SENATE BILL No. 849

December 2, 2003, Introduced by Senators BIRKHOLZ and KUIPERS and referred to the Committee on Commerce and Labor.

A bill to amend 1996 PA 381, entitled

"Brownfield redevelopment financing act,"

by amending section 2 (MCL 125.2652), as amended by 2002 PA 254.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. As used in this act:
- 2 (a) "Additional response activities" means response
- 3 activities identified as part of a brownfield plan that are in
- 4 addition to baseline environmental assessment activities and due
- 5 care activities for an eligible property.
 - (b) "Authority" means a brownfield redevelopment authority created under this act.
- (c) "Baseline environmental assessment" means that term as
- 9 defined in section 20101 of the natural resources and
- 10 environmental protection act, 1994 PA 451, MCL 324.20101.
 - (d) "Baseline environmental assessment activities" means

- 1 those response activities identified as part of a brownfield plan
- 2 that are necessary to complete a baseline environmental
- 3 assessment for an eligible property in the brownfield plan.
- 4 (e) "Blighted" means property that meets any of the following
- 5 criteria:
- 6 (i) Has been declared a public nuisance in accordance with a
- 7 local housing, building, plumbing, fire, or other related code or
- 8 ordinance.
- 9 (ii) Is an attractive nuisance to children because of
- 10 physical condition, use, or occupancy.
- 11 (iii) Is a fire hazard or is otherwise dangerous to the
- 12 safety of persons or property.
- 13 (iv) Has had the utilities, plumbing, heating, or sewerage
- 14 permanently disconnected, destroyed, removed, or rendered
- 15 ineffective so that the property is unfit for its intended use.
- 16 (v) Is tax reverted property owned by a qualified local
- 17 governmental unit, by a county, or by this state. The sale,
- 18 lease, or transfer of tax reverted property by a qualified local
- 19 governmental unit, county, or this state after the property's
- 20 inclusion in a brownfield plan shall not result in the loss to
- 21 the property of the status as blighted property for purposes of
- 22 this act.
- (f) "Board" means the governing body of an authority.
- (g) "Brownfield plan" means a plan that meets the
- 25 requirements of section 13 and is adopted under section 14.
- (h) "Captured taxable value" means the amount in 1 year by
- 27 which the current taxable value of an eligible property subject

- 1 to a brownfield plan, including the taxable value or assessed
- 2 value, as appropriate, of the property for which specific taxes
- 3 are paid in lieu of property taxes, exceeds the initial taxable
- 4 value of that eliqible property. The state tax commission shall
- 5 prescribe the method for calculating captured taxable value.
- 6 (i) "Chief executive officer" means the mayor of a city, the
- 7 village manager of a village, the township supervisor of a
- 8 township, or the county executive of a county or, if the county
- 9 does not have an elected county executive, the chairperson of the
- 10 county board of commissioners.
- 11 (j) "Department" means the department of environmental
- 12 quality.
- 13 (k) "Due care activities" means those response activities
- 14 identified as part of a brownfield plan that are necessary to
- 15 allow the owner or operator of an eligible property in the plan
- 16 to comply with the requirements of section 20107a of the natural
- 17 resources and environmental protection act, 1994 PA 451,
- 18 MCL 324.20107a.
- 19 (l) "Eligible activities" or "eligible activity" does not
- 20 include activities related to multisource commercial hazardous
- 21 waste disposal wells as that term is defined in section 62506a of
- 22 the natural resources and environmental protection act, 1994 PA
- 23 451, MCL 324.62506a, but means 1 or more of the following:
- (i) Baseline environmental assessment activities.
- 25 (ii) Due care activities.
- 26 (iii) Additional response activities.
- 27 (iv) For eligible activities on eligible property that was

