## SENATE BILL No. 817

November 6, 2001, Introduced by Senators JOHNSON and HAMMERSTROM and referred to the Committee on Families, Mental Health and Human Services.

A bill to amend 1939 PA 280, entitled "The social welfare act," by amending sections 57d, 57e, 57f, and 57g (MCL 400.57d, 400.57e, 400.57f, and 400.57g), as added by 1995 PA 223, and by adding section 14h.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 SEC. 14H. (1) THE FAMILY INDEPENDENCE AGENCY SHALL USE AN
- 2 ELECTRONIC BENEFIT TRANSFER SYSTEM FOR FOOD STAMP DISTRIBUTION.
- 3 (2) TO THE EXTENT THAT RULES OR PARTS OF RULES PROMULGATED
- 4 UNDER THIS ACT CONFLICT WITH THE PROVISIONS OF THIS SECTION, THE
- 5 PROVISIONS OF THIS SECTION SUPERSEDE THOSE RULES OR PARTS OF
- 6 RULES.
- 7 (3) THE FOLLOWING RULES ARE RESCINDED:
- 8 (A) R 400.3002 OF THE MICHIGAN ADMINISTRATIVE CODE.

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- 1 (B) R 400.3003 OF THE MICHIGAN ADMINISTRATIVE CODE.
- 2 (C) R 400.3004 OF THE MICHIGAN ADMINISTRATIVE CODE.
- 3 (D) R 400.3007 OF THE MICHIGAN ADMINISTRATIVE CODE.
- 4 (E) R 400.3008 OF THE MICHIGAN ADMINISTRATIVE CODE.
- 5 (F) R 400.3012 OF THE MICHIGAN ADMINISTRATIVE CODE.
- **6** (G) R 400.3013 OF THE MICHIGAN ADMINISTRATIVE CODE.
- 7 Sec. 57d. (1) The Michigan jobs commission DEPARTMENT OF
- 8 CAREER DEVELOPMENT and the family independence agency shall con-
- 9 duct joint orientation sessions for family independence assist-
- 10 ance applicants no less frequently than weekly. After the family
- 11 independence agency makes an initial determination that an adult
- 12 or a child aged 16 or older who is not attending elementary or
- 13 secondary school full-time might be eligible for family indepen-
- 14 dence assistance, that individual shall attend a joint orienta-
- 15 tion session as a condition of eligibility prior to receipt of
- 16 family independence assistance. After completion of the orienta-
- 17 tion, the individual and the family independence agency shall
- 18 develop the family's social contract in accordance with section
- 19 57e. If all eligibility criteria are met, the family indepen-
- 20 dence agency shall provide family independence assistance to the
- 21 family for not more than 2 months.
- 22 (2) By the end of 2 months following the orientation ses-
- 23 sion described in subsection (1), the family independence agency
- 24 shall review the individual's compliance with the social
- 25 contract. If the individual has failed FAILS to cooperate with
- 26 work first JOINT ORIENTATION OR OTHER REQUIRED EMPLOYMENT AND
- 27 TRAINING ACTIVITIES, the family is ineligible for further

- 1 family independence assistance. If the individual fails to
- 2 cooperate with any other social contract requirement, the
- 3 (3) THE family independence agency shall impose penalties
- 4 under section 57g -- IF THE INDIVIDUAL FAILS TO COMPLY WITH
- 5 EITHER OF THE FOLLOWING:
- 6 (i) WORK FIRST ACTIVITIES.
- 7 (ii) EMPLOYMENT AND TRAINING ACTIVITIES.
- **8** (4) THE FAMILY INDEPENDENCE AGENCY MAY IMPOSE PENALTIES
- 9 UNDER SECTION 57G IF THE INDIVIDUAL FAILS TO COMPLY WITH THE
- 10 INDIVIDUAL'S SOCIAL CONTRACT REQUIREMENTS.
- 11 (5) If the individual is complying with the social contract,
- 12 the family independence agency and the recipient shall revise the
- 13 social contract if necessary and the family independence assist-
- 14 ance group shall continue to receive family independence assist-
- 15 ance so long as the recipients meet family independence assist-
- 16 ance program requirements.
- Sec. 57e. (1) Each family receiving family independence
- 18 assistance shall execute a social contract outlining the respon-
- 19 sibilities of members of the family independence assistance
- 20 group. The social contract shall be developed jointly by the
- 21 family independence agency and the adult family members and shall
- 22 identify compliance goals that are to be met by members of the
- 23 family independence assistance group. The social contract shall
- 24 reflect the individual needs and abilities of the particular
- 25 family, and shall include at least all of the following:
- 26 (a) The obligation of each adult and each child aged 16 or
- 27 older who is not attending elementary or secondary school

