# HOUSE SUBSTITUTE FOR

#### SENATE BILL NO. 792

(As amended September 29, 2004)

A bill to prohibit certain acts and practices concerning identity theft; to provide for the powers and duties of certain state and local governmental officers and entities; to prescribe penalties and provide remedies; and to repeal acts and parts of acts.

#### THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "identity theft protection act".
- 3 Sec. 3. As used in this act:
  - [(a) "Child or spousal support" means support for a child or spouse, paid or provided pursuant to state or federal law under a court order or judgement. Support includes, but is not limited to, any of the following:
    - (i) Expenses for day-to-day care.
    - (ii) Medical, dental, or other health care.
    - (iii) Child care expenses.
    - (iv) Educational expenses.
    - (v) Expenses in connection with pregnancy or confinement under the paternity act, 1956 PA 205, MCL 722.711 to 722.730.
  - (vi) Repayment of genetic testing expenses, under the paternity act, 1956 PA 205, MCL 722.711 to 722.730.
  - (vii) A surcharge as provided by section 3a of the support and parenting time enforcement act, 1982 PA 295, MCL 552.603a.
- 4 (b)] "Credit card" means that term as defined in section 157m
- 5 of the Michigan penal code, 1931 PA 328, MCL 750.157m.

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6    [(c)] "Depository institution" means a state or nationally
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- 7 chartered bank or a state or federally chartered savings and loan
- 8 association, savings bank, or credit union.
- 9 [(d)] "Financial institution" means a depository institution,

- 1 an affiliate of a depository institution, a licensee under the
- 2 consumer financial services act, 1988 PA 161, MCL 487.2051 to
- **3** 487.2072, 1984 PA 379, MCL 493.101 to 493.114, the motor vehicle
- 4 sales finance act, 1950 (Ex Sess) PA 27, MCL 492.101 to 492.141,
- 5 the secondary mortgage loan act, 1981 PA 125, MCL 493.51 to
- 6 493.81, the mortgage brokers, lenders, and servicers licensing
- **7** act, 1987 PA 173, MCL 445.1651 to 445.1684, or the regulatory
- 8 loan act of 1963, 1939 PA 21, MCL 493.1 to 493.24, a seller under
- 9 the home improvement finance act, 1965 PA 332, MCL 445.1101 to
- 10 445.1431, or the retail installment sales act, 1966 PA 224, MCL
- 11 445.851 to 445.873, or a person subject to subtitle A of title V
- 12 of the Gramm-Leach-Bliley act, 15 USC 6801 to 6809.
- 13 [(e)] "Financial transaction device" means that term as defined
- 14 in section 157m of the Michigan penal code, 1931 PA 328, MCL
- **15** 750.157m.
- [(f)] "Identity theft" means engaging in an act or conduct
- 17 prohibited in section 5(1).
- 18 [(g)] "Law enforcement agency" means that term as defined in
- 19 section 2804 of the public health code, 1978 PA 368, MCL
- **20** 333.2804.
- 21 [(h)] "Local registrar" means that term as defined in section
- 22 2804 of the public health code, 1978 PA 368, MCL 333.2804.
- 23 [(i)] "Medical records or information" includes, but is not
- 24 limited to, medical and mental health histories, reports,
- 25 summaries, diagnoses and prognoses, treatment and medication
- 26 information, notes, entries, and x-rays and other imaging
- 27 records.

- 1 [(j)] "Person" means an individual, partnership, corporation,
- 2 limited liability company, association, or other legal entity.
- 3 [(k)] "Personal identifying information" means a name, number,
- 4 or other information that is used for the purpose of identifying
- 5 a specific person or providing access to a person's financial
- 6 accounts, including, but not limited to, a person's name,
- 7 address, telephone number, driver license or state personal
- 8 identification card number, social security number, place of
- 9 employment, employee identification number, employer or taxpayer
- 10 identification number, government passport number, health
- 11 insurance identification number, mother's maiden name, demand
- 12 deposit account number, savings account number, financial
- 13 transaction device account number or the person's account
- 14 password, stock or other security certificate or account number,
- 15 credit card number, vital record, or medical records or
- 16 information.
- 17 [(l)] "State registrar" means that term as defined in section
- 18 2805 of the public health code, 1978 PA 368, MCL 333.2805.
- 19 [(m)] "Trade or commerce" means that term as defined in section
- 20 2 of the Michigan consumer protection act, 1971 PA 331, MCL
- **21** 445.902.
- 22 [(n)] "Vital record" means that term as defined in section 2805
- 23 of the public health code, 1978 PA 368, MCL 333.2805.
- 24 Sec. 5. (1) A person shall not do any of the following:
- 25 (a) With intent to defraud or violate the law, use or attempt
- 26 to use the personal identifying information of another person to
- 27 do either of the following:

- 1 (i) Obtain credit, goods, services, money, property, a vital
- 2 record, medical records or information, or employment.
- 3 (ii) Commit another unlawful act.
- 4 (b) By concealing, withholding, or misrepresenting the
- 5 person's identity, use or attempt to use the personal identifying
- 6 information of another person to do either of the following:
- 7 (i) Obtain credit, goods, services, money, property, a vital
- 8 record, medical records or information, or employment.
- 9 (ii) Commit another unlawful act.
- 10 (2) A person who violates subsection (1)(b)(i) may assert 1
- 11 or more of the following as a defense in a civil action or as an
- 12 affirmative defense in a criminal prosecution, and has the burden
- 13 of proof on that defense by a preponderance of the evidence:
- 14 (a) That the person gave a bona fide gift for or for the
- 15 benefit or control of, or use or consumption by, the person whose
- 16 personal identifying information was used.
- 17 (b) That the person acted in otherwise lawful pursuit or
- 18 enforcement of a person's legal rights, including an
- 19 investigation of a crime or an audit, collection, investigation,
- or transfer of a debt, [child or spousal support obligation, tax liability,] claim, receivable, account, or interest in
- 21 a receivable or account.
- 22 (c) That the action taken was authorized or required by state
- 23 or federal law, rule, regulation, or court order or rule.
- 24 (d) That the person acted with the consent of the person
- 25 whose personal identifying information was used, unless the
- 26 person giving consent knows that the information will be used to
- 27 commit an unlawful act.

- 1 Sec. 7. A person shall not do any of the following:
- 2 (a) Obtain or possess, or attempt to obtain or possess,
- 3 personal identifying information of another person with the
- 4 intent to use that information to commit identity theft or
- 5 another crime.
- **6** (b) Sell or transfer, or attempt to sell or transfer,
- 7 personal identifying information of another person if the person
- 8 knows or has reason to know that the specific intended recipient
- 9 will use, attempt to use, or further transfer the information to
- 10 another person for the purpose of committing identity theft or
- 11 another crime.
- 12 (c) Falsify a police report of identity theft, or knowingly
- 13 create, possess, or use a false police report of identity theft.
- 14 Sec. 9. (1) Subject to subsection (5), a person who
- 15 violates section 5 or 7 is guilty of a felony punishable by
- 16 imprisonment for not more than 5 years or a fine of not more than
- 17 \$25,000.00, or both.
- 18 (2) Sections 5 and 7 apply whether an individual who is a
- 19 victim or intended victim of a violation of 1 of those sections
- 20 is alive or deceased at the time of the violation.
- 21 (3) This section does not prohibit a person from being
- 22 charged with, convicted of, or sentenced for any other violation
- 23 of law committed by that person using information obtained in
- 24 violation of this section.
- 25 (4) A person may assert as a defense in a civil action or as
- 26 an affirmative defense in a criminal prosecution for a violation
- 27 of section 5 or 7, and has the burden of proof on that defense by

- 1 a preponderance of the evidence, that the person lawfully
- 2 transferred, obtained, or attempted to obtain personal
- 3 identifying information of another person for the purpose of
- 4 detecting, preventing, or deterring identity theft or another
- 5 crime or the funding of a criminal activity.
- 6 (5) Subsection (1) does not apply to a violation of a statute
- 7 or rule administered by a regulatory board, commission, or
- 8 officer acting under authority of this state or the United States
- 9 that confers primary jurisdiction on that regulatory board,
- 10 commission, or officer to authorize, prohibit, or regulate the
- 11 transactions and conduct of that person, including, but not
- 12 limited to, a state or federal statute or rule governing a
- 13 financial institution and the insurance code of 1956, 1956 PA
- 14 218, MCL 500.100 to 500.8302, if the act is committed by a person
- 15 subject to and regulated by that statute or rule, or by another
- 16 person who has contracted with that person to use personal
- 17 identifying information.
- 18 Sec. 11. (1) A person shall not do any of the following in
- 19 the conduct of trade or commerce:
- (a) Deny credit or public utility service to or reduce the
- 21 credit limit of a consumer solely because the consumer was a
- 22 victim of identity theft, if the person had prior knowledge that
- 23 the consumer was a victim of identity theft. A consumer is
- 24 presumed to be a victim of identity theft for the purposes of
- 25 this subdivision if he or she provides both of the following to
- 26 the person:
- 27 (i) A copy of a police report evidencing the claim of the

