HOUSE SUBSTITUTE FOR SENATE BILL NO. 849

A bill to amend 1996 PA 381, entitled "Brownfield redevelopment financing act,"

by amending section 2 (MCL 125.2652), as amended by 2002 PA 254.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. As used in this act:
- 2 (a) "Additional response activities" means response
- 3 activities identified as part of a brownfield plan that are in
- 4 addition to baseline environmental assessment activities and due
- 5 care activities for an eligible property.
- **6** (b) "Authority" means a brownfield redevelopment authority
- 7 created under this act.
- 8 (c) "Baseline environmental assessment" means that term as
- 9 defined in section 20101 of the natural resources and
- 10 environmental protection act, 1994 PA 451, MCL 324.20101.
- 11 (d) "Baseline environmental assessment activities" means

- 1 those response activities identified as part of a brownfield plan
- 2 that are necessary to complete a baseline environmental
- 3 assessment for an eligible property in the brownfield plan.
- 4 (e) "Blighted" means property that meets any of the following
- 5 criteria:
- 6 (i) Has been declared a public nuisance in accordance with a
- 7 local housing, building, plumbing, fire, or other related code or
- 8 ordinance.
- $\mathbf{9}$ (ii) Is an attractive nuisance to children because of
- 10 physical condition, use, or occupancy.
- 11 (iii) Is a fire hazard or is otherwise dangerous to the
- 12 safety of persons or property.
- 13 (iv) Has had the utilities, plumbing, heating, or sewerage
- 14 permanently disconnected, destroyed, removed, or rendered
- 15 ineffective so that the property is unfit for its intended use.
- 16 (v) Is tax reverted property owned by a qualified local
- 17 governmental unit, by a county, or by this state. The sale,
- 18 lease, or transfer of tax reverted property by a qualified local
- 19 governmental unit, county, or this state after the property's
- 20 inclusion in a brownfield plan shall not result in the loss to
- 21 the property of the status as blighted property for purposes of
- 22 this act.
- 23 (vi) Is property owned or under the control of a land bank
- 24 fast track authority under the land bank fast track act, whether
- 25 or not located within a qualified local governmental unit.
- 26 Property included within a brownfield plan prior to the date it
- 27 meets the requirements of this subdivision to be eligible

- 1 property shall be considered to become eligible property as of
- 2 the date the property is determined to have been or becomes
- 3 qualified as, or is combined with, other eligible property. The
- 4 sale, lease, or transfer of the property by a land bank fast
- 5 track authority after the property's inclusion in a brownfield
- 6 plan shall not result in the loss to the property of the status
- 7 as blighted property for purposes of this act.
- **8** (f) "Board" means the governing body of an authority.
- **9** (g) "Brownfield plan" means a plan that meets the
- 10 requirements of section 13 and is adopted under section 14.
- 11 (h) "Captured taxable value" means the amount in 1 year by
- 12 which the current taxable value of an eligible property subject
- 13 to a brownfield plan, including the taxable value or assessed
- 14 value, as appropriate, of the property for which specific taxes
- 15 are paid in lieu of property taxes, exceeds the initial taxable
- 16 value of that eligible property. The state tax commission shall
- 17 prescribe the method for calculating captured taxable value.
- 18 (i) "Chief executive officer" means the mayor of a city, the
- 19 village manager of a village, the township supervisor of a
- 20 township, or the county executive of a county or, if the county
- 21 does not have an elected county executive, the chairperson of the
- 22 county board of commissioners.
- (j) "Department" means the department of environmental
- 24 quality.
- 25 (k) "Due care activities" means those response activities
- 26 identified as part of a brownfield plan that are necessary to
- 27 allow the owner or operator of an eligible property in the plan

- 1 to comply with the requirements of section 20107a of the natural
- 2 resources and environmental protection act, 1994 PA 451,
- **3** MCL 324.20107a.
- $\mathbf{4}$ (1) "Eligible activities" or "eligible activity" does not
- 5 include activities related to multisource commercial hazardous
- 6 waste disposal wells as that term is defined in section 62506a of
- 7 the natural resources and environmental protection act, 1994 PA
- **8** 451, MCL 324.62506a, but means 1 or more of the following:
- **9** (i) Baseline environmental assessment activities.
- 10 (ii) Due care activities.
- 11 (iii) Additional response activities.
- (iv) For eligible activities on eligible property that was
- 13 used or is currently used for commercial, industrial, or
- 14 residential purposes that is in a qualified local governmental
- 15 unit, or that is owned or under the control of a land bank fast
- 16 track authority, and is a facility, functionally obsolete, or
- 17 blighted, and except for purposes of section 38d of the single
- 18 business tax act, 1975 PA 228, MCL 208.38d, the following
- 19 additional activities:
- 20 (A) Infrastructure improvements that directly benefit
- 21 eligible property.
- 22 (B) Demolition of structures that is not response activity
- 23 under section $\frac{201}{20101}$ of the natural resources and
- 24 environmental protection act, 1994 PA 451, MCL 324.20101.
- (C) Lead or asbestos abatement.
- 26 (D) Site preparation that is not response activity under
- 27 section -201 20101 of the natural resources and environmental

