Budget Recommendations – Supplementals & CAPITAL OUTLAY – Revised 12/14/06 FY 2006-07 SB 1081 (H-2) as Passed by the House

Major Budget Changes from FY 2005-06 YTD Appropriations



Analyst: Al Valenzio

FY 2005-06 YTD

House Change

	FY 2005-06	FY 2006-07	FY 2006-07	FY 2006-07	FY 2006-07	Difference: House from FY 2005-06 YT	
	Year-To-Date	Executive	Senate Passed	House Passed	Conference	Amount	%
IDG/IDT	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000		\$0	0.0
Federal	156,852,600	148,124,300	148,124,300	148,124,300		(8,728,300)	(5.6)
Local	20,784,200	12,648,300	12,648,300	12,648,300		(8,135,900)	(39.1)
Private	0	0	0	0		0	0.0
Restricted	93,593,900	53,850,300	40,663,300	40,663,400		(52,930,600	(56.6)
GF/GP	4,702,200	2,200	3,800	2,500		(4,699,800)	(99.9)
Gross	\$277,932,900	\$216,625,100	\$203,439,700	\$203,438,500		(\$74,49,600)	(26.8)

Overview

The Michigan Capital Outlay process encompasses the budgetary and administrative functions devoted to financing and planning for the acquisition, construction/renovation, and maintenance of facilities used by a state agency, public university, or community college. General operational practices and procedures are contained in the Management and Budget Act (1984 PA 431), the State Building Authority Act (1964 PA 183), the annual Capital Outlay Appropriations Act, and the formal policies of the Legislative Joint Capital Outlay Subcommittee. Act 431 contains numerous oversight and approval action steps that define the respective roles of the Executive and Legislative Branches.

The State Building Authority (SBA) finances most major state-owned facility renovations and new construction projects through issuance of revenue bonds. Debt service on these bonds is annually appropriated as "rent" because it is based on the respective individual facility's economic or market value. The SBA has a statutory bonded indebtedness ceiling, currently set at \$2.7 billion.

Major Budget Changes Holli FT 2003-00 TTD Appropriations			F1 2003-00 11D	House Change
1.	Department of Agriculture, Farmland and Open Space Development Acquisition	Gross Federal	\$7,500,000 2,500,000	(\$3,750,000) (1,250,000)
Recom 2007.	mended reductions reflect anticipated spending in FY	Restricted	5,000,000	(2,500,000)
Zoologi Cultura	Department of Management & Budget, Grants commendation eliminates funding for the Detroit ical Society (\$4,000,000), the Chaldean Community al Center (\$300,000), and the Holocaust Memorial m (\$100,000).	Gross GF/GP	\$4,400,000 \$4,400,000	(\$4,400,000) (\$4,400,000)
•	State Building Authority Financed Construction t Authorizations (please see Table 1 for complete projects)			
	State Building Authority, State Agency, University ommunity College Project Planning Authorizations e see Table 1 for complete list of projects)			
	partment of Military & Veterans Affairs, New assee County Armory	Gross Federal	\$0 0	\$650,000 150,000
This au \$6,350,	uthorizes a project cost increase to a new total of ,000. Unanticipated project site conditions resulted in a cost increase of 11.4%.	Restricted	0	500,000

