## **HOUSE BILL No. 4827**

June 10, 2003, Introduced by Reps. Brown, Hummel, Farhat, Brandenburg, Garfield, Drolet, Hoogendyk, Amos, Casperson, Emmons, Wenke, Tabor, Palsrok, Sheen, Stahl, Vander Veen, Acciavatti, LaJoy, Steil, Walker, Pastor, Stakoe, Meyer, Voorhees, Taub, Ward, Ruth Johnson, Rocca, Kooiman, Robertson, Moolenaar and Richardville and referred to the Committee on Local Government and Urban Policy.

A bill to amend 1895 PA 3, entitled

"The general law village act,"

by amending sections 1, 3, 4, 5, 6, and 13 of chapter II, sections 1, 2, 3, and 7 of chapter III, section 3 of chapter V, section 23 of chapter IX, section 3 of chapter XII, and sections 18a and 23g of chapter XIV (MCL 62.1, 62.3, 62.4, 62.5, 62.6, 62.13, 63.1, 63.2, 63.3, 63.7, 65.3, 69.23, 72.3, 74.18a, and 74.23g), sections 1, 4, 5, 6, and 13 of chapter II, sections 2 and 7 of chapter III, and section 3 of chapter V as amended and section 3 of chapter III as added by 1998 PA 255 and section 3 of chapter XII and section 18a of chapter XIV as amended and section 23g of chapter XIV as added by 1998 PA 254.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

CHAPTER II

Sec. 1. (1) Except as provided in subsections (2) and (3),

- 1 in each village, the following officers shall be elected: a
- 2 president, 6 trustees, 1 clerk, and 1 treasurer. The president
- 3 and trustees constitute the council. In all votes for which not
- 4 less than a majority vote of the council is required, the
- 5 calculation of the number of votes required shall be based on the
- 6 maximum number that constitutes the council.
- 7 (2) The council by a vote of 2/3 of the members of the
- 8 council may provide by ordinance for the reduction in the number
- 9 of trustees to 4 who with the president shall constitute the
- 10 council. If village trustees are elected biennially for
- 11 staggered 4-year terms or annually for staggered 2-year terms,
- 12 the ordinance shall as nearly as possible maintain staggered
- 13 terms and provide for an equal number of seats to be filled at
- 14 each election. The ordinance may extend but shall not shorten
- 15 the term of an incumbent trustee. The ordinance may extend a
- 16 prospective term. The ordinance shall not shorten or eliminate a
- 17 prospective term unless the nomination deadline for that term is
- 18 not less than 30 days after the effective date of the ordinance.
- 19 An ordinance adopted under this subsection shall satisfy both of
- 20 the following conditions:
- 21 (a) The ordinance shall be voted on and adopted at a meeting
- 22 that occurs not less than 10 days after the initial meeting or
- 23 public hearing at which the ordinance was considered.
- 24 (b) Notice of each meeting at which the ordinance is
- 25 considered indicating that an ordinance reducing the size of the
- 26 council will be 1 of the subjects of the meeting shall be
- 27 published not less than 10 days before the meeting in a newspaper

- 1 of general circulation in the village.
- 2 (3) The council by a vote of 2/3 of the members of the
- 3 council may provide by ordinance for the nomination by the
- 4 president and the appointment by the council of the clerk or the
- 5 treasurer, or both, for -such- a term as the ordinance may
- 6 provide. The ordinance shall apply beginning with the first term
- 7 the nomination deadline for which would have been not less than
- 8 30 days after the effective date of the ordinance or shall apply
- 9 when the office is vacated, whichever occurs first.
- 10 (4) The council shall provide that an ordinance adopted under
- 11 subsection (2) or (3) takes effect 45 days after the date of
- 12 adoption unless a petition signed by not less than 10% of the
- 13 registered electors of the village is filed with the village
- 14 clerk within the 45-day period, in which case the ordinance takes
- 15 effect upon approval at an election held on the question. Notice
- 16 of the delayed effect of the ordinance and the right of petition
- 17 under this subsection shall be published separately at the same
- 18 time, and in the same manner, as the ordinance is published
- 19 pursuant to as provided in section 4 of chapter VI. The
- 20 village clerk shall verify the signatures on the petitions. If a
- **21** petition bearing the required number of valid signatures of
- 22 electors is filed, the question of adoption of the ordinance
- 23 shall be submitted at the next general or special election. The
- 24 ballot language for the question shall be prepared by the village
- 25 clerk, unless the question concerns the appointment of the clerk
- 26 under subsection -(2) (3), in which case the ballot language
- 27 shall be prepared by the village council.

