HOUSE BILL No. 6189

September 9, 2004, Introduced by Reps. Wenke, Nofs, Howell and Tobocman and referred to the Committee on Commerce.

A bill to amend 1980 PA 450, entitled

"The tax increment finance authority act,"

by amending section 1 (MCL 125.1801), as amended by 1998 PA 499.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Advance" means a transfer of funds made by a
- municipality to an authority or to another person on behalf of
- the authority. Evidence of the intent to repay an advance is 4
- required and may include, but is not limited to, an executed
- agreement to repay, provisions contained in a tax increment
- financing plan approved before the advance or before August 14,
- BILL No. 6189 8 9 10 1993, or a resolution of the authority or the municipality.
 - (b) "Assessed value" means 1 of the following:
 - (i) For valuations made before January 1, 1995, the state equalized valuation as determined under the general property tax

- 1 act, 1893 PA 206, MCL 211.1 to 211.157.
- $\mathbf{2}$ (ii) For valuations made after December 31, 1994, taxable
- 3 value as determined under section 27a of the general property tax
- 4 act, 1893 PA 206, MCL 211.27a.
- 5 (c) "Authority" means a tax increment finance authority
- 6 created under this act.
- 7 (d) "Authority district" means that area within which an
- 8 authority exercises its powers and within which 1 or more
- 9 development areas may exist.
- (e) "Board" means the governing body of an authority.
- 11 (f) "Captured assessed value" means the amount in any 1 year
- 12 by which the current assessed value of the development area,
- 13 including the assessed value of property for which specific local
- 14 taxes are paid in lieu of property taxes as determined in
- 15 subdivision (w), exceeds the initial assessed value. The state
- 16 tax commission shall prescribe the method for calculating
- 17 captured assessed value.
- 18 (g) "Chief executive officer" means the mayor or city manager
- 19 of a city, the president of a village, or the supervisor of a
- 20 township.
- 21 (h) "Development area" means that area to which a development
- 22 plan is applicable.
- (i) "Development area citizens council" or "council" means
- 24 that advisory body established pursuant to section 20.
- 25 (j) "Development plan" means that information and those
- 26 requirements for a development set forth in section 16.
- 27 (k) "Development program" means the implementation of the

- 1 development plan.
- 2 (l) "Eligible advance" means an advance made before
- **3** August 19, 1993.
- 4 (m) "Eligible obligation" means an obligation issued or
- 5 incurred by an authority or by a municipality on behalf of an
- 6 authority before August 19, 1993 and its subsequent refunding by
- 7 a qualified refunding obligation. Eligible obligation includes
- 8 an authority's written agreement entered into before August 19,
- 9 1993 to pay an obligation issued after August 18, 1993 and before
- 10 December 31, 1996 by another entity on behalf of the authority.
- 11 Eligible obligation also includes a management contract or
- 12 contract for professional services entered into by an authority
- 13 or a municipality on behalf of an authority before August 19,
- 14 1993, with automatic annual renewals that is renewed annually
- 15 until June 30, 2023.
- 16 (n) "Fiscal year" means the fiscal year of the authority.
- 17 (o) "Governing body" means the elected body of a municipality
- 18 having legislative powers.
- 19 (p) "Initial assessed value" means the assessed value, as
- 20 equalized, of all the taxable property within the boundaries of
- 21 the development area at the time the resolution establishing the
- 22 tax increment financing plan is approved as shown by the most
- 23 recent assessment roll of the municipality for which equalization
- 24 has been completed at the time the resolution is adopted.
- 25 Property exempt from taxation at the time of the determination of
- 26 the initial assessed value shall be included as zero. For the
- 27 purpose of determining initial assessed value, property for which

