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## **SENATE BILL No. 946**

February 3, 2004, Introduced by Senators PATTERSON, BISHOP, KUIPERS, HAMMERSTROM, GEORGE, VAN WOERKOM, TOY, BIRKHOLZ, GARCIA, BROWN, HARDIMAN, ALLEN and GOSCHKA and referred to the Committee on Finance.

A bill to create the medical care savings account program; to prescribe the powers and duties of certain state agencies, boards, and departments; to provide penalties and remedies; to provide for certain tax credits; and to prescribe the requirements of and restrictions on medical care savings accounts.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- This act shall be known and may be cited as the Sec. 1. "medical care savings account program act".
  - Sec. 2. As used in this act:
  - (a) "Account administrator" means any of the following:
- (i) A state chartered bank, savings and loan association, 6 credit union, or trust company authorized to act as fiduciary and under the supervision of the financial institutions bureau of the department of commerce; or a national banking association or

- 1 federal savings and loan association or credit union authorized
- 2 to act as fiduciary in this state.
- (ii) An insurance company authorized to do business in this
- 4 state pursuant to the insurance code of 1956, 1956 PA 218, MCL
- 5 500.100 to 500.8302, or a health care corporation operating
- 6 pursuant to the nonprofit health care corporation reform act,
- 7 1980 PA 350, MCL 550.1101 to 550.1704.
- 8 (iii) A broker-dealer, commodity issuer, or investment
- 9 advisor registered pursuant to the uniform securities act, 1964
- 10 PA 265, MCL 451.501 to 451.818, or a federal investment company
- 11 registered under the investment company act of 1940, 15 USC 80a-1
- 12 to 80a-64.
- 13 (iv) A third party administrator with a current certificate
- 14 of authority issued pursuant to the third party administrator
- 15 act, 1984 PA 218, MCL 550.901 to 550.960.
- 16 (v) A certified public accountant licensed to practice in
- 17 this state pursuant to article 7 of the occupational code, 1980
- 18 PA 299, MCL 339.701 to 339.716.
- (vi) An employer if the employer has a self-insured health
- 20 plan under ERISA.
- 21 (vii) An employer that participates in the medical care
- 22 savings account program.
- 23 (b) "Account holder" means the resident individual who
- 24 establishes a medical care savings account or for whose benefit a
- 25 medical care savings account is established.
- (c) "Deductible" means the total deductible for an employee
- 27 or account holder and all the dependents of that employee or

- 1 account holder for a calendar year.
- 2 (d) "Dependent" means the spouse of the employee or account
- 3 holder or a child of the employee or account holder if the child
- 4 is any of the following:
- 5 (i) Under 23 years of age and enrolled as a full-time student
- 6 at an accredited college or university or under 19 years of age.
- 7 (ii) Legally entitled to the provision of proper or necessary
- 8 subsistence, education, medical care, or other care necessary for
- 9 his or her health, guidance, or well-being and not otherwise
- 10 emancipated, self-supporting, married, or a member of the armed
- 11 forces of the United States.
- 12 (iii) Mentally or physically incapacitated to the extent that
- 13 he or she is not self-sufficient.
- 14 (e) "Domicile" means a place where an individual has his or
- 15 her true, fixed, and permanent home and principal establishment,
- 16 to which, whenever absent, he or she intends to return. Domicile
- 17 continues until another permanent home or principal establishment
- 18 is established.
- 19 (f) "Eligible medical expense" means an expense paid by the
- 20 taxpayer for medical care described in section 213(d) of the
- 21 internal revenue code.
- 22 (g) "Employee" means the individual for whose benefit or for
- 23 the benefit of whose dependents a medical care savings account is
- 24 established. Employee includes a self-employed individual.
- 25 (h) "ERISA" means the employer retirement income security act
- 26 of 1974, Public Law 93-406, 88 Stat. 829.
- (i) "Higher deductible" means a deductible of not less than

