SENATE BILL No. 1138

February 27, 2002, Introduced by Senators GARCIA, STEIL, SHUGARS and BULLARD and referred to the Committee on Human Resources and Labor.

A bill to amend 1974 PA 154, entitled "Michigan occupational safety and health act," by amending sections 33, 35, 35a, and 36 (MCL 408.1033, 408.1035, 408.1035a, and 408.1036), section 33 as amended by 1996 PA 87 and sections 35 and 36 as amended and section 35a as added by 1991 PA 105.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 33. (1) If, as the result of an inspection or investi-
- 2 gation, the department representative believes that an employer
- 3 has violated this act, an order issued pursuant to UNDER this
- 4 act, or a rule or standard promulgated pursuant to UNDER this
- 5 act, he or she shall issue a citation immediately or within 90
- 6 days after the completion of the physical inspection or
- 7 investigation. The citation shall be in writing and shall
- 8 describe with particularity the nature of the violation,

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- 1 including a reference to the provision of this act, or an order
- 2 issued or a rule or standard promulgated pursuant to UNDER this
- 3 act, alleged to have been violated. The citation shall state a
- 4 reasonable time by which the violation is to be abated, WHICH
- 5 SHALL NOT BE LESS THAN 14 CONSECUTIVE DAYS. The citation shall
- 6 state on its face that it is an allegation of a violation. The
- 7 date shall be set with due regard to the seriousness of the
- 8 hazard and the difficulty of abating it. The citation and the
- 9 proposed penalty, if any, may be presented to and shall, in each
- 10 case, be sent by registered mail to the employer, and a copy
- 11 shall be filed at the time of issuance with the appropriate
- 12 department.
- 13 (2) The employer shall post a copy of the citation at or
- 14 near the place of the violation, and the citation copy shall
- 15 remain posted at that site until compliance is achieved or for 3
- 16 working days, whichever is later.
- 17 (3) The employer upon whom a citation is served shall notify
- 18 the appropriate department of compliance with this act, OR COM-
- 19 PLIANCE WITH an order issued pursuant to this act, or a rule or
- 20 standard promulgated pursuant to UNDER this act.
- 21 (4) If an employer fails to correct a violation for which a
- 22 citation was issued within the period permitted for its correc-
- 23 tion, the department shall notify the employer by registered mail
- 24 of that failure, and of the penalty proposed to be assessed
- 25 under section 35 for the failure, AND THE EMPLOYER'S RIGHT TO
- 26 APPLY THAT PENALTY TO THE COSTS OF CORRECTING THE VIOLATION UNDER
- **27** SECTION 35.

- 1 (5) If it is determined upon inspection or investigation
- 2 that a violation of this act, an order issued pursuant to UNDER
- 3 this act, or a rule or standard promulgated pursuant to UNDER
- 4 this act exists, but that the conditions that constitute the vio-
- 5 lation have no direct or immediate relationship to the safety or
- 6 health of workers, the department may issue a notice in place of
- 7 a citation. A notice issued under this subsection shall be
- 8 referred to as a "de minimis notice of violation". The employer
- 9 shall post a copy of the de minimis notice of violation at or
- 10 near the place of violation for 3 working days. The department
- 11 shall promulgate all necessary rules for administering the de
- 12 minimis notice of violation.
- 13 (6) A citation for an alleged violation of this act, an
- 14 order issued pursuant to UNDER this act, or a rule or standard
- 15 promulgated pursuant to UNDER this act shall be vacated if it
- 16 is shown that the employer has provided the equipment or train-
- 17 ing, educated employees regarding use of the equipment or imple-
- 18 mentation of the training, and taken reasonable steps including,
- 19 where appropriate, disciplinary action to assure that employees
- 20 utilize the equipment and comply with the training as referenced
- 21 in this section.
- 22 Sec. 35. (1) An employer who receives a citation for a
- 23 serious violation of this act, an order issued pursuant to
- 24 UNDER this act, or a rule or standard promulgated under this act
- 25 shall be assessed a civil penalty of not more than \$7,000.00 for
- 26 each violation. THE EMPLOYER MAY APPLY THE CIVIL PENALTY AMOUNT

