HOUSE SUBSTITUTE FOR SENATE BILL NO. 576

A bill to amend 1978 PA 368, entitled "Public health code,"

by amending sections 20145 and 20161 (MCL 333.20145 and 333.20161), section 20145 as amended by 2002 PA 683 and section 20161 as amended by 2004 PA 393.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 20145. (1) Before contracting for and initiating a
- 2 construction project involving new construction, additions,
- 3 modernizations, or conversions of a health facility or agency
- 4 with a capital expenditure of \$1,000,000.00 or more, a person
- 5 shall obtain a construction permit from the department. The
- 6 department shall not issue the permit under this subsection
- 7 unless the applicant holds a valid certificate of need if a
- 8 certificate of need is required for the project pursuant to
- **9** part 222.

- 1 (2) To protect the public health, safety, and welfare, the
- 2 department may promulgate rules to require construction permits
- 3 for projects other than those described in subsection (1) and the
- 4 submission of plans for other construction projects to expand or
- 5 change service areas and services provided.
- **6** (3) If a construction project requires a construction permit
- 7 under subsection (1) or (2), but does not require a certificate
- 8 of need under part 222, the department shall require the
- 9 applicant to submit information considered necessary by the
- 10 department to assure that the capital expenditure for the project
- 11 is not a covered capital expenditure as defined in section
- **12** 22203(9).
- 13 (4) If a construction project requires a construction permit
- 14 under subsection (1), but does not require a certificate of need
- 15 under part 222, the department shall require the applicant to
- 16 submit information on a 1-page sheet, along with the application
- 17 for a construction permit, consisting of all of the following:
- 18 (a) A short description of the reason for the project and the
- 19 funding source.
- 20 (b) A contact person for further information, including
- 21 address and phone number.
- (c) The estimated resulting increase or decrease in annual
- 23 operating costs.
- (d) The current governing board membership of the applicant.
- 25 (e) The entity, if any, that owns the applicant.
- 26 (5) The information filed under subsection (4) shall be made
- 27 publicly available by the department by the same methods used to

- 1 make information about certificate of need applications publicly
- 2 available.
- 3 (6) The review and approval of architectural plans and
- 4 narrative shall require that the proposed construction project is
- 5 designed and constructed in accord with applicable statutory and
- 6 other regulatory requirements. In performing a construction
- 7 permit review for a health facility or agency under this section,
- 8 the department shall, at a minimum, apply the standards contained
- 9 in the document entitled "Minimum Design Standards for Health
- 10 Care Facilities in Michigan" published by the department and
- 11 dated March 1998. The standards are incorporated by reference
- 12 for purposes of this subsection. The department may promulgate
- 13 rules that are more stringent than the standards if necessary to
- 14 protect the public health, safety, and welfare.
- 15 (7) The department shall promulgate rules to further
- 16 prescribe the scope of construction projects and other
- 17 alterations subject to review under this section.
- 18 (8) The department may waive the applicability of this
- 19 section to a construction project or alteration if the waiver
- 20 will not affect the public health, safety, and welfare.
- 21 (9) Upon request by the person initiating a construction
- 22 project, the department may review and issue a construction
- 23 permit to a construction project that is not subject to
- 24 subsection (1) or (2) if the department determines that the
- 25 review will promote the public health, safety, and welfare.
- 26 (10) The department shall assess a fee for each review
- 27 conducted under this section. The fee is .5% of the first