- 1 \$1,000.00 and not more than \$3,000.00 for calendar year 2004.
- 2 This minimum and maximum shall be adjusted annually by the
- 3 department of treasury to reflect increases in the general price
- 4 level as defined in section 33 of article IX of the state
- 5 constitution of 1963.
- 6 (j) "Medical care savings account" or "account" means an
- 7 account established in this state pursuant to a medical care
- 8 savings account program to pay the eligible medical expenses of
- 9 an employee or account holder and the dependents of the employee
- 10 or account holder.
- 11 (k) "Medical care savings account program" or "program" means
- 12 1 of the following programs:
- (i) A program established by an employer that previously
- 14 provided a health coverage policy, certificate, or contract or
- 15 self-insured health plan and that includes all of the following:
- 16 (A) The purchase by the employer of a qualified higher
- 17 deductible health plan for the benefit of an employee and his or
- 18 her dependents.
- 19 (B) The contribution on behalf of an employee into a medical
- 20 care savings account by his or her employer of all or part of the
- 21 premium differential realized by the employer based on the
- 22 purchase of a qualified higher deductible health plan for the
- 23 benefit of the employee but not less than \$1,000.00. The
- 24 employee may contribute into the account in addition to a
- 25 contribution by the employer all or part of the difference
- 26 between the employer's contribution and the maximum contribution
- 27 as determined pursuant to this sub-subparagraph. A contribution

- 1 under this sub-subparagraph shall not exceed \$3,000.00 for
- 2 calendar year 2004. For each calendar year after 2004, this
- 3 maximum shall be adjusted annually by the department of treasury
- 4 to reflect increases in the general price level as defined in
- 5 section 33 of article IX of the state constitution of 1963.
- 6 (ii) A program established by an employer that did not
- 7 previously provide a health coverage policy, certificate, or
- 8 contract or self-insured health plan that includes all of the
- 9 following:
- 10 (A) The purchase by an employer of a qualified higher
- 11 deductible health plan for the benefit of an employee and his or
- 12 her dependents.
- 13 (B) The contribution on behalf of an employee into a medical
- 14 care savings account by his or her employer of all or part of the
- 15 deductible of the plan purchased pursuant to
- **16** subparagraph (ii) (A). The employee may contribute into the
- 17 account in addition to a contribution by the employer all or part
- 18 of the difference between the employer's contribution and the
- 19 maximum contribution as determined pursuant to this
- 20 sub-subparagraph. A contribution under this sub-subparagraph
- 21 shall not exceed \$3,000.00 for calendar year 2004. For each
- 22 calendar year after 2004, this maximum shall be adjusted annually
- 23 by the department of treasury to reflect increases in the general
- 24 price level as defined in section 33 of article IX of the state
- 25 constitution of 1963.
- 26 (iii) A program established by an account holder that
- 27 includes all of the following:

- 1 (A) The purchase by the account holder of a qualified higher
- 2 deductible health plan for the benefit of the account holder and
- 3 his or her dependents.
- 4 (B) A contribution by the account holder not to exceed
- 5 \$3,000.00 for calendar year 2004 into a medical care savings
- 6 account. For each calendar year after 2004, this maximum shall
- 7 be adjusted by the department of treasury to reflect increases in
- 8 the general price level as defined in section 33 of article IX of
- 9 the state constitution of 1963.
- 10 (1) "Qualified higher deductible health plan" means a health
- 11 coverage policy, certificate, or contract or health plan that
- 12 provides for payments for covered benefits that exceed the higher
- 13 deductible and that is purchased or established by an account
- 14 holder or by an employer for the benefit of an account holder or
- 15 employee for whom the account holder or employer makes deposits
- 16 into a medical care savings account.
- Sec. 3. (1) For tax years beginning after December 31, 2003,
- 18 both of the following apply:
- 19 (a) An employer, except as otherwise provided by statute,
- 20 contract, or a collective bargaining agreement, may offer a
- 21 medical care savings account program to the employer's
- 22 employees.
- 23 (b) A resident individual may establish a medical care
- 24 savings account program for himself or herself or for his or her
- 25 dependents.
- 26 (2) Before making any contributions, an employer that offers
- 27 a medical care savings account program shall inform all employees

