## **SENATE BILL No. 1080**

February 5, 2002, Introduced by Senator CHERRY and referred to the Committee on Finance.

A bill to amend 1987 PA 204, entitled "Low-level radioactive waste authority act," by amending section 20a (MCL 333.26220a).

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 20a. (1) For the purpose of financing the project
- 2 costs associated with the disposal site, the authority may borrow
- 3 money and issue its revenue bonds payable solely from the dis-
- 4 posal site revenues, except to the extent paid from the proceeds
- 5 of sale of revenue bonds or from any other security provided for
- 6 and pledged as provided by this act. The bonds shall be serial
- 7 bonds or term bonds, or a combination of serial bonds and term
- 8 bonds, and shall be payable as provided in the resolution autho-
- 9 rizing the bonds. The last annual principal installment shall
- 10 not be longer than the estimated period of usefulness of the
- 11 disposal site for which the bonds were issued as determined by

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- 1 the authority. The resolution of the authority authorizing the
- 2 issuance of the bonds may provide for sinking fund payments; for
- 3 the bonds to bear interest at a fixed or variable rate or rates
- 4 of interest per annum or at no interest; for the establishment of
- 5 a reserve and the method of funding the reserve; for the invest-
- 6 ment of bond proceeds and other money held in funds and accounts
- 7 created by the resolution; for the denomination or denominations
- 8 of the bonds; for the form, either coupon or registered, of the
- 9 bonds; for the conversion or registration privileges; for the
- 10 manner of execution; for the sources, medium of payment, and
- 11 place or places within or without the state of payment; and that
- 12 the bond be subject to redemption at the option of the holder or
- 13 the authority with the terms and redemption premiums as the reso-
- 14 lution provides. BONDS ISSUED UNDER THIS ACT ARE SUBJECT TO THE
- 15 REVISED MUNICIPAL FINANCE ACT, 2001 PA 34, MCL 141.2101 TO
- **16** 141.2821.
- 17 (2) Bonds issued may be sold at a discount but may not be
- 18 sold at a price that would make the interest cost on the money
- 19 borrowed after deducting any premium or adding any discount
- 20 exceed 10% per annum or the maximum rate permitted by the munici-
- 21 pal finance act, Act No. 202 of the Public Acts of 1943, being
- 22 sections 131.1 to 139.3 of the Michigan Compiled Laws, whichever
- 23 is greater. Bonds of the authority may be sold at public or pri-
- 24 vate sale and shall be subject to the prior approval or an excep-
- 25 tion from prior approval requirement of Act No. 202 of the Public
- 26 Acts of 1943, except that the requirements of the bonds shall not

- 1 be subject to the other requirements of Act No. 202 of the Public
- 2 Acts of 1943.
- 3 (2) -(3) Bonds of the authority shall not be in any way a
- 4 debt or liability of the state and shall not create or constitute
- 5 an indebtedness, liability, or obligation of the state or consti-
- 6 tute a pledge of the faith and credit of the state, but all bonds
- 7 issued by the authority, unless funded or refunded by bonds
- 8 issued by the authority, shall be payable solely from revenues or
- 9 funds pledged or available for their payment from disposal site
- 10 revenues, or as otherwise provided by this act. The authority
- 11 shall not be personally liable for an indebtedness, liability, or
- 12 obligation under this section. Each bond issued under this sec-
- 13 tion shall contain on its face a statement to the effect that the
- 14 bond is not in any way a debt or liability of the state, that the
- 15 state is not obligated to pay principal or interest on the bond,
- 16 that neither the faith and credit nor the taxing power of the
- 17 state is pledged for the payment of principal of or interest on
- 18 the bond, and that the authority is obligated to pay the princi-
- 19 pal of and interest on the bond only from the disposal site
- 20 revenues.
- 21 (4) The authority may authorize and approve an insurance
- 22 contract, an agreement for a line of credit, a letter of credit,
- 23 a commitment to purchase bonds, an agreement to remarket bonds or
- 24 not to call for prior redemption of bonds, swaps, or interest
- 25 protection agreements including interest rates, hedges, or simi-
- 26 lar agreements, and any other transaction to provide security to
- 27 assure timely payment of the bond. The authority may authorize

