SUBSTITUTE FOR SENATE BILL NO. 977

A bill to amend 1994 PA 451, entitled
"Natural resources and environmental protection act,"
by amending sections 3101 and 3115 (MCL 324.3101 and 324.3115),
section 3101 as amended by 2001 PA 114, and by adding section
3111b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3101. As used in this part:
- 2 (a) "Aquatic nuisance species" means a nonindigenous species
- 3 that threatens the diversity or abundance of native species or
- 4 the ecological stability of infested waters, or commercial,
- 5 agricultural, aquacultural, or recreational activities dependent
- 6 on such waters.
- 7 (b) "Ballast water" means water and associated solids taken
- 8 on board a vessel to control or maintain trim, draft, stability,
- 9 or stresses on the vessel, without regard to the manner in which

- 1 it is carried.
- 2 (c) "Ballast water treatment method" means a method of
- 3 treating ballast water and sediments to remove or destroy living
- 4 biological organisms through 1 or more of the following:
- 5 (i) Filtration.
- 6 (ii) The application of biocides or ultraviolet light.
- 7 (iii) Thermal methods.
- 8 (iv) Other treatment techniques approved by the department.
- 9 (d) "Department" means the department of environmental
- 10 quality.
- (e) "Detroit consumer price index" means the most
- 12 comprehensive index of consumer prices available for the Detroit
- 13 area from the United States department of labor, bureau of labor
- 14 statistics.
- 15 (f) "Emergency management coordinator" means that term as
- 16 defined in section 2 of the emergency management act, 1976 PA
- 17 390, MCL 30.402.
- 18 (g) -(f) "Great Lakes" means the Great Lakes and their
- 19 connecting waters, including -lake Lake St. Clair.
- 20 (h) $\frac{-(g)}{}$ "Local unit" means a county, city, village, or
- 21 township or an agency or instrumentality of any of these
- 22 entities.
- (i) "Local health department" means that term as defined in
- 24 section 1105 of the public health code, 1978 PA 368, MCL
- 25 333.1105.
- 26 (j) —(h)— "Municipality" means this state, a county, city,
- 27 village, or township, or an agency or instrumentality of any of

- 1 these entities.
- 2 (k) "National response center" means the national
- 3 communications center established under the clean water act, 33
- 4 USC 1251 to 1387, located in Washington, DC, that receives and
- 5 relays notice of oil discharge or releases of hazardous
- 6 substances to appropriate federal officials.
- 7 (l) -(i) "Nonoceangoing vessel" means a vessel that is not
- 8 an oceangoing vessel.
- 9 (m) -(j) "Oceangoing vessel" means a vessel that operates on
- 10 the Great Lakes or the St. Lawrence waterway after operating in
- 11 waters outside of the Great Lakes or the St. Lawrence waterway.
- 12 (n) "Primary public safety answering point" means that term
- 13 as defined in section 102 of the emergency telephone service
- 14 enabling act, 1986 PA 32, MCL 484.1102.
- (o) $\frac{(k)}{(k)}$ "Sediments" means any matter settled out of ballast
- 16 water within a vessel.
- 17 (p) -(l) "Sewage sludge" means sewage sludge generated in
- 18 the treatment of domestic sewage, other than only septage or
- 19 industrial waste.
- 20 (q) —(m)— "Sewage sludge derivative" means a product for land
- 21 application derived from sewage sludge that does not include
- 22 solid waste or other waste regulated under this act.
- 23 (r) —(n)— "Sewage sludge generator" means a person who
- 24 generates sewage sludge that is applied to land.
- 25 (s) —(o) "Sewage sludge distributor" means a person who
- 26 applies, markets, or distributes, except at retail, a sewage
- 27 sludge derivative.