- 1 full-time to participate in work first unless exempt under
- 2 section 57f.
- 3 (b) The obligation of each minor parent who has not com-
- 4 pleted secondary school to attend school.
- 5 (c) The obligation of each adult to engage in at least 20
- 6 hours per week of employment, work first activities, education
- 7 or training, community service activities, or self-improvement
- 8 activities, AS DETERMINED APPROPRIATE BY THE FAMILY INDEPENDENCE
- 9 AGENCY, UP TO 40 HOURS PER WEEK.
- (d) The obligation to cooperate in the establishment of
- 11 paternity and the procurement of child support, if applicable.
- 12 (e) The obligation of a recipient who fails to comply with
- 13 compliance goals due to substance abuse to participate in sub-
- 14 stance abuse treatment and submit to any periodic drug testing
- 15 required by the treatment program.
- 16 (f) Any other obligation the family independence agency
- 17 determines is necessary to enable the family to achieve
- 18 independence.
- (2) Beginning 6 weeks after the birth of her child until
- 20 the child is 3 months old, the family independence agency may
- 21 permit a mother exempted from work first under section 57f(3)(d)
- 22 to receive instruction in parenting, nutrition, and child devel-
- 23 opment as fulfillment of her social contract obligation under
- 24 section (1)(c).
- 25 (2)  $\overline{(3)}$  The family independence agency shall monitor each
- 26 family's compliance with the social contract. If the family
- 27 fails to comply with the compliance goals set forth in the social

- 1 contract, the family independence agency shall impose penalties
- 2 under section 57g.
- 3 Sec. 57f. (1) The family independence agency shall enter
- 4 into an agreement with the Michigan jobs commission DEPARTMENT
- 5 OF CAREER DEVELOPMENT in order to facilitate the administration
- 6 of work first. The family independence agency shall make infor-
- 7 mation on the program available to the legislature.
- **8** (2) Except as otherwise provided in subsection (3), every
- 9 member of a family independence assistance group shall be
- 10 referred to and shall participate in work first. If a recipient
- 11 has cooperated with work first but the work first agency deter-
- 12 mines that a job is not available, the recipient may enroll in a
- 13 program that is specifically job-related and of no more than 2
- 14 years' duration that is offered by a college or university, com-
- 15 munity college, state-licensed vocational or technical education
- 16 program, or state-licensed proprietary school. The particular
- 17 activities in which the recipient is required or authorized to
- 18 participate, the number of hours of work required, and other
- 19 details of work first shall be developed by the Michigan jobs
- 20 commission DEPARTMENT OF CAREER DEVELOPMENT and the family inde-
- 21 pendence agency and shall be set forth in the recipient's social
- 22 contract.
- 23 (3) The following individuals are exempt from participation
- 24 in work first:
- 25 (a) A child under the age of 16.
- 26 (b) A child aged 16 or older, or a minor parent, who is
- 27 attending elementary or secondary school full-time.