- 1 in writing of the state and federal tax status of contributions
- 2 made pursuant to this act.
- 3 (3) Upon agreement between an employer and account holder, an
- 4 account holder may have his or her employer contribute either to
- 5 the account holder's medical care savings account or continue to
- 6 make contributions under the employer's existing health insurance
- 7 policy or program.
- 8 Sec. 4. (1) An account administrator shall administer the
- 9 medical care savings account from which the payment of claims is
- 10 made and has a fiduciary duty to the person for whose benefit the
- 11 account administrator administers an account.
- 12 (2) Not more than 30 days after an account administrator
- 13 begins to administer an account, the account administrator shall
- 14 notify in writing each employee and account holder on whose
- 15 behalf the account administrator administers an account of the
- 16 date of the last business day of the account administrator's
- 17 business year.
- 18 (3) The account administrator shall utilize the funds held in
- 19 a medical care savings account solely for the purpose of paying
- 20 the eligible medical expenses of the employee or account holder
- 21 or his or her dependents or to purchase a health coverage policy,
- 22 certificate, or contract. Funds held in a medical care savings
- 23 account shall not be used to pay medical expenses of the employee
- 24 or account holder or his or her dependents that are otherwise
- 25 reimbursable including but not limited to medical expenses
- 26 payable pursuant to an automobile insurance policy, worker's
- 27 compensation insurance policy or self-insured plan, or another

- 1 health coverage policy, certificate, or contract.
- 2 (4) The employee or account holder may submit documentation
- 3 of medical expenses paid by the employee or account holder in the
- 4 tax year to the account administrator, and the account
- 5 administrator shall reimburse the employee or account holder from
- 6 the employee's or account holder's account for those eligible
- 7 medical expenses.
- 8 (5) If an employer makes contributions to a medical care
- 9 savings account program on a periodic installment basis, the
- 10 employer may advance to an employee, interest free, an amount
- 11 necessary to cover medical expenses incurred that exceed the
- 12 amount in the employee's medical care savings account at the time
- 13 the expense is incurred if the employee agrees to repay the
- 14 advance from future installments or when he or she ceases to be
- 15 an employee of the employer.
- 16 Sec. 5. (1) An employee or account holder may withdraw money
- 17 from his or her medical care savings account for any purpose
- 18 other than a purpose described in section 4(3) only on the last
- 19 business day of the account administrator's business year.
- 20 (2) Subject to subsection (3), if the employee or account
- 21 holder withdraws money for any purpose other than a purpose
- 22 described in section 4(3) at any time other than the last
- 23 business day of the account administrator, the administrator
- 24 shall withhold from the amount of the withdrawal and on behalf of
- 25 the employee or account holder shall pay a penalty to the
- 26 department of treasury equal to 10% of the amount of the
- 27 withdrawal.

- 1 (3) The amount of a disbursement of any assets of a medical
- 2 care savings account pursuant to a filing for protection under
- 3 title 11 of the United States Code, 11 USC 101 to 1330 by an
- 4 employee, account holder, or person for whose benefit the account
- 5 was established is not considered a withdrawal for purposes of
- 6 this section.
- 7 (4) Upon the death of the employee or account holder, the
- 8 account administrator shall distribute the principal and
- 9 accumulated interest of the medical care savings account to the
- 10 estate of the employee or account holder.
- 11 (5) If an employee is no longer employed by an employer that
- 12 participates in a medical care savings account program and the
- 13 employee, not more than 60 days after his or her final day of
- 14 employment, transfers the account to a new account administrator
- 15 or requests in writing to the former employer's account
- 16 administrator that the account remain with that administrator and
- 17 that account administrator agrees to retain the account, the
- 18 money in the medical care savings account may be utilized for the
- 19 benefit of the employee or his or her dependents subject to this
- 20 act and is included for purposes of calculating the credit under
- 21 section 269 of the income tax act of 1967, 1967 PA 281, MCL
- 22 206.269. Not more than 30 days after the expiration of the 60
- 23 days, if an account administrator has not accepted the former
- 24 employee's account, the employer shall mail a check to the former
- 25 employee at the employee's last known address equal to the amount
- 26 in the account on that day. If an employee becomes employed with
- 27 a different employer that participates in a medical care savings

- 1 account program, the employee may transfer his or her medical
- 2 care savings account to that new employer's account
- 3 administrator. If an account holder becomes an employee of an
- 4 employer that participates in the medical care savings account
- 5 program, the account holder may transfer his or her account to
- 6 the employer's account administrator.
- 7 Sec. 6. This act shall not take effect unless Senate Bill
- **8** No. 947 of the
- 9 92nd Legislature is enacted into law.

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