Major Budget Changes from FY 2005-06 YTD Appropriations	FY 2005-06 YTD	House Change	
6. Department of Natural Resources (DNR), Waterways, State Infrastructure Improvements Lump-sum contingency account for emergency repairs, preventive and routine maintenance, small projects, and utility upgrades at state harbors and docks. Funds will also support engineering work.	Gross Federal Restricted	\$3,970,000 1,470,000 2,500,000	\$750,000 0 750,000
7. DNR, Waterways, Local Infrastructure Improvements Lump-sum contingency account for emergency repairs, preventive and routine maintenance, small projects, and utility upgrades at locally owned harbors and docks. Funds will also support engineering work.	Gross Restricted	\$1,500,000 1,500,000	\$750,000 750,000
8. DNR, Wildlife, Statewide Wetlands Acquisitions Provides a lump-sum contingency account to purchase lands as they become available. The department's priority is to acquire private in-holdings to consolidate existing state ownership.	Gross Restricted	\$0 O	\$2,000,000 2,000,000
9. DNR, Waterways, DeTour Harbor Facility Improvements and Floating Dock Replacement Federal monies will finance 75% of the cost to upgrade this state-owned facility.	Gross Federal Restricted	\$0 0 0	\$4,000,000 3,000,000 1,000,000
 10. DNR, Waterways, Mitchell State Park Seawall and Walkway Improvements These funds will be used to replace the seawall connecting lakes Cadillac and Mitchell and construct an adjacent walkway. 	Gross Restricted	\$0 0	\$463,000 463,000
11. DNR, Waterways, Walloon Lake, New Boating Access Site These funds will be used towards the engineering and construction of a new state-owned launch site in Charlevoix County.	Gross Restricted	\$0 O	\$510,000 510,000
12. DNR, Waterways, Leland Marina Rehabilitation Grant-in-Aid The FY 2007 appropriation will be used to increase the state's share of the project cost from 50% to 75%.	Gross Restricted	\$1,750,000 1,750,000	(\$875,000) (875,000)
13. DNR, Boating Access Sites, Grants-in-Aid Provides various levels of matching funds to Tuscarora Township (\$332,500), Ludington (\$171,000), and Frankfort (\$113,500) for boating access site projects.	Gross Restricted	\$0 O	\$617,000 617,000
14. DNR, Forest Roads, Bridges & Facility Maintenance Increased and on-going funding from mostly the Forest Development Fund to address outstanding maintenance issues.	Gross Restricted	\$900,000 900,000	\$500,000 500,000
15. DNR, Waterways, Land Acquisitions Provides a lump-sum contingency account to purchase lands as they become available to provide greater boating opportunities.	Gross Restricted	\$1,000,000 1,000,000	\$170,000 170,000
16. Michigan Department of Transportation (MDOT), Airport Safety, Protection and Improvement Program These funds will be used to support security/general improvement projects at more than 100 local and state airports.	Gross Federal Local Restricted	\$157,734,400 125,000,000 20,000,000 12,734,400	\$5,168,200 12,254,300 (7,351,700) 265,600

Major Budget Changes from FY 2005-06 YTD Appropriation	FY 2005-06 YTD	House Change	
17. MDOT, Detroit Integrated Transportation Campus This \$17.5 million facility will house a transportation service center, the Michigan Intelligent Transportation System (MITS) command center, State Police dispatch operations, and lease space for SMART and Greyhound. The Senate substitute does not authorize this project. The House substitute ensures a point of difference with the Senate.	Gross Restricted	\$0 O	\$100 100
18. MDOT, Oakland County Transportation Service Center Construction authorization for new 15,000 sq. ft. TSC. This includes funds to purchase land as the current TSC is in leased space.	Gross Restricted	\$0 O	\$2,800,000 2,800,000
19. MDOT, Taylor Transportation Service Center Increased project cost by 42%. The department attributes the cost increase to higher than anticipated labor and material costs.	Gross Restricted	\$0 O	\$750,000 750,000
20. MDOT, Cadillac Transportation Service Center Increased project cost by 65%. The department attributes the cost increase to higher than anticipated labor and material costs.	Gross Restricted	\$0 O	\$650,000 650,000
21. Department of Community Health – Stem Cell Banks Provides funds to establish a statewide network of cord blood stem cell banks and award grants to qualified stem cell banks. Related to a package of statutory bills establishing the network.	Gross GF/GP		\$200,000 \$200,000
22. Department of Education - School Building Security Mapping Appropriates \$350,000 from the School Aid Fund for school building mapping for the purposes of security. Currently this appropriation is in the State School Aid Act.	Gross Restricted		\$350,000 350,000
23. Higher Education – Project Lead Project at Eastern Michigan University.	Gross GF/GP		\$150,000 \$150,000

Major Boilerplate Changes from FY 2005-06

General Sections

1. Sec. 207. State Government Efficiencies

Requires the State Budget Director to report on the amount of state government efficiency savings generated as a result of Executive Orders No. 2003-19, 2004-7, 2004-8, 2004-9, and 2005-1.

The **House** substitute contains this language.

Department of Corrections

2. Sec. 401. Watchtowers at Maximum Correctional Facilities – DELETED

New maximum security prisons are to have manned and operational watchtowers.

The **Executive** deletes this language.

The **Senate** substitute restores the section.

The **House** substitute concurs with the Senate.

3. Sec. 402. Prison Facility Locations - DELETED

Requires Joint Capital Outlay Subcommittee approval of the actual site of a correctional facility if not specified in an appropriations act.

The **Executive** deletes this language.

The **Senate** substitute restores the section.

The **House** substitute concurs with the Senate.