- 1 a specific local tax is paid in lieu of a property tax shall not
- 2 be considered property that is exempt from taxation. The initial
- 3 assessed value of property for which a specific tax was paid in
- 4 lieu of a property tax shall be determined as provided in
- 5 subdivision (w).
- 6 (q) "Municipality" means a city.
- 7 (r) "Obligation" means a written promise to pay, whether
- 8 evidenced by a contract, agreement, lease, sublease, bond, or
- 9 note, or a requirement to pay imposed by law. An obligation does
- 10 not include a payment required solely because of default upon an
- 11 obligation, employee salaries, or consideration paid for the use
- 12 of municipal offices. An obligation does not include those bonds
- 13 that have been economically defeased by refunding bonds issued
- 14 under this act. Obligation includes, but is not limited to, the
- 15 following:
- 16 (i) A requirement to pay proceeds derived from ad valorem
- 17 property taxes or taxes levied in lieu of ad valorem property
- 18 taxes.
- 19 (ii) A management contract or a contract for professional
- 20 services.
- 21 (iii) A payment required on a contract, agreement, bond, or
- 22 note if the requirement to make or assume the payment arose
- 23 before August 19, 1993.
- 24 (iv) A requirement to pay or reimburse a person for the cost
- 25 of insurance for, or to maintain, property subject to a lease,
- 26 land contract, purchase agreement, or other agreement.
- (v) A letter of credit, paying agent, transfer agent, bond

- 1 registrar, or trustee fee associated with a contract, agreement,
- 2 bond, or note.
- 3 (s) "On behalf of an authority", in relation to an eligible
- 4 advance made by a municipality, or an eligible obligation or
- 5 other protected obligation issued or incurred by a municipality,
- 6 means in anticipation that an authority would transfer tax
- 7 increment revenues or reimburse the municipality from tax
- 8 increment revenues in an amount sufficient to fully make payment
- 9 required by the eligible advance made by a municipality, or the
- 10 eligible obligation or other protected obligation issued or
- 11 incurred by the municipality, if the anticipation of the transfer
- 12 or receipt of tax increment revenues from the authority is
- 13 pursuant to or evidenced by 1 or more of the following:
- 14 (i) A reimbursement agreement between the municipality and an
- 15 authority it established.
- 16 (ii) A requirement imposed by law that the authority transfer
- 17 tax increment revenues to the municipality.
- 18 (iii) A resolution of the authority agreeing to make payments
- 19 to the incorporating unit.
- 20 (iv) Provisions in a tax increment financing plan describing
- 21 the project for which the obligation was incurred.
- 22 (t) "Other protected obligation" means:
- 23 (i) A qualified refunding obligation issued to refund an
- **24** obligation described in subparagraph (ii) or (iii), an obligation
- 25 that is not a qualified refunding obligation that is issued to
- 26 refund an eligible obligation, or a qualified refunding
- 27 obligation issued to refund an obligation described in this

- 1 subparagraph.
- (ii) An obligation issued or incurred by an authority or by a
- 3 municipality on behalf of an authority after August 19, 1993, but
- 4 before December 31, 1994, to finance a project described in a tax
- 5 increment finance plan approved by the municipality in accordance
- 6 with this act before December 31, 1993, for which a contract for
- 7 final design is entered into by the municipality or authority
- 8 before March 1, 1994.
- 9 (iii) An obligation incurred by an authority or municipality
- 10 after August 19, 1993, to reimburse a party to a development
- 11 agreement entered into by a municipality or authority before
- 12 August 19, 1993, for a project described in a tax increment
- 13 financing plan approved in accordance with this act before
- 14 August 19, 1993, and undertaken and installed by that party in
- 15 accordance with the development agreement.
- 16 (iv) An obligation issued or incurred by an authority or by a
- 17 municipality on behalf of an authority to implement a project
- 18 described in a tax increment finance plan approved by the
- 19 municipality in accordance with this act before August 19, 1993,
- 20 that is located on land owned by a public university on the date
- 21 the tax increment financing plan is approved, and for which a
- 22 contract for final design is entered into before December 31,
- **23** 1993.
- 24 (v) An ongoing management or professional services contract
- 25 with the governing body of a county which was entered into before
- 26 March 1, 1994 and which was preceded by a series of limited term
- 27 management or professional services contracts with the governing

