## **HOUSE BILL No. 5296**

November 13, 2003, Introduced by Reps. Taub, Julian, Garfield, LaJoy, Voorhees, Vander Veen, Wojno and Tabor and referred to the Committee on Regulatory Reform.

A bill to regulate insurance, bankruptcy, mortgage, insolvency, assignee's, executor's, administrator's, receiver's, trustee's, removal, and going-out-of-business sales and sales of damaged goods; to require licenses to conduct those sales; to provide for the powers and duties of certain state officers and entities; to prescribe penalties; and to repeal acts and parts of acts.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the
  "liquidation sale licensing act".
- Sec. 2. As used in this act:
- (a) "Department" means the department of consumer and industry services.
- (b) "Going-out-of-business sale" means a sale of goods downward advertised, presented, or conducted in a manner that indicates or

- 1 implies that the business will cease and discontinue at the
- 2 premises where the sale is conducted. The term includes, but is
- 3 not limited to, sales commonly known as a "closing-out sale",
- 4 "liquidation sale", "lost-our-lease sale", or "forced-to-vacate
- 5 sale".
- 6 (c) "Goods" means all tangible personal property except
- 7 money.
- 8 (d) "Person" means an individual, partnership, corporation,
- 9 limited liability company, association, or other legal entity.
- 10 The term includes 2 or more persons that have a joint or common
- 11 interest.
- 12 (e) "Regulated sale" means an insurance, bankruptcy,
- 13 mortgage, insolvency, assignee's, executor's, administrator's,
- 14 receiver's, trustee's, removal, or going-out-of-business sale of
- 15 goods or a sale of damaged goods.
- 16 (f) "Removal sale" means a sale of goods advertised,
- 17 presented, or conducted in a manner that indicates or implies
- 18 that the business will cease and discontinue at the premises
- 19 where the sale is conducted and move to and occupy another
- 20 location after disposal of the goods on hand.
- 21 Sec. 3. (1) Subject to subsection (2), a person shall not
- 22 conduct a regulated sale or advertise, represent, or hold out
- 23 that a sale of goods is an insurance, bankruptcy, mortgage,
- 24 insolvency, assignee's, executor's, administrator's, receiver's,
- 25 trustee's, removal, or going-out-of-business sale or a sale of
- 26 damaged goods without obtaining a license to conduct that sale
- 27 from the department.

- 1 (2) The licensing requirement of this act does not apply to a
- 2 sale of goods by a person regularly engaged in insurance or
- 3 salvage sale of goods or a sale of goods by a sheriff, another
- 4 public or court officer, or any other person acting under the
- 5 license, direction, or authority of any court, in the course of
- 6 his or her official duties.
- 7 Sec. 4. An applicant for a license to conduct a regulated
- 8 sale under this act shall file a written application with the
- 9 department. The application shall include all of the following
- 10 information about the proposed sale:
- 11 (a) The name and street address of the applicant for the
- 12 license and, if the applicant is a partnership, corporation,
- 13 association, or other legal entity, the name and the position of
- 14 the individual filing the application on behalf of the entity.
- 15 (b) The name under which the applicant will conduct the sale,
- 16 the street address of the location where the applicant will
- 17 conduct the sale, and the type of regulated sale the applicant
- 18 will conduct.
- 19 (c) The dates and period of time during which the applicant
- 20 will conduct the sale.
- 21 (d) The name and street address of the individual who is in
- 22 charge and responsible for the conduct of the sale.
- 23 (e) A full explanation with regard to the condition or
- 24 necessity that is the occasion for the sale, including a
- 25 statement of the descriptive name of the sale and the reasons why
- 26 the name is truthfully descriptive of the type of regulated
- 27 sale. If the application is for a license to conduct a

- 1 going-out-of-business sale, it shall also contain a statement
- 2 that the applicant will discontinue business at the premises
- 3 where the applicant is conducting the sale upon termination of
- 4 the sale. If the application is for a license to conduct a
- 5 removal sale, it shall also contain a statement that the
- 6 applicant will discontinue business at the premises where the
- 7 applicant is conducting the sale upon termination of the sale, in
- 8 addition to the location of the premises to which the applicant
- 9 is moving the business. If the application is for a license to
- 10 conduct a sale of damaged goods, it shall also contain a
- 11 statement as to the time, location, and cause of the damage.
- 12 (f) A full, detailed, and complete inventory of the goods
- 13 that will be sold. The inventory shall do all of the following:
- 14 (i) Itemize the goods to be sold and contain sufficient
- 15 information concerning each item, including any make or brand
- 16 name, to clearly identify it.
- 17 (ii) List separately any goods that were purchased during the
- 18 90-day period preceding the date of the license application.
- 19 (iii) Show the cost price of each item in the inventory, the
- 20 name and street address of the seller of each item to the
- 21 applicant, the date of purchase of each item by the applicant,
- 22 the date of delivery of each item to the applicant, and the total
- 23 value of the inventory at cost.
- 24 (g) A statement that the applicant will not add goods to the
- 25 inventory after the application is made or during the sale and
- 26 that the inventory does not contain goods received on
- 27 consignment.