- 1 payment from the proceeds of the bond or from other funds
- 2 available, of the costs of issuance including, but not limited
- 3 to, fees for placement, charges for replacement, letters of
- 4 credit, lines of credit, remarketing agreements, reimbursement
- 5 agreements, or purchase or sales agreements or commitments, or
- 6 agreements to provide security to assure timely payment of the
- 7 bonds.
- 8 (3)  $\overline{(5)}$  A pledge of the disposal site revenues and the
- 9 funds and accounts pledged by the resolution is valid and binding
- 10 from the time when the pledge is made. The disposal site reve-
- 11 nues pledged and thereafter received by the authority shall be
- 12 subject to a statutory lien of the pledge without physical deliv-
- 13 ery of the revenues or money or further act, until payment in
- 14 full of the principal of and interest upon the bonds, unless the
- 15 authorizing resolution provides for an earlier discharge of the
- 16 lien. The lien of a pledge of the disposal site revenue is valid
- 17 and binding against a party having a claim of any kind in tort,
- 18 contract, or otherwise against the authority, irrespective of
- 19 whether that party has notice of the pledge. Neither the resolu-
- 20 tion authorizing the issuance of the bonds, the trust indenture,
- 21 nor any other instrument by which a pledge is created need be
- 22 filed or recorded in order to establish and perfect a lien or
- 23 security interest in the property pledged.
- 24 (4)  $\overline{(6)}$  In the resolution authorizing the issuance of the
- 25 bonds, the authority may authorize the state treasurer, as agent
- 26 for the authority, to do 1 or more of the following:

- 1 (a) Sell and deliver, and receive payment for, bonds.
- 2 (b) Refund bonds by the delivery of new bonds, whether or
- 3 not the bonds to be refunded have matured or are subject to
- 4 redemption.
- 5 (c) Deliver bonds, partly to refund bonds, and partly for
- 6 any other authorized purpose.
- 7 (d) Buy bonds that have been issued and resell those bonds.
- 8 (e) Approve interest rates or methods for fixing interest
- 9 rates, prices, discounts, maturities, principal amounts, denomi-
- 10 nations, dates of issuance, interest payment dates, redemption
- 11 rights at the option of the authority or holder, the place of
- 12 delivery and payment, and other matters and procedures necessary
- 13 to complete the transactions authorized.
- 14 (5)  $\frac{(7)}{(7)}$  The authority may provide in the resolution autho-
- 15 rizing the issuance of the bonds for any 1 OR MORE of the
- 16 following:
- 17 (a) A provision that the disposal site revenues shall be
- 18 pledged for the payment of the bonds.
- 19 (b) To covenant that the fees and surcharges provided for by
- 20 section 19 shall be revised from time to time within the limits
- 21 permitted by law and under the compact when necessary to insure
- 22 that the revenues to be derived shall be sufficient to pay the
- 23 principal of and interest on the bonds issued pursuant to this
- 24 section and other obligations incurred in connection with the
- 25 issuance of the bonds.
- 26 (c) To establish, make provision for, and make regulation
- 27 regarding and disposition of reserves or sinking funds.

- 1 (d) To covenant with respect to or against limitations on
- 2 the right to sell or otherwise dispose of property of any kind.
- 3 (e) A provision for deposit and expenditure of the proceeds
- 4 of sale of the bonds and for investment of the proceeds and of
- 5 other funds relating to the bonds.
- **6** (f) To covenant as to the issuance of additional bonds or
- 7 notes, or as to limitations on the issuance of additional bonds,
- 8 and on incurring other debts of the authority.
- 9 (g) To covenant as to the payment of principal and interest
- 10 on the bonds, as to the sources and methods of that payment, as
- 11 to the rank and priority of the bonds with respect to a lien or
- 12 security, or as to the acceleration of the maturity of the
- 13 bonds.
- 14 (h) To covenant as to the redemption of the bonds, and priv-
- 15 ileges for exchange of other bonds of the authority.
- 16 (i) To covenant as to create or authorize the creation of
- 17 special funds or money to be held or pledged or otherwise for
- 18 operating expenses, payment or redemption of bonds, reserves, or
- 19 other purposes, and as the use and disposition of the money held
- 20 in these special funds.
- 21 (j) To establish the procedure by which the terms of a con-
- 22 tract or covenant with or for the benefit of the holders of the
- 23 bonds may be amended or abrogated, the amount of bonds the hold-
- 24 ers of which must consent to the amendment of abrogation, and to
- 25 the manner in which the consent may be given.
- 26 (k) To provide for the rights and liabilities, powers, and
- 27 duties arising upon the breach of a covenant, condition, or