Major Boilerplate Changes from FY 2005-06

Use and Finance Statements

4. Sec. 601. Use and Finance Statements Submitted by Colleges and Universities - MODIFIED

Subsection 3 stipulates that an institution found in violation of the Use and Finance filing and approval requirements could not receive any state capital outlay funds for 2 years and further that they could not even do a self-funded project for 1 year unless there are health and safety concerns.

The **Executive** removes these penalties.

The **Senate** substitute restores the penalty provisions and amends to raise the dollar threshold from \$1 million to \$3 million for university projects and to \$2 million for community college projects. Also, the University of Michigan Hospitals and Health Centers are completely exempt from the approval process.

The **House** substitute concurs with the Senate.

Lump Sums and Special Maintenance

5. Sec. 703. Operating Funds for Capital Outlay Purposes – MODIFIED

A state agency may expend up \$600,000 from operating appropriations for special maintenance, remodeling, additions, or other capital outlay purposes.

The **Executive** increases the amount to \$1,000,000.

The Senate substitute does not concur.

The **House** substitute concurs with the Senate.

6. Sec. 705. Re-Appropriation of Special Maintenance Funds - NEW

This would re-appropriate any remaining FY 2002 GF/GP appropriations of \$1,288,300 for Major Special Maintenance from the departments of Community Health, Human Services, Management and Budget, Military and Veterans Affairs, and State Police to the Department of Corrections.

The **Executive** recommends this language.

The **Senate** substitute concurs.

The **House** substitute concurs with the Senate.

Colleges and Universities

7. Sec. 809. Montcalm Community College, Life Science Training Facility Project - NEW

This project was authorized in a previous Capital Outlay budget act. This section increases the State Building Authority financing by \$750,000 for new total of \$3,749,800, or 50% of the total project cost.

The **Senate** substitute contains this language.

The **House** substitute does not concur with the Senate and strikes the language.

State Transportation Department

8. Sec. 1205. Detroit River International Crossing Study - NEW

This prohibits the department from directly or indirectly expending any departmental funds towards this project or any participation in a border transportation partnership. Also requires the department to report to the Legislature on related activities and expenditures to date.

The **Senate** substitute contains this language.

The **House** substitute amends this to add 2 other budget acts to the prohibition to expend.

Miscellaneous

9. Sec. 1303. Prohibit Triangle Property Lease - DELETED

This prohibits expenditure of funds on the development or lease of the so-called Triangle Property in the City of Lansing without subsequent JCOS approval of a new lease agreement.

The **Executive** deletes this language.

The **Senate** substitute concurs.

The **House** substitute concurs.

10. Sec. 1304. Regional Economic Development Initiative – NEW

This caps the total state funded share at \$50 million. Also requires at least a 25% local match for a project.

The **Senate** substitute contains this language.

The **House** substitute amends this to increase the state cap to \$100 million and identifies certain institutions/projects to be funded under this authorization.

11. Sec. 1306. Telecommunications Audit – NEW

Requires the Department of Information Technology to contract with a third party to conduct an audit of the state's telecommunications systems; authorizes the third party vendor to receive a negotiated percentage of the savings achieved from implementation of recommendations made by the vendor; and lists specific requirements that the vendor shall meet.

The **House** substitute contains this language.

Major Boilerplate Changes from FY 2005-06

12. Sec. 3301. School Building Security Mapping - NEW

Revises language currently in the State School Aid Act, which specifies that out of the \$350,000 for school building security mapping: \$105,000 goes to Clare Gladwin ISD, and that \$28,000 go to each of Jackson, Kalamazoo, Muskegon, and Menominee ISDs, and to Garden City Schools. Finally, \$105,000 is allocated to distribute \$7,000 grants per school building in which an emergency situation has arisen within the last five years, or is identified by the Department and the State Police as likely to happen. This revised boilerplate for the new appropriation in the Department of Education clarifies intent that if the Michigan Commission or Law Enforcement Standards or the Michigan State Police is not going to actually do the mapping, that they must contract with a single vendor for a statewide contract to provide the mapping service.

The **House** substitute contains this language.

Repealer

Sec. 3401. This would repeal the appropriation and related boilerplate for school building security mapping in the State School Aid Act.

The **House** substitute contains this language.