- 1 body of the county, the last of which was entered into before
- 2 August 19, 1993.
- (vi) An obligation issued or incurred by a municipality under
- 4 a contract executed on December 19, 1994 as subsequently amended
- 5 between the municipality and the authority to implement a project
- 6 described in a tax increment finance plan approved by the
- 7 municipality under this act before August 19, 1993 for which a
- 8 contract for final design was entered into by the municipality
- 9 before March 1, 1994 provided that final payment by the
- 10 municipality is made on or before December 31, 2001.
- 11 (vii) An obligation issued or incurred by an authority or by
- 12 a municipality on behalf of an authority that meets all of the
- 13 following qualifications:
- 14 (A) The obligation is issued or incurred to finance a project
- 15 described in a tax increment financing plan approved before
- 16 August 19, 1993 by a municipality in accordance with this act.
- 17 (B) The obligation qualifies as an other protected obligation
- 18 under subparagraph (ii) and was issued or incurred by the
- 19 authority before December 31, 1994 for the purpose of financing
- 20 the project.
- 21 (C) A portion of the obligation issued or incurred by the
- 22 authority before December 31, 1994 for the purpose of financing
- 23 the project was retired prior to December 31, 1996.
- 24 (D) The obligation does not exceed the dollar amount of the
- 25 portion of the obligation retired prior to December 31, 1996.
- 26 (u) "Public facility" means 1 or more of the following:
- 27 (i) A street, plaza, or pedestrian mall, and any improvements

- 1 to a street, plaza, boulevard, alley, or pedestrian mall,
- 2 including street furniture and beautification, park, parking
- 3 facility, recreation facility, playground, school, library,
- 4 public institution or administration building, right of way,
- 5 structure, waterway, bridge, lake, pond, canal, utility line or
- 6 pipeline, and other similar facilities and necessary easements of
- 7 these facilities designed and dedicated to use by the public
- 8 generally or used by a public agency. As used in this
- 9 subparagraph, public institution or administration building
- 10 includes, but is not limited to, a police station, fire station,
- 11 court building, or other public safety facility.
- (ii) The acquisition and disposal of real and personal
- 13 property or interests in real and personal property, demolition
- 14 of structures, site preparation, relocation costs, building
- 15 rehabilitation, and all associated administrative costs,
- 16 including, but not limited to, architect's, engineer's, legal,
- 17 and accounting fees as contained in the resolution establishing
- 18 the district's development plan.
- 19 (iii) An improvement to a facility used by the public or a
- 20 public facility as those terms are defined in section 1 of 1966
- 21 PA 1, MCL 125.1351, which improvement is made to comply with the
- 22 barrier free design requirements of the state construction code
- 23 promulgated under the state construction code act of 1972, 1972
- 24 PA 230, MCL 125.1501 to 125.1531.
- (v) "Qualified refunding obligation" means an obligation
- 26 issued or incurred by an authority or by a municipality on behalf
- 27 of an authority to refund an obligation if the refunding

- 1 obligation meets both of the following:
- 2 (i) The net present value of the principal and interest to be
- 3 paid on the refunding obligation, including the cost of issuance,
- 4 will be less than the net present value of the principal and
- 5 interest to be paid on the obligation being refunded, as
- 6 calculated using a method approved by the department of
- 7 treasury.
- 8 (ii) The net present value of the sum of the tax increment
- $\bf 9$ revenues described in subdivision (aa)(ii) and the distributions
- 10 under section 12a to repay the refunding obligation will not be
- 11 greater than the net present value of the sum of the tax
- 12 increment revenues described in subdivision (aa)(ii) and the
- 13 distributions under section 12a to repay the obligation being
- 14 refunded, as calculated using a method approved by the department
- **15** of treasury.
- 16 (w) "Specific local tax" means a tax levied under 1974 PA
- 17 198, MCL 207.551 to 207.572, the commercial redevelopment act,
- 18 1978 PA 255, MCL 207.651 to 207.668, the technology park
- 19 development act, 1984 PA 385, MCL 207.701 to 207.718, and 1953 PA
- 20 189, MCL 211.181 to 211.182. The initial assessed value or
- 21 current assessed value of property subject to a specific local
- 22 tax shall be the quotient of the specific local tax paid divided
- 23 by the ad valorem millage rate. However, after 1993, the state
- 24 tax commission shall prescribe the method for calculating the
- 25 initial assessed value and current assessed value of property for
- 26 which a specific local tax was paid in lieu of a property tax.
- 27 (x) "State fiscal year" means the annual period commencing