- 1 used or is currently used for commercial, industrial, or
- 2 residential purposes that is in a qualified local governmental
- 3 unit and is a facility, functionally obsolete, or blighted, and
- 4 except for purposes of section 38d of the single business tax
- 5 act, 1975 PA 228, MCL 208.38d, the following additional
- 6 activities:
- 7 (A) Infrastructure improvements that directly benefit
- 8 eligible property.
- 9 (B) Demolition of structures that is not response activity
- 10 under section $\frac{201}{2010}$ 20101 of the natural resources and
- 11 environmental protection act, 1994 PA 451, MCL 324.20101.
- 12 (C) Lead or asbestos abatement.
- 13 (D) Site preparation that is not response activity under
- 14 section -201 20101 of the natural resources and environmental
- 15 protection act, 1994 PA 451, MCL 324.20101.
- 16 (v) Relocation of public buildings or operations for economic
- 17 development purposes with prior approval of the Michigan economic
- 18 development authority.
- (m) "Eligible property" means property for which eligible
- 20 activities are identified under a brownfield plan that was used
- 21 or is currently used for commercial, industrial, or residential
- 22 purposes that is either in a qualified local governmental unit
- 23 and is a facility, functionally obsolete, or blighted or is not
- 24 in a qualified local governmental unit and is a facility, and
- 25 includes parcels that are adjacent or contiguous to that property
- 26 if the development of the adjacent and contiguous parcels is
- 27 estimated to increase the captured taxable value of that

- 1 property. Eligible property includes, to the extent included in
- 2 the brownfield plan, personal property located on the property.
- 3 Eligible property does not include qualified agricultural
- 4 property exempt under section 7ee of the general property tax
- 5 act, 1893 PA 206, MCL 211.7ee, from the tax levied by a local
- 6 school district for school operating purposes to the extent
- 7 provided under section 1211 of the revised school code, 1976
- 8 PA 451, MCL 380.1211.
- 9 (n) "Facility" means that term as defined in section 20101 of
- 10 the natural resources and environmental protection act, 1994
- 11 PA 451, MCL 324.20101.
- 12 (o) "Fiscal year" means the fiscal year of the authority.
- 13 (p) "Functionally obsolete" means that the property is unable
- 14 to be used to adequately perform the function for which it was
- 15 intended due to a substantial loss in value resulting from
- 16 factors such as overcapacity, changes in technology, deficiencies
- 17 or superadequacies in design, or other similar factors that
- 18 affect the property itself or the property's relationship with
- 19 other surrounding property.
- 20 (q) "Governing body" means the elected body having
- 21 legislative powers of a municipality creating an authority under
- 22 this act.
- 23 (r) "Infrastructure improvements" means a street, road,
- 24 sidewalk, parking facility, pedestrian mall, alley, bridge,
- 25 sewer, sewage treatment plant, property designed to reduce,
- 26 eliminate, or prevent the spread of identified soil or
- 27 groundwater contamination, drainage system, waterway, waterline,

- 1 water storage facility, rail line, utility line or pipeline, or
- 2 other similar or related structure or improvement, together with
- 3 necessary easements for the structure or improvement, owned or
- 4 used by a public agency or functionally connected to similar or
- 5 supporting property owned or used by a public agency, or designed
- 6 and dedicated to use by, for the benefit of, or for the
- 7 protection of the health, welfare, or safety of the public
- 8 generally, whether or not used by a single business entity,
- 9 provided that any road, street, or bridge shall be continuously
- 10 open to public access and that other property shall be located in
- 11 public easements or rights-of-way and sized to accommodate
- 12 reasonably foreseeable development of eligible property in
- 13 adjoining areas.
- 14 (s) "Initial taxable value" means the taxable value of an
- 15 eligible property identified in and subject to a brownfield plan
- 16 at the time the resolution adding that eligible property in the
- 17 brownfield plan is adopted, as shown either by the most recent
- 18 assessment roll for which equalization has been completed at the
- 19 time the resolution is adopted or, if provided by the brownfield
- 20 plan, by the next assessment roll for which equalization will be
- 21 completed following the date the resolution adding that eligible
- 22 property in the brownfield plan is adopted. Property exempt from
- 23 taxation at the time the initial taxable value is determined
- 24 shall be included with the initial taxable value of zero.
- 25 Property for which a specific tax is paid in lieu of property tax
- 26 shall not be considered exempt from taxation. The state tax
- 27 commission shall prescribe the method for calculating the initial

