

Analyst: Kyle I. Jen

	FY 2003-04 YTD	Revised				Difference: Cor FY 2003-04	
	(as of 2/12/04)*	Exec. Rec.	Senate	House	Conference	Amount	%
IDG/IDT	\$0	\$0	\$0	\$0	\$0	\$0	
Federal	4,480,700	4,500,000	4,500,000	4,500,000	4,500,000	19,300	0.4
Local	0	0	0	0	0	0	
Private	0	0	0	0	0	0	
Restricted	89,750,000	66,750,000	90,750,000	77,915,200	85,150,000	(4,600,000)	(5.1)
GF/GP	1,603,335,500	1,536,714,400	1,603,335,600	1,603,334,100	1,600,500,500	(2,835,000)	(0.2)
Gross	\$1,697,566,200	\$1,607,964,400	\$1,698,585,600	\$1,685,749,300	1,690,150,500	(\$7,415,700)	(0.4)
FTEs	1.0	1.0	1.0	1.0	1.0	0.0	0.0

^{*}Includes supplemental appropriations contingent on tuition restraint.

Overview

The Higher Education budget currently provides funding for the operations of the 15 state universities; need-based and merit-based financial aid programs for students attending state universities, community colleges, and independent colleges and universities; and support for several statewide programs—including Michigan State University's Agriculture Experiment Station and Extension Service. Funding for state university operations makes up 84 percent of the FY 2003-04 budget.

Major Budget Changes from FY 2003-04 YTD Appropriation	ns:	FY 2003-04 YTD (as of 2/12/04)	Conference <u>Change</u>
1. Operations—Tuition Restraint Exec. Rec., Senate, House, and Conference: Assumes all 15 universities comply with tuition restraint provisions. Appropriation for each university is increased by an amount equal to 3.0 percent of the original FY 2003-04 enacted appropriation, but—since compliant universities will receive identical increases for FY 2003-04 under language enacted in conjunction with Executive Order 2003-23 (or new section 1201)—ultimate result is a flat appropriation. Appropriations for universities not adhering to tuition restraint provisions would be reduced by 3.0 percent of the original FY 2003-04 enacted appropriation. (See boilerplate section 436.)	Gross	\$1,434,166,500	\$0
	Restricted	9,500,000	0
	GF/GP	\$1,424,666,500	\$0
2. Operations—Floor Funding House: Includes \$100 placeholders (Merit Award Trust Fund) for universities with appropriations/fiscal-year-equated student (FYES) of \$3,890 or less under Exec. Rec./Senate. These universities are Central Michigan, Grand Valley State, Oakland, and Saginaw Valley State. Conference: Does not include placeholders.	Gross	\$1,434,166,500	\$0
	Restricted	9,500,000	0
	GF/GP	\$1,424,666,500	\$0
3. Bay Mills Indian Tuition Waiver Funding House: Shifts \$100,000 pass-through payment for Indian Tuition Waivers at Bay Mills Community College from Northern Michigan's operations appropriation to Lake Superior State's operations appropriation and adds \$2,000 for administrative costs of making payment. (See new boilerplate section 461.) Conference: Includes \$100,000 shift, but not \$2,000 administrative fee.	Gross	\$100,000	\$0
	GF/GP	\$100,000	\$0

