SENATE BILL No. 990

December 13, 2001, Introduced by Senator SCHUETTE and referred to the Committee on Economic Development, International Trade and Regulatory Affairs

A bill to authorize certain agreements and methods for or in connection with the acquisition, construction of, or improvement to a transportation facility; to authorize a responsible public entity to enter into certain agreements; to authorize public entities to dedicate public property; to authorize a responsible public entity to approve the issuance of debt obligations in connection with the transportation facility; to authorize the bringing of certain actions; to authorize the exercise of powers of condemnation; to provide for the dedication of assets; to provide sovereign immunity for certain entities; to establish jurisdiction for and to prescribe certain other powers and duties of a responsible public entity; to prescribe certain powers and duties of certain state agencies under certain circumstances; to authorize a specific project for an interstate or international

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bridge, tunnel, or ferry; and to authorize extraterritorial agreements.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "public and private transportation act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Affected local jurisdiction" means a county, city, vil-
- 5 lage, or township in which any portion of a qualifying transpor-
- 6 tation facility is located.
- 7 (b) "Chief administrative officer" means any of the
- 8 following:
- **9** (i) The manager of a village or, if a village does not
- 10 employ a manager, the president of the village.
- 11 (ii) The city manager of a city or, if a city does not
- 12 employ a city manager, the mayor of the city.
- 13 (iii) The elected county executive or appointed county man-
- 14 ager of a county; or, if the county is not a charter county or
- 15 has not adopted an optional unified form of county government,
- 16 the controller of the county appointed under section 13b of 1851
- 17 PA 156, MCL 46.13b, or if the county has not appointed a control-
- 18 ler, an individual designated by the county board of
- 19 commissioners.
- 20 (iv) The director.
- 21 (v) The official granted general administrative control of
- 22 an agency, authority, or organization of government established
- 23 by law that is a responsible public entity under this act.

- 1 (c) "Commission" means the state transportation commission.
- 2 (d) "Comprehensive agreement" means the agreement between
- 3 the operator and the responsible public entity under section 11.
- 4 (e) "Department" means the state transportation department.
- 5 (f) "Director" means the director of the department.
- **6** (g) "Material default" means a default by the operator in
- 7 the performance of the operator's duties under section 10(9) in
- 8 which both of the following occur:
- **9** (i) The default jeopardizes adequate service to the public
- 10 from a qualifying transportation facility.
- (ii) The default remains unremedied after the responsible
- 12 public entity has provided notice of the default to the operator
- 13 and the reasonable cure period specified in the comprehensive
- 14 agreement or service contract has elapsed.
- 15 (h) "Operator" means the private entity or its successor
- 16 that is responsible for the acquisition, construction, improve-
- 17 ment, maintenance, or operation of a qualifying transportation
- 18 facility.
- 19 (i) "Public entity" means 1 or more of the following units
- 20 of government:
- 21 (i) This state or a county, city, township, village, or
- 22 other political subdivision of this state.
- 23 (ii) A province of the Dominion of Canada or a political
- 24 subdivision or municipal corporation of the Dominion of Canada.
- 25 (iii) An agency or instrumentality of a unit of government
- **26** identified in subparagraph (i) or (ii).

- 1 (j) "Qualifying transportation facility" means a
- 2 transportation facility designated as a qualifying transportation
- 3 facility by a responsible public entity under section 6.
- 4 (k) "Responsible public entity" means either of the
- 5 following:
- (i) This state.
- 7 (ii) A county, city, village, or other political subdivision
- 8 of this state or an authority or agency of a county, city, or
- 9 village.
- 10 (l) "Revenues" means the user fees or service payments,
- 11 investment income, and other income generated by, arising from,
- 12 or otherwise related to a qualifying transportation facility that
- 13 is legally available for the payment of operating costs and main-
- 14 tenance costs of the qualifying transportation facility or for
- 15 the payment of debt service on obligations incurred in connection
- 16 with the financing of the facility.
- 17 (m) "Transportation facility" means a road, bridge, includ-
- 18 ing an international or interstate bridge, tunnel, including an
- 19 international or interstate tunnel, overpass, ferry, including a
- 20 ferry providing international or interstate ferry service, air-
- 21 port, mass transit facility, vehicle parking facility, port
- 22 facility, intermodal facility, or any other facility used for or
- 23 in connection with transportation of people or goods, together
- 24 with any other property that is needed or convenient to operate,
- 25 or otherwise reasonably related to, the transportation facility.
- (n) "User fees" means the rates, fees, or other charges
- 27 imposed by the operator of a qualifying transportation facility