- 1 protection act, 1994 PA 451, MCL 324.20101.
- 2 (E) Assistance to a land bank fast track authority in
- 3 clearing or quieting title to, or selling or otherwise conveying,
- 4 property owned or under the control of a land bank fast track
- 5 authority.
- 6 (v) Relocation of public buildings or operations for economic
- 7 development purposes with prior approval of the Michigan economic
- 8 development authority.
- 9 (m) "Eligible property" means property for which eligible
- 10 activities are identified under a brownfield plan that was used
- 11 or is currently used for commercial, industrial, or residential
- 12 purposes that is either in a qualified local governmental unit
- 13 and is a facility, functionally obsolete, or blighted or is not
- 14 in a qualified local governmental unit and is a facility, and
- 15 includes parcels that are adjacent or contiguous to that property
- 16 if the development of the adjacent and contiguous parcels is
- 17 estimated to increase the captured taxable value of that property
- 18 or tax reverted property owned or under the control of a land
- 19 bank fast track authority. Eligible property includes, to the
- 20 extent included in the brownfield plan, personal property located
- 21 on the property. Eligible property does not include qualified
- 22 agricultural property exempt under section 7ee of the general
- 23 property tax act, 1893 PA 206, MCL 211.7ee, from the tax levied
- 24 by a local school district for school operating purposes to the
- 25 extent provided under section 1211 of the revised school code,
- 26 1976 PA 451, MCL 380.1211.
- (n) "Facility" means that term as defined in section 20101 of

- 1 the natural resources and environmental protection act, 1994
- 2 PA 451, MCL 324.20101.
- 3 (o) "Fiscal year" means the fiscal year of the authority.
- 4 (p) "Functionally obsolete" means that the property is unable
- 5 to be used to adequately perform the function for which it was
- 6 intended due to a substantial loss in value resulting from
- 7 factors such as overcapacity, changes in technology, deficiencies
- 8 or superadequacies in design, or other similar factors that
- 9 affect the property itself or the property's relationship with
- 10 other surrounding property.
- 11 (q) "Governing body" means the elected body having
- 12 legislative powers of a municipality creating an authority under
- 13 this act.
- 14 (r) "Infrastructure improvements" means a street, road,
- 15 sidewalk, parking facility, pedestrian mall, alley, bridge,
- 16 sewer, sewage treatment plant, property designed to reduce,
- 17 eliminate, or prevent the spread of identified soil or
- 18 groundwater contamination, drainage system, waterway, waterline,
- 19 water storage facility, rail line, utility line or pipeline, or
- 20 other similar or related structure or improvement, together with
- 21 necessary easements for the structure or improvement, owned or
- 22 used by a public agency or functionally connected to similar or
- 23 supporting property owned or used by a public agency, or designed
- 24 and dedicated to use by, for the benefit of, or for the
- 25 protection of the health, welfare, or safety of the public
- 26 generally, whether or not used by a single business entity,
- 27 provided that any road, street, or bridge shall be continuously

- 1 open to public access and that other property shall be located in
- 2 public easements or rights-of-way and sized to accommodate
- 3 reasonably foreseeable development of eligible property in
- 4 adjoining areas.
- 5 (s) "Initial taxable value" means the taxable value of an
- 6 eligible property identified in and subject to a brownfield plan
- 7 at the time the resolution adding that eligible property in the
- 8 brownfield plan is adopted, as shown either by the most recent
- 9 assessment roll for which equalization has been completed at the
- 10 time the resolution is adopted or, if provided by the brownfield
- 11 plan, by the next assessment roll for which equalization will be
- 12 completed following the date the resolution adding that eligible
- 13 property in the brownfield plan is adopted. Property exempt from
- 14 taxation at the time the initial taxable value is determined
- 15 shall be included with the initial taxable value of zero.
- 16 Property for which a specific tax is paid in lieu of property tax
- 17 shall not be considered exempt from taxation. The state tax
- 18 commission shall prescribe the method for calculating the initial
- 19 taxable value of property for which a specific tax was paid in
- 20 lieu of property tax.
- 21 (t) "Land bank fast track authority" means an authority
- 22 created under the land bank fast track act.
- 23 (u) -(t) "Local taxes" means all taxed levied other than
- 24 taxes levied for school operating purposes.
- 25 (v) —(u)— "Municipality" means all of the following:
- 26 (i) A city.
- 27 (ii) A village.