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Major Budget Changes from FY 2003-04 YTD Appropriation	<u>ıs:</u>	FY 2003-04 YTD (as of 2/12/04)	Conference Change
4. Agriculture Experiment Station and Cooperative Extension Exec. Rec.: Reduces appropriations for Agriculture Experiment Station and Cooperative Extension by 3.0 percent (\$1.9 million total). Senate, House, and Conference: Restores funding to current-year levels.	Gross	\$61,768,100	\$0
	GF/GP	\$61,768,100	\$0
5. Midwestern Higher Education Compact Senate: Includes \$100 GF/GP placeholder for compact dues (full amount of annual dues is \$82,500; FY 2003-04 appropriation in that amount was vetoed). House: Adds \$165,000 (Merit Award Trust Fund) for costs of both FY 2003-04 and FY 2004-05 dues. Conference: Includes \$165,000 GF/GP for dues.	Gross	\$0	\$165,000
	GF/GP	\$0	\$165,000
6. Tuition Grants Exec. Rec.: Eliminates funding for Tuition Grant Program—a need-based financial aid program for students attending independent universities and colleges. Senate: Restores funding to current-year level. House: Concurs with Senate, with \$100 item of difference. Conference: Includes \$3.0 million reduction from current-year level.	Gross	\$64,768,100	(\$3,000,000)
	GF/GP	\$64,768,100	(\$3,000,000)
Original Exec. Rec. and Senate: Maintains funding for Merit Award Program at the FY 2003-04 level of \$67 million, based on the assumption of another one-time shift in the appropriation schedule for the awards. Following this shift, funding for Merit Awards would be appropriated on the same basis as other state financial aid programs, with funds appropriated in the same fiscal year in which they are actually paid out to universities and colleges. Beginning in FY 2005-06, an appropriation of approximately \$120 to \$130 million will be necessary to fully fund the \$2,500 awards (\$1,000 for students attending out-of-state institutions) under the current provisions of the program. Revised Exec. Rec.: Reduces appropriation by \$4.0 million to reflect lower estimate for program costs and by additional \$20.0 million to reflect assumed savings from proposal to pay award at end of college academic year following confirmation that student has completed year with a 2.0 grade point average. House: Concurs with \$4.0 million technical revision; assumes lower savings amount of \$10.0 million from proposed changes to program.	Gross Restricted	\$67,000,000 67,000,000	(\$5,600,000) (\$5,600,000)
<u>Conference:</u> Reduces appropriation by \$5.6 million to reflect lower estimate for program costs.			
8. Tuition Incentive Program (TIP) Exec. Rec., Senate, House, and Conference: Increases appropriation for Tuition Incentive Program—a need-based financial aid program for Medicaid-eligible individuals—to reflect projected increase in costs.	Gross	\$9,250,000	\$1,000,000
	Restricted	9,250,000	\$1,000,000
9. Veterans Survivor Tuition Waiver House: Adds \$1.0 million appropriation (Merit Award Trust Fund) for veterans survivor tuition program currently funded by Veterans Trust Fund revenue appropriated in Military and Veterans Affairs budget. Under House Bills 5865 and 5866, responsibility for program would be shifted from Veterans Trust Fund Board to Michigan Higher Education Assistance Authority. Conference: Does not include appropriation.	Gross	\$0	\$0
	Restricted	0	\$0

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Major Boilerplate Changes from FY 2003-04:

Sec. 209. American Goods and Services – REVISED

Exec. Rec. adds language giving preference to goods and services manufactured or provided by Michigan businesses. Senate, House, and Conference concur.

Sec. 212(3). Appropriations Report – RETAINED

Requires report from fiscal agencies detailing procedures used to arrive at appropriations amounts. <u>Exec. Rec.</u> deletes. <u>Senate</u>, <u>House</u>, and <u>Conference</u> retain.

Sec. 212a. Resident/Nonresident Enrollment Data - NOT INCLUDED

Requires, in addition to all current Higher Education Institutional Data Inventory (HEIDI) reporting requirements, reporting by universities of headcount and FYES data based on uniform definition of "resident student." <u>House</u> adds this section. Conference does not include section.

Sec. 302. Tuition Grant Program - RETAINED

Provides for distribution of Tuition Grant Program funding. Exec. Rec. deletes. Senate, House, and Conference retain.

Sec. 308. Payment Schedule - REVISED

<u>Exec. Rec.</u> revises the quarterly payment schedule for state financial aid and grant programs to 25%/25%/25%. <u>Senate</u> and <u>House</u> retain current 40%/40%/10%/10%, 50%/25%/25%/0%, and 50%/50%/0%/0% schedules, except <u>House</u> moves Dental Clinics Grant from 50%/50%/0%/0% schedule to 25%/25%/25%/25% schedule. <u>Conference concurs</u> with House.

Sec. 310. Tuition Incentive Program (TIP) - REVISED

<u>Exec. Rec.</u> removes prohibition against use of Tuition Incentive Program payments for theology or divinity courses. <u>Senate</u> and <u>House</u> concur. <u>House</u> adds 2.0 grade point average requirement, with one-year delay in requirement for students receiving TIP awards prior to FY 2004-05. <u>Conference</u> concurs with removal of theology prohibition but does not include grade point average requirement.