- 1 for the use of all or a portion of a qualifying transportation
- 2 facility pursuant to the comprehensive agreement.
- 3 Sec. 3. The legislature finds that there is a public need
- 4 for timely acquisition or construction of and improvements to
- 5 transportation facilities in the state that are compatible with
- 6 state and local transportation plans and that serve the public
- 7 safety and welfare.
- 8 Sec. 4. (1) A person seeking authorization under this act
- 9 to acquire, construct, improve, maintain, or operate a transpor-
- 10 tation facility shall first obtain approval of the responsible
- 11 public entity under section 5.
- 12 (2) The approval process may be initiated by either of the
- 13 following:
- 14 (a) A person requesting approval under section 5(1).
- 15 (b) The responsible public entity requesting proposals under
- **16** section 5(5).
- 17 Sec. 5. (1) A person may request approval from a responsi-
- 18 ble public entity to acquire, construct, improve, maintain, or
- 19 operate a qualifying transportation facility.
- 20 (2) A request made under subsection (1) shall be accompanied
- 21 by all of the following material and information:
- 22 (a) A topographic map indicating the location of the trans-
- 23 portation facility.
- 24 (b) A description of the transportation facility, including
- 25 the conceptual design of the facility and all proposed intercon-
- 26 nections with other transportation facilities.

- 1 (c) The projected total life cycle of the transportation
- 2 facility and the proposed date for acquisition of the
- 3 transportation facility or the beginning of construction of, or
- 4 improvements to, the transportation facility.
- 5 (d) A statement setting forth the method by which the opera-
- 6 tor proposes to secure all property interests required for the
- 7 transportation facility, including all of the following:
- **8** (i) The nature of the property interests to be acquired.
- 9 (ii) Any property that the responsible public entity is
- 10 expected to be requested to condemn.
- 11 (e) If available and applicable, information relating to the
- 12 current transportation plans of each affected local
- 13 jurisdiction.
- 14 (f) A list of permits and approvals expected to be required
- 15 for acquisition of, construction of, or improvements to the
- 16 transportation facility from local, state, or federal agencies
- 17 and a projected schedule for obtaining these permits and
- 18 approvals.
- 19 (g) A list of public utility facilities expected to inter-
- 20 sect with the transportation facility and a statement of the
- 21 plans of the operator to accommodate that anticipated
- 22 intersection.
- 23 (h) A statement setting forth the operator's plans for
- 24 financing and operating the transportation facility.
- 25 (i) The names and addresses of the persons who may be con-
- 26 tacted for further information concerning the request.

- 1 (j) A statement of the public benefit to be derived from the
- 2 acquisition, construction, improvement, maintenance, or operation
- 3 of the transportation facility.
- 4 (k) Additional material and information that the responsible
- 5 public entity reasonably requests.
- 6 (3) The responsible public entity may waive the requirement
- 7 to provide material information listed in subsection (2).
- **8** (4) Upon receipt of a proposal under subsection (1), the
- 9 responsible public entity, acting through its chief administra-
- 10 tive officer, shall determine whether it is in the best interest
- 11 of the public to proceed to acquire, construct, improve, main-
- 12 tain, or operate a qualifying transportation facility under the
- 13 provisions of this act. If the responsible public entity, acting
- 14 through its chief administrative officer, determines to proceed,
- 15 it shall publish notice, in a manner reasonably intended to reach
- 16 interested parties, of the receipt of the proposal and provide
- 17 for the submission, within a period of time specified in the
- 18 notice, for the receipt of competing proposals by other proposed
- 19 operators. The notice shall also specify that the procedures and
- 20 criteria for selecting among competing proposals are available
- 21 from the specified office of the responsible public entity.
- 22 (5) A responsible public entity may request proposals for
- 23 the acquisition, construction, improvement, or operation of
- 24 transportation facilities either generally or with respect to
- 25 specified transportation facilities. A request for proposals
- 26 from a responsible public entity under this subsection shall
- 27 describe the procedures and criteria for selecting among