- 1 obligation, and to prescribe the events of default and the terms
- 2 and conditions upon which any or all the bonds shall become or
- 3 may be declared due and payable before maturity, and the terms
- 4 and conditions upon which such declarations and its consequences
- 5 may be waived.
- (l) Provide for the appointment of a trustee, to vest in a
- 7 trustee property, rights, powers, and duties in trust as the
- 8 authority determines, which may include all or any of the rights,
- 9 powers, or duties of a trustee appointed by the holders of bonds
- 10 or notes, and to limit or abrogate the right of holders of bonds
- 11 of the authority to appoint a trustee under this section or to
- 12 limit the rights, powers, and duties of such trustee.
- 13 (m) To limit the rights of holders of bonds to enforce a
- 14 pledge or covenant securing the bonds.
- 15 (n) Any other matters of like or different character, which
- 16 in any way affects the security or protection of the bonds.
- 17 (6)  $\overline{(8)}$  Notwithstanding any other restriction contained in
- 18 any other law, the state and the public officer, governmental
- 19 unit, or agencies of the state or governmental unit; a bank,
- 20 trust company, savings bank and institution, savings and loan
- 21 association, investment company, or other person carrying on a
- 22 banking business; an insurance company, insurance association, or
- 23 any other person carrying on an insurance business; or an execu-
- 24 tor, administrator, guardian, trustee, or other fiduciary may
- 25 legally invest a sinking fund, money, or any other fund belonging
- 26 to them or within their control in bonds or notes issued under
- 27 this section, and authority bonds shall be authorized security

- 1 for public deposits. If the interest of the bonds is excluded
- 2 from gross income for federal income tax purposes, bonds and
- 3 interest on those bonds shall be exempt from all taxation by the
- 4 state or a subdivision of the state.
- 5 (9) The authority may provide for the issuance of bonds in
- 6 the amount the authority considers necessary for the purpose of
- 7 refunding bonds of the authority then outstanding, including the
- 8 payment of any redemption premium and interest accrued or to
- 9 accrue to the earliest or subsequent date of redemption, pur-
- 10 chase, or maturity of these bonds. The proceeds of these refund-
- 11 ing bonds may be applied to the purchase or retirement at matu-
- 12 rity or redemption of outstanding bonds either on the earliest or
- 13 subsequent redemption date, and pending such application, may be
- 14 placed in escrow to be applied to the purchase or retirement at
- 15 maturity or redemption on a date or dates determined by the
- 16 authority. Pending such application and subject to agreements
- 17 with the bondholders, the escrowed proceeds may be invested and
- 18 reinvested in the manner the authority determines, maturing at
- 19 the time or times as appropriate to assure prompt payment of the
- 20 principal, interest, and redemption premium, if any, of the out-
- 21 standing bonds to be refunded. After the terms of the escrow
- 22 have been fully satisfied and carried out, the balance of the
- 23 proceeds and interest, income, and profits, if any, earned or
- 24 realized on the investment of the proceeds shall be returned to
- 25 the authority for use by the authority in any lawful manner. In
- 26 the resolution authorizing bonds, the authority may provide that
- 27 the bonds that have been refunded shall be considered paid when

- 1 there has been deposited in trust money or direct obligations of
- 2 the United States, or other obligations secured by the foregoing
- 3 which will provide payments of principal and interest adequate to
- 4 pay the principal and interest on the refunded bonds as that
- 5 principal and interest becomes due whether by maturity or prior
- 6 redemption and that, upon the deposit of the money or obliga-
- 7 tions, the obligations of the authority to the holders of the
- 8 refunded bonds are terminated except as to the rights to the
- 9 money or obligations deposited in trust.
- 10 (7)  $\frac{(10)}{}$  As used in this section:
- 11 (a) "Annual principal installment" means a maturity of
- 12 serial bonds, an amount of term bonds required to be redeemed in
- 13 that year, or a maturity of term bonds less amounts previously
- 14 required to be redeemed.
- 15 (b) "Bonds" means any note, bond, or other obligation or
- 16 evidence of indebtedness of the authority.
- 17 (c) "Disposal site revenues" means fees and surcharges
- 18 established by the authority under section 19; other revenues
- 19 generated by the operation of the disposal site; and other reve-
- 20 nues received by the bond holders pursuant to the resolution
- 21 authorizing the bond, after deduction of reasonable expenses of
- 22 administration, operation, and maintenance of the disposal site.
- 23 (d) "Project costs" means the costs of assurance of title,
- 24 construction, insurance during construction, acquisition,
- 25 improvement, enlargement, extension, or repair of the disposal
- 26 site unit including any engineering, architectural, legal,
- 27 accounting, financial, surveying, and other expenses incidental

- 1 to the disposal site. Project costs shall also include interest
- 2 on the bonds and other obligations of the borrower issued to pay
- 3 project costs or to secure the timely payment of the bonds, a
- 4 reserve or an addition to a reserve for payment of principal and
- 5 interest on the bonds, the amount determined by the authority
- 6 required for the operation of maintenance of the disposal site
- 7 until sufficient revenues have developed, and all costs associ-
- 8 ated with the issuance of the bonds.