Sec. 401. Joseph F. Young Psychiatric Research - REVISED

<u>Exec. Rec.</u> reduces earmark from Wayne State University appropriation for Joseph F. Young, Sr. Psychiatric Research and Training Program by 8.0%. <u>Senate</u> reduces earmark by 2.0%. <u>House</u> reduces Senate amount by \$100. Conference concurs with House.

Sec. 402. Douglas Lake Biological Station – RETAINED

Designates the University of Michigan Douglas Lake Biological Station as a unique resource. <u>Exec. Rec.</u> deletes. Senate, House, and Conference retain.

Sec. 408. Undergraduate Instruction – DELETED

States legislative recognition that undergraduate instruction is the first and foremost obligation of public universities. Exec. Rec. deletes. Senate, House, and Conference concur.

Sec. 418. Law School Collaborative Efforts - DELETED

Prohibits use of state funds to undertake a collaborative effort with another university that would increase the enrollment of law students. <u>Exec. Rec.</u> deletes. <u>Senate</u>, <u>House</u>, and <u>Conference</u> concur.

Sec. 426. Private Bookstores – RETAINED

States legislative intent regarding access to required textbook lists by private bookstores. <u>Exec. Rec.</u> deletes. <u>Senate</u> retains. <u>House</u> adds intent for Presidents Council to report on textbook prices. <u>Conference</u> does not include report requirement.

Sec. 433. Proiect GREEN - RETAINED

<u>Exec. Rec.</u> reduces earmarks for Project GREEN by 3.0 percent in conjunction with reducing the Agriculture Experiment Station and Cooperative Extension appropriations. <u>Senate, House, and Conference</u> retain current-year levels.

Sec. 434. Economic Development - DELETED

Requires quarterly reports on meetings between Presidents Council and Michigan Economic Development Corporation. <u>Exec. Rec.</u> deletes. <u>Senate</u>, <u>House</u>, and <u>Conference</u> concur.

Sec. 436. Tuition Restraint - REVISED

Exec. Rec. revises existing language to provide that a portion of each university's appropriation equal to 6.0 percent of its original FY 2003-04 enacted appropriation only be paid if the university certifies by June 30, 2004 that it did not adopt an increase in its 2003-04 resident undergraduate tuition and fee rates after December 1, 2003 and that it will not adopt an increase in its 2004-05 resident undergraduate tuition and fee rate exceeding the projected increase in the Detroit Consumer Price Index (CPI) for 2005 from the January 2004 Revenue Estimating Conference (2.3 or 2.4 percent). Also includes a clause allowing universities that have already implemented a 2003-04 tuition increase (adopted after

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Major Boilerplate Changes from FY 2003-04:

December 1, 2003) to rebate that increase and remain eligible for the appropriation increase. <u>Senate</u> concurs but provides that the House and Senate Fiscal Agencies be involved in establishing reporting requirements and states that the appropriations for compliant universities will not be reduced in FY 2004-05. <u>House</u> concurs with Senate, with the following changes: (1) sets tuition increase limit at 3.0% or \$250, rather than the projected Detroit CPI, (2) adds language allowing a university to retain a 2003-04 tuition and fee increase adopted after December 1, 2003 under certain circumstances, (3) defines "tuition and fee rate" more specifically to allow for the highest authorized FY 2003-04 rate as the base rate, (4) provides that tuition restraint funds appropriated for noncompliant universities be reappropriated to compliant universities on an equal per-university basis, and (5) defines "fee" to mean any fee paid by more than half of all students at least once during their university enrollment. <u>Conference</u> (1) sets certification deadline at October 1, 2004 (2) allows 2.4 percent increase from highest authorized rate for Grand Valley, Michigan State, and Saginaw Valley; 2.4 percent increase for Western with a \$200 rebate from its \$500 one-time records fee; and 2.8 percent increase for remaining 11 universities, (3) includes Senate/House language regarding the reporting requirement and no further appropriations reductions, and (4) applies tuition increase limits to each semester of academic year 2004-05 compared to academic year 2003-04.