- 1 competing proposals. A request for proposals under this
- 2 subsection may be made independently of any receipt of a proposal
- 3 under subsection (1).
- 4 (6) The director shall develop and the commission shall
- 5 approve guidelines and procedures that may, but need not, be
- 6 promulgated as rules, for the solicitation, submission, evalu-
- 7 ation, and approval of proposals by the director and the commis-
- 8 sion from proposed operators. These procedures and guidelines
- 9 may provide that, by submitting a proposal under this act, the
- 10 proposed operator agrees to be conclusively bound by the decision
- 11 of the responsible public entity. Any other responsible public
- 12 entity may choose to use the guidelines and procedures as
- 13 approved by the commission, or may modify those guidelines and
- 14 procedures, or develop its own guidelines and procedures, for the
- 15 solicitation, submission, evaluation, and approval of proposals
- 16 received under this act.
- 17 (7) Notwithstanding any other provision in this section, if
- 18 the transportation facility is an international bridge, tunnel,
- 19 or ferry and a public entity in the Dominion of Canada has, in
- 20 consultation with a responsible public entity, selected an opera-
- 21 tor for a qualifying transportation facility, the legislative
- 22 body of the responsible public entity may accept the operator so
- 23 selected, without following the procedures set forth in this sec-
- 24 tion relating to proposals, but subject to all other requirements
- 25 under this act. The responsible public entity shall cooperate
- 26 with public entities in Canada, with affected local
- 27 jurisdictions, and with this state in the development,

- 1 acquisition, construction, improvement, maintenance, and
- 2 operation of a qualifying transportation facility that is an
- 3 international bridge, tunnel, or ferry.
- 4 Sec. 6. (1) The responsible public entity may designate a
- 5 transportation facility as a qualifying transportation facility
- 6 and, in accordance with the procedures described in this act,
- 7 grant approval for the acquisition, construction, improvement, or
- 8 operation of a transportation facility by a specified operator,
- 9 if the responsible public entity determines that these actions
- 10 serve the public purpose of this act. The responsible public
- 11 entity may determine that the acquisition, construction, improve-
- 12 ment, or operation of a transportation facility as a qualifying
- 13 transportation facility serves the public purpose of this act
- 14 upon making all of the following findings:
- 15 (a) There is a public need for the type of transportation
- 16 facility proposed to be operated as a qualifying transportation
- 17 facility.
- 18 (b) The transportation facility, the proposed interconnec-
- 19 tions with existing transportation facilities, and the operator's
- 20 plans for operation of the qualifying transportation facility are
- 21 reasonable and compatible with the responsible public entity's
- 22 transportation plans and any relevant local transportation plan.
- 23 (c) The estimated cost of the transportation facility is
- 24 reasonable in relation to similar facilities.
- 25 (d) The operator's plans will result in the timely and effi-
- 26 cient acquisition of, construction of, or improvements to a

- 1 transportation facility or more efficient maintenance or more
- 2 efficient operation of an existing transportation facility.
- 3 (2) The approval of the responsible public entity shall be
- 4 subject to an executed comprehensive agreement between the opera-
- 5 tor and the responsible public entity.
- 6 (3) The responsible public entity shall establish a date for
- 7 the acquisition of, or the beginning and completion of, construc-
- 8 tion of or improvements to the qualifying transportation
- 9 facility. The responsible public entity may extend the date
- 10 established under this subsection.
- 11 (4) The failure of a responsible public entity to incor-
- 12 porate the comments of an affected local jurisdiction or action
- 13 by a responsible public entity to designate a qualifying trans-
- 14 portation facility before it receives the comments of an affected
- 15 local jurisdiction shall not affect the validity of the actions
- 16 of a responsible public entity, the execution of a comprehensive
- 17 agreement, or any other agreement entered into in connection with
- 18 the comprehensive agreement.
- 19 Sec. 7. The responsible public entity may contract with an
- 20 operator for transportation services to be provided by a qualify-
- 21 ing transportation facility in exchange for service payments or
- 22 other consideration that the responsible public entity considers
- 23 appropriate.
- Sec. 8. (1) A person requesting approval from, or submit-
- 25 ting a proposal to, a responsible public entity under section 5
- 26 shall notify each affected local jurisdiction by furnishing a
- 27 copy of the person's request or proposal to each affected local

- 1 jurisdiction within 5 days after submitting the application to a
- 2 responsible public entity.
- 3 (2) Within 30 days after receiving notice under this sec-
- 4 tion, an affected local jurisdiction may submit any comments it
- 5 may have, in writing, on the proposed qualifying transportation
- 6 facility to the responsible public entity. The comments shall
- 7 indicate whether the facility is compatible with the local com-
- 8 prehensive transportation plan.
- 9 Sec. 9. (1) Upon approval of its legislative body, a public
- 10 entity may dedicate a property interest that it has for public
- 11 use as a qualifying transportation facility if the public entity
- 12 finds that the dedication of the property interest will serve the
- 13 public purpose of this act.
- 14 (2) Subject to the requirements of this section, a public
- 15 entity may convey any property interest that it has to an opera-
- 16 tor for the consideration the public entity determines is fair
- 17 and reasonable and in the best interests of the public. The con-
- 18 sideration may consist of or include the agreement of the opera-
- 19 tor to operate the qualifying transportation facility if the
- 20 public entity determines that this consideration is fair and rea-
- 21 sonable and in the best interests of the public.
- Sec. 10. (1) Following execution of a comprehensive agree-
- 23 ment, an operator may acquire, construct, improve, or operate a
- 24 qualifying transportation facility.
- 25 (2) Following execution of a comprehensive agreement, an
- 26 operator may own, lease, or acquire any right to use or operate a
- 27 qualifying transportation facility.

