HOUSE BILL No. 4566

April 10, 2003, Introduced by Rep. O'Neil and referred to the Committee on Tax Policy.

A bill to amend 1975 PA 228, entitled "Single business tax act,"

by amending sections 3, 36, and 71 (MCL 208.3, 208.36, and 208.71), sections 3 and 71 as amended by 1999 PA 115 and section 36 as amended by 1995 PA 284.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. (1) "Affiliated group" means 2 or more United
- 2 States corporations, 1 of which owns or controls, directly or
- 3 indirectly, 80% or more of the capital stock with voting rights
- 4 of the other United States corporation or United States
- 5 corporations. As used in this subsection, "United States
- 6 corporation" means a domestic corporation as those terms are
- 7 defined in section 7701(a)(3) and (4) of the internal revenue
- 8 code.
 - (2) "Business activity" means a transfer of legal or

- 1 equitable title to or rental of property, whether real, personal,
- 2 or mixed, tangible or intangible, or the performance of services,
- 3 or a combination thereof, made or engaged in, or caused to be
- 4 made or engaged in, -within this state, whether in intrastate,
- 5 interstate, or foreign commerce, with the object of gain,
- 6 benefit, or advantage, whether direct or indirect, to the
- 7 taxpayer or to others, but shall not include the services
- 8 rendered by an employee to his **or her** employer, services as a
- 9 director of a corporation, or a casual transaction. Although an
- 10 activity of a taxpayer may be incidental to another or other of
- 11 his or her business activities, each activity shall be considered
- 12 to be business engaged in within the meaning of this act.
- 13 (3) "Business income" means federal taxable income, except
- 14 that for a person other than a corporation it means that part of
- 15 federal taxable income derived from business activity. For a
- 16 partnership, business income includes payments and items of
- 17 income and expense -which that are attributable to business
- 18 activity of the partnership and separately reported to the
- 19 partners.
- Sec. 36. (1) As used in this section:
- 21 (a) "Active shareholder" means a shareholder who receives at
- 22 least \$10,000.00 in compensation, director's fees, or dividends
- 23 from the business, and who owns at least 5% of the outstanding
- 24 stock.
- 25 (b) "Officer" means an officer of a corporation other than a
- 26 subchapter S corporation including the chairperson of the board,
- 27 president, vice-president, secretary, and treasurer, or persons

- 1 performing similar duties.
- 2 (c) "Adjusted business income" means business income as
- 3 defined in section 3 with all of the following adjustments:
- 4 (i) Add compensation and director's fees of active
- 5 shareholders of a corporation.
- (ii) Make the adjustments provided in section 9(4)(a) and
- **7** (b).
- 8 (iii) Add compensation and director's fees of officers of a
- 9 corporation. For tax years that begin on and after January 1,
- 10 2004, for purposes of this subparagraph, compensation includes
- 11 payments made by a professional employer organization to an
- 12 officer or shareholder of a corporation that are attributable to
- 13 that corporation. As used in this subparagraph and subsection
- 14 (2)(b)(i), "professional employer organization" means that term
- 15 as defined in section 4(4).
- 16 (d) "Shareholder" means a person who owns outstanding stock
- 17 in the business or a member of a business entity that files as a
- 18 corporation for federal tax purposes. An individual is
- 19 considered as the owner of the stock owned, directly or
- 20 indirectly, by or for family members as defined by section
- 21 318(a)(1) of the internal revenue code.
- (e) "Loss adjustment" means the amount by which adjusted
- 23 business income was less than zero in any of the 5 tax years
- 24 immediately preceding the tax year for which eligibility for the
- 25 credit provided by this section is being determined. In
- 26 determining the loss adjustment for a tax year, a taxpayer is not
- 27 required to use more of the taxpayer's total negative adjusted

- 1 business income than the amount needed to qualify the taxpayer
- 2 for the credit under this section. A taxpayer shall not be
- 3 considered to have used any portion of the taxpayer's negative
- 4 adjusted business income amount unless the portion used is
- 5 necessary to qualify for the credit under this section. A
- 6 taxpayer shall not reuse a negative adjusted business income
- 7 amount used as a loss adjustment in a previous tax year or use a
- 8 negative adjusted business income amount from a year in which the
- 9 taxpayer did not receive the credit under this section.
- 10 (f) "Subchapter S corporation" means a corporation electing
- 11 taxation under subchapter S of chapter 1 of subtitle A of the
- 12 internal revenue code, sections 1361 to 1379 of the internal
- 13 revenue code.
- 14 (2) The credit provided in this section shall be taken before
- 15 any other credit under this act, and is available to any person
- 16 whose gross receipts do not exceed \$6,000,000.00 for tax years
- 17 commencing on or after January 1, 1984 and before January 1,
- 18 1989; \$7,000,000.00 for tax years commencing in 1989;
- 19 \$7,250,000.00 for tax years commencing in 1990; \$7,500,000.00 for
- 20 tax years commencing in 1991; or \$10,000,000.00 for tax years
- 21 commencing after 1991, and whose adjusted business income minus
- 22 the loss adjustment does not exceed \$475,000.00 for tax years
- 23 commencing on or after January 1, 1985, subject to the
- 24 following:
- 25 (a) An individual, a partnership, a business entity that
- 26 files as a partnership for federal tax purposes, or a
- 27 subchapter S corporation is disqualified if the individual, any 1