- 1 (c) An individual who is working a minimum number of hours
- 2 determined by the family independence agency to be necessary to
- 3 meet federal requirements.
- 4 (C)  $\frac{(d)}{(d)}$  The mother of a child under the age of 3 months.
- 5 THE FAMILY INDEPENDENCE AGENCY MAY REQUIRE A MOTHER EXEMPTED FROM
- 6 PARTICIPATION IN WORK FIRST UNDER THIS SUBDIVISION TO PARTICIPATE
- 7 IN FAMILY SERVICES, INCLUDING, BUT NOT LIMITED TO, INSTRUCTION IN
- 8 PARENTING, NUTRITION, AND CHILD DEVELOPMENT BEGINNING 6 WEEKS
- 9 AFTER THE BIRTH OF HER CHILD UNTIL THE CHILD IS 3 MONTHS OLD AS
- 10 FULFILLMENT OF THAT MOTHER'S SOCIAL CONTRACT OBLIGATION UNDER
- **11** SECTION 57E(1)(C).
- 12 (D)  $\overline{\text{(e)}}$  An individual aged 65 or older.
- 13 (E) A RECIPIENT OF SUPPLEMENTAL SECURITY INCOME.
- 14 (F) AN INDIVIDUAL WHO MEETS 1 OR MORE OF THE FOLLOWING CRI-
- 15 TERIA TO THE EXTENT THAT THE INDIVIDUAL, BASED ON MEDICAL EVI-
- 16 DENCE AND AN ASSESSMENT OF NEED BY THE FAMILY INDEPENDENCE
- 17 AGENCY, IS SEVERELY RESTRICTED IN HIS OR HER ABILITY TO PARTICI-
- 18 PATE IN EMPLOYMENT OR TRAINING ACTIVITIES:
- 19 (i) (f) A recipient of supplemental security income,
- 20 social security disability, or medical assistance due to disabil-
- 21 ity or blindness.
- 22 (ii)  $\frac{(g)}{(g)}$  An individual suffering from a physical or mental
- 23 impairment that meets federal supplemental security income dis-
- 24 ability standards, except that no minimum duration is required.
- 25 (iii)  $\overline{\text{(h)}}$  The spouse of an individual described in
- **26** subdivision (f) or (g) SUBPARAGRAPH (i) OR (ii) who is the
- 27 full-time caregiver of that individual.

- 1 (iv)  $\overline{(i)}$  A parent or caretaker of a child who is suffering
- 2 from a physical or mental impairment that meets the federal sup-
- 3 plemental security income disability standards, except that no
- 4 minimum duration is required.
- 5 (4) In addition to those individuals exempt under subsection
- 6 (3), the family independence agency may grant a temporary exemp-
- 7 tion from participation in work first, not to exceed 90 days, to
- 8 an individual who is suffering from a documented short-term
- 9 mental or physical illness, limitation, or disability that
- 10 severely restricts his or her ability to participate in employ-
- 11 ment or training activities. An individual with a documented
- 12 mental or physical illness, limitation, or disability that does
- 13 not severely restrict his or her ability to participate in
- 14 employment or training activities shall be required to partici-
- 15 pate in work first at a medically permissible level.
- 16 (5) An individual is not disabled for purposes of this sec-
- 17 tion if substance abuse is a contributing factor material to the
- 18 determination of disability.
- 19 Sec. 57g. (1) The family independence agency shall develop
- 20 a system of penalties to be imposed if a recipient fails to
- 21 comply with the compliance goals set forth in the family indepen-
- 22 dence assistance group's social contract or commits fraud.
- 23 Penalties may be cumulative and may include reduction of the
- 24 grant, removal of an individual from the family independence
- 25 assistance group, and termination of assistance to the family.
- 26 (2) A penalty shall not be imposed if the recipient has
- 27 demonstrated that there was good cause for the noncompliance.