- 1 October 1 of each year.
- 2 (y) "Tax increment district" or "district" means that area to
- 3 which the tax increment finance plan pertains.
- 4 (z) "Tax increment financing plan" means that information and
- 5 those requirements set forth in sections 13 to 15.
- 6 (aa) "Tax increment revenues" means the amount of ad valorem
- 7 property taxes and specific local taxes attributable to the
- 8 application of the levy of all taxing jurisdictions upon the
- 9 captured assessed value of real and personal property in the
- 10 development area, subject to the following requirements:
- 11 (i) Tax increment revenues include ad valorem property taxes
- 12 and specific local taxes attributable to the application of the
- 13 levy of all taxing jurisdictions other than the state pursuant to
- 14 the state education tax act, 1993 PA 331, MCL 211.901 to 211.906,
- 15 and local or intermediate school districts upon the captured
- 16 assessed value of real and personal property in the development
- 17 area for any purpose authorized by this act.
- 18 (ii) Tax increment revenues include ad valorem property taxes
- 19 and specific local taxes attributable to the application of the
- 20 levy of the state pursuant to the state education tax act, 1993
- 21 PA 331, MCL 211.901 to 211.906, and local or intermediate school
- 22 districts upon the captured assessed value of real and personal
- 23 property in the development area in an amount equal to the amount
- **24** necessary, without regard to subparagraph (i), to repay eligible
- 25 advances, eligible obligations, and other protected obligations.
- 26 (iii) Tax increment revenues do not include any of the
- 27 following:

- 1 (A) Ad valorem property taxes attributable either to a
- 2 portion of the captured assessed value shared with taxing
- 3 jurisdictions within the jurisdictional area of the authority or
- 4 to a portion of value of property that may be excluded from
- 5 captured assessed value or specific local taxes attributable to
- 6 such ad valorem property taxes.
- 7 (B) Ad valorem property taxes excluded by the tax increment
- 8 financing plan of the authority from the determination of the
- 9 amount of tax increment revenues to be transmitted to the
- 10 authority or specific local taxes attributable to such ad valorem
- 11 property taxes.
- 12 (iv) The amount of tax increment revenues authorized to be
- 13 included under subparagraph (ii), and required to be transmitted
- 14 to the authority under section 14(1), from ad valorem property
- 15 taxes and specific local taxes attributable to the application of
- 16 the levy of the state education tax act, 1993 PA 331, MCL 211.901
- 17 to 211.906, a local school district or an intermediate school
- 18 district upon the captured assessed value of real and personal
- 19 property in a development area shall be determined separately for
- 20 the levy by the state, each school district, and each
- 21 intermediate school district as the product of sub-subparagraphs
- **22** (A) and (B):
- 23 (A) The percentage which the total ad valorem taxes and
- 24 specific local taxes available for distribution by law to the
- 25 state, local school district, or intermediate school district,
- 26 respectively, bear to the aggregate amount of ad valorem millage
- 27 taxes and specific taxes available for distribution by law to the

- 1 state, each local school district, and each intermediate school
- 2 district.
- 3 (B) The maximum amount of ad valorem property taxes and
- 4 specific local taxes considered tax increment revenues under
- $\mathbf{5}$ subparagraph (ii).

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