Sec. 437. Retirement System Stabilization Subaccount - REVISED

States legislative intent that the Michigan Public School Employee Retirement System stabilization subaccount be used to reduce the contribution rate for the seven universities with employees in the system. <u>Exec. Rec.</u> deletes. <u>Senate</u> retains and specifies a subsidy of \$4.9 million. House and Conference concur with Senate.

Sec. 439. Dormitory Smoking Policies - DELETED

Requires any universities that allow smoking in dormitories to report the reasons for that policy. <u>Exec. Rec.</u> deletes. <u>Senate, House, and Conference</u> concur.

Sec. 440. Tuition Data - NEW

Adds section requiring tuition and fee data to be submitted to HEIDI database by August 31, 2004. <u>Exec. Rec.</u> adds this section. Senate, House, and Conference concur.

Sec. 450. Floor Funding - NEW

States legislative intent for a per-student funding floor of \$3,800 based on FY 2002-03 fiscal year-equated students. Specifies that these funds would be appropriated from the unreserved GF/GP balance at the close of FY 2003-04. Senate adds this section. House concurs but increases floor funding amount to \$4,000. Conference concurs with House.

Sec. 460. Student and Presidential Housing - NEW

Requires a report from each university on the condition of and costs associated with both student housing facilities and any housing facilities provided for the university's president or chancellor. <u>Senate</u> adds this section. <u>House</u> does not include section. Conference concurs with Senate.

Sec. 461. Bay Mills Indian Tuition Waiver Funding - NEW

Requires \$100,000 payment from Lake Superior State's operations appropriation to Bay Mills Community College for costs of Indian Tuition Waiver Program. <u>House</u> adds this section. <u>Conference</u> concurs with House.

Sec. 701. "Distance Learning Instruction" Definition - REVISED

<u>Exec. Rec.</u> adds definition of term "distance learning instruction" for purposes of excluding student credit hours generated through distance learning, under certain circumstances, from those reported to HEIDI database. <u>Senate</u> concurs. <u>House</u> concurs but makes adjustment to include credit hours from field programs in HEIDI data. <u>Conference</u> concurs with House.

Sec. 701a. New Degree Programs - REVISED

Lists new degree programs established by universities. <u>Exec. Rec.</u> deletes. <u>Senate</u> concurs. <u>House</u> includes new list forwarded by Presidents Council. Conference includes new list, as well as current-year language regarding list.

Sec. 710. Report on Financial Aid - DELETED

Requires state universities to report certain financial aid data. <u>Exec. Rec.</u> deletes. <u>Senate, House,</u> and <u>Conference</u> concur.

Sec. 711. Underutilized Degree Program Study - NOT INCLUDED

Requires a study to determine the extent of underutilized degree programs offered by universities. Universities would be required to document the rationale for maintaining any degree programs not producing a specified number of degrees per year (bachelor's: 25, master's: 15, doctor's: 5). Exec. Rec. adds this section. Senate does not include it. House concurs with Exec. Rec. Conference does not include section.

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Major Boilerplate Changes from FY 2003-04:

Sec. 1201. FY 2003-04 Tuition Restraint - NEW

Provides that an amount equal to 3.0 percent of each college's original FY 2003-04 enacted appropriation be paid only if the university certifies by June 30, 2004 that it will comply with the same tuition restraint provisions specified for FY 2004-05 in section 436. (Enacting section 1 would repeal section 452 of 2003 PA 237, which currently governs FY 2003-04 tuition restraint.) Senate adds this section and associated enacting section. House concurs with Senate, with the same changes as for section 436 and additional language stating legislative intent that, if the Northville Psychiatric Hospital property is not sold by October 1, 2004 and the funds appropriated in this section are not paid until FY 2004-05, the funds will be paid in full by October 15, 2004. Conference (1) provides for only 1/2 of the 3.0 percent amount to be tied to tuition restraint, (2) requires only that no increases have been adopted for academic year 2003-04 after December 1, 2003 to qualify for FY 2003-04 funding, (3) allows rebate of such an increase to remain compliant, and (4) shifts appropriations to FY 2004-05 if Northville property is not sold by October 1, 2004, with intent that the funds be paid in full by October 15, 2004.