- 1 (5) A village that has adopted an ordinance reducing the
- 2 number of trustees to 4 or providing for the appointment by the
- 3 council of the clerk or treasurer may increase the number of
- 4 trustees to 6 or provide for the election of the clerk or
- 5 treasurer by the same process as provided in subsection (2) or
- 6 (3), respectively, and in subsection (4).
- 7 Sec. 3. Appointments to office, excepting appointments to
- 8 fill vacancies, shall be made on the second Monday in April in
- 9 each year, Except for an appointment to fill a vacancy or unless
- 10 a different time -shall be- is prescribed in the ordinance or
- 11 resolution creating the office, -; but appointments which, for
- 12 any cause, shall not be made on that day, an appointment to a
- 13 village office shall be made at the first village council meeting
- 14 after the qualification of a council member who is elected at the
- 15 village's regular election. If, for any cause, an appointment is
- 16 not made at that meeting or on the day -provided prescribed in
- 17 the ordinance or resolution creating the office, the appointment
- 18 may be made at -any a subsequent regular or special meeting of
- 19 the council.
- 20 Sec. 4. Unless otherwise provided by ordinance, the
- **21** president, clerk, and treasurer —shall— hold their respective
- 22 offices for the term of 2 years -from the second Monday of March
- **23** <del>of the year when elected</del> and until their successors are elected
- 24 and qualified. The term of office for a president, clerk, or
- 25 treasurer elected at the village's regular election begins on 1
- 26 of the following dates:
- 27 (a) If the regular election is held on the November regular

- 1 election date, January 1 after the officer's election and
- 2 qualification.
- 3 (b) If the regular election is held on the May regular
- 4 election date, July 1 after the officer's election and
- 5 qualification.
- 6 Sec. 5. -(1) Except as otherwise provided in this section,
- 7 3 village trustees shall be elected at each biennial village
- 8 election for the term of 4 years -from the second Monday in March
- 9 of the even numbered year when elected and until their
- 10 successors are qualified. As an alternative, if provided by an
- 11 ordinance adopted by the village before January 1, 1974, all 6
- 12 village trustees shall be elected at the biennial village
- 13 elections for the term of 2 years and until their successors are
- 14 qualified. The term of office for a trustee elected at the
- 15 village's regular election begins on 1 of the following dates:
- 16 (a) If the regular election is held on the November regular
- 17 election date, January 1 after the officer's election and
- 18 qualification.
- 19 (b) If the regular election is held on the May regular
- 20 election date, July 1 after the officer's election and
- 21 qualification.
- 22 (2) If a village exempted itself from subsection (1) by
- 23 council resolution adopted before January 1, 1974, the village
- 24 shall continue to elect its trustees annually on the second
- 25 Monday in March with 3 trustees to be elected annually. The
- 26 trustees shall hold their offices for the term of 2 years and
- 27 until their successors are qualified.

- 1 (3) A village that exempted itself as described in subsection
- 2 (2) may subsequently provide by ordinance that the village shall
- 3 elect trustees biennially. The ordinance shall be applicable to
- 4 the even year village election to be held not less than 6 months
- 5 next following the adoption of the ordinance. The ordinance
- 6 shall provide for a system of electing trustees as described in
- 7 subsection (1). The ordinance may extend the terms of incumbent
- 8 trustees for not more than 1 year if necessary to provide for the
- 9 biennial election of trustees. In any event, a trustee shall
- 10 serve until his or her successor is qualified.
- 11 (4) A copy of each resolution and ordinance adopted pursuant
- 12 to this section shall be forwarded to the director of the bureau
- 13 of elections of the department of state.
- 14 Sec. 6. All appointive officers, except officers appointed
- 15 to fill vacancies in elective offices, shall hold their
- 16 respective offices until the second Monday of April next after
- 17 such appointment, and until their successors are Except for an
- 18 officer appointed to fill a vacancy in an elective office, an
- 19 appointive village officer holds the office for 1 year after the
- 20 date of the appointment or until the village's next regular
- 21 election, whichever is earlier, and until the officer's successor
- 22 is appointed and qualified unless a different term of office is
- 23 prescribed in this act, in an ordinance authorized by this act,
- 24 or in the ordinance or resolution creating the office. An
- 25 officer appointed to fill a vacancy in an elective office shall
- 26 hold office until the next regular village election, and until
- 27 his or her successor is elected and qualified. An officer