Table 1 - STATE BUILDING AUTHORITY PROJECTS, HOUSE RECOMMENDATIONS FY 2006-07

Department/Institution	Project	Total Auth.	State	School
Kirtland Community College Education State Police State Police	Campus Wide Water Well System School for the Deaf Renovations Lansing Lab Expansion Marquette Forensics Science Lab	\$1,005,000 2,275,000 7,245,000 6,510,000	\$1000 \$502,500 2,275,000 7,245,000 6,510,000	\$502,500 0 0
	Total Construction Authorizations	\$17,035,000	\$16,532,500	\$502,500
Project Planning Authorizations:				
State Agencies Management and Budget	Regional Economic Development Initiative	(Fur \$100,000,000	(Funding Estimates) 00 \$100,000,000	8) \$0
Universities				
Eastern Michigan University	Pray - Harrold Building Renovations	\$52,700,000	\$30,000,000	\$22,700,000
Grand Valley State University	Learning and Technology Center Renovations	70,000,000	40,000,000	30,000,000
Lake Superior State University	South Hall Reconstruction	10,000,000	7,500,000	2,500,000
Northern Michigan University	Cohodas Building Adaptive Renovations	15,600,000	11,700,000	3,900,000
Oakland University	Engineering Center	64,400,000	40,000,000	24,400,000
Saginaw Valley State University	Nursing & Health Services Building	28,000,000	17,000,000	11000,000
University of Michigan - Dearborn	Teacher Preparation/Child Development Center	6,000,000	4,500,000	1,500,000
Community Colleges				
Bay de Noc Community College	Student Center Renovations	\$3,900,000	\$1,950,000	\$1,950,000
Delta College	Health & Wellness Programs - F Wing	12,200,000	6,100,000	6,100,000
Grand Rapids Community College	Lifelong Learning Center	21,900,000	10,000,000	11,900,000
Henry Ford Community College	Instructional Technology and Infrastructure	12,160,000	6,100,000	6,100,000
Kalamazoo Valley Community College	Texas Township Campus Expansion	7,065,000	3,532,500	3,532,500
Lake Michigan College	Emerging Technologies Initiative	7,000,000	3,500,000	3,500,000
Montcalm Community College	MTEC Expansion	6,000,000	3,000,000	3,000,000
Mott Community College	Library Renovations	8,200,000	4,100,000	4,100,000
Muskegon Community College	Museum/Art Project	10,000,000	5,000,000	5,000,000
North Central Michigan College	University and Science Center	16,324,000	8,162,000	8,162,000
Oakland Community College	Building A Addition/Renovations	32,065,000	16,032,500	16,032,500
St. Clair County Community College	Health & Human Services Center	7,000,000	3,500,000	3,500,000
Wayne County Community College	Northwest Campus Replacement	42,000,000	20,000,000	21,000,000
	Total Planning Authorizations	\$532,514,000	\$339,624,500	\$192,889,500
HFA/ADV 12/14/06	Grand Total All Projects	\$549,549,000	\$356,157,000	\$193,392,000



The **House** does not provide funding.

Coordinators: Al Valenzio, Kyle Jen

Phone: 373-8080 Date: Dec. 13, 2006

Table 2 Summary of FY 2005-06 Supplemental Items

	Executive Requests (Letters of 8/17, 10/10, 11/27, & 12/7)		House		Senate	
Budget Area	Gross	GF/GP	Gross	GF/GP	Gross	GF/GP
Corrections	\$13,714,200	\$13,714,200	\$0	\$0	\$0	\$0
Environmental Quality	0	0	0	0	0	0
Human Services	29,742,900	29,742,900	0	0	0	0
Michigan Strategic Fund	8,000,000	0	8,000,000	0	0	0
Military and Veterans Affairs	700,000	0	900,000	200,000	0	0
State Police	3,321,500	3,321,500	1,651,300	1,651,300	0	0
TOTAL	\$55,478,600	\$46,778,600	\$10,551,300	\$1,851,300	\$0	\$0

FY 2005-06 Budgetary Issues:		Executive	<u>House</u>	<u>Senate</u>
DEPARTMENT OF CORRECTIONS 1. Appropriates additional \$13.7 million GF/GP revenue and utilizes \$4.3 million in unexpended appropriations to provide funding for \$18.0 million in outstanding liabilities for FY 2005-06. Additional funding would be provided as follows: \$11,712,400 for hospital and specialty care services, \$5,647,100 for prison clinics, \$182,200 for prisoner reintegration programs, and \$2,195,800 for information technology services and projects. Executive proposed to fund \$1,733,600 in information technology costs through utilizing capital outlay bonding authority. The House does not provide funding.	Gross GF/GP	\$18,003,900 \$18,003,900	\$0 \$0	
2. Reduces appropriations in 18 different line items to help support \$18.0 million increase in Gross appropriations to fund FY 2006-07 shortfalls. Of the \$4.2 million in unexpended current-year appropriations, \$4.0 million is funding formerly held for a Michigan Prisoner Re-Entry Initiative (MPRI) work project. The House does not provide funding.	Gross GF/GP	(\$4,289,700) (\$4,289,700)	\$0 \$0	
DEPARTMENT OF ENVIRONMENTAL QUALITY 3. Funding source shift, \$300,000 from Land and Water Permit Fees to Environmental Protection Fund. The House provides this appropriation.	Gross GF/GP	\$0 \$0	\$0 \$0	
DEPARTMENT OF HUMAN SERVICES 4. Increases GF/GP authorization by \$42.1 million to correct for a current GF/GP over-expenditure in the FIP line item. The over-expenditure resulted from a shortfall in federal revenue, particularly the Temporary Assistance for Needy Families (TANF) block grant, available to finance DHS expenditures across the department. An unexpected increase in the FIP caseload late in the year increased FIP costs further and expanded the overall shortfall.	Gross GF/GP	\$42,135,500 \$42,135,500	\$0 \$0	

