## **HOUSE BILL No. 4873**

June 24, 2003, Introduced by Rep. Richardville and referred to the Committee on Regulatory Reform.

A bill to regulate persons engaged in the operation of cranes; to create a board of crane operators; to provide for the licensing of crane operators; to provide for powers and duties of certain state agencies; to provide for the establishment of certain standards; to prescribe fees; to provide for the promulgation of rules; and to prescribe remedies and penalties.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "crane operator licensure act".
- 3 Sec. 3. As used in this act:
  - (a) "Board" means the board of crane operators.
- 5 (b) "Crane" means a power-operated hoisting machine used in
- 6 construction, demolition, or excavation work that has a
- 7 power-operated winch, load line, and boom moving laterally by the
- 8 rotation of the machine on a carrier and has a manufacturer-rated

- 1 lifting capacity of 5 tons or more. Crane does not include a
- 2 forklift, digger derrick truck, aircraft, bucket truck, or any
- 3 vehicle or machine not having a power-operated winch and load
- 4 line.
- 5 (c) "Crane operator" means an individual engaged in the
- 6 operation of a crane.
- 7 (d) "Crane-related experience" means operating, inspection,
- 8 training, and maintenance experience acceptable to the board.
- **9** (e) "Department" means the department of consumer and
- 10 industry services.
- 11 (f) "Rule" means a rule promulgated under the administrative
- 12 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.
- 13 Sec. 5. (1) There is created within the department a board
- 14 of crane operators consisting of 9 residents of the state to be
- 15 appointed by the governor with the advice and consent of the
- 16 senate. Appointed members shall be not less than 18 years of age
- 17 and qualified in their respective fields. Of the members first
- 18 appointed, 3 members shall have a term of 2 years, 3 members
- 19 shall have a term of 3 years, and 3 members shall have a term of
- 20 4 years. Appointed members of the board shall include the
- 21 following:
- 22 (a) At least 5 members that are crane operators. The initial
- 23 members appointed under this subdivision shall be individuals
- 24 required to be licensed under this act, have actively been
- 25 engaged as crane operators for at least 3 out of the 5 years
- 26 immediately preceding the date of appointment, and become
- 27 licensed under this act within 1 year after the effective date of

- 1 this act.
- 2 (b) The remaining members shall be members of the general
- 3 public. Of the initial membership of the board, at least
- 4 1 member of the general public shall serve for a term of
- 5 4 years.
- **6** (2) Except for the initial members, a member of the board
- 7 shall be appointed for a term of 4 years. A vacancy shall be
- 8 filled for the unexpired portion of the term. A member of the
- 9 board may be removed from office by the governor in accordance
- 10 with section 10 of article V of the state constitution of 1963.
- 11 A member of the board who has a pecuniary interest in a matter
- 12 shall disclose that interest before the board takes action in the
- 13 matter, which disclosure shall be made a matter of record in the
- 14 board's official proceedings. A member of the board shall not
- 15 serve more than 2 consecutive terms. Each member of the board
- 16 shall receive per diem compensation and actual expenses incurred
- 17 by the member in the performance of his or her duties as a member
- 18 of the board.
- 19 (3) Annually, the legislature shall fix the per diem
- 20 compensation of a member of the board. Travel or other expenses
- 21 incurred by a member of a board in the performance of an official
- 22 function shall be payable by the department pursuant to the
- 23 standardized travel regulations of the department of management
- 24 and budget.
- 25 (4) The board shall hold an organizational meeting within 60
- 26 days after the effective date of this act. At the first meeting
- 27 of each year, the board shall elect from its membership a