- 1 appointed to fill a vacancy in an appointive office shall hold
- 2 office until his or her successor is appointed and qualified.
- 3 Sec. 13. Any A vacancy occurring in the office of
- 4 president, trustee, or any other elective office shall be filled
- 5 by appointment by the council, and the appointee shall hold
- 6 office until the next regular village election. All vacancies in
- 7 any other office shall be filled by the president, by and with
- 8 the consent of the council. If by reason of removal, death,
- 9 resignation, or otherwise, the membership of the council is
- 10 reduced to less than a quorum, the remaining council members
- 11 shall call a special election for the purpose of filling all
- 12 vacancies in the office of trustee, if a petition signed by not
- 13 less than 10% of the qualified voters of the village is filed
- 14 with the village clerk within 10 days after the vacancy or
- 15 vacancies occur. If a petition is not filed within the time
- 16 stated, then the remaining council members may either call a
- 17 special election, or may -proceed to appoint a sufficient number
- 18 of trustees to constitute with the members in office a quorum of
- 19 the council, who shall then fill the remaining vacancies as
- 20 provided in this section. If all the officers and trustees of a
- 21 village have died or <del>removed moved</del> from the village, and no
- 22 successors have been elected or appointed to fill the vacancies,
- 23 the township clerk of the township within which the village is
- 24 situated shall, upon petition of 10% of the qualified voters
- 25 residing in the village, call a special election for the election
- 26 of the officers and trustees of the village -, at a date and
- 27 place to be fixed by the township clerk, which date shall be not

- 1 more than 30 days after the receipt of the petition. The
- 2 township board of the to be held on a a regular election date as
- 3 established under section 641 of the Michigan election law, 1954
- 4 PA 116, MCL 168.641. The township shall perform all of the other
- 5 duties with respect to the election as the village might have
- 6 done had the vacancies not existed, including the preparation of
- 7 ballots, the appointment of election inspectors, the counting and
- 8 canvassing of the ballots, and the certification of the persons
- 9 elected to the offices for which the election was held. All of
- 10 the expenses of the election shall be -a charge upon paid by the
- 11 village.
- 12 CHAPTER III
- Sec. 1. (1) Except with regard to villages that hold
- 14 annual elections pursuant to section 5(2) of chapter 2, the
- 15 election of officers shall be held biennially on the second
- 16 Monday in March in each even numbered year. An election under
- 17 this act shall be held at -such a place in the village as the
- 18 council shall designate designates.
- 19 (2) Notwithstanding a charter provision or ordinance
- 20 providing otherwise, the day on which a village holds its regular
- 21 or a special election is governed by the Michigan election law,
- 22 1954 PA 116, MCL 168.1 to 168.992, or by a resolution adopted in
- 23 compliance with section 642 of the Michigan election law, 1954
- 24 PA 116, MCL 168.642.
- 25 Sec. 2. Special elections may be called by resolution of
- 26 the council. The resolution shall state the purpose and object
- 27 of and, subject to the election laws of this state section 1 of

- 1 this chapter, the date of the election.
- 2 Sec. 3. (1) Except as provided in this section, village
- 3 elections shall be partisan. The council by a vote of 2/3 of the
- 4 members of council may provide by ordinance that Notwithstanding
- 5 a charter provision or ordinance to the contrary, village
- **6** elections shall be nonpartisan. <del>The ordinance shall apply</del>
- 7 beginning with the first village election for which the
- 8 nomination deadline is not less than 30 days after the effective
- 9 date of the ordinance.
- 10 (2) The council shall provide that an ordinance adopted under
- 11 subsection (1) takes effect 45 days after the date of adoption
- 12 unless a petition signed by not less than 10% of the registered
- 13 electors of the village is filed with the village clerk within
- 14 the 45-day period, in which case the ordinance takes effect upon
- 15 approval at an election held on the question. Notice of the
- 16 delayed effect of the ordinance and the right of petition under
- 17 this subsection shall be published separately at the same time,
- 18 and in the same manner, as the ordinance is published pursuant to
- 19 section 4 of chapter VI. The village clerk shall verify the
- 20 signatures on the petitions. If a petition bearing the required
- 21 number of valid signatures of electors is filed, the question of
- 22 adoption of the ordinance shall be submitted at the next general
- 23 or special election. The ballot language for the question shall
- 24 be prepared by the village clerk.
- 25 (3) A village that has adopted an ordinance providing for
- 26 nonpartisan elections may revert to partisan elections by the
- 27 same process as provided in subsections (1) and (2).