- 1 (3) Except as provided in subsection (4), the operator may
- 2 impose user fees or enter into a service contract in connection
- 3 with the use of the qualifying transportation facility.
- 4 (4) The operator shall not impose tolls or user fees on any
- 5 existing interstate highway or on any existing free road, bridge,
- 6 tunnel, or overpass unless the road, bridge, tunnel, or overpass
- 7 is reconstructed to provide for increased capacity.
- **8** (5) The operator may finance the qualifying transportation
- 9 facility in an amount and on terms and conditions that the opera-
- 10 tor determines. The operator may issue debt, equity, or other
- 11 securities or obligations, enter into sale and leaseback transac-
- 12 tions, and secure financing with a pledge of or security interest
- 13 in, or lien on, its property, including all of its property
- 14 interests in the qualifying transportation facility. A responsi-
- 15 ble public entity may approve the issuance of the debt obliga-
- 16 tions of the operator, but the approval shall not cause the obli-
- 17 gations of the operator to become a debt or other obligation of
- 18 the responsible public entity.
- 19 (6) Subject to applicable permit requirements, the operator
- 20 may acquire, construct, improve, or operate a qualifying trans-
- 21 portation facility that crosses any canal or navigable water-
- 22 course as long as the crossing does not unreasonably interfere
- 23 with the navigation and use of the waterway. If a qualifying
- 24 transportation facility crosses the boundary of this state,
- 25 including an international border, the operator is responsible
- 26 for obtaining consents, agreements, or property interests
- 27 required by the laws of the applicable state or province.

- 1 (7) The operator of a qualifying transportation facility
- 2 approved by a responsible public entity under this act shall be
- 3 considered to be acting on behalf of the approving responsible
- 4 public entity and as its agent with respect to the acquisition,
- 5 construction, improvement, or operation of the qualifying trans-
- 6 portation facility.
- 7 (8) In operating the qualifying transportation facility, the
- 8 operator may make classifications according to reasonable catego-
- 9 ries for assessment of user fees and, with the consent of the
- 10 responsible public entity, make and enforce reasonable rules to
- 11 the same extent that the responsible public entity may make and
- 12 enforce rules with respect to a similar transportation facility.
- 13 (9) During the term of the comprehensive agreement, the
- 14 operator of a qualifying transportation facility shall do all of
- 15 the following:
- 16 (a) Acquire, construct, improve, maintain, or operate the
- 17 qualifying transportation facility in a manner that meets the
- 18 engineering standards of the responsible public entity for trans-
- 19 portation facilities operated and maintained by the responsible
- 20 public entity.
- 21 (b) Upon payment of the user fees or service payments, if
- 22 applicable, keep the qualifying transportation facility open for
- 23 use by members of the public at all times after the initial
- 24 opening. The operator is exempt from the requirement of this
- 25 subdivision if 1 or more of the following apply:
- 26 (i) Temporary closures because of emergencies.

- 1 (ii) With the consent of the responsible public entity,
- 2 closures for protection of public safety.
- 3 (iii) During reasonable periods of time, closures for con-
- 4 struction or maintenance procedures.
- 5 (c) Maintenance, or provide by contract for the maintenance,
- 6 of the qualifying transportation facility.
- 7 (d) Cooperate with the responsible public entity in estab-
- 8 lishing an interconnection with the qualifying transportation
- 9 facility requested by the responsible public entity.
- 10 (e) Comply with the provisions of the comprehensive agree-
- 11 ment and any service contract.
- 12 Sec. 11. (1) Before acquiring, constructing, improving,
- 13 maintaining, or operating a qualifying transportation facility,
- 14 the operator shall enter into a comprehensive agreement with the
- 15 responsible public entity. The comprehensive agreement shall be
- 16 executed substantially in the form approved by resolution of the
- 17 responsible public entity.
- 18 (2) The comprehensive agreement shall provide for all of the
- 19 following:
- 20 (a) Delivery of a payment bond in connection with the con-
- 21 struction of or improvements to the qualifying transportation
- 22 facility, in a form approved by the responsible public entity.
- 23 (b) Either evidence of sufficient credit standing in a form
- 24 that satisfies the responsible public entity or a performance
- 25 bond satisfactory to the responsible public entity.
- 26 (c) Review and approval of plans and specifications for the
- 27 qualifying transportation facility by the responsible public