Sec. 1302. Notification of Scholarship Applicants - DELETED

States legislative intent that applicants for State Competitive Scholarships and Tuition Grants be notified by July 31 of the status of their awards. Exec. Rec. deletes. Senate retains and moves deadline to June 30. House concurs with Senate but retains July 31 deadline. (FY 2002-03 language in FY 2003-04 budget bill; FY 2003-04 language in FY 2004-05 budget bill.) Conference does not include this section.

Sec. 1303. Discrimination/Preferential Treatment - NOT INCLUDED

Prohibits funding to a state university that discriminates against, or grants preferential treatment to, admission applicants on the basis of race, religion, creed, or national origin. <u>House</u> adds this section. <u>Conference</u> does not include this section.

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HIGHER EDUCATION FY 2004-05: Conference Report

FY 2004-05: Conference Report	Ξ	(2)	(3)	(4)	(2)	(9)	ε	(8)	(6)	(10)	(11)	(12)
	FY 2003-04	í				FY 200	FY 2004-05 Conference Report	nce Report	i		FY 2003-04	i
	Year-to-Date with 3.0%	FY 2004-05 Revised	FY 2004-05	FY 2004-05		\$ Change % from YTD w/ from	% Change from YTD w/	\$ Change from	\$ Change from	\$ Change from	YTD w/ Restoration	FY 2004-05 Conference
STATELINIVERSITIES	Restoration	Exec. Rec.	Senate	House	\$ Amount	Restoration Re	Restoration	Exec. Rec.	Senate	House	* \$ per FYES	* \$ per FYES
Central Michigan	\$79,910,900	\$79,910,900	\$79,910,900	\$79,910,900	\$79,910,900	\$0	0.0	\$0	\$0	80	\$3,750	\$3,750
Eastern Michigan	77,295,800	77,295,800	77,295,800	77,295,600	77,295,800	0	0.0	0	0	200	3,947	3,947
Ferris State	48,968,800	48,968,800	48,968,800	48,968,600	48,968,800	0 0	0.0	0 0	0 0	200	4,977	4,977
Grand Valley State Lake Superior State	57,904,100 12,585,000	12 585 000	12 585 000	57,904,100 12,686,900	12 685 000	100 000	0.0	100 000	100 000	(1 900)	3,296	3,296
Michigan State	287.516.000	287,516,000	287.516.000	287.515.800	287.516.000	00,,00	0.0	000,000	000,000	200	6.914	4,5,4
Michigan Tech	48,723,000	48,723,000	48,723,000	48,722,800	48,723,000	0	0.0	0	0	200	8,110	8,110
Northern Michigan	45,875,200	45,875,200	45,875,200	45,775,100	45,775,200	(100,000)	(0.2)	(100,000)	(100,000)	100	5,701	5,688
Oakland	48,106,100	48,106,100	48,106,100	48,106,100	48,106,100	0	0.0	0	0	0	3,681	3,681
Saginaw Valley State	26,140,200	26,140,200	26,140,200	26,140,200	26,140,200	0 (0.0	0 (0 (0	3,666	3,666
UM - Ann Arbor	320,662,000	320,662,000	320,662,000	320,661,800	320,662,000	0 0	0.0	0 0	o 0	200	8,296	8,296
OM - Dealboll	24,630,000	24,690,000	24,690,000	24,069,600	24,630,000		0.0	0 0	> C	2002	3,697	3,037
Wavne State	223.714.300	223,714,300	223.714.300		223.714.300	0 0	0.0	0 0	0 0	2002	9.438	4,230
Western Michigan	110.847,100	110.847.100	110.847.100	110,846,900	110.847,100	0	0:0	0	0	200	4,354	4.354
Subtotal - State Universities	\$1,434,166,500	\$1,434,166,500	\$1,434,166,500	\$1,434,166,500	\$1,434,166,500	\$0	0.0	\$0	\$0	\$0	\$5,825	\$5,825
Merit Award Trust Fund	9,500,000	9,500,000	9,500,000	9,500,400	9,500,000	0	0.0	0	0	(400)		
State GF/GP	\$1,424,666,500	\$1,424,666,500	\$1,424,666,500	\$1,424,666,100	\$1,424,666,500	\$0	0.0	\$0	\$0	\$400		
