may be reviewed as an issue of law in the supreme
- 11 court.
- 12 (2) AN AGREEMENT TO PURCHASE PROPERTY CONTINGENT ON AN
- 13 ORDER, DETERMINATION, OR DECISION OF AN OFFICER, AGENCY, BOARD,
- 14 OR COMMISSION, THE BOARD OF APPEALS, OR THE LEGISLATIVE BODY OF A
- 15 CITY OR VILLAGE UNDER THIS ACT OR UNDER AN ORDINANCE ADOPTED
- 16 UNDER THIS ACT IS NOT A BASIS FOR STANDING IN A JUDICIAL PROCEED-
- 17 ING, INCLUDING BUT NOT LIMITED TO A PROCEEDING UNDER SUBSECTION
- 18 (1), CHALLENGING SUCH AN ORDER, DETERMINATION, OR DECISION.
- 19 (3) AN AGREEMENT TO PURCHASE PROPERTY CONTINGENT ON AN
- 20 AMENDMENT TO AN ORDINANCE ADOPTED UNDER THIS ACT IS NOT A BASIS
- 21 FOR STANDING IN A JUDICIAL PROCEEDING, INCLUDING BUT NOT LIMITED
- 22 TO A PROCEEDING UNDER SUBSECTION (1), CHALLENGING AN ORDINANCE
- 23 ADOPTED UNDER THIS ACT.