HOUSE BILL No. 6567

December 3, 2002, Introduced by Rep. Kooiman and referred to the Committee on Local Government and Urban Policy.

A bill to provide for the acquisition of real property for use as a public park by certain local units of government; to provide for the construction, maintenance, management, and control of certain parks; to prescribe the powers and duties of certain local units of government and public officials; to provide for the issuance of bonds; and to provide immunity from civil liability under certain circumstances.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the
 "converted public parks act".
 - Sec. 3. As used in this act:
 - (a) "Abandoned oil and gas field" means an underground reservoir containing oil or gas, or both, that has not been plugged promptly after having been drilled as a dry hole or that has not been used for its intended purpose during 12 consecutive months.

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- 1 Field and pool have the same meaning if only 1 underground
- 2 reservoir is involved. However, field, unlike pool, may relate
- 3 to 2 or more pools.
- 4 (b) "Converted public park" means a park that is constructed
- 5 on an area of land or water, or both, that includes either an
- 6 abandoned oil and gas field or a landfill, or both.
- 7 (c) "Field" means an underground reservoir or reservoirs
- 8 containing oil or gas, or both. Field also includes the same
- 9 general surface area that is underlaid or appears to be underlaid
- 10 by at least 1 pool. Field and pool have the same meaning if only
- 11 1 underground reservoir is involved. However, field, unlike
- 12 pool, may relate to 2 or more pools.
- 13 (d) "Hazardous waste" means waste or a combination of waste
- 14 and other discarded material including solid, liquid, semisolid,
- 15 or contained gaseous material that because of its quantity, qual-
- 16 ity, concentration, or physical, chemical, or infectious charac-
- 17 teristics may cause or significantly contribute to an increase in
- 18 mortality or an increase in serious irreversible illness or seri-
- 19 ous incapacitating but reversible illness, or may pose a substan-
- 20 tial present or potential hazard to human health or the environ-
- 21 ment if improperly treated, stored, transported, disposed of, or
- 22 otherwise managed. Hazardous waste does not include material
- 23 that is solid or dissolved material in domestic sewage discharge,
- 24 solid or dissolved material in an irrigation return flow dis-
- 25 charge, industrial discharge that is a point source subject to
- 26 permits under section 402 of title IV of the federal water
- 27 pollution control act, chapter 758, 86 Stat. 880, 33 U.S.C. 1342,

- 1 or is a source, special nuclear, or by-product material as
- 2 defined by the atomic energy act of 1954, chapter 1073, 68
- **3** Stat. 919.
- 4 (e) "Landfill" means a disposal facility or part of a facil-
- 5 ity where hazardous waste is placed in or on land and which is
- 6 not a pile, a land treatment facility, a surface impoundment, an
- 7 injection well, a salt dome formation, a salt bed formation, or
- 8 an underground mine or cave.
- **9** (f) "Oil and gas" means oil and gas, or a combination of
- 10 both, and also means oil, gas, casinghead gas, casinghead gaso-
- 11 line, gas distillate, or other hydrocarbons, or any combination
- 12 or combinations of these substances, which may be found in or
- 13 produced from a common source of supply of oil, gas, oil and gas,
- 14 or gas distillate.
- 15 (g) "Owner" means the person who has the right to drill a
- 16 well into a pool, to produce from a pool, and to receive and dis-
- 17 tribute the value of the production from the pool for himself or
- 18 herself either individually or in combination with others.
- 19 (h) "Park" means an area of land or water, or both, dedi-
- 20 cated to 1 or more of the following uses:
- 21 (i) Recreational purposes, including but not limited to
- 22 landscaped tracts; picnic grounds; playgrounds; athletic fields;
- 23 camps; campgrounds; zoological and botanical gardens; swimming,
- 24 boating, hunting, fishing, and birding areas; and foot and bridle
- 25 paths.
- 26 (ii) Open or scenic space.

- (iii) Environmental, conservation, nature, or wildlife
 areas.
- 3 (i) "Pool" or "common source of supply" means a natural
- 4 underground reservoir containing or appearing to contain a common
- 5 accumulation of oil and gas. Each productive zone of a general
- 6 structure that is completely separate from any other zone in the
- 7 structure, or that may for the purposes of this act be declared
- 8 by the department of environmental quality to be completely sepa-
- 9 rate, is included in the term pool or common source of supply.
- 10 Any reference to a separately owned tract, although in general
- 11 terms broad enough to include the surface and all underlying
- 12 common sources of supply of oil and gas, shall have reference
- 13 thereto only in relation to the common source of supply or por-
- 14 tion thereof included within the unit area of a particular unit.
- 15 (j) "Site restoration" means the filling and leveling of all
- 16 cellars, pits, and excavations; the removal or elimination of all
- 17 debris; the elimination of conditions that may create a fire or
- 18 pollution hazard; the minimization of erosion; and the restora-
- 19 tion of the well site as nearly as practicable to the original
- 20 land contour or to a condition approved by the department of
- 21 environmental quality after consulting with the surface owner of
- 22 the land and with the operator of a natural gas storage field if
- 23 the well site is within the boundary of a natural gas storage
- 24 field.
- 25 Sec. 5. (1) A county board of commissioners of a county may
- 26 purchase an abandoned oil and gas field, including the surface
- 27 rights and the oil and gas rights, for the construction of a