- 1 \$1,000,000.00 of capital expenditure and .85% of any amount over
- 2 \$1,000,000.00 of capital expenditure, up to a maximum of
- 3 + 30,000.00 + 60,000.00.
- 4 (11) As used in this section, "capital expenditure" means
- 5 that term as defined in section 22203(2), except that it does not
- 6 include the cost of equipment that is not fixed equipment.
- 7 Sec. 20161. (1) The department shall assess fees and other
- 8 assessments for health facility and agency licenses and
- 9 certificates of need on an annual basis as provided in this
- 10 article. Except as otherwise provided in this article, fees and
- 11 assessments shall be paid in accordance with the following
- 12 schedule:
- 13 (a) Freestanding surgical outpatient
- **14** facilities...... \$238.00 per facility.
- 15 (b) Hospitals......\$8.28 per licensed bed.
- 16 (c) Nursing homes, county medical care
- 17 facilities, and hospital long-term care
- **18** units...... \$2.20 per licensed bed.
- 19 (d) Homes for the aged...... \$6.27 per licensed bed.
- 20 (e) Clinical laboratories...... \$475.00 per laboratory.
- 21 (f) Hospice residences...... \$200.00 per license
- **22** survey; and \$20.00 per
- 23 licensed bed.
- 24 (g) Subject to subsection (13),
- 25 quality assurance assessment for
- 26 nongovernmentally owned nursing homes
- 27 and hospital long-term care units..... an amount resulting in

5

1	not more than 6% of
2	total industry
3	revenues.
4	(h) Subject to subsection (14),
5	quality assurance assessment for
6	hospitals at a fixed or variable
7	rate that generates
8	funds not more than the
9	maximum allowable under
10	the federal matching
11	requirements, after
12	consideration for the
13	amounts in subsection
14	(14)(a) and (j) .
15	(2) If a hospital requests the department to conduct a
16	certification survey for purposes of title XVIII or title XIX of
17	the social security act, the hospital shall pay a license fee
18	surcharge of \$23.00 per bed. As used in this subsection, "title
19	XVIII" and "title XIX" mean those terms as defined in section
20	20155.
21	(3) The base fee for a certificate of need is $\frac{$750.00}{}$
22	\$1,500.00 for each application. For a project requiring a
23	projected capital expenditure of more than \$_\$150,000.00
24	\$500,000.00 but less than $$1,500,000.00$ $$4,000,000.00$, an
25	additional fee of $\frac{$2,000.00}{$4,000.00}$ shall be added to the
26	base fee. For a project requiring a projected capital
27	expenditure of $\frac{$1.500.000.00}{$1.500.000.00}$ \$4.000.000.00 or more, an

6

Senate Bill No. 576 (H-4) as amended December 7, 2004

- 1 additional fee of $\frac{\$3,500.00}{\$7,000.00}$ shall be added to the
- 2 base fee. [The department of community health shall use the fees collected under this subsection only to fund the certificate of need program. Funds remaining in the certificate of need program at the end of the fiscal year shall not lapse to the general fund but shall remain available to fund the certificate of need program in subsequent years.]
- 3 (4) If licensure is for more than 1 year, the fees described
- 4 in subsection (1) are multiplied by the number of years for which
- 5 the license is issued, and the total amount of the fees shall be
- 6 collected in the year in which the license is issued.
- 7 (5) Fees described in this section are payable to the
- 8 department at the time an application for a license, permit, or
- 9 certificate is submitted. If an application for a license,
- 10 permit, or certificate is denied or if a license, permit, or
- 11 certificate is revoked before its expiration date, the department
- 12 shall not refund fees paid to the department.
- 13 (6) The fee for a provisional license or temporary permit is
- 14 the same as for a license. A license may be issued at the
- 15 expiration date of a temporary permit without an additional fee
- 16 for the balance of the period for which the fee was paid if the
- 17 requirements for licensure are met.
- 18 (7) The department may charge a fee to recover the cost of
- 19 purchase or production and distribution of proficiency evaluation
- 20 samples that are supplied to clinical laboratories pursuant to
- 21 section 20521(3).
- 22 (8) In addition to the fees imposed under subsection (1), a
- 23 clinical laboratory shall submit a fee of \$25.00 to the
- 24 department for each reissuance during the licensure period of the
- 25 clinical laboratory's license.
- 26 (9) Except for the licensure of clinical laboratories, not
- 27 more than half the annual The cost of licensure activities -as S03165'03 (H-4) KAO