- 1 chairperson, vice-chairperson, and secretary. The chairperson,
- 2 vice-chairperson, and secretary shall be elected from those
- 3 members appointed to the board by the governor.
- 4 Sec. 7. (1) The board shall hold regular quarterly
- 5 meetings. Special meetings may be held at the call of the
- 6 chairperson or 5 members of the board. Written notice of a
- 7 special meeting shall be mailed to each member not less than 12
- 8 days before the date of the meeting.
- 9 (2) Six members of the board shall constitute a quorum for
- 10 the transaction of business. An approval, decision, or ruling of
- 11 the board shall not become effective unless approved by 2/3 of
- 12 the board members attending a meeting.
- 13 (3) The board may request a person to appear before the board
- 14 to advise the board regarding the implementation of this act.
- 15 (4) The business which the board performs shall be conducted
- 16 at a public meeting of the board held in compliance with the open
- **17** meetings act, 1976 PA 267, MCL 15.261 to 15.275, and public
- 18 notice of the time, date, and place of the meeting shall be given
- 19 in the manner required by that act.
- 20 (5) A writing prepared, owned, used, in the possession of, or
- 21 retained by the board in the performance of an official function
- 22 shall be made available to the public in compliance with the
- 23 freedom of information act, 1976 PA 442, MCL 15.231 to 15.246.
- 24 Sec. 9. (1) The board shall adopt standards and
- 25 qualifications for licensure that are consistent with applicable
- 26 certification requirements of 1 or more established and
- 27 nationally recognized crane operator certification programs

- 1 recognized by the federal occupational safety and health
- **2** administration and otherwise acceptable to the board. These
- 3 qualifications shall include, but not be limited to, a minimum
- 4 age of 18 years, at least 1,000 hours of crane-related
- 5 experience, a physical examination or physician's certificate, a
- 6 written examination, and a practical examination. The standards
- 7 shall include license categories relative to crane types
- 8 including at least lattice boom truck, lattice boom crawler,
- 9 large telescope, and small telescope. The board shall adopt
- 10 these qualifications by promulgation of rules. The board may
- 11 amend or supplement the standards and qualifications by adoption
- 12 of those amendments or supplements, by reference or otherwise,
- 13 pursuant to rules.
- 14 (2) Beginning the effective date of this act and until such
- 15 time as the board promulgates a rule as described in
- 16 subsection (1), the standards, in existence on the effective date
- 17 of this act, of the national commission for the certification of
- 18 crane operators, 2000, of Fairfax, Virginia, along with the
- 19 following, are adopted by reference as interim standards:
- (a) Written and practical examinations that meet the
- 21 requirements of the American national standard institute
- 22 (ANSI)/American society of mechanical engineers (ASME) B30.5-1999
- 23 and federal occupational and safety health administration and
- 24 comply with the standards for educational and psychological tests
- 25 developed by the joint committee of the American educational
- 26 research association, Washington, D.C.
- 27 (b) Physical qualifications specified in the American

- 1 society of mechanical engineers (ASME) standard B30.5-1999,
- 2 section 5-3.1.2(a), unless it can be demonstrated in a manner
- 3 acceptable to the board that failure to meet the qualifications
- 4 will not affect safe crane operation.
- 5 Sec. 11. (1) Upon the filing of an application on a form
- 6 prescribed by the department and payment of the license fee
- 7 prescribed in section 17, the department shall determine the
- 8 qualifications and competency of applicants seeking licensing for
- 9 the category for which the application is submitted and, except
- 10 as otherwise provided, shall issue licenses to qualified
- 11 applicants after payment of the appropriate license fee.
- 12 (2) An applicant is not considered eligible for licensure
- 13 unless the applicant is of good moral character, as defined and
- 14 determined under 1974 PA 381, MCL 338.41 to 338.47.
- 15 Sec. 13. A person shall not act or attempt to act as a
- 16 crane operator unless licensed under this act.
- 17 Sec. 15. (1) Beginning the effective date of this act and
- 18 until standards are adopted by the board under section 9(1), the
- 19 department shall issue a license as a crane operator in 1 or more
- 20 appropriate categories to an individual who applies to the
- 21 department and pays the appropriate license fee currently
- 22 certified in an identical category by the national commission for
- 23 the certification of crane operators of Fairfax, Virginia, or any
- 24 substantially similar category or certification as determined
- 25 appropriate by the board.
- 26 (2) The department may license, without examination and upon
- 27 the payment of the license fee prescribed in section 17, an