- 1 converted public park. Prior to constructing the park, site
- 2 restoration must be completed. The county may finance the land
- 3 acquisition and construction of the park by resolution adopted by
- 4 the county board of commissioners, and with a vote of the major-
- 5 ity of the electors of the county voting on the question, may
- 6 borrow money, pledge its full faith and credit for repayment, and
- 7 issue its bonds or notes to pay all or part of the cost of
- 8 acquiring, planning, and developing a converted public park, and
- 9 constructing, reconstructing, altering, or renewing buildings and
- 10 other structures related to that converted public park.
- 11 (2) The revenue bonds shall be issued pursuant to the reve-
- 12 nue bond act of 1933, 1933 PA 94, MCL 141.101 to 141.140, or any
- 13 other applicable act.
- 14 (3) Bonds or notes shall be authorized by a resolution
- 15 adopted by the county board of commissioners. The full faith and
- 16 credit of the county may be pledged for the prompt payment of the
- 17 principal and interest on any borrowing by a county pursuant to
- 18 this act. The county's full faith and credit may be pledged to
- 19 the payment of principal and interest of revenue bonds notwith-
- 20 standing any provision of law. Any bonds or notes shall be
- 21 issued in the name of the county operating under this act and
- 22 shall be executed by the chairperson of the county board of com-
- 23 missioners and the county clerk, who shall also cause their fac-
- 24 simile signatures to be affixed to any interest coupons to be
- 25 attached to any bonds. The county clerk shall affix the seal of
- 26 the county to the bonds or notes. Bonds or notes issued under
- 27 this act are negotiable instruments and shall mature in not more

- 1 than 40 years from the date of issue. The bonds or notes and the
- 2 interest on the bonds and notes are exempt from taxation by this
- 3 state or by any taxing authority within this state.
- 4 (4) The issuance of bonds or notes under this act is subject
- 5 to the provisions of the revised municipal finance act, 2001 PA
- 6 34, MCL 141.2101 to 141.2821. The amount of borrowings by a
- 7 county pursuant to this act shall not be subject to any limita-
- 8 tions or provisions contained in any law applicable to the county
- 9 except that a county may not borrow pursuant to this act in an
- 10 amount which taken together with other indebtedness of the county
- 11 will exceed 10% of the assessed valuation of the county as last
- 12 equalized by the state.
- 13 Sec. 7. A county may adopt rules and regulations for the
- 14 use and maintenance of the converted public park, including the
- 15 hours of operation during which the converted public park is open
- 16 to the public. These rules and regulations shall not be contrary
- 17 to or inconsistent with the laws of this state. Rules and requ-
- 18 lations shall not take effect until all of the following occur:
- 19 (a) The elapse of 9 days after the rules are approved and
- 20 adopted by the county board of commissioners.
- 21 (b) The publication of the rules and regulations once a week
- 22 for 2 consecutive weeks in a newspaper of general circulation in
- 23 the county in which the converted public park to which the rules
- 24 and regulations apply is located.
- 25 (c) The posting of a copy of the rules and regulations near
- 26 each gate or principal entrance into the converted public park.

- 1 Sec. 9. A county may appoint park rangers who may be
- 2 deputized by a sheriff to enforce the laws of this state.
- 3 Whether deputized or not, park rangers may enforce the rules and
- 4 regulations adopted by the county board of commissioners and have
- 5 the powers, privileges, and immunities conferred upon peace offi-
- 6 cers by the laws of this state. Park rangers shall exercise
- 7 their authority and powers only within the boundaries of the con-
- 8 verted public park.
- 9 Sec. 11. The county may charge and collect reasonable fees
- 10 for the use of the converted public park. All charges and fees
- 11 for the use of the converted public park shall be used to main-
- 12 tain and improve that park.
- 13 Sec. 13. The county shall be exempt from liability for any
- 14 injury or threat of injury arising or resulting from any past,
- 15 present, or future contamination related to the abandoned oil and
- 16 gas field or landfill located on the property unless the county
- 17 is responsible for an activity that causes the release or threat
- 18 of release that is the source of the contamination.
- 19 Sec. 15. The powers granted by this act are in addition to,
- 20 and not a limitation on, those granted by law or charter.