- 1 (h) A copy of each advertisement to be published in
- 2 connection with the sale. Each advertisement must display the
- 3 license number issued by the department, the name and street
- 4 address of the applicant, and the applicant's state sales tax
- 5 number.
- 6 Sec. 5. (1) If the department receives an application
- 7 containing all of the information required by this act and the
- 8 appropriate license fee, the department may issue a license to
- 9 the applicant. A license authorizes the applicant to advertise,
- 10 represent, and sell the particular goods described in the
- 11 inventory at the time and place stated in the application, in
- 12 accordance with the provisions of this act.
- 13 (2) If the department issues a license, it shall issue the
- 14 license in duplicate. The license shall show a license number
- 15 and an expiration date.
- 16 (3) A license issued under this act is valid only for the
- 17 sale of the inventoried goods that are the property of the
- 18 licensee. The license shall apply only at the premises specified
- 19 in the application and may not be transferred or assigned. If a
- 20 licensee is engaged in business at another location, the licensee
- 21 shall not represent or imply in any advertisement or offer of
- 22 goods that goods available from the other location are part of
- 23 the regulated sale or that goods available at the regulated sale
- 24 are part of the goods available from the other location.
- 25 (4) Subject to subsection (5), the department shall not issue
- 26 a license to a person that meets any of the following:
- (a) The applicant is requesting a license to conduct a

- 1 regulated sale of goods in the name of another person and the
- 2 applicant acquired a right or title to those goods in the 6-month
- 3 period preceding the application.
- 4 (b) The applicant is requesting a license to continue a sale
- 5 that is in progress under the name of another person in the name
- 6 of the applicant and the applicant acquired a right or title in
- 7 the goods while that sale is in progress.
- 8 (c) The applicant is requesting a license to conduct a
- 9 regulated sale, other than an insurance sale, a salvage sale, or
- 10 a sale of damaged goods, within 1 year after the conclusion of
- 11 another regulated sale at the same location.
- 12 (5) Subsection (4) does not apply to a person who has
- 13 acquired a right, title, or interest in goods as an heir,
- 14 devisee, or legatee or pursuant to an order or process of a court
- 15 of competent jurisdiction.
- 16 Sec. 6. (1) A person shall comply with any applicable law
- 17 or judicial process in conducting or advertising a regulated
- **18** sale.
- 19 (2) A person shall not conduct or advertise an assignee's or
- 20 insolvent sale if there is not a bona fide assignment for the
- 21 benefit of creditors.
- 22 Sec. 7. (1) The department shall not issue a license to
- 23 conduct a regulated sale that is valid for a period that exceeds
- 24 30 days. A licensee may conduct a regulated sale only during the
- 25 period set forth in the license.
- 26 (2) A licensee may renew a license not more than twice, and
- 27 the period of each renewal shall not exceed 30 days. A licensee

- 1 shall submit an affidavit of the licensee with the application
- 2 for renewal that states that the goods listed in the filed
- 3 inventory have not been disposed of and that no new goods have
- 4 been or will be added to the inventory by purchase, acquisition
- 5 on consignment, or otherwise. The licensee shall submit the
- 6 application for renewal of the license within 13 days before the
- 7 expiration date of the license that contains a revised inventory
- 8 of goods remaining on hand at the time the application for
- 9 renewal is made. The licensee shall prepare and furnish the
- 10 revised inventory in the same manner and form as the original
- 11 inventory. The department shall not grant a renewal of a license
- 12 if any goods have been added to the stock listed in the inventory
- 13 since the date of the issuance of the original license.
- 14 (3) A fee of \$100.00 shall accompany an application for a
- 15 license and for a renewal of a license.
- 16 Sec. 8. (1) The applicant shall post a copy of the
- 17 application for a license to conduct a regulated sale, including
- 18 the inventory filed with the application and any revised
- 19 inventory prepared under section 7(2), in a conspicuous place in
- 20 the sales room or place where the regulated sale is conducted,
- 21 but the copy does not have to show the purchase price of the
- 22 goods. The applicant shall attach a duplicate copy of the
- 23 license to the front door of the premises where the regulated
- 24 sale is conducted in such a manner that it is clearly visible
- 25 from the street.
- 26 (2) Any advertisement or announcement published in
- 27 connection with a regulated sale shall conspicuously show on its