- 1 taxable value of property for which a specific tax was paid in
- 2 lieu of property tax.
- 3 (t) "Local taxes" means all taxes levied other than taxes
- 4 levied for school operating purposes.
- 5 (u) "Municipality" means all of the following:
- 6 (i) A city.
- 7 (ii) A village.
- 8 (iii) A township in those areas of the township that are
- 9 outside of a village.
- 10 (iv) A township in those areas of the township that are in a
- 11 village upon the concurrence by resolution of the village in
- 12 which the zone would be located.
- 13 (v) A county.
- 14 (v) "Qualified local governmental unit" means that term as
- 15 defined in the obsolete property rehabilitation act, 2000 PA 146,
- 16 MCL 125.2781 to 125.2797.
- 17 (w) "Qualified taxpayer" means that term as defined in
- 18 sections 38d and 38g of the single business tax act, 1975 PA 228,
- 19 MCL 208.38d and 208.38g.
- 20 (x) "Remedial action plan" means a plan that meets both of
- 21 the following requirements:
- (i) Is a remedial action plan as that term is defined in
- 23 section 20101 of the natural resources and environmental
- 24 protection act, 1994 PA 451, MCL 324.20101.
- (ii) Describes each individual activity to be conducted to
- 26 complete eligible activities and the associated costs of each
- 27 individual activity.

- 1 (y) "Response activity" means that term as defined in
- 2 section 20101 of the natural resources and environmental
- 3 protection act, 1994 PA 451, MCL 324.20101.
- 4 (z) "Specific taxes" means a tax levied under 1974 PA 198,
- 5 MCL 207.551 to 207.572; the commercial redevelopment act, 1978
- 6 PA 255, MCL 207.651 to 207.668; the enterprise zone act, 1985
- 7 PA 224, MCL 125.2101 to 125.2123; 1953 PA 189, MCL 211.181 to
- 8 211.182; the technology park development act, 1984 PA 385,
- 9 MCL 207.701 to 207.718; the obsolete property rehabilitation act,
- 10 2000 PA 146, MCL 125.2781 to 125.2797; or the neighborhood
- 11 enterprise zone act, 1992 PA 147, MCL 207.771 to -207.787
- 12 207,786.
- 13 (aa) "Tax increment revenues" means the amount of ad valorem
- 14 property taxes and specific taxes attributable to the application
- 15 of the levy of all taxing jurisdictions upon the captured taxable
- 16 value of each parcel of eligible property subject to a brownfield
- 17 plan and personal property located on that property. Tax
- 18 increment revenues exclude ad valorem property taxes specifically
- 19 levied for the payment of principal of and interest on either
- 20 obligations approved by the electors or obligations pledging the
- 21 unlimited taxing power of the local governmental unit, and
- 22 specific taxes attributable to those ad valorem property taxes.
- 23 Tax increment revenues attributable to eligible property also
- 24 exclude the amount of ad valorem property taxes or specific taxes
- 25 captured by a downtown development authority, tax increment
- 26 finance authority, or local development finance authority if
- 27 those taxes were captured by these other authorities on the date

- 1 that eligible property became subject to a brownfield plan under
- 2 this act.
- 3 (bb) "Taxable value" means the value determined under section
- 4 27a of the general property tax act, 1893 PA 206, MCL 211.27a.
- 5 (cc) "Taxes levied for school operating purposes" means all
- 6 of the following:
- 7 (i) The taxes levied by a local school district for operating
- 8 purposes.
- 9 (ii) The taxes levied under the state education tax act, 1993
- 10 PA 331, MCL 211.901 to 211.906.
- 11 (iii) That portion of specific taxes attributable to taxes
- 12 described under subparagraphs (i) and (ii).
- 13 (dd) "Work plan" means a plan that describes each individual
- 14 activity to be conducted to complete eligible activities and the
- 15 associated costs of each individual activity.
- 16 (ee) "Zone" means, for an authority established before -the
- 17 effective date of the amendatory act that added subdivision (r)
- 18 June 6, 2000, a brownfield redevelopment zone designated under
- 19 this act.

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