- 1 applicant who is a legally authorized crane operator in another
- 2 state or country if the licensing requirements of the state or
- 3 country are considered by the board to be substantially
- 4 equivalent to the licensing requirements of this state and the
- 5 state or country observes reciprocity in regard to crane
- 6 operators licensed under this act.
- 7 (3) The holder of a license issued under this section may
- 8 renew the license pursuant to section 17.
- **9** Sec. 17. (1) Except as otherwise provided in this
- 10 subsection and subsection (2), the initial and per-year fee for
- 11 the issuance of a crane operator's license shall be determined by
- 12 rules promulgated by the board. The board shall not establish
- 13 initial and per-year license fees under this subsection that
- 14 exceed \$100.00.
- 15 (2) A license issued under this act expires on August 31.
- 16 The department shall issue a 5-year license. A license expires
- 17 every fifth year after August 31 and is renewable not later than
- 18 October 31 upon application and payment of the 5-year license
- 19 fee. In the case of a person applying for an initial or
- 20 reinstatement license at a time other than between August 31 and
- 21 October 31 of the year in which the department issues renewal
- 22 licenses, the department shall compute and charge the license fee
- 23 on a yearly pro rata basis beginning in the year of the
- 24 application until the last year of the 5-year license cycle. All
- 25 licenses not renewed are void and may be reinstated only upon
- 26 application for reinstatement and the payment of the license
- 27 fee. A person who renews his or her license within 5 years after

- 1 the license is voided under this section is not subject to
- 2 reexamination for the license.
- 3 (3) The board, in setting standards under section 9, shall
- 4 provide for written, practical, or physical periodic
- 5 reexaminations, if the board determines such reexaminations are
- 6 necessary for the protection of the health, safety, and welfare
- 7 of the general public as well as for maintenance of the integrity
- 8 of the regulatory purpose of this act. In such a case, the board
- 9 shall not impose a requirement for any reexamination without at
- 10 least 12 months' prior written notice to all current licensees of
- 11 such a requirement.
- 12 Sec. 19. (1) The department may investigate the activities
- 13 of a licensee related to the licensee's activities as a crane
- 14 operator. The department may hold administrative hearings,
- 15 administer oaths, and order relevant testimony to be taken and
- 16 shall report its findings to the board. The board shall proceed
- 17 under section 23 if the board finds that any of the following
- 18 grounds exist:
- 19 (a) The practice of fraud or deceit in obtaining a license
- 20 under this act.
- 21 (b) The practice of fraud or deceit in the performance of
- 22 work for which a license is required under this act.
- (c) An act of gross negligence.
- 24 (d) The practice of false advertising.
- 25 (e) An act which demonstrates incompetence.
- (f) A violation of this act or rule promulgated under this

27 act.

- 1 (2) A revocation, suspension, or other sanction set forth in
- 2 subsection (1) or section 23 shall be imposed only after an
- 3 opportunity for a hearing pursuant to the administrative
- 4 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.
- 5 (3) An individual shall not act as a crane operator under a
- 6 license that is suspended, revoked, or expired.
- 7 Sec. 21. In addition to the administrative penalties
- 8 prescribed in section 19, a person who violates this act is
- 9 guilty of a misdemeanor, punishable by a fine of not more than
- 10 \$500.00, or imprisonment for not more than 90 days, or both.
- 11 Sec. 23. After finding the existence of 1 or more of the
- 12 grounds for board action described in section 19(1) and after
- 13 having provided an opportunity for an administrative hearing, the
- 14 board shall impose 1 or more of the following sanctions on the
- 15 license issued under this act for each violation:
- 16 (a) Suspension.
- **17** (b) Denial.
- 18 (c) Revocation.
- 19 (d) Limitation.
- 20 (e) A requirement that restitution be made.
- 21 Sec. 25. If restitution is required to be made under
- 22 section 23, the department and board may suspend the license of
- 23 the person required to make the restitution until restitution is
- **24** made.
- 25 Sec. 27. This act takes effect July 1, 2004.

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