- 1 Sec. 7. (1) All elections in the village shall be conducted
- 2 as nearly as may be in the manner provided by -law the Michigan
- 3 election law, 1954 PA 116, MCL 168.1 to 168.992, for holding
- 4 general elections in the state, except as provided in this act.
- 5 (2) If at any election vacancies are to be filled, or if any
- 6 person is to be elected for less than a full term of office, the
- 7 term shall be designated on the ballot.
- 8 CHAPTER V
- 9 Sec. 3. (1) On the second Monday in April in 1 of the
- 10 following dates each year, or as soon -thereafter after that
- 11 date as possible, the council shall appoint 1 of their number
- 12 president pro tempore of the council: -, who in
- 13 (a) If the village's regular election is held on the November
- 14 regular election date, each January 1.
- 15 (b) If the village's regular election is held on the May
- 16 regular election date, each July 1.
- 17 (2) In the absence of the president, -shall preside the
- 18 president pro tempore presides at the council meetings, and
- 19 exercise exercises the powers and duties of president. In the
- 20 absence of the president and president pro tempore, the member
- 21 with the longest current period of continuous service on the
- 22 council shall preside presides unless otherwise provided by
- 23 council rules.
- 24 CHAPTER IX
- 25 Sec. 23. (1) Bonds may not be issued, except special
- 26 assessment bonds, bonds for the portion of the cost of local
- 27 improvements to be paid by the village at large not to exceed 40%

- 1 of the cost of such improvements, emergency bonds, and bonds
- 2 which the council is authorized by specific statute to issue
- 3 without vote of the electors, unless Subject to subsection (2),
- 4 a village shall not issue bonds unless the issuance is approved
- 5 by a majority of the electors voting -thereon- on the bond
- 6 issuance at -an annual a regular or special village election.
- 7 The election shall be conducted in accordance with the -general
- 8 laws governing the conduct of elections. This section Michigan
- 9 election law, 1954 PA 116, MCL 168.1 to 168.992.
- 10 (2) Subsection (1) does not apply to -obligations any of the
- 11 following:
- 12 (a) Obligations incurred by the village evidenced by
- 13 contracts, notes, or assessments.
- 14 (b) Special assessment bonds.
- 15 (c) Bonds for the portion of the cost of local improvements
- 16 to be paid by the village at large not to exceed 40% of the cost
- 17 of the improvements.
- 18 (d) Emergency bonds.
- 19 (e) Bonds that the council is authorized by specific statute
- 20 to issue without a vote of the electors.
- 21 CHAPTER XII
- 22 Sec. 3. (1) To exercise the powers granted by section 1 of
- 23 this chapter, the council shall adopt a resolution declaring that
- 24 it is expedient for -such- the village to acquire by purchase or
- 25 construction, as applicable, works to supply the village with
- 26 electric or other lights, and shall make and record in their
- 27 proceedings an estimate of the expense.

- 1 (2) The question of financing the estimated amount or that
- 2 part of the estimated amount not in excess of limitations on
- 3 indebtedness of the village provided by law shall be submitted to
- 4 the electors of the village at its -annual regular election, or
- 5 at a special election called for that purpose by the council as
- 6 provided in this act. Approval of the proposal requires the
- 7 affirmative vote of 2/3 of the electors voting at -such the
- 8 election by ballot.
- 9 (3) If the voters approve financing a part of the estimated
- 10 amount not in excess of the limitations on indebtedness of the
- 11 village, the council shall not incur any indebtedness for
- 12 lighting works on the general faith and credit of the village
- 13 until the charter is amended to permit the issuance of mortgage
- 14 bonds on the proposed lighting plant, its revenues and franchise,
- 15 in excess of the general limitations on indebtedness as provided
- 16 by this act, in an amount equal to the difference between the
- 17 indebtedness authorized by this act, and the estimated amount.
- 18 CHAPTER XIV
- 19 Sec. 18a. (1) To initiate the disincorporation of a
- 20 village, there shall be filed with the village clerk a petition
- 21 signed by not less than 15% of the registered electors of the
- 22 village requesting a vote on the question of whether the village
- 23 shall disincorporate shall be filed with the village clerk.
- 24 (2) A petition shall designate the township or townships into
- 25 which the village is proposed to be disincorporated. A village
- 26 shall be disincorporated into the township or townships in which
- 27 it is located, along existing township boundaries.