- 1 ASSESSED UNDER THIS SUBSECTION TO THE COST OF CORRECTING THE
- 2 SERIOUS VIOLATION.
- 3 (2) An employer who fails to correct a violation for which a
- 4 citation was issued within the period permitted for its correc-
- 5 tion may be assessed a civil penalty of not more than \$7,000.00
- 6 for each day during which THAT the failure or violation
- 7 continues. A period permitted for corrections does not begin to
- 8 run until the date of the final order of the board if a review
- 9 proceeding before a board is initiated by the employer in good
- 10 faith and not solely for delay or avoidance of a penalty.
- 11 ADDITIONALLY, THE EMPLOYER MAY APPLY THE CIVIL PENALTY AMOUNT
- 12 ASSESSED UNDER THIS SUBSECTION TO THE COST OF CORRECTING THE
- 13 VIOLATION.
- 14 (3) An IF AN employer who receives a citation for a vio-
- 15 lation of this act, an order issued pursuant to UNDER this act,
- 16 or a rule or standard promulgated under this act, which AND THE
- 17 violation is specifically determined not to be of a serious
- 18 nature, THE EMPLOYER may be assessed a civil penalty of not more
- 19 than \$7,000.00 for each violation. THE EMPLOYER MAY APPLY THE
- 20 CIVIL PENALTY AMOUNT ASSESSED UNDER THIS SUBSECTION TO THE COST
- 21 OF CORRECTING THE VIOLATION.
- 22 (4) An employer who willfully or repeatedly violates this
- 23 act, an order issued pursuant to UNDER this act, or a rule or
- 24 standard promulgated under this act may be assessed a civil pen-
- 25 alty of not more than \$70,000.00 for each violation, but not less
- 26 than \$5,000.00 for each willful violation. FOR EACH VIOLATION
- 27 DESCRIBED IN THIS SUBSECTION THAT IS NOT WILLFUL, THE EMPLOYER

- 1 MAY APPLY THE CIVIL PENALTY AMOUNT ASSESSED UNDER THIS SUBSECTION
- 2 TO THE COST OF CORRECTING THAT VIOLATION.
- 3 (5) An employer who willfully violates this act, an order
- 4 issued pursuant to UNDER this act, or a rule or standard
- 5 promulgated under this act which THAT causes the death of an
- 6 employee is guilty of a felony and shall be fined not more than
- 7 \$10,000.00, or imprisoned for not more than 1 year, or both. If
- 8 the conviction is the second under this act, the person shall be
- 9 fined not more than \$20,000.00, or imprisoned for not more than 3
- 10 years, or both.
- 11 (6) An employer who violates a posting requirement pre-
- 12 scribed under this act shall be assessed a civil penalty of not
- 13 more than \$7,000.00 for each violation THAT IS NOT CORRECTED
- 14 WITHIN 1 DAY AFTER RECEIVING NOTICE OF THAT VIOLATION.
- 15 (7) A person who knowingly makes a false statement, repre-
- 16 sentation, or certification in an application, record, report,
- 17 plan, or other document filed or required to be maintained
- 18 pursuant to UNDER this act, or who fails to maintain or trans-
- 19 mit a record or report as required under section 61, is guilty of
- 20 a misdemeanor and shall be fined not more than \$10,000.00, or
- 21 imprisoned for not more than 6 months, or both.
- 22 (8) A person who gives advance notice of an investigation or
- 23 an inspection to be conducted under this act without authority
- 24 from the appropriate director or the designee of the director is
- 25 guilty of a misdemeanor and shall be fined not more than
- 26 \$1,000.00, or imprisoned for not more than 6 months, or both.

- 1 (9) The department of labor or the department of public
- 2 health, if the employer is a public employer, instead INSTEAD of
- 3 applying a civil penalty otherwise applicable to an employer
- 4 under this section, THE DEPARTMENT OF CONSUMER AND INDUSTRY SERV-
- 5 ICES, OR IF THE EMPLOYER IS A PUBLIC EMPLOYER, THE DEPARTMENT OF
- 6 COMMUNITY HEALTH, may request that the attorney general seek a
- 7 writ of mandamus in the -appropriate circuit court HAVING APPRO-
- 8 PRIATE VENUE to compel compliance with a citation, including the
- 9 terms of abatement.
- 10 (10) A person shall not assault a department representative
- 11 or other person charged with enforcement of this act in the per-
- 12 formance of that person's legal duty to enforce this act. A
- 13 person who violates this subsection is guilty of a misdemeanor.
- 14 A prosecuting attorney having jurisdiction of OVER this matter
- 15 and OR the attorney general knowing of a violation of this
- 16 section SUBSECTION may prosecute the violator.
- 17 (11) The increases in the civil penalties of subsections
- 18 (1), (2), (3), (4), and (6) made pursuant to the 1991 amendatory
- 19 act that added this subsection shall take effect April 1, 1992.
- 20 Sec 35a. (1) An employer who receives a citation for a
- 21 serious violation of this act, an order issued pursuant to
- 22 UNDER this act, or a rule or standard promulgated under this act
- 23 shall be assessed a civil penalty of not more than \$1,000.00 for
- 24 each violation. THE EMPLOYER MAY APPLY THE CIVIL PENALTY AMOUNT
- 25 ASSESSED UNDER THIS SUBSECTION TO THE COST OF CORRECTING THE
- 26 SERIOUS VIOLATION.