- 1 entity if the plans and specifications conform to standard
- 2 conditions of the responsible public entity.
- 3 (d) Inspection of, construction of, or improvements to the
- 4 qualifying transportation facility by the responsible public
- 5 entity to ensure conformance with engineering standards accept-
- 6 able to the responsible public entity.
- 7 (e) Monitoring of maintenance practices of the operator by
- 8 the responsible public entity and taking of actions the responsi-
- 9 ble public entity finds appropriate to ensure that the qualifying
- 10 transportation facility is properly maintained.
- 11 (f) Reimbursement paid to the responsible public entity for
- 12 services provided by the responsible public entity.
- 13 (g) Filing of appropriate financial statements by the quali-
- 14 fying transportation facility with the responsible public entity
- 15 on a periodic basis.
- 16 (h) A reasonable maximum rate of return on investment for
- 17 the operator, based on assumptions set forth in the comprehensive
- 18 agreement that are not affected by subsequently occurring events
- 19 unless specifically provided otherwise in the comprehensive
- 20 agreement. The determination of reasonableness by the responsi-
- 21 ble public entity is conclusive for all purposes.
- (i) The date of termination of the operator's authority and
- 23 duties under this act and the date of dedication of a part or all
- 24 of the qualifying transportation facility to the appropriate
- 25 public entity or entities.
- 26 (j) The distribution of earnings in excess of the costs of
- 27 operating and maintenance, debt service, funding and maintaining

- 1 required reserves, and the maximum rate of return as negotiated
- 2 in the comprehensive agreement.
- 3 (k) Other lawful terms and conditions to which the operator
- 4 and the responsible public entity mutually agree, including pro-
- 5 visions regarding unavoidable delays, provisions providing for a
- 6 loan of public funds to the operator, or provisions that will
- 7 enable the operator to issue tax-exempt obligations to acquire,
- 8 construct, improve, maintain, or operate 1 or more qualifying
- 9 transportation facilities.
- 10 (l) The duties of the operator under this act and other
- 11 terms and conditions that the responsible public entity deter-
- 12 mines serve the public purpose of this act.
- 13 (3) The comprehensive agreement may provide for user fees to
- 14 be established during the period of the operator's authority.
- 15 User fees shall be set at a level that, taking into account any
- 16 service payments and other revenues, allows the operator to pay
- 17 operating and maintenance costs, debt service on obligations
- 18 issued to finance the facility, and the rate of return on invest-
- 19 ment specified in the comprehensive agreement. If specified in
- 20 the comprehensive agreement, changes in the user fees may,
- 21 subject to the requirements of this act and instruments under
- 22 which debt or other obligations to finance the facility have been
- 23 issued, be required to be approved by the responsible public
- 24 entity. User fees established under a comprehensive agreement
- 25 shall not be required to be approved under this act by any other
- 26 public entity.

- 1 (4) A copy of any service contract entered into by a
- 2 responsible public entity shall be filed with the chief
- 3 administrative officer of the responsible public entity.
- 4 (5) A schedule of the current user fees shall be made avail-
- 5 able by the operator to any member of the public on request.
- 6 (6) In negotiating user fees under this section, the parties
- 7 shall establish fees that are the same for persons using the
- 8 facility under the same or similar conditions.
- **9** (7) The execution of the comprehensive agreement or an
- 10 amendment to the comprehensive agreement shall constitute conclu-
- 11 sive evidence that the user fees provided for in the agreement
- 12 comply with this act.
- 13 (8) User fees established in the comprehensive agreement as
- 14 a source of revenues may be in addition to, or in lieu of, serv-
- 15 ice payments.
- 16 (9) In the comprehensive agreement, the responsible public
- 17 entity may agree to make grants or loans to the operator from
- 18 time to time from amounts received from any other public entity,
- 19 the United States, or Canada.
- 20 (10) The comprehensive agreement may contain provisions
- 21 under which the responsible public entity agrees to provide
- 22 notice of default and cure rights for the benefit of the operator
- 23 and the persons specified in the comprehensive agreement as pro-
- 24 viding financing for the qualifying transportation facility.
- 25 (11) Changes in the terms of the comprehensive agreement
- 26 that are agreed upon by the parties shall be added to the