- 1 partner of the partnership, any member of the business entity
- 2 that files as a partnership for federal tax purposes, or any 1
- 3 shareholder of the subchapter S corporation receives more than
- 4 \$95,000.00 for tax years commencing on or after January 1, 1985
- 5 and before January 1, 1998 or more than \$115,000.00 for tax years
- 6 commencing after December 31, 1997 as a distributive share of the
- 7 adjusted business income minus the loss adjustment of the
- 8 individual, the partnership, or the subchapter S corporation.
- 9 (b) A corporation other than a subchapter S corporation is
- 10 disqualified if either of the following occur for the respective
- 11 tax year:
- 12 (i) Compensation and director's fees of a shareholder or
- 13 officer exceed \$95,000.00 for tax years commencing on or after
- 14 January 1, 1985 and before January 1, 1998 or exceed \$115,000.00
- 15 for tax years commencing after December 31, 1997. For tax years
- 16 that begin on and after January 1, 2004, for purposes of this
- 17 subparagraph, compensation includes payments made by a
- 18 professional employer organization to an officer or shareholder
- 19 of a corporation that are attributable to that corporation.
- 20 (ii) The sum of the following amounts exceeds \$95,000.00 for
- 21 tax years commencing on or after January 1, 1985 and before
- 22 January 1, 1998 or exceeds \$115,000.00 for tax years commencing
- 23 after December 31, 1997:
- 24 (A) Compensation and director's fees of a shareholder.
- 25 (B) The product of the percentage of outstanding stock owned
- 26 by that shareholder multiplied by the difference between the sum
- 27 of business income and the adjustments provided in section

- 1 9(4)(a) and (b) minus the loss adjustment.
- 2 (c) Subject to section 36d, for a taxpayer that is eligible
- 3 for the credit under this subsection for tax years beginning
- 4 after December 31, 1997, the credit determined under this
- 5 subsection shall be reduced by the following percentages in the
- 6 following circumstances:
- 7 (i) If an individual, any 1 partner of the partnership, any 1
- 8 member of the business entity that files as a partnership for
- 9 federal tax purposes, or any 1 shareholder of the subchapter S
- 10 corporation receives as a distributive share of adjusted -gross
- 11 business income minus the loss adjustment of the individual,
- 12 partnership, business entity that files as a partnership for
- 13 federal tax purposes, or subchapter S corporation; if
- 14 compensation and directors' fees of a shareholder or officer of a
- 15 corporation other than a subchapter S corporation are; or if the
- 16 sum of the amounts in subdivision (b)(ii)(A) and (B) is more than
- 17 \$95,000.00 but less than \$100,000.00, the credit is reduced by
- **18** 20%.
- 19 (ii) If an individual, any 1 partner of the partnership, any
- 20 1 member of the business entity that files as a partnership for
- 21 federal tax purposes, or any 1 shareholder of the subchapter S
- 22 corporation receives as a distributive share of adjusted -gross
- 23 business income minus the loss adjustment of the individual,
- 24 partnership, business entity that files as a partnership for
- 25 federal tax purposes, or subchapter S corporation; if
- 26 compensation and directors' fees of a shareholder or officer of a
- 27 corporation other than a subchapter S corporation are; or if the