- 1 (2) An employer who fails to correct a violation for which a
- 2 citation was issued within the period permitted for its
- 3 correction may be assessed a civil penalty of not more than
- 4 \$1,000.00 for each day during which the failure or violation
- 5 continues. A period permitted for corrections does not begin to
- 6 run until the date of the final order of the board if a review
- 7 proceeding before a board is initiated by the employer in good
- 8 faith and not solely for delay or avoidance of a penalty.
- 9 ADDITIONALLY, THE EMPLOYER MAY APPLY THE CIVIL PENALTY AMOUNT
- 10 ASSESSED UNDER THIS SUBSECTION TO THE COST OF CORRECTING THE
- 11 VIOLATION.
- 12 (3) An IF AN employer who receives a citation for a vio-
- 13 lation of this act, an order issued pursuant to UNDER this act,
- 14 or a rule or standard promulgated under this act, which AND THE
- 15 violation is specifically determined not to be of a serious
- 16 nature, THE EMPLOYER may be assessed a civil penalty of not more
- 17 than \$1,000.00 for each violation. THE EMPLOYER MAY APPLY THE
- 18 CIVIL PENALTY AMOUNT ASSESSED UNDER THIS SUBSECTION TO THE COST
- 19 OF CORRECTING THE VIOLATION.
- 20 (4) An employer who willfully or repeatedly violates this
- 21 act, an order issued pursuant to UNDER this act, or a rule or
- 22 standard promulgated under this act may be assessed a civil pen-
- 23 alty of not more than \$10,000.00 for each violation. FOR EACH
- 24 VIOLATION DESCRIBED IN THIS SUBSECTION THAT IS NOT WILLFUL, THE
- 25 EMPLOYER MAY APPLY THE CIVIL PENALTY AMOUNT ASSESSED UNDER THIS
- 26 SUBSECTION TO THE COST OF CORRECTING THAT VIOLATION.

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- 1 (5) An employer who willfully violates WHOSE WILLFUL
- 2 VIOLATION OF this act, an order issued pursuant to UNDER this
- 3 act, or a rule or standard promulgated under this act which
- 4 causes the death of an employee is guilty of a felony and shall
- 5 be fined not more than \$10,000.00, or imprisoned for not more
- 6 than 1 year, or both. If the conviction is the second under this
- 7 act, the person shall be fined not more than \$20,000.00, or
- 8 imprisoned for not more than 3 years, or both.
- 9 (6) An employer who violates a posting requirement pre-
- 10 scribed under this act shall be assessed a civil penalty of not
- 11 more than \$1,000.00 for each violation THAT IS NOT CORRECTED
- 12 WITHIN 1 DAY AFTER RECEIVING NOTICE OF THAT VIOLATION.
- 13 (7) A person who knowingly makes a false statement, repre-
- 14 sentation, or certification in an application, record, report,
- 15 plan, or other document filed or required to be maintained
- 16 -pursuant to UNDER this act, or who fails to maintain or trans-
- 17 mit a record or report as required under section 61, is guilty of
- 18 a misdemeanor and shall be fined not more than \$10,000.00, or
- 19 imprisoned for not more than 6 months, or both.
- 20 (8) A person who gives advance notice of an investigation or
- 21 an inspection to be conducted under this act without authority
- 22 from the appropriate director or the designee of the director is
- 23 guilty of a misdemeanor and shall be fined not more than
- 24 \$1,000.00, or imprisoned for not more than 6 months, or both.
- 25 (9) The department of labor or the department of public
- 26 health, if the employer is a public employer, instead INSTEAD of
- 27 applying a civil penalty otherwise applicable to an employer