- 1 comprehensive agreement by written amendment executed by each of
- 2 the parties to the comprehensive agreement.
- 3 Sec. 12. (1) For the purpose of enabling the operator to
- 4 issue tax-exempt obligations for the acquisition, construction,
- 5 or improvement of a qualifying transportation facility, the
- 6 responsible public entity may do 1 or more of the following:
- 7 (a) Incorporate or provide for the incorporation of a non-
- 8 profit corporation under the nonprofit corporation act, 1982 PA
- 9 162, MCL 450.2101 to 450.3192, or contract with an existing non-
- 10 profit corporation.
- 11 (b) Be a member of or control, directly or indirectly, a
- 12 nonprofit corporation.
- 13 (c) Under appropriate standards established by the legisla-
- 14 tive body of the responsible public entity, act through the non-
- 15 profit corporation in accomplishing the purposes of this act.
- 16 (2) In accordance with the comprehensive agreement, all or a
- 17 portion of the operator's rights, duties, or obligations may be
- 18 granted to or imposed upon the nonprofit corporation, in which
- 19 case the nonprofit corporation is considered to be the successor
- 20 of the operator to the extent of the grant or imposition.
- 21 (3) The comprehensive agreement may provide for excess earn-
- 22 ings to be distributed to 1 or more of the following:
- 23 (a) The responsible public entity.
- 24 (b) The operator for early debt reduction.
- (c) The affected local jurisdictions.
- 26 (d) Any other public entity.

- 1 (4) Notwithstanding any provision of this act to the
- 2 contrary, the comprehensive agreement may provide that the
- 3 operator, upon or after completion of the acquisition, construc-
- 4 tion, or improvement of the qualifying transportation facility,
- 5 may transfer all or any part of the qualifying transportation
- 6 facility to an appropriate public entity for operation. A trans-
- 7 fer of all or any part of the qualifying transportation facility
- 8 is subject to the rights of a person or entity that has provided
- 9 financing for the facility, including the provider of any related
- 10 credit, liquidity, swap, interest rate cap, or similar instru-
- 11 ment, that are set forth in an indenture or other legal instru-
- 12 ment entered into in connection with that financing, including,
- 13 but not limited to, the right to payment of principal, premium,
- 14 and interest on any debt financing from the revenues of the
- 15 facility.
- 16 Sec. 13. (1) The responsible public entity may take action
- 17 to obtain federal, state, provincial, or local assistance for a
- 18 qualifying transportation facility that serves the public purpose
- 19 of this act.
- 20 (2) The responsible public entity may enter into contracts
- 21 required to receive federal assistance.
- 22 (3) The responsible public entity or another public entity
- 23 may determine that it serves the public purpose of this act for
- 24 all or a portion of the costs of a qualifying transportation
- 25 facility to be paid, directly or indirectly, from the proceeds of
- 26 a grant or loan made by a public entity, the federal government
- 27 of the United States, or the federal government of the Dominion

- 1 of Canada and, upon that determination, may pay or cause to be
- 2 paid the costs or portion of costs from the grant or loan.
- 3 Sec. 14. (1) After providing notice to the operator and to
- 4 the secured parties that appear in the operator's records, the
- 5 responsible public entity may bring an action for a judgment by
- 6 default in a court of competent jurisdiction if the operator has
- 7 materially defaulted on the comprehensive agreement.
- 8 (2) Except upon agreement of the operator and other parties
- 9 identified in the comprehensive agreement, the responsible public
- 10 entity may not exercise the remedies provided in this section or
- 11 in section 15(2) and (3) unless a judgment by default has been
- 12 entered by a court of competent jurisdiction.
- 13 (3) On entry by the court of a judgment by default under
- 14 subsection (1), the responsible public entity may take 1 or more
- 15 of the following actions:
- 16 (a) Subject to subsections (4) and (5), take over the trans-
- 17 portation facility and succeed to all of the right, title, and
- 18 interest in the transportation facility and any liens on revenues
- 19 previously granted by the operator to any person providing
- 20 financing.
- 21 (b) If the responsible public entity has the power of con-
- 22 demnation, exercise the power of condemnation to acquire the
- 23 qualifying transportation facility, except that a person that has
- 24 provided financing for the qualifying transportation facility,
- 25 and the operator, to the extent of its capital investment, may
- 26 participate in the condemnation proceedings with the standing of
- 27 a property owner.