- 1 sum of the amounts in subdivision (b)(ii)(A) and (B) is
- **2** \$100,000.00 or more but less than \$105,000.00, the credit is
- 3 reduced by 40%.
- 4 (iii) If an individual, any 1 partner of the partnership, any
- 5 1 member of the business entity that files as a partnership for
- 6 federal tax purposes, or any 1 shareholder of the subchapter S
- 7 corporation receives as a distributive share of adjusted gross
- 8 business income minus the loss adjustment of the individual,
- 9 partnership, business entity that files as a partnership for
- 10 federal tax purposes, or subchapter S corporation; if
- 11 compensation and directors' fees of a shareholder or officer of a
- 12 corporation other than a subchapter S corporation are; or if the
- 13 sum of the amounts in subdivision (b)(ii)(A) and (B) is
- 14 \$105,000.00 or more but less than \$110,000.00, the credit is
- 15 reduced by 60%.
- 16 (iv) If an individual, any 1 partner of the partnership, any
- 17 1 member of the business entity that files as a partnership for
- 18 federal tax purposes, or any 1 shareholder of the subchapter S
- 19 corporation receives as a distributive share of adjusted -gross
- 20 business income minus the loss adjustment of the individual,
- 21 partnership, business entity that files as a partnership for
- 22 federal tax purposes, or subchapter S corporation; if
- 23 compensation and directors' fees of a shareholder or officer of a
- 24 corporation other than a subchapter S corporation are; or if the
- 25 sum of the amounts in subdivision (b)(ii)(A) and (B) is
- 26 \$110,000.00 or more but less than \$115,000.00, the credit is
- 27 reduced by 80%.

- 1 (3) For the purposes of determining disqualification under
- 2 subsection (2), an active shareholder's share of business income
- 3 shall not be attributed to another active shareholder.
- 4 (4) A person who qualifies pursuant to subsection (2) is
- 5 allowed a credit against the tax imposed by section 31. For tax
- 6 years commencing before January 1, 1989, the credit is a
- 7 percentage reduction in tax liability. For tax years commencing
- 8 on and after January 1, 1989 and through tax years commencing in
- 9 1991, the credit is the greater of the amount by which the tax
- 10 imposed by section 31 exceeds 4% of adjusted business income or
- 11 3% of adjusted business income for tax years commencing after
- 12 1991 or a percentage reduction in tax liability. However,
- 13 beginning October 1, 1994, the percentage of adjusted business
- 14 income shall be 2%. The department shall annualize the rates
- 15 provided under this subsection as necessary for tax years that
- 16 end after September 30, 1994 and the applicable annualized rate
- 17 shall be imposed for those tax years.
- 18 (5) The percentage reduction provided in subsection (4) is
- 19 calculated by subtracting from 100% the percentage computed by
- 20 dividing adjusted business income by 45% of tax base.
- 21 (6) If gross receipts exceed \$5,000,000.00 for tax years
- 22 commencing on or after January 1, 1984 and before January 1,
- 23 1989; \$6,000,000.00 for tax years commencing in 1989;
- 24 \$6,250,000.00 for tax years commencing in 1990; \$6,500,000.00 for
- 25 tax years commencing in 1991; or \$9,000,000.00 for tax years
- 26 commencing after 1991, the credit shall be reduced by a fraction,
- 27 the numerator of which is the amount of gross receipts over

- 1 \$5,000,000.00 for tax years commencing on or after January 1,
- 2 1984 and before January 1, 1989; \$6,000,000.00 for tax years
- 3 commencing in 1989; \$6,250,000.00 for tax years commencing in
- 4 1990; \$6,500,000.00 for tax years commencing in 1991; or
- 5 \$9,000,000.00 for tax years commencing after 1991, and the
- 6 denominator of which is \$1,000,000.00. The credit shall not
- 7 exceed 50% for tax years commencing before January 1, 1984; 90%
- 8 for tax years commencing on or after January 1, 1984 and before
- 9 January 1, 1988; or 100% for tax years commencing on and after
- 10 January 1, 1988 of the tax liability imposed by section 31.
- 11 (7) An affiliated group as defined in this act, a controlled
- 12 group of corporations as defined in section 1563 of the internal
- 13 revenue code and further described in 26 C.F.R. 1.414(b)-1 and
- 14 1.414(c)-1 to 1.414(c)-5, or an entity under common control as
- 15 defined by the internal revenue code shall not take the credit
- 16 allowed by this section unless the business activities of the
- 17 entities are consolidated. For purposes of this subsection,
- 18 business activities include all activities within and outside of
- 19 this state.
- 20 (8) The department shall permit a taxpayer who elects to
- 21 claim the credit allowed by this section based on the amount by
- 22 which the tax imposed by section 31 exceeds the percentage of
- 23 adjusted business income for the tax year as determined under
- 24 subsection (4), and who is not required to reduce the credit
- 25 pursuant to subsection (2) or (6), to file and pay the tax
- 26 imposed by this act without computing the tax imposed under
- **27** section 31.