FY 2005-06 Budgetary Issues:		Executive	<u>House</u>	<u>Senate</u>
5. Reduces GF/GP authorization in 53 other DHS line items to partially offset the additional GF/GP included in FIP line item above. Reductions represent unutilized GF/GP appropriations across the Department. These appropriations would otherwise lapse to the general fund. The House does not provide funding.	Gross GF/GP	(\$12,392,600) (\$12,392,600)	\$0 \$0	
6. Shifts funding of foster care payments from federal sources to local sources by \$3.0 million. The action reflects a decrease in federal Title IV-E eligibility for foster case cases. Cases not eligible for Title IV-E funding (56% federal, 44% state match) become State Ward Board and Care cases. These cases are funded using 50% state and 50% county funds. Thus, the shift in caseload has lead to fewer federal funds being utilized, with these costs passed on to local counties. State Ward Board and Care caseload has increased from 42% of statewide cases in FY 2005 to 50% in FY 2006. The House does not provide funding.	Gross Federal Local GF/GP	\$0 (3,000,000) 3,000,000 \$0	\$0 0 0 \$0	
MICHIGAN STRATEGIC FUND 7. Increased Federal funds for the Community Development Block Grant Program. The House provides this appropriation.	Gross Federal GF/GP	\$8,000,000 8,000,000 \$0	\$8,000,000 8,000,000 \$0	
DEPARTMENT OF MILITARY & VETERANS AFFAIRS 8. Increases Medicare authorization for the Grand Rapids Veterans Home. The House provides this appropriation.	Gross Federal GF/GP	\$700,000 700,000 \$0	\$700,000 700,000 \$0	
 Increase for Headquarters and Armories line item. The House provides this appropriation. 	Gross GF/GP		\$200,000 \$200,00	
DEPARTMENT OF STATE POLICE 9. Increases general fund support for Fleet Leasing, Emergency Management Planning and Administration, and Information Technology to pay outstanding bills from FY 2006. Executive proposed to fund \$263,800 in information technology costs through utilizing capital outlay bonding authority. The House only provides Fleet Leasing costs.	Gross GF/GP	\$3,321,500 \$3,321,500	\$1,651,300 \$1,651,300	

FY 2005-06 Boilerplate Issues: Executive House Senate

SCHOOL AID

1. **Sec. 2203**. Language to allow for the transfer of the unreserved balance in the general fund to the school aid fund in an amount equal to any deficit in the school aid fund that exists at bookclosing for the fiscal year ending September 30, 2006.

Not included

Included

DEPARTMENT OF TRANSPORTATION

2. Language to repeal Boilerplate Section 501 of PA 158 of 2005, the FY 2005-06 state transportation budget act. Section 501 appropriates certain Motor Carrier fees, not used in the Department of Labor and Economic Growth (DLEG) or Department of State Police budgets, to the Michigan Transportation Fund (MTF). Revenue from the Motor Carrier Act totals approximately \$8 million. Historically, this revenue has been appropriated for DLEG or State Police for motor carrier regulatory and safety activities, with the excess appropriated in boilerplate for the MTF. The State Budget Office indicates that federal law has pre-empted "single state registration fees" such as those established under the Motor Carrier Act resulting in a \$7.1 million revenue shortfall in the FY 2006-07 budget. Repealing Section 501 would allow approximately \$1.5 million in excess FY 2005-06 revenue to carry forward for use in the FY 2006-07 State Police or DLEG budgets, rather than for deposit to the MTF. The State Budget Office revenue estimates appear to be reasonable in relation to prior years' revenue history.

Included Not included