- 1 (t) -(p) "St. Lawrence waterway" means the St. Lawrence
- 2 river, the St. Lawrence seaway, and the gulf of St. Lawrence.
- 3 (u) "Threshold reporting quantity" means that term as defined
- 4 in R 324.2002 of the Michigan administrative code.
- 5 (v) $\frac{(q)}{(q)}$ "Waters of the state" means groundwaters, lakes,
- 6 rivers, and streams and all other watercourses and waters,
- 7 including the Great Lakes, within the jurisdiction of this
- 8 state.
- 9 Sec. 3111b. (1) If a person is required to report a release
- 10 to the department under part 5 of the water resources protection
- 11 rules, R 324.2001 to 324.2009 of the Michigan administrative
- 12 code, the person, via a 9-1-1 call, shall at the same time report
- 13 the release to the primary public safety answering point serving
- 14 the jurisdiction where the release occurred. If the person is
- 15 required to subsequently submit to the department a written
- 16 report on the release under part 5 of the water resources
- 17 protection rules, R 324.2001 to 324.2009 of the Michigan
- 18 administrative code, the person shall at the same time submit a
- 19 copy of the report to the local health department serving the
- 20 jurisdiction where the release occurred.
- 21 (2) If the department of state police or other state agency
- 22 receives notification, pursuant to an agreement with or the laws
- 23 of another state, Canada, or the province of Ontario, of the
- 24 release in that other jurisdiction of a polluting material in
- 25 excess of the threshold reporting quantity and if the polluting
- 26 material has entered or may enter surface waters or groundwaters
- 27 of this state, the department of state police or other state

- 1 agency shall contact the primary public safety answering point
- 2 serving each county that may be affected by the release.
- 3 (3) The emergency management coordinator of each county shall
- 4 develop and oversee the implementation of a plan to provide
- 5 timely notification of a release required to be reported under
- 6 subsection (1) or (2) to appropriate local, state, and federal
- 7 agencies.
- 8 (4) If rules promulgated under this part require a person to
- 9 maintain a pollution incident prevention plan, the person shall
- 10 update the plan to include the requirements of subsection (1)
- 11 when conducting any evaluation of the plan required by rule.
- 12 (5) If a person reports to the department a release described
- 13 under subsection (1), the department shall do both of the
- 14 following:
- 15 (a) Notify the person of the requirements imposed under
- 16 subsection (1).
- 17 (b) Request that the person, even if not responsible for the
- 18 release, report the release, via a 9-1-1 call, to the primary
- 19 public safety answering point serving 1 of the following, as
- 20 applicable:
- 21 (i) The jurisdiction where the release occurred, if known.
- 22 (ii) The jurisdiction where the release was discovered, if
- 23 the jurisdiction where the release occurred is not known.
- 24 (6) The department shall notify the public and interested
- 25 parties, by posting on its website within 30 days after the
- 26 effective date of the amendatory act that added this section and
- 27 by other appropriate means, of all of the following:

- 1 (a) The requirements of subsection (1).
- 2 (b) The relevant voice, and, if applicable, facsimile
- 3 telephone numbers of the department and the national response
- 4 center.
- 5 (c) The criminal and civil sanctions under section 3115
- 6 applicable to a violation of subsection (1).
- 7 (7) Failure of the department to provide a person with the
- 8 notification required under subsection (5) or (6) does not
- 9 relieve the person of any obligation to report a release or other
- 10 legal obligation.
- 11 (8) The department shall biennially do both of the
- 12 following:
- 13 (a) Evaluate the state and local reporting system established
- 14 under this section.
- 15 (b) Submit to the standing committees of the senate and house
- 16 of representatives with primary responsibility for environmental
- 17 protection issues a written report on any changes recommended to
- 18 the reporting system.
- 19 Sec. 3115. (1) The department may request the attorney
- 20 general to commence a civil action for appropriate relief,
- 21 including a permanent or temporary injunction, for a violation of
- 22 this part or a provision of a permit, order, rule, or stipulation
- 23 of the department. An action under this subsection may be
- 24 brought in the circuit court for the county of Ingham or for the
- 25 county in which the defendant is located, resides, or is doing
- 26 business. The court has jurisdiction to restrain the violation
- 27 and to require compliance. In addition to any other relief