- 1 victim of identity theft.
- 2 (ii) Either a properly completed copy of a standardized
- 3 affidavit of identity theft developed and made available by the
- 4 federal trade commission pursuant to 15 USC 1681g or an affidavit
- 5 of fact that is acceptable to the person for that purpose.
- 6 (b) Solicit to extend credit to a consumer who does not have
- 7 an existing line of credit, or has not had or applied for a line
- 8 of credit within the preceding year, through the use of an
- 9 unsolicited check that includes personal identifying information
- 10 other than the recipient's name, address, and a partial, encoded,
- 11 or truncated personal identifying number. In addition to any
- 12 other penalty or remedy under this act or the Michigan consumer
- 13 protection act, 1976 PA 331, MCL 445.901 to 445.922, a credit
- 14 card issuer, financial institution, or other lender that violates
- 15 this subdivision, and not the consumer, is liable for the amount
- 16 of the instrument if the instrument is used by an unauthorized
- 17 user and for any fees assessed to the consumer if the instrument
- 18 is dishonored.
- 19 (c) Solicit to extend credit to a consumer who does not have
- 20 a current credit card, or has not had or applied for a credit
- 21 card within the preceding year, through the use of an unsolicited
- 22 credit card sent to the consumer. In addition to any other
- 23 penalty or remedy under this act or the Michigan consumer
- 24 protection act, 1976 PA 331, MCL 445.901 to 445.922, a credit
- 25 card issuer, financial institution, or other lender that violates
- 26 this subdivision, and not the consumer, is liable for any charges
- 27 if the credit card is used by an unauthorized user and for any

- 1 interest or finance charges assessed to the consumer.
- 2 (d) Extend credit to a consumer without exercising [reasonable] procedures
- 3 to verify the identity of that consumer. Compliance with
- 4 regulations issued [for depository institutions, and to be issued for other financial institutions,] by the United States department of treasury
- 5 under section 326 of the USA patriot act of 2001, 31 USC 5318, is
- 6 considered compliance with this subdivision. [This subdivision does not apply to a change to or review of an existing account.]
- 7 (2) A person who knowingly or intentionally violates
- 8 subsection (1) is quilty of a misdemeanor punishable by
- 9 imprisonment for not more than 30 days or a fine of not more than
- 10 \$1,000.00, or both. This subsection does not affect the
- 11 availability of any civil remedy for a violation of this act, the
- 12 Michigan consumer protection act, 1976 PA 331, MCL 445.901 to
- 13 445.922, or any other state or federal law.
- 14 Sec. 13. (1) A law enforcement agency or victim of identity
- 15 theft may verify information from a vital record from a local
- 16 registrar or the state registrar in the manner described in
- 17 section 2881(2) of the public health code, 1978 PA 368, MCL
- **18** 333.2881.
- 19 (2) A state registrar or local registrar that verifies
- 20 information from a vital record under section 2881(2) of the
- 21 public health code, 1978 PA 368, MCL 333.2881, for a law
- 22 enforcement agency investigating identity theft may provide that
- 23 law enforcement agency with all of the following information
- 24 about any previous requests concerning that public record that is
- 25 available to the registrar:
- 26 (a) Whether or not a certified copy or copies of the record
- 27 were requested.

- 1 (b) The date or dates a copy or copies of the record were
- 2 issued.
- 3 (c) The name of each applicant who requested the record.
- 4 (d) The address, e-mail address, telephone number, and other
- 5 identifying information of each applicant who requested the
- 6 record.
- 7 (e) Payment information regarding each request.
- **8** (3) A state registrar or local registrar that verifies
- 9 information from a vital record under section 2881(2) of the
- 10 public health code, 1978 PA 368, MCL 333.2881, for an individual
- 11 who provides proof that he or she is a victim of identity theft
- 12 may provide that individual with all of the following information
- 13 about any previous requests concerning that public record that is
- 14 available to the registrar:
- 15 (a) Whether or not a certified copy or copies of the record
- 16 were requested.
- 17 (b) The date or dates a copy or copies of the record were
- 18 issued.
- 19 (4) For purposes of subsection (3), it is sufficient proof
- 20 that an individual is a victim of identity theft for a state
- 21 registrar or local registrar to provide the information described
- 22 in that subsection if he or she provides the registrar with a
- 23 copy of a police report evidencing the claim that he or she is a
- 24 victim of identity theft; and, if available, an affidavit of
- 25 identity theft, in a form developed by the state registrar in
- 26 cooperation with the attorney general for purposes of this
- 27 subsection.

- 1 (5) A law enforcement agency may request an administrative
- 2 use copy of a vital record from the state registrar in the manner
- 3 described in section 2891 of the public health code, 1978 PA 368,
- 4 MCL 333.2891.
- 5 (6) A law enforcement agency may request an administrative
- 6 use copy of a vital record from a local registrar in the manner
- 7 described in section 2891 of the public health code, 1978 PA 368,
- 8 MCL 333.2891, if the request for the administrative use copy is
- 9 in writing and contains both of the following:
- 10 (a) A statement that the law enforcement agency requires
- 11 information from a vital record beyond the information the local
- 12 registrar may verify under subsections (1) and (2).
- 13 (b) The agreement of the law enforcement agency that it will
- 14 maintain the administrative use copy of the vital record in a
- 15 secure location and will destroy the copy by confidential means
- 16 when it no longer needs the copy.
- 17 Sec. 15. Section 285 of the Michigan penal code, 1931 PA
- 18 328, MCL 750.285, is repealed.
- 19 Sec. 17. This act takes effect March 1, 2005.