- 1 face the number of the license and the date of its expiration,
- 2 the name and business address of the applicant, and the
- 3 applicant's state sales tax number.
- 4 Sec. 9. If an application for a license or renewal under
- 5 this act is filed with the department, the department shall note
- 6 the date of the filing on the application, retain the application
- 7 in the department's records, and make an abstract of the facts
- 8 contained in the application in a book kept for that purpose.
- 9 The department shall maintain an index of the abstract book.
- 10 Each abstract shall contain the name of the person applying for
- 11 the license, the type of the proposed regulated sale, the place
- 12 where the licensee is conducting the regulated sale, the duration
- 13 of the regulated sale, the inventory of the goods to be sold, a
- 14 general statement of where the goods came from, and a notation of
- 15 whether a license was issued or refused. The department shall
- 16 note the date the license is granted or refused on the
- 17 application. An application and abstract are prima facie
- 18 evidence of all statements contained in the application.
- 19 Sec. 10. Within 10 days after the last day of a regulated
- 20 sale, the applicant shall file in duplicate with the department a
- 21 list of all merchandise sold at the regulated sale and the prices
- 22 received and a detailed list of all merchandise unsold at the
- 23 close of the regulated sale. The department shall forward a copy
- 24 of the lists to the department of treasury.
- 25 Sec. 11. A license to conduct a regulated sale is valid
- 26 only for a sale of the goods inventoried and described in the
- 27 license application and at the time and place described in the

- 1 license. If any goods described in the application are removed
- 2 from the place of sale, those goods shall not be sold at another
- 3 regulated sale or advertised or sold as an insurance, bankruptcy,
- 4 mortgage, insolvency, assignee's, executor's, administrator's,
- 5 receiver's, or trustee's stock of goods, a stock of goods being
- 6 removed or closed out, or a stock of damaged goods.
- 7 Sec. 12. A person who intends to conduct a regulated sale
- 8 shall not acquire any goods for the purpose of selling and
- 9 disposing of those goods at the regulated sale. Any unusual
- 10 acquisition of goods within the 90-day period preceding the
- 11 license application is presumptive evidence that the acquisition
- 12 was made in contemplation of the regulated sale and for the
- 13 purpose of selling those goods at the regulated sale.
- 14 Sec. 13. A person conducting a regulated sale shall not add
- 15 any goods to the stock of goods described and inventoried in the
- 16 license application during the regulated sale or sell any goods
- 17 that are not described and inventoried in the application. Each
- 18 addition of goods to the stock of goods described and inventoried
- 19 in the application and each sale of goods not inventoried and
- 20 described in the application is a separate violation of this act,
- 21 and any violation of this section terminates the license to
- 22 conduct the regulated sale.
- 23 Sec. 14. (1) A person shall not make a false statement in
- 24 an application for a license to conduct a regulated sale. A
- 25 person who violates this subsection is guilty of a felony
- 26 punishable by imprisonment for not more than 5 years.
- 27 (2) A person that advertises, represents, or holds out a sale

- 1 of goods as an insurance, bankruptcy, mortgage, insolvency,
- 2 assignee's, executor's, administrator's, receiver's, trustee's,
- 3 removal, or going-out-of-business sale, or a sale of goods
- 4 damaged by fire, water, smoke, or otherwise, without having first
- 5 complied with this act, is guilty of a misdemeanor punishable by
- 6 a fine of not more than \$1,000.00.
- 7 (3) Except as provided in subsections (1) and (2), a person
- 8 who violates this act is quilty of a misdemeanor punishable by
- 9 imprisonment for not more than 93 days or a fine of not more than
- 10 \$5,000.00, or both.
- 11 (4) Whether or not a person seeks damages under subsection
- 12 (5) or has an adequate remedy at law, a person may bring an
- 13 action to do either or both of the following:
- 14 (a) Obtain a declaratory judgment that a practice is in
- 15 violation of this act.
- 16 (b) Enjoin by temporary or permanent injunction a person who
- 17 is engaging or is about to engage in a practice in violation of
- 18 this act.
- 19 (5) In addition to obtaining equitable relief under
- 20 subsection (4), a person who suffers loss as a result of a
- 21 violation of this act may bring an individual or a class action
- 22 to recover actual damages or \$250.00, whichever is greater, for
- 23 each day the violation occurs, and reasonable attorney fees.
- 24 Enacting section 1. 1961 PA 39, MCL 442.211 to 442.226, is
- 25 repealed.