## HOUSE SUBSTITUTE FOR SENATE BILL NO. 771

A bill to amend 1990 PA 72, entitled "Local government fiscal responsibility act," by amending section 21 (MCL 141.1221), as amended by 2002 PA 408.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 21. (1) An emergency financial manager may take 1 or
- ${\bf 2}$  more of the following additional actions with respect to  ${\bf -the}{\bf -a}$
- 3 unit of local government in which a financial emergency has been
- 4 determined to exist:
- 5 (a) Analyze factors and circumstances contributing to the
- 6 financial condition of the unit of local government and recommend
- 7 steps to be taken to correct the condition.
- 8 (b) Amend, revise, approve, or disapprove the budget of the
- 9 unit of local government, and limit the total amount appropriated
- 10 or expended during the balance of the financial emergency.

- 1 (c) Require and approve or disapprove, or amend or revise a
- 2 plan for -liquidating paying all outstanding -debt- obligations
- 3 of the unit of local government.
- 4 (d) Require and prescribe the form of special reports to be
- 5 made by the finance officer of the unit of local government to
- 6 its governing body, the creditors of the unit of local
- 7 government, the emergency financial manager, or the public.
- 8 (e) Examine all records and books of account, and require
- 9 under the procedures of the uniform budgeting and accounting act,
- 10 1968 PA 2, MCL 141.421 to 141.440a, or 1919 PA 71, MCL 21.41 to
- 11 21.55, or both, the attendance of witnesses and the production of
- 12 books, papers, contracts, and other documents relevant to an
- 13 analysis of the financial condition of the unit of local
- 14 government.
- 15 (f) Make, approve, or disapprove any appropriation, contract,
- 16 expenditure, or loan, the creation of any new position, or the
- 17 filling of any vacancy in a permanent position by any appointing
- 18 authority.
- 19 (g) Review payrolls or other claims against the unit of local
- 20 government before payment.
- 21 (h) Exercise all of the authority of the unit of local
- 22 government to renegotiate existing labor contracts and act as an
- 23 agent of the unit of local government in collective bargaining
- 24 with employees or representatives and approve any contract or
- 25 agreement.
- 26 (i) Unless prohibited by law or charter, to Notwithstanding
- 27 the provisions of any charter to the contrary, consolidate

- 1 departments of the unit of local government or transfer functions
- 2 from 1 department to another and to appoint, supervise, and, at
- 3 his or her discretion, remove heads of departments other than
- 4 elected officials, the clerk of the unit of local government, and
- 5 any ombudsman position in the unit of local government.
- 6 (j) Employ or contract for, at the expense of the unit of
- 7 local government and with the approval of the local emergency
- 8 financial assistance loan board, auditors and other technical
- 9 personnel considered necessary to implement this article.
- 10 (k) Require compliance with the orders of the emergency
- 11 financial manager by court action if necessary.
- (l) Except as restricted by charter or otherwise, sell or
- 13 otherwise use the assets of the unit of local government to meet
- 14 past or current obligations, provided the use of assets for this
- 15 purpose does not endanger the public health, safety, or welfare
- 16 of residents of the unit of local government.
- 17 (m) Apply for a loan from the state on behalf of the unit of
- 18 local government, subject to the conditions of the emergency
- 19 municipal loan act, 1980 PA 243, MCL 141.931 to 141.942, in a
- 20 sufficient amount to pay the expenses of the emergency financial
- 21 manager and for other lawful purposes.
- 22 (n) Approve or disapprove of the issuance of obligations of
- 23 the unit of local government on behalf of the municipality,
- 24 subject to the conditions of the revised municipal finance act,
- 25 2001 PA 34, MCL 141.2101 to 141.2821, and the revenue bond act of
- 26 1933, 1933 PA 94, MCL 141.101 to 141.140.
- (o) Enter into agreements with other units of local

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- 1 -governments government for the provision of services.
- 2 (p) Exercise the authority and responsibilities of the chief
- 3 administrative officer and governing body concerning the
- 4 adoption, amendment, and enforcement of ordinances or resolutions
- 5 affecting the financial condition of the unit of local government
- 6 as provided in the following acts:
- 7 (i) The home rule city act, 1909 PA 279, MCL 117.1 to
- 8 117.38.
- $\mathbf{9}$  (ii) The fourth class city act, 1895 PA 215, MCL 81.1 to
- **10** 113.20.
- 11 (iii) The charter township act, 1947 PA 359, MCL 42.1 to
- **12** 42.34.
- 13 (iv) 1851 PA 156, MCL 46.1 to 46.32.
- 14 (v) 1966 PA 293, MCL 45.501 to 45.521.
- 15 (vi) The general law village act, 1895 PA 3, MCL 61.1 to
- **16** 74.25.
- 17 (vii) The home rule village act, 1909 PA 278, MCL 78.1 to
- **18** 78.28.
- 19 (q) Reduce, suspend, or eliminate the salary, or other
- 20 compensation of [the chief administrative officer and] members of the governing body of the unit of
- 21 local government during the financial emergency. This
- 22 subdivision does not authorize an emergency financial manager to
- 23 impair vested retirement benefits. If an emergency financial
- 24 manager has reduced, suspended, or eliminated the salary or other
- 25 compensation of [the chief administrative officer and] members of the governing body of a unit of local
- 26 government before the effective date of the amendatory act that
- 27 added this subdivision, the reduction, suspension, or elimination

- 1 is valid to the same extent had it occurred after the effective
- 2 date of the amendatory act that added this subdivision.
- 3 (2) If a financial emergency exists under the local
- 4 government fiscal responsibility act, 1990 PA 72, MCL 141.1201 to
- 5 141.1291, the emergency financial manager shall make a
- 6 determination as to whether possible criminal conduct contributed
- 7 to the financial emergency. If the manager determines that there
- 8 is reason to believe that criminal conduct has occurred, the
- 9 manager shall refer the matter to the attorney general and the
- 10 local prosecuting attorney for investigation. The determination
- 11 required under this subsection shall be made by 1 of the
- 12 following dates, whichever is later:
- 13 (a) Within 90 days after the effective date of the amendatory
- 14 act that added this subsection.
- 15 (b) Within 180 days after the date the emergency financial
- 16 manager is appointed.
- 17 (3) Not later than 90 days after the completion of the
- 18 emergency financial manager's term, the governing body of the
- 19 unit of local government shall review any ordinance implemented
- 20 by the emergency financial manager during his or her term, except
- 21 any ordinance enacted to assure the payment of principal and
- 22 interest on bonds.