- 1 (iii) A township in those areas of the township that are
- 2 outside of a village.
- (iv) A township in those areas of the township that are in a
- 4 village upon the concurrence by resolution of the village in
- 5 which the zone would be located.
- $\mathbf{6}$ (v) A county.
- 7 (w) "Owned or under the control of" means that a land bank
- 8 fast track authority has 1 or more of the following:
- 9 (i) An ownership interest in the property.
- 10 (ii) A tax lien on the property.
- 11 (iii) A tax deed to the property.
- 12 (iv) A contract with this state or a political subdivision of
- 13 this state to enforce a lien on the property.
- 14 (v) A right to collect delinquent taxes, penalties, or
- 15 interest on the property.
- 16 (vi) The ability to exercise its authority over the property.
- 17 (x) -(v) "Qualified local governmental unit" means that term
- 18 as defined in the obsolete property rehabilitation act, 2000 PA
- 19 146, MCL 125.2781 to 125.2797.
- 20 (y) $\frac{(w)}{(w)}$ "Qualified taxpayer" means that term as defined in
- ${f 21}$ sections 38d and 38g of the single business tax act, 1975 PA 228,
- 22 MCL 208.38d and 208.38g.
- 23 (z) -(x) "Remedial action plan" means a plan that meets both
- 24 of the following requirements:
- 25 (i) Is a remedial action plan as that term is defined in
- 26 section 20101 of the natural resources and environmental
- 27 protection act, 1994 PA 451, MCL 324.20101.

- 1 (ii) Describes each individual activity to be conducted to
- 2 complete eligible activities and the associated costs of each
- 3 individual activity.
- 4 (aa) $\frac{(y)}{(y)}$ "Response activity" means that term as defined in
- 5 section 20101 of the natural resources and environmental
- 6 protection act, 1994 PA 451, MCL 324.20101.
- 7 (bb) -(z) "Specific taxes" means a tax levied under 1974
- 8 PA 198, MCL 207.551 to 207.572; the commercial redevelopment act,
- **9** 1978 PA 255, MCL 207.651 to 207.668; the enterprise zone act,
- 10 1985 PA 224, MCL 125.2101 to 125.2123; 1953 PA 189, MCL 211.181
- 11 to 211.182; the technology park development act, 1984 PA 385,
- 12 MCL 207.701 to 207.718; the obsolete property rehabilitation act,
- 13 2000 PA 146, MCL 125.2781 to 125.2797; -or the neighborhood
- 14 enterprise zone act, 1992 PA 147, MCL 207.771 to 207.787
- 15 207.786; or that portion of the tax levied under the tax reverted
- 16 property clean title act that is not required to be distributed
- 17 to a land bank fast track authority.
- 18 (cc) -(aa) "Tax increment revenues" means the amount of ad
- 19 valorem property taxes and specific taxes attributable to the
- 20 application of the levy of all taxing jurisdictions upon the
- 21 captured taxable value of each parcel of eligible property
- 22 subject to a brownfield plan and personal property located on
- 23 that property. Tax increment revenues exclude ad valorem
- 24 property taxes specifically levied for the payment of principal
- 25 of and interest on either obligations approved by the electors or
- 26 obligations pledging the unlimited taxing power of the local
- 27 governmental unit, and specific taxes attributable to those ad

- 1 valorem property taxes. Tax increment revenues attributable to
- 2 eligible property also exclude the amount of ad valorem property
- 3 taxes or specific taxes captured by a downtown development
- 4 authority, tax increment finance authority, or local development
- 5 finance authority if those taxes were captured by these other
- 6 authorities on the date that eligible property became subject to
- 7 a brownfield plan under this act.
- 8 (dd) -(bb) "Taxable value" means the value determined under
- 9 section 27a of the general property tax act, 1893 PA 206,
- **10** MCL 211.27a.
- 11 (ee) -(cc) "Taxes levied for school operating purposes"
- 12 means all of the following:
- 13 (i) The taxes levied by a local school district for operating
- 14 purposes.
- 15 (ii) The taxes levied under the state education tax act, 1993
- 16 PA 331, MCL 211.901 to 211.906.
- 17 (iii) That portion of specific taxes attributable to taxes
- 18 described under subparagraphs (i) and (ii).
- 19 (ff) -(dd) "Work plan" means a plan that describes each
- 20 individual activity to be conducted to complete eligible
- 21 activities and the associated costs of each individual activity.
- 22 (gg) -(ee) "Zone" means, for an authority established before
- 23 -the effective date of the amendatory act that added subdivision
- 24 (r) June 6, 2000, a brownfield redevelopment zone designated
- 25 under this act.