- 1 The family independence agency shall determine those THE
- 2 circumstances that constitute good cause based on factors that
- 3 are beyond the control of a recipient.
- 4 (3) Recipients who are willing to participate in activities
- 5 leading to self-sufficiency but who require child care or trans-
- 6 portation in order to participate shall not be penalized if the
- 7 family independence agency determines that child care or trans-
- 8 portation is not reasonably available or provided to them.
- 9 (4) THE SYSTEM OF PENALTIES DEVELOPED UNDER SUBSECTION (1)
- 10 SHALL INCLUDE ALL OF THE FOLLOWING:
- 11 (A) FAMILY INDEPENDENCE PROGRAM BENEFITS SHALL BE TERMINATED
- 12 IF A RECIPIENT FAILS TO COMPLY WITH APPLICABLE CHILD SUPPORT
- 13 REQUIREMENTS INCLUDING EFFORTS TO ESTABLISH PATERNITY AND OBTAIN
- 14 CHILD SUPPORT. THE ASSISTANCE GROUP IS INELIGIBLE FOR FAMILY
- 15 INDEPENDENCE PROGRAM ASSISTANCE FOR NOT LESS THAN 1 CALENDAR
- 16 MONTH. AFTER ASSISTANCE HAS BEEN TERMINATED FOR NOT LESS THAN 1
- 17 MONTH, ASSISTANCE MAY BE RESTORED IF THE NONCOMPLIANT RECIPIENT
- 18 COMPLIES WITH CHILD SUPPORT REQUIREMENTS INCLUDING THE ACTION TO
- 19 ESTABLISH PATERNITY AND OBTAIN CHILD SUPPORT.
- 20 (B) FOR THE FIRST INSTANCE OF NONCOMPLIANCE, THE FAMILY
- 21 INDEPENDENCE AGENCY SHALL DETERMINE WITHIN 10 DAYS IF GOOD CAUSE
- 22 FOR NONCOMPLIANCE EXISTS. IF GOOD CAUSE IS NOT DETERMINED TO
- 23 EXIST, ASSISTANCE SHALL BE TERMINATED. AFTER TERMINATION, THE
- 24 ASSISTANCE GROUP IS INELIGIBLE FOR FAMILY INDEPENDENCE PROGRAM
- 25 ASSISTANCE FOR NOT LESS THAN 1 CALENDAR MONTH.
- 26 (C) FOR A SECOND OR SUBSEQUENT INSTANCE OF NONCOMPLIANCE,
- 27 THE FAMILY INDEPENDENCE AGENCY SHALL TAKE ACTION TO TERMINATE

- 1 FAMILY INDEPENDENCE PROGRAM ASSISTANCE AND NOTIFY THE RECIPIENT
- 2 THAT HE OR SHE HAS 10 DAYS TO DEMONSTRATE GOOD CAUSE OR FAMILY
- 3 INDEPENDENCE PROGRAM ASSISTANCE SHALL BE TERMINATED. AFTER TER-
- 4 MINATION, THE ASSISTANCE GROUP IS INELIGIBLE FOR FAMILY INDEPEN-
- 5 DENCE PROGRAM ASSISTANCE FOR NOT LESS THAN 1 CALENDAR MONTH.
- 6 (5) FOR THE PURPOSES OF THIS SECTION, "NONCOMPLIANCE" MEANS
- 7 1 OR MORE OF THE FOLLOWING:
- 8 (A) A RECIPIENT QUITS A JOB.
- 9 (B) A RECIPIENT IS FIRED FOR MISCONDUCT OR FOR ABSENTEEISM
- 10 WITHOUT GOOD CAUSE.
- 11 (C) A RECIPIENT VOLUNTARILY REDUCES THE HOURS OF EMPLOYMENT
- 12 OR OTHERWISE REDUCES EARNINGS.
- 13 (D) A RECIPIENT DOES NOT PARTICIPATE IN WORK FIRST
- 14 ACTIVITIES.
- 15 (E) A RECIPIENT DOES NOT MEET THE RECIPIENT'S INDIVIDUAL
- 16 SOCIAL CONTRACT REQUIREMENTS AND THE FAMILY INDEPENDENCE AGENCY
- 17 DETERMINES THAT A PENALTY IS NECESSARY.
- 18 (F) OTHER INSTANCES AS DETERMINED BY THE FAMILY INDEPENDENCE
- 19 AGENCY.
- 20 (6) AFTER TERMINATION FOR NONCOMPLIANCE, THE ASSISTANCE
- 21 GROUP IS INELIGIBLE FOR FAMILY INDEPENDENCE PROGRAM ASSISTANCE
- 22 FOR NOT LESS THAN 1 CALENDAR MONTH. AFTER ASSISTANCE HAS BEEN
- 23 TERMINATED FOR NOT LESS THAN 1 MONTH, FAMILY INDEPENDENCE PROGRAM
- 24 ASSISTANCE MAY BE RESTORED IF THE PERSON COMPLETES A WILLINGNESS
- 25 TO COMPLY TEST. FOR PURPOSES OF THIS SECTION, "WILLINGNESS TO
- 26 COMPLY" MEANS PARTICIPATING IN WORK FIRST OR OTHER

- 1 SELF-SUFFICIENCY ACTIVITIES FOR UP TO 40 HOURS WITHIN 10 WORKING
- 2 DAYS.
- 3 Enacting section 1. This amendatory act is effective
- 4 January 1, 2002.