STATEWIDE PROGRAMS												
Agriculture Experiment Station	\$33,163,800	\$32,168,900	\$33,163,800		\$33,163,800	\$0	0.0	\$994,900	\$0	\$0		
Cooperative Extension Service	28,604,300	27,746,200	28,604,300	28,604,300	28,604,300	0	0.0	858,100	0	0		
Higher Education Database	200,000	200,000	200,000	199,900	200,000	0	0.0	0	0	100		
Midwest Higher Ed. Compact	2 604 600	0 804 800	7 894 500	165,000	769,000	000,691	1 6	165,000	164,900	0 0		
Subtotal - Statewide Programs	\$64,659,600	\$62 806 600	\$64 659 700		\$64.824.600	\$165 000	0. C	\$2 018 000	\$164 900	300		
Merit Award Trust Fund	0	0	0	165,000	0	0	} '	0	0	(165,000)		
State GF/GP	\$64,659,600	\$62,806,600	\$64,659,700	\$64,659,200	\$64,824,600	\$165,000	0.3	\$2,018,000	\$164,900	\$165,400		
CDANTS & EINANCIAL AID												
State Competitive Scholarships	\$35,611,200	835 630 500	\$35,630,500	\$35 630 400	835 630 500	\$19.300	0.1	9	O#	\$100		
Tuition Grants	64.768.100	0	64.768,100	64.768,000	61.768.100	(3.000,000)	(4.6)	61.768.100	(3.000.000)	(2.999.900)		
Michigan Work Study	7,326,300	7.326.300	7,326,300	7,326,200	7,326,300	0	0.0	0	0	100		
Part-Time Indep. Student Prog.	2,653,300	2,653,300	2,653,300	2,653,200	2,653,300	0	0.0	0	0	100		
Dental Clinics Grant	4,547,000	4,547,000	4,547,000	4,546,900	4,547,000	0	0.0	0	0	100		
Michigan Ed. Opportunity Grants	2,084,200	2,084,200	2,084,200	2,084,100	2,084,200	0	0.0	0	0	100		
Byrd Scholarship Program	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	0	0.0	0	0	0		
Nursing Scholarship Program	4,000,000	4,000,000	4,000,000	3,999,900	4,000,000	0	0.0	0	0	100		
Michigan Merit Award Program	000,000,000	43,000,000	67,000,000	53,000,000	61,400,000	(5,600,000)	(8.4)	18,400,000	(000,000,e)	8,400,000		
Tutton Incentive Program Veterans Survivor Tuition Waiver	9,250,000	000,062,01	000,062,01	10,249,900	000,062,01	000,000,1	8. !	-	-	(1,000,000)		
Subtotal - Grants/Financial Aid	\$198.740.100	\$110.991.300	\$199.759.400	\$186.758.600	\$191.159.400	(\$7.580.700)	(3.8)	\$80.168.100	(\$8.600.000)	\$4.400,800		
Federal	4,480,700	4.500.000	4,500,000	4.500.000	4,500,000	19,300		0	0	0		
Merit Award Trust Fund	80,250,000	57,250,000	81,250,000	68,249,800	75,650,000	(4,600,000)	_	18,400,000	(2,600,000)	7,400,200		
State GF/GP	\$114,009,400	\$49,241,300	\$114,009,400	\$114,008,800	\$111,009,400	(\$3,000,000)		\$61,768,100	(\$3,000,000)	(\$2,999,400)		
TOTAL - HIGHER ED	\$1,697,566,200	\$1,607,964,400	\$1,698,585,600	\$1,685,749,300	\$1,690,150,500	(\$7,415,700)	(0.4)	\$82,186,100	(\$8,435,100)	\$4,401,200		
TOTAL - FEDERAL	4,480,700	4,500,000	4,500,000		4,500,000	19,300		0	0	0		
TOTAL - MERIT TRUST FUND	89,750,000	66,750,000	90,750,000	77,915,200 \$1 603 334 100	85,150,000	(4,600,000)	(5.1)	18,400,000	(5,600,000)	7,234,800		
5		000000000000000000000000000000000000000	000000000000000000000000000000000000000	600000000000000000000000000000000000000	000,000,000	(200,000,000)		00, 00	(200,100)	(95,555,555)		

Note: All columns assume all 15 universities comply with tuition restraint provisions *FYES = Fiscal year 2002-03 fiscal year-equated students