- 1 (c) Subject to the rights of the holders of any obligations
- 2 of the operator incurred in connection with the financing of the
- 3 acquisition, construction, improvement, maintenance, or operation
- 4 of the qualifying transportation facility, terminate the compre-
- 5 hensive agreement and exercise other rights and remedies avail-
- 6 able at law or in equity.
- 7 (d) Make or cause to be made appropriate claims under the
- 8 performance or payment bonds required by section 11(2)(a).
- **9** (4) If the responsible public entity elects to take over a
- 10 qualifying transportation facility under subsection (3)(a), the
- 11 responsible public entity shall take all of the following
- 12 actions:
- 13 (a) Acquire, construct, improve, operate, and maintain the
- 14 transportation facility.
- 15 (b) Impose user fees for the use of the transportation
- 16 facility.
- 17 (c) Comply with service contracts as if it were the
- 18 operator.
- 19 (5) Revenues subject to a lien shall be collected for the
- 20 benefit of, and paid to, secured parties, as their interests may
- 21 appear, to the extent necessary to satisfy the operator's obliga-
- 22 tions to secured parties, including the maintenance of reserves,
- 23 and the liens shall be correspondingly reduced and, when paid
- 24 off, released.
- 25 (6) Before payments to, or for the benefit of, secured par-
- 26 ties, the responsible public entity may use revenues to pay
- 27 current operation and maintenance of the transportation facility,

- 1 including compensation to the responsible public entity for its
- 2 services in operating and maintaining the qualifying transporta-
- 3 tion facility.
- 4 (7) Remaining revenues after all payments for operation and
- 5 maintenance of the transportation facility and payments to or for
- 6 the benefit of secured parties, including payments to maintain
- 7 required reserves, have been made shall be paid to the operator,
- 8 subject to the negotiated maximum rate of return. The right to
- 9 receive payment under this subsection shall be considered just
- 10 compensation for the qualifying transportation facility.
- 11 (8) A takeover of the qualifying facility under this section
- 12 by the responsible public entity shall not be considered to oper-
- 13 ate as a pledge of the full faith and credit of the responsible
- 14 public entity to secure outstanding debt of the operator.
- 15 (9) Assumption of the operation of the qualifying transpor-
- 16 tation facility does not obligate the responsible public entity
- 17 to pay an obligation of the operator from a source other than
- 18 revenues.
- 19 Sec. 15. (1) At the request of the operator, the responsi-
- 20 ble public entity may exercise the power of condemnation as pro-
- 21 vided by law for the purpose of acquiring real property or
- 22 estates or interest in real property to the extent that the
- 23 responsible public entity finds that the action serves the public
- 24 purpose of this act. An amount to be paid in a condemnation pro-
- 25 ceeding under this section shall be paid by the operator or from
- 26 grants or loans as provided in section 13(3), or from other
- 27 available funds.

- 1 (2) Except as provided in subsection (1), until the court
- 2 has entered a final order of default under section 14(2), the
- 3 power of condemnation may not be exercised against a qualifying
- 4 transportation facility.
- 5 (3) After the entry of a final order of default, the respon-
- 6 sible public entity may exercise the power of condemnation in
- 7 accordance with section 14(3)(b) in lieu of, or after taking over
- 8 the transportation facility under, section 14(3)(a).
- 9 Sec. 16. (1) This state, each affected local jurisdiction,
- 10 and each public service company, public utility, railroad, or
- 11 cable television provider that has or uses facilities that are to
- 12 be affected by the location of a qualifying transportation facil-
- 13 ity shall cooperate fully with the operator of the qualifying
- 14 transportation facility in planning and arranging all activities
- 15 related to the location of the qualifying transportation
- **16** facility.
- 17 (2) An entity specified in subsection (1) that possesses the
- 18 power of condemnation may exercise that power in connection with
- 19 the moving or relocation of facilities to be crossed by the qual-
- 20 ifying transportation facility or that must be relocated to the
- 21 extent that the moving or relocation is made necessary or desir-
- 22 able by construction of or improvements to the qualifying trans-
- 23 portation facility. For purposes of this subsection, construc-
- 24 tion or improvements include construction of or improvements to
- 25 temporary facilities for the purpose of providing service during
- 26 the period of construction or improvement.