- 1 (3) After the petition is filed with the village clerk a
- 2 petition affecting the village shall not be filed with the state
- 3 boundary commission and a petition requesting disincorporation of
- 4 the village into a different township shall not be filed under
- 5 this act until the disincorporation process provided for by this
- 6 act has concluded.
- 7 (4) By not more than 14 days after the petition is filed, the
- 8 village clerk shall verify the signatures and determine the
- 9 sufficiency of the petition. Unless the council proceeds under
- 10 sections 23 to 23i of this chapter, if the clerk determines that
- 11 the petition is sufficient, the question of the disincorporation
- 12 of the village shall appear on the ballot at the next general or
- 13 special election to be held in the village, subject to -section
- 14 646a of the Michigan election law, 1954 PA 116, MCL -168.646a
- 15 168.1 to 168.992. The village clerk shall prepare the ballot
- 16 language, in substantially the following form:
- "Shall incorporation of the village of \_\_\_\_\_ be
- **18** vacated?
- **19** ( ) Yes
- 20 ( ) No".
- 21 (5) The county election commission of the county in which the
- 22 greatest number of electors of the village reside shall provide
- 23 ballots for the election.
- 24 (6) The clerk and election officials of the village and each
- 25 township into which the village is proposed to be disincorporated
- 26 shall conduct the election on the proposed disincorporation in
- 27 the village and the portions of the township outside the

- 1 boundaries of the village, respectively.
- 2 (7) If the election on the proposed disincorporation is to be
- 3 held in conjunction with a general election or a state primary
- 4 election immediately -preceding before a general election, the
- 5 notices of close of registration and election shall be published
- 6 as provided for by the state election laws. Otherwise, the
- 7 county clerk of the county in which the greatest number of
- 8 electors of the village reside shall publish the notices of close
- 9 of registration and election. The notice of close of
- 10 registration shall include the ballot language of the proposal.
- 11 (8) The results of the election on the proposed
- 12 disincorporation shall be canvassed by the board of canvassers of
- 13 the village and the board of canvassers of each township in which
- 14 the village is located.
- 15 (9) The disincorporation of the village shall take place
- 16 -pursuant to under this section only if 2/3 of the electors
- 17 voting on the questions vote "yes". If the disincorporation is
- 18 approved, the council shall immediately cause a transcript of all
- 19 the proceedings in the case to be certified to both of the
- 20 following:
- 21 (a) The county clerk of the county in which the village or
- 22 the principal part of the village is located.
- (b) The secretary of state.
- 24 Sec. 23g. (1) If the disincorporation plan is approved
- 25 pursuant to under section 23f of this chapter, the clerk of the
- 26 disincorporation commission shall prepare and certify to the
- 27 county clerk of each county where the village is located ballot

- 1 language describing the proposed disincorporation and that
- 2 includes the following in substantially the following form:
- 3 "Shall the village of \_\_\_\_\_\_ be disincorporated
- 4 pursuant to the plan adopted by the disincorporation commission?
- **5** ( ) Yes
- 6 () No".
- 7 (2) The clerk of the disincorporation commission shall
- 8 certify the proposed disincorporation for inclusion on the ballot
- 9 at the next general election, the state primary immediately
- 10 preceding the general election, or a special election not
- 11 occurring within 45 days of a state primary or a general
- 12 election, as specified by the clerk of the disincorporation
- 13 commission. However, the clerk of the disincorporation
- 14 commission shall not certify the proposed disincorporation for
- 15 inclusion on the ballot at either of the following:
- 16 (a) An election to be held less than 60 days after the date
- 17 of certification.
- 18 (b) An election to be held more than 1 year after the village
- 19 clerk verifies the petition signatures and determines that the
- 20 petition is sufficient under section 18a of this chapter.
- 21 (3) If a special election is requested by the clerk of the
- 22 disincorporation commission, the county clerk of the county in
- 23 which the greatest number of electors of the village reside shall
- 24 request approval of a special election date from the county
- 25 election scheduling committee of that clerk's county schedule
- 26 the election in compliance with section 641 of the Michigan
- 27 election law, 1954 PA 116, MCL 168.641. The proposal shall be

- 1 submitted to the qualified and registered electors residing in
- 2 the village and each township into which the village is proposed
- 3 to be disincorporated -on the date approved by that county
- 4 election scheduling committee at that election.
- 5 (4) If a disincorporation commission fails to adopt a plan
- 6 under section 23e of this chapter or the clerk of the
- 7 disincorporation commission does not certify the proposed
- 8 disincorporation for inclusion on the ballot -pursuant to under
- 9 this section, the question of disincorporation shall be submitted
- 10 to the electors as described in section 18a of this chapter not
- 11 more than 1 year after the date the disincorporation petition was
- 12 filed under section 18a of this chapter.
- 13 Enacting section 1. This amendatory act takes effect
- **14** January 1, 2005.
- 15 Enacting section 2. This amendatory act does not take
- 16 effect unless all of the following bills of the 92nd Legislature
- 17 are enacted into law:
- 18 (a) Senate Bill No. \_\_\_\_ or House Bill No. 4821 (request
- **19** no. 01919'03 \*).
- 20 (b) Senate Bill No. \_\_\_\_ or House Bill No. 4824 (request
- **21** no. 01920'03 \*).