- 1 determined by the department shall be provided supported by
- 2 license fees.
- 3 (10) The application fee for a waiver under section 21564 is
- 4 \$200.00 plus \$40.00 per hour for the professional services and
- 5 travel expenses directly related to processing the application.
- 6 The travel expenses shall be calculated in accordance with the
- 7 state standardized travel regulations of the department of
- 8 management and budget in effect at the time of the travel.
- 9 (11) An applicant for licensure or renewal of licensure under
- 10 part 209 shall pay the applicable fees set forth in part 209.
- 11 (12) Except as otherwise provided in this section, the fees
- 12 and assessments collected under this section shall be deposited
- 13 in the state treasury, to the credit of the general fund.
- 14 (13) The quality assurance assessment collected under
- 15 subsection (1)(g) and all federal matching funds attributed to
- 16 that assessment shall be used only for the following purposes and
- 17 under the following specific circumstances:
- 18 (a) The quality assurance assessment and all federal matching
- 19 funds attributed to that assessment shall be used to finance
- 20 medicaid nursing home reimbursement payments. Only licensed
- 21 nursing homes and hospital long-term care units that are assessed
- 22 the quality assurance assessment and participate in the medicaid
- 23 program are eligible for increased per diem medicaid
- 24 reimbursement rates under this subdivision.
- (b) The quality assurance assessment shall be implemented on
- 26 May 10, 2002.
- (c) The quality assurance assessment is based on the number

- 1 of licensed nursing home beds and the number of licensed hospital
- 2 long-term care unit beds in existence on July 1 of each year,
- 3 shall be assessed upon implementation pursuant to subdivision (b)
- 4 and subsequently on October 1 of each following year, and is
- 5 payable on a quarterly basis, the first payment due 90 days after
- 6 the date the assessment is assessed.
- 7 (d) Beginning October 1, 2007, the department shall no longer
- 8 assess or collect the quality assurance assessment or apply for
- 9 federal matching funds.
- 10 (e) Upon implementation pursuant to subdivision (b), the
- 11 department of community health shall increase the per diem
- 12 nursing home medicaid reimbursement rates for the balance of that
- 13 year. For each subsequent year in which the quality assurance
- 14 assessment is assessed and collected, the department of community
- 15 health shall maintain the medicaid nursing home reimbursement
- 16 payment increase financed by the quality assurance assessment.
- 17 (f) The department of community health shall implement this
- 18 section in a manner that complies with federal requirements
- 19 necessary to assure that the quality assurance assessment
- 20 qualifies for federal matching funds.
- 21 (g) If a nursing home or a hospital long-term care unit fails
- 22 to pay the assessment required by subsection (1)(g), the
- 23 department of community health may assess the nursing home or
- 24 hospital long-term care unit a penalty of 5% of the assessment
- 25 for each month that the assessment and penalty are not paid up to
- 26 a maximum of 50% of the assessment. The department of community
- 27 health may also refer for collection to the department of

- 1 treasury past due amounts consistent with section 13 of 1941
- 2 PA 122, MCL 205.13.
- 3 (h) The medicaid nursing home quality assurance assessment
- 4 fund is established in the state treasury. The department of
- 5 community health shall deposit the revenue raised through the
- 6 quality assurance assessment with the state treasurer for deposit
- 7 in the medicaid nursing home quality assurance assessment fund.
- 8 (i) The department of community health shall not implement
- 9 this subsection in a manner that conflicts with 42 USC 1396b(w).
- 10 (j) The quality assurance assessment collected under
- 11 subsection (1)(g) shall be prorated on a quarterly basis for any
- 12 licensed beds added to or subtracted from a nursing home or
- 13 hospital long-term care unit since the immediately preceding
- 14 July 1. Any adjustments in payments are due on the next
- 15 quarterly installment due date.
- 16 (k) In each fiscal year governed by this subsection, medicaid
- 17 reimbursement rates shall not be reduced below the medicaid
- 18 reimbursement rates in effect on April 1, 2002 as a direct result
- 19 of the quality assurance assessment collected under
- 20 subsection (1)(g).
- 21 (l) In fiscal year 2004-2005, \$21,900,000.00 of the quality
- 22 assurance assessment collected pursuant to subsection (1)(g)
- 23 shall be appropriated to the department of community health to
- 24 support medicaid expenditures for long-term care services. These
- 25 funds shall offset an identical amount of general fund/general
- 26 purpose revenue originally appropriated for that purpose.
- 27 (14) The quality assurance dedication is an earmarked