- 1 granted under this subsection, the court shall impose a civil
- 2 fine of not less than \$2,500.00 and may award reasonable attorney
- 3 fees and costs to the prevailing party. However, the maximum
- 4 fine imposed by the court shall be not more than \$25,000.00 per
- 5 day of violation.
- 6 (2) A person who at the time of the violation knew or should
- 7 have known that he or she discharged a substance contrary to this
- 8 part, or contrary to a permit, order, rule, or stipulation of the
- 9 department, or who intentionally makes a false statement,
- 10 representation, or certification in an application for or form
- 11 pertaining to a permit or in a notice or report required by the
- 12 terms and conditions of an issued permit, or who intentionally
- 13 renders inaccurate a monitoring device or record required to be
- 14 maintained by the department, or who knows or should know that he
- 15 or she is required to report a release, under section 3111b, and
- 16 fails to report the release is guilty of a felony and shall be
- 17 fined not less than \$2,500.00 or more than \$25,000.00 for each
- 18 violation. The court may impose an additional fine of not more
- 19 than \$25,000.00 for each day during which the unlawful discharge
- 20 occurred or the person knew or should have known that he or she
- 21 was required to report the release, under section 3111b, and
- 22 failed to report the release. If the conviction is for a
- 23 violation committed after a first conviction of the person under
- 24 this subsection, the court shall impose a fine of not less than
- 25 \$25,000.00 per day and not more than \$50,000.00 per day of
- 26 violation. Upon conviction, in addition to a fine, the court in
- 27 its discretion may sentence the defendant to imprisonment for not

- 1 more than 2 years or impose probation upon a person for a
- 2 violation of this part. With the exception of the issuance of
- 3 criminal complaints, issuance of warrants, and the holding of an
- 4 arraignment, the circuit court for the county in which the
- 5 violation occurred has exclusive jurisdiction. However, the
- 6 person shall not be subject to the penalties of this subsection
- 7 if the discharge of the effluent is in conformance with and
- 8 obedient to a rule, order, or permit of the department. In
- 9 addition to a fine, the attorney general may file a civil suit in
- 10 a court of competent jurisdiction to recover the full value of
- 11 the injuries done to the natural resources of the state and the
- 12 costs of surveillance and enforcement by the state resulting from
- 13 the violation.
- 14 (3) Upon a finding by the court that the actions of a civil
- 15 defendant pose or posed a substantial endangerment to the public
- 16 health, safety, or welfare, the court shall impose, in addition
- 17 to the penalties set forth in subsection (1), a fine of not less
- 18 than \$500,000.00 and not more than \$5,000,000.00.
- 19 (4) Upon a finding by the court that the actions of a
- 20 criminal defendant pose or posed a substantial endangerment to
- 21 the public health, safety, or welfare, the court shall impose, in
- 22 addition to the penalties set forth in subsection (2), a fine of
- 23 not less than \$1,000,000.00 and, in addition to a fine, a
- 24 sentence of 5 years' imprisonment.
- 25 (5) To find a defendant civilly or criminally liable for
- 26 substantial endangerment under subsections (3) and (4), the court
- 27 shall determine that the defendant knowingly or recklessly acted

- 1 in such a manner as to cause a danger of death or serious bodily
- 2 injury and that either of the following occurred:
- 3 (a) The defendant had an actual awareness, belief, or
- 4 understanding that his or her conduct would cause a substantial
- 5 danger of death or serious bodily injury.
- 6 (b) The defendant acted in gross disregard of the standard of
- 7 care that any reasonable person should observe in similar
- 8 circumstances.
- 9 (6) Knowledge possessed by a person other than the defendant
- 10 under subsection (5) may be attributable to the defendant if the
- 11 defendant took affirmative steps to shield himself or herself
- 12 from the relevant information.
- 13 (7) Any fine or other award ordered paid pursuant to this
- 14 section shall do both of the following:
- 15 (a) Be payable to the state of Michigan and credited to the
- 16 general fund.
- (b) Constitute a lien on any property, of any nature or kind,
- 18 owned by the defendant.
- 19 (8) A lien under subsection (7)(b) shall take effect and have
- 20 priority over all other liens and encumbrances except those filed
- 21 or recorded prior to the date of judgment only if notice of the
- 22 lien is filed or recorded as required by state or federal law.
- 23 (9) A lien filed or recorded pursuant to subsection (8) shall
- 24 be terminated according to the procedures required by state or
- 25 federal law within 14 days after the fine or other award ordered
- 26 to be paid is paid.
- 27 (10) In addition to any other method of collection, any fine

- 1 or other award ordered paid may be recovered by right of setoff
- 2 to any debt owed to the defendant by the state of Michigan,
- 3 including the right to a refund of income taxes paid.