- 1 (9) As used in this section, the term corporation includes a
- 2 business entity that files as a corporation for federal tax
- 3 purposes.
- 4 Sec. 71. (1) A taxpayer that reasonably expects liability
- 5 for the tax year to exceed \$600.00 or adjustments under section
- 6 23 to exceed \$100,000.00 shall file an estimated return and pay
- 7 an estimated tax for each quarter of the taxpayer's tax year.
- 8 (2) For taxpayers on a calendar year basis the quarterly
- 9 returns and estimated payments shall be made by April 30,
- 10 July 31, October 31, and January 31. Taxpayers not on a calendar
- 11 year basis shall file quarterly returns and make estimated
- 12 payments on the appropriate due date which in the taxpayer's
- 13 fiscal year corresponds to the calendar year.
- 14 (3) The estimated payment made with each quarterly return of
- 15 each tax year shall be for the estimated tax base for the quarter
- 16 or 25% of the estimated annual liability. The second, third, and
- 17 fourth estimated payments in each tax year shall include
- 18 adjustments, if necessary, to correct underpayments or
- 19 overpayments from previous quarterly payments in the tax year to
- 20 a revised estimate of the annual tax liability.
- 21 (4) The interest and penalty provided by this act shall not
- 22 be assessed if any of the following occur:
- 23 (a) If the sum of the estimated payments equals at least 85%
- 24 of the liability or 1% of the gross receipts for the tax year and
- 25 the amount of each estimated payment reasonably approximates the
- 26 tax liability incurred during the quarter for which the estimated
- 27 payment was made.

- 1 (b) If the preceding year's tax liability was \$20,000.00 or
- 2 less and if the taxpayer submitted 4 equal installments the sum
- 3 of which equals the previous year's tax liability.
- 4 (c) Effective for the 1 tax year of the taxpayer during which
- 5 the amendatory act that added this subdivision became effective,
- 6 if the underpayment is due to section 79a or to the changes made
- 7 to sections 3 and 36 by the amendatory act that added this
- 8 subdivision.
- 9 (5) Each estimated return shall be made on a form prescribed
- 10 by the department and shall include an estimate of the annual tax
- 11 liability and other information required by the commissioner.
- 12 This form may be combined with any other tax reporting form
- 13 prescribed by the department.
- 14 (6) With respect to a taxpayer filing an estimated tax return
- 15 for the taxpayer's first tax year of less than 12 months, the
- 16 amounts paid with each return shall be proportional to the number
- 17 of payments made in the first tax year.
- 18 (7) Payments made under this section shall be a credit
- 19 against the payment required with the annual tax return required
- 20 in section 73.
- 21 (8) When the commissioner considers it necessary to insure
- 22 payment of the tax or to provide a more efficient administration
- 23 of the tax, the commissioner may require filing of the returns
- 24 and payment of the tax for other than quarterly or annual
- 25 periods.
- 26 (9) A taxpayer that elects under the internal revenue code to
- 27 file an annual federal income tax return by March 1 in the year

- 1 following the taxpayer's tax year and does not make a quarterly
- 2 estimate or payment, or does not make a quarterly estimate or
- 3 payment and files a tentative annual return with a tentative
- 4 payment by January 15, in the year following the taxpayer's tax
- 5 year and a final return by April 15 in the year following the
- 6 taxpayer's tax year, shall have the same option in filing the
- 7 estimated and annual returns required by this act.
- 8 (10) Instead of the quarterly return prescribed in
- 9 subsections (1) and (2) the taxpayer may elect either of the
- 10 following options:
- 11 (a) To file and pay before the sixteenth day of each month an
- 12 estimated return computed at the rate of 1% of the gross receipts
- 13 for the preceding month.
- 14 (b) To file and pay before the sixteenth day of the months
- 15 specified in subsection (2) an estimated return computed at the
- 16 rate of 1% of the gross receipts for the preceding quarter.
- 17 (11) A penalty for underpayment of an estimated tax under
- 18 this act shall not be assessed for the taxpayer's first tax year
- 19 beginning after December 31, 1999 if the taxpayer claimed a
- 20 credit under section 35a for the first time on the taxpayer's
- 21 annual return for that tax year and a penalty would not have
- 22 applied if the taxpayer had made adjustments under section 23 or
- 23 23b on that return.
- 24 Enacting section 1. Except as provided in enacting section
- 25 2, this amendatory act takes effect for tax years that begin on
- 26 and after January 1, 2003.
- 27 Enacting section 2. The amendments to section 36(2)(a) and

- 1 (c) of this amendatory act are intended to clarify that existing
- 2 law as originally intended by the legislature was meant to
- 3 require that a member of a business entity that files as a
- 4 partnership for federal tax purposes is subject to the same
- 5 limitations under section 36(2)(a) and (c) as a partner of a
- 6 partnership.

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