- 1 assessment collected under subsection (1)(h). That assessment
- 2 and all federal matching funds attributed to that assessment
- 3 shall be used only for the following purposes and under the
- 4 following specific circumstances:
- 5 (a) Part of the quality assurance assessment shall be used to
- 6 maintain the increased medicaid reimbursement rate increases as
- 7 provided for in subdivision (d). A portion of the funds
- 8 collected from the quality assurance assessment may be used to
- 9 offset any reduction to existing intergovernmental transfer
- 10 programs with public hospitals that may result from
- 11 implementation of the enhanced medicaid payments financed by the
- 12 quality assurance assessment. Any portion of the funds collected
- 13 from the quality assurance assessment reduced because of existing
- 14 intergovernmental transfer programs shall be used to finance
- 15 medicaid hospital appropriations.
- 16 (b) The quality assurance assessment shall be implemented on
- 17 October 1, 2002.
- 18 (c) The quality assurance assessment shall be assessed on all
- 19 net patient revenue, before deduction of expenses, less medicare
- 20 net revenue, as reported in the most recently available medicare
- 21 cost report and is payable on a quarterly basis, the first
- 22 payment due 90 days after the date the assessment is assessed.
- 23 As used in this subdivision, "medicare net revenue" includes
- 24 medicare payments and amounts collected for coinsurance and
- 25 deductibles.
- 26 (d) Upon implementation pursuant to subdivision (b), the
- 27 department of community health shall increase the hospital

- 1 medicaid reimbursement rates for the balance of that year. For
- 2 each subsequent year in which the quality assurance assessment is
- 3 assessed and collected, the department of community health shall
- 4 maintain the hospital medicaid reimbursement rate increase
- 5 financed by the quality assurance assessments.
- 6 (e) The department of community health shall implement this
- 7 section in a manner that complies with federal requirements
- 8 necessary to assure that the quality assurance assessment
- 9 qualifies for federal matching funds.
- 10 (f) If a hospital fails to pay the assessment required by
- 11 subsection (1)(h), the department of community health may assess
- 12 the hospital a penalty of 5% of the assessment for each month
- 13 that the assessment and penalty are not paid up to a maximum of
- 14 50% of the assessment. The department of community health may
- 15 also refer for collection to the department of treasury past due
- 16 amounts consistent with section 13 of 1941 PA 122, MCL 205.13.
- 17 (g) The hospital quality assurance assessment fund is
- 18 established in the state treasury. The department of community
- 19 health shall deposit the revenue raised through the quality
- 20 assurance assessment with the state treasurer for deposit in the
- 21 hospital quality assurance assessment fund.
- 22 (h) In each fiscal year governed by this subsection, the
- 23 quality assurance assessment shall only be collected and expended
- 24 if medicaid hospital inpatient DRG and outpatient reimbursement
- 25 rates and disproportionate share hospital and graduate medical
- 26 education payments are not below the level of rates and payments
- 27 in effect on April 1, 2002 as a direct result of the quality

- 1 assurance assessment collected under subsection (1)(h), except as
- 2 provided in subdivision (i).
- 3 (i) The quality assurance assessment collected under
- 4 subsection (1)(h) shall no longer be assessed or collected after
- 5 September 30, 2007, or in the event that the quality assurance
- 6 assessment is not eligible for federal matching funds. Any
- 7 portion of the quality assurance assessment collected from a
- 8 hospital that is not eligible for federal matching funds shall be
- 9 returned to the hospital.
- 10 (j) In fiscal year 2004-2005, \$18,900,000.00 of the quality
- 11 assurance assessment collected pursuant to subsection (1)(h)
- 12 shall be appropriated to the department of community health to
- 13 support medicaid expenditures for hospital services and therapy.
- 14 These funds shall offset an identical amount of general
- 15 fund/general purpose revenue originally appropriated for that
- 16 purpose.
- 17 (15) The quality assurance assessment provided for under this
- 18 section is a tax that is levied on a health facility or agency.
- 19 (16) As used in this section, "medicaid" means that term as
- 20 defined in section 22207.