SUBSTITUTE FOR

SENATE BILL NO. 1025

A bill to create a child protection registry; to prohibit the sending of certain communications to registered contact points; to proscribe the powers and duties of certain state agencies and officials; to create a fund and provide for fees; and to provide for penalties and remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "Michigan children's protection registry act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Contact point" means any electronic identification to
- 5 which messages can be sent, including any of the following:
- 6 (i) An electronic mail address.
- 7 (ii) An instant message identity.
- 8 (iii) A telephone number.
- 9 (iv) A facsimile number.

- 1 (v) Other electronic addresses subject to rules promulgated
- 2 under this act by the department.
- 3 (b) "Department" means the department of labor and economic
- 4 growth.
- 5 (c) "Minor" means an individual under the age of 18 years.
- 6 (d) "Person" means an individual, corporation, association,
- 7 partnership, or any other legal entity.
- 8 (e) "Property" means any of the following:
- 9 (i) Real property.
- (ii) Computers, computer networks, and computer services.
- 11 (iii) Financial instruments, computer data, computer
- 12 programs, computer software, and all other personal property
- 13 regardless of whether it is tangible or intangible.
- 14 (f) "Registry" means the child protection registry created
- 15 under section 3.
- 16 Sec. 3. (1) The department shall establish and operate, or
- 17 contract with a third party to establish and operate, the child
- 18 protection registry. If the department elects to contract with a
- 19 third party, the department shall give due consideration to any
- 20 party located in this state.
- 21 (2) A person with control of a contact point belonging to a
- 22 minor, or to which a minor may have access, may register that
- 23 contact point with the department under rules promulgated by the
- 24 department under the administrative procedures act of 1969, 1969
- 25 PA 306, MCL 24.201 to 24.328.
- 26 (3) Schools and other institutions or entities primarily
- 27 serving minor children may register their contact point with the

- 1 department. An entity under this subsection may make 1
- 2 registration for all contact points of the entity.
- 3 (4) A person desiring to send a communication described in
- 4 section 5 to a contact point shall use a mechanism as required by
- 5 the department to verify compliance with the registry and remove
- 6 registered contact points for any communications.
- 7 (5) A person desiring to send a communication covered by this
- 8 act shall pay the department a fee for access to the mechanism
- 9 required under subsection (4). The fee required under this
- 10 subsection shall be set by the department based on the number of
- 11 contact points checked by the person. The mechanism to verify
- 12 compliance under subsection (4) and the fee required under this
- 13 subsection shall be established by the rules promulgated under
- 14 this act.
- 15 (6) The fees, fines, and civil penalties collected under this
- 16 act shall be credited to the fund created under section 4.
- 17 (7) The registry shall be fully operational no later than
- **18** July 1, 2005.
- 19 Sec. 4. (1) The children's protection registry fund is
- 20 created as a separate fund in the state treasury and administered
- 21 by the department. Money shall be deposited into the fund as
- 22 required by section 3(6).
- 23 (2) The department shall expend money from the fund only for
- 24 the purpose of administering the registry as required by this
- 25 act.
- 26 (3) If the amount in the fund for a fiscal year exceeds the
- 27 cost of administering the registry for that year, the excess

- 1 amount shall revert to the general fund.
- 2 Sec. 5. (1) A person shall not, directly or indirectly,
- 3 send, cause to be sent, or conspire with a third party to send a
- 4 communication to a contact point that has been registered for
- 5 more than 30 calendar days with the department if the
- 6 communication contains, advertises, or links to a product or
- 7 service that a minor is prohibited by law from purchasing,
- 8 viewing, possessing, or otherwise receiving.
- 9 (2) The consent of a minor or third party to receive the
- 10 communication is not a defense to a violation of this section.
- 11 (3) A sender of a communication under this section shall
- 12 establish procedures to ensure that no communication is sent to a
- 13 contact point on the registry created under section 3.
- 14 Sec. 6. (1) A person shall not release to another person
- 15 information concerning persons or provide access to addresses
- 16 contained on the registry except as provided by this act.
- 17 (2) The registry created under this act is not subject to the
- 18 freedom of information act, 1976 PA 442, MCL 15.231 to 15.246.
- 19 (3) A person shall not sell or use the registry for any
- 20 reason other than to meet the requirements of this act.
- 21 (4) A person shall not access or attempt to access the
- 22 registry except as provided by this act.
- 23 Sec. 7. (1) A person who violates this act is guilty of a
- 24 misdemeanor punishable by 1 of the following:
- 25 (a) For the first violation, by imprisonment for not more
- 26 than 6 months or a fine of not more than \$5,000.00, or both.
- (b) For the second violation, by imprisonment for not more

- 1 than 1 year or a fine of not more than \$10,000.00, or both.
- 2 (c) For the third and any subsequent violation, by
- 3 imprisonment for not more than 1 year or a fine of not more than
- 4 \$25,000.00, or both.
- 5 (2) A person does not violate this act because the person is
- 6 an intermediary between the sender and recipient in the
- 7 transmission of an electronic message that violates this act or
- 8 unknowingly provides transmission of unsolicited or commercial
- 9 electronic messages over the person's computer network or
- 10 facilities that violate this act.
- 11 (3) It is a defense to an action brought under this section
- 12 or section 8 that the communication was transmitted
- 13 accidentally. The burden of proving that the communication was
- 14 transmitted accidentally is on the sender.
- 15 (4) All money and other income, including all proceeds earned
- 16 but not yet received by a defendant from a third party as a
- 17 result of the defendant's violations of this act, and all
- 18 computer equipment, all computer software, and all personal
- 19 property used in connection with any violation of this act known
- 20 by the owner to have been used in violation of this act are
- 21 subject to lawful seizure and forfeiture in the same manner as
- 22 provided under sections 4701 to 4709 of the revised judicature
- 23 act of 1961, 1961 PA 236, MCL 600.4701 to 600.4709.
- 24 Sec. 8. (1) A civil action may be brought by a person who
- 25 received a communication in violation of this act.
- 26 (2) A civil action may be brought by a person through whose
- 27 facilities the communications were transmitted in violation of

- 1 this act.
- 2 (3) A civil action may be brought by the attorney general
- 3 against a person who has violated this act.
- 4 (4) In each action brought under this section, the prevailing
- 5 party may be awarded reasonable attorney fees and the recipient
- 6 or the attorney general may recover 1 of the following:
- 7 (a) Actual damages.
- 8 (b) In lieu of actual damages, recover the lesser of the
- 9 following:
- 10 (i) \$5,000.00 per each communication received by a recipient
- 11 or transmitted through the e-mail service provider.
- (ii) \$250,000.00 for each day that the violation occurs.