- 1 (3) An amount to be paid for the crossing, construction,
- 2 moving, or relocating of facilities shall be paid for by the
- 3 operator from grants or loans as provided in section 13(3) or
- 4 from other available sources of funds.
- **5** (4) If the operator and a public service company, public
- 6 utility, railroad, or cable television provider are not able to
- 7 agree with the qualifying transportation facility on a plan for
- 8 the crossing or relocation, the responsible public entity may
- 9 determine the manner in which the crossing or relocation is to be
- 10 accomplished and any damages due arising out of the crossing or
- 11 relocation. The responsible public entity may employ expert
- 12 engineers who shall examine the location and plans for the cross-
- 13 ing or relocation, hear any objections, consider modifications,
- 14 and make a recommendation to the responsible public entity. If
- 15 an expert engineer is employed under this subsection, the cost is
- 16 to be paid by the operator.
- 17 Sec. 17. (1) Except as provided in subsection (3), law
- 18 enforcement officers of the state and each affected local juris-
- 19 diction shall have the same powers and jurisdiction within the
- 20 limits of a qualifying transportation facility as they have in
- 21 their respective areas of jurisdiction.
- 22 (2) Law enforcement officers shall have access to the quali-
- 23 fying transportation facility at any time for the purpose of
- 24 exercising powers and jurisdiction under this subsection.
- 25 (3) The authority granted to a law enforcement officer under
- 26 this subsection does not extend to the private offices,
- 27 buildings, garages, and other improvements of the operator to any

- 1 greater degree than the police power extends to any other private
- 2 buildings and improvements.
- 3 (4) To the extent the transportation facility is a road,
- 4 bridge, tunnel, overpass, or similar transportation facility for
- 5 motor vehicles, the traffic and motor vehicle laws of this state
- 6 or the affected local jurisdiction shall apply in the same manner
- 7 that they apply to conduct on similar transportation facilities
- 8 in the state or affected local jurisdiction.
- 9 Sec. 18. (1) The responsible public entity shall terminate
- 10 the operator's authority and duties under this act on the date
- 11 set forth in the comprehensive agreement.
- 12 (2) On termination, the authority and duties of the operator
- 13 under this act shall cease and the qualifying transportation
- 14 facility shall be dedicated to the responsible public entity or,
- 15 if the qualifying transportation facility was initially dedicated
- 16 by an affected local jurisdiction, to the affected local juris-
- 17 diction, for public use. An international bridge or tunnel that
- 18 is a qualifying transportation facility may be partially dedi-
- 19 cated to a province or political subdivision of the Dominion of
- 20 Canada as provided in any agreement between the responsible
- 21 public entity and the province or municipality.
- Sec. 19. (1) Nothing in this act shall be construed to be a
- 23 waiver of the sovereign immunity of the state, a province of the
- 24 Dominion of Canada, any responsible public entity, or an affected
- 25 local jurisdiction, or any officer or employee thereof, with
- 26 respect to the participation in, or approval of, a part of the
- 27 qualifying transportation facility or its operation, including

- 1 interconnection of the qualifying transportation facility with
- 2 another transportation facility.
- 3 (2) The responsible public entity shall possess sovereign
- 4 immunity with respect to the construction and operation of the
- 5 qualifying transportation facility.
- 6 Sec. 20. The responsible public entity shall have exclusive
- 7 jurisdiction to determine all matters specifically committed to
- 8 its jurisdiction by this act. Any decision or determination
- 9 under this act not specifically required to be made by the legis-
- 10 lative body of the responsible public entity may be made by the
- 11 chief administrative officer of the responsible public entity or
- 12 by the person designated in writing by the chief administrative
- 13 officer to act in place of the chief administrative officer. Any
- 14 request for proposals or notice of receipt of an unsolicited pro-
- 15 posal may provide that an entity that submits a proposal in
- 16 response to the request or notice must agree to be bound by all
- 17 decisions of the responsible public entity made in connection
- 18 with that request or notice and that the entity shall not seek
- 19 judicial review of those decisions.
- Sec. 21. The commission, as a responsible public entity,
- 21 may delegate administrative functions under this act to the
- 22 director of the department or the person designated in writing by
- 23 the director to act in place of the director and may rely on the
- 24 expertise, advice, and judgment of employees of the department in
- 25 making any decision under this act. The state, acting through
- 26 the commission and the department, is specifically authorized to
- 27 undertake a project for an interstate or international bridge,

- 1 tunnel, or ferry transportation facility pursuant to this act and
- 2 to acquire, own and operate, and dispose of all property and
- 3 property interests inside or outside of the borders of the state
- 4 as may be necessary to accomplish the purposes of this act.
- 5 Sec. 22. Obligations issued or incurred by an operator or
- 6 responsible public entity under this act are excluded from the
- 7 requirements under the municipal finance act, 1943 PA 202, MCL
- 8 131.1 to 139.3, and the revised municipal finance act, 2001 PA
- 9 34, MCL 141.2101 to 141.2821, whichever may otherwise be
- 10 applicable.
- 11 Sec. 23. This act shall be liberally construed to promote
- 12 its underlying purposes and policies.