- 1 under this section, THE DEPARTMENT OF CONSUMER AND INDUSTRY
- 2 SERVICES, OR IF THE EMPLOYER IS A PUBLIC EMPLOYER, THE DEPARTMENT
- 3 OF COMMUNITY HEALTH, may request that the attorney general seek a
- 4 writ of mandamus in the -appropriate circuit court HAVING APPRO-
- 5 PRIATE VENUE to compel compliance with a citation, including the
- 6 terms of abatement.
- 7 (10) A person shall not assault a department representative
- 8 or other person charged with enforcement of this act in the per-
- 9 formance of that person's legal duty to enforce this act. A
- 10 person who violates this subsection is guilty of a misdemeanor.
- 11 A prosecuting attorney having jurisdiction -of OVER this matter
- 12 and OR the attorney general knowing of a violation of this
- 13 section SUBSECTION may prosecute the violator.
- 14 Sec. 36. (1) The board shall assess civil penalties, con-
- 15 sidering the size of the business, the seriousness of the viola-
- 16 tion, the good faith efforts of the employer, and the history of
- 17 previous citations, and may establish a schedule of civil
- 18 penalties. IN ASSESSING CIVIL PENALTIES OR ESTABLISHING A SCHED-
- 19 ULE OF CIVIL PENALTIES, THE BOARD SHALL NOT CONSIDER A PRIOR VIO-
- 20 LATION THAT WAS CORRECTED WITHIN 14 DAYS AFTER ISSUANCE OF A
- 21 CITATION OR DE MINIMIS NOTICE OF VIOLATION.
- 22 (2) Beginning SUBJECT TO THIS ACT, AFTER April 1, 1992,
- 23 the department of -labor CONSUMER AND INDUSTRY SERVICES and the
- 24 department of -public COMMUNITY health shall administer and
- 25 enforce the assessment of civil penalties in a manner that is
- 26 consistent with the administration and enforcement of civil

- 1 penalties by the federal occupational safety and health
- 2 administration.
- 3 (3) A civil penalty owed under this act AND NOT APPLIED TO
- 4 THE COST OF CORRECTING A VIOLATION IN ACCORDANCE WITH THIS ACT
- 5 shall be paid to the department of -labor- CONSUMER AND INDUSTRY
- 6 SERVICES or the department of public COMMUNITY health, which-
- 7 ever is appropriate, within 15 working days after the date the
- 8 penalty becomes a final order of the board -, AND IS not subject
- 9 to further agency or judicial review. Beginning AFTER April 1,
- 10 1992, a civil penalty THAT IS NOT APPLIED TO THE COST OF CORRECT-
- 11 ING A VIOLATION IN ACCORDANCE WITH THIS ACT shall be credited to
- 12 the state general fund.
- 13 (4) If a civil penalty THAT IS NOT APPLIED TO THE COST OF
- 14 CORRECTING A VIOLATION IN ACCORDANCE WITH THIS ACT remains unpaid
- 15 beyond the period of time specified in subsection (3), the
- 16 department of -labor CONSUMER AND INDUSTRY SERVICES or the
- 17 department of public COMMUNITY health, whichever is appropri-
- 18 ate, shall issue a letter to the employer demanding payment
- 19 within 20 days after the date of the letter.
- 20 (5) If the penalty remains unpaid following the period spec-
- 21 ified in subsection (4), the appropriate department shall trans-
- 22 mit information on the amount of the penalty and the name and
- 23 address of the employer owing the penalty to the department of
- 24 treasury.
- 25 (6) The department of treasury shall institute proceedings
- 26 to collect the amount assessed as a civil penalty AND DESCRIBED
- 27 IN SUBSECTION (4) AFTER RECEIVING THE INFORMATION DESCRIBED IN

- 1 SUBSECTION (5). The department of treasury shall offset the
- 2 amount of the penalty against money owed by the state to the
- 3 employer. The department of treasury shall request that the
- 4 attorney general recover the amount of the penalty remaining
- 5 unpaid, after offsets, by instituting a civil action in the cir-
- 6 cuit court for IN the county in which the violation occurred or
- 7 in the circuit court for IN the county in which the employer
- 8 owing the penalty has its principal place of business.