SUBSTITUTE FOR HOUSE BILL NO. 4398

A bill to codify the laws regarding local units of government regulating the development and use of land; to provide for the adoption of zoning ordinances; to provide for the establishment in counties, townships, cities, and villages of zoning districts; to prescribe the powers and duties of certain officials; to provide for the assessment, levy, and collection of taxes and fees; to authorize the issuance of bonds and notes; to prescribe penalties and provide remedies; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 ARTICLE I
- 2 GENERAL PROVISIONS
- 3 Sec. 101. This act shall be known and may be cited as the

- 1 "Michigan zoning enabling act".
- 2 Sec. 102. As used in this act:
- 3 (a) "Agricultural land" means substantially undeveloped land
- 4 devoted to the production of plants and animals, including, but not
- 5 limited to, forage and sod crops, grains, feed crops, dairy
- 6 products, poultry and poultry products, livestock, herbs, flowers,
- 7 seeds, grasses, nursery stock, fruits, vegetables, trees, and other
- 8 similar uses and activities.
- 9 (b) "Airport" means an airport licensed by the Michigan
- 10 department of transportation, bureau of aeronautics under section
- 11 86 of the aeronautics code of the state of Michigan, 1945 PA 327,
- **12** MCL 259.86.
- 13 (c) "Airport approach plan" and "airport layout plan" mean a
- 14 plan, or an amendment to a plan, filed with the zoning commission
- 15 under section 151 of the aeronautics code of the state of Michigan,
- 16 1945 PA 327, MCL 259.151.
- 17 (d) "Airport manager" means that term as defined in section 10
- 18 of the aeronautics code of the state of Michigan, 1945 PA 327, MCL
- **19** 259.10.
- 20 (e) "Airport zoning regulations" means airport zoning
- 21 regulations under the airport zoning act, 1950 (Ex Sess) PA
- 22 23, MCL 259.431 to 259.465, for an airport hazard area that lies in
- 23 whole or part in the area affected by a zoning ordinance under this
- 24 act.
- 25 (f) "Conservation easement" means that term as defined in
- 26 section 2140 of the natural resources and environmental protection
- 27 act, 1994 PA 451, MCL 324.2140.

- 1 (g) "Coordinating zoning committee" means a coordinating
- 2 zoning committee as described under section 307.
- 3 (h) "Development rights" means the rights to develop land to
- 4 the maximum intensity of development authorized by law.
- 5 (i) "Development rights ordinance" means an ordinance, which
- 6 may comprise part of a zoning ordinance, adopted under section 308.
- 7 (j) "Family day-care home" and "group day-care home" mean
- 8 those terms as defined in section 1 of 1973 PA 116, MCL 722.111,
- 9 and only apply to the bona fide private residence of the operator
- 10 of the family or group day-care home.
- 11 (k) "Greenway" means a contiguous or linear open space,
- 12 including habitats, wildlife corridors, and trails, that links
- 13 parks, nature reserves, cultural features, or historic sites with
- 14 each other, for recreation and conservation purposes.
- (l) "Improvements" means those features and actions associated
- 16 with a project that are considered necessary by the body or
- 17 official granting zoning approval to protect natural resources or
- 18 the health, safety, and welfare of the residents of a local unit of
- 19 government and future users or inhabitants of the proposed project
- 20 or project area, including roadways, lighting, utilities,
- 21 sidewalks, screening, and drainage. Improvements do not include the
- 22 entire project that is the subject of zoning approval.
- 23 (m) "Intensity of development" means the height, bulk, area,
- 24 density, setback, use, and other similar characteristics of
- 25 development.
- (n) "Legislative body" refers to the county board of
- 27 commissioners of a county, the board of trustees of a township, the

- 1 council of a city or village, or other similar duly elected
- 2 representative body of a county, township, city, or village.
- 3 (o) "Local unit of government" means a county, township, city,
- 4 or village.
- 5 (p) "Other eligible land" means land that has a common
- 6 property line with agricultural land from which development rights
- 7 have been purchased and is not divided from that agricultural land
- 8 by a state or federal limited access highway.
- **9** (q) "Population" means the population according to the most
- 10 recent federal decennial census or according to a special census
- 11 conducted under section 7 of the Glenn Steil state revenue sharing
- 12 act of 1971, 1971 PA 140, MCL 141.907, whichever is the more
- 13 recent.
- 14 (r) "Site plan" includes the documents and drawings required
- 15 by the zoning ordinance to insure that a proposed land use or
- 16 activity is in compliance with local ordinances and state and
- 17 federal statutes.
- (s) "State licensed residential facility" means a structure
- 19 constructed for residential purposes that is licensed by the state
- 20 under the adult foster care facility licensing act, 1979 PA 218,
- 21 MCL 400.701 to 400.737, or 1973 PA 116, MCL 722.111 to 722.128, and
- 22 provides residential services for 6 or fewer persons under 24-hour
- 23 supervision or care.
- 24 (t) "Undeveloped state" means a natural state preserving
- 25 natural resources, natural features, scenic or wooded conditions,
- 26 agricultural use, open space, or a similar use or condition. Land
- 27 in an undeveloped state does not include a golf course but may

- 1 include a recreational trail, picnic area, children's play area,
- 2 greenway, or linear park. Land in an undeveloped state may be, but
- 3 is not required to be, dedicated to the use of the public.
- 4 (u) "Zoning commission" means a zoning commission as described
- 5 under section 401.
- 6 (v) "Zoning jurisdiction" refers to the area encompassed by
- 7 the legal boundaries of a city or village or to the area
- 8 encompassed by the legal boundaries of a county or township outside
- 9 the limits of incorporated cities and villages. The zoning
- 10 jurisdiction of a county does not include the areas subject to
- 11 township zoning by a township that has adopted a zoning ordinance
- 12 under this act.
- Sec. 103. Except as otherwise provided under this act, if a
- 14 local unit of government is required to provide notice and hearing
- 15 under this act, the local unit of government shall publish notice
- 16 of the request in a newspaper of general circulation in the local
- 17 unit of government. Notice shall also be sent by mail or personal
- 18 delivery to the owners of property for which approval is being
- 19 considered, to all persons to whom real property is assessed within
- 20 300 feet of the property, and to the occupants of all structures
- 21 within 300 feet of the property. The notice shall be given not less
- 22 than 15 days before the date the application will be considered for
- 23 approval. If the name of the occupant is not known, the term
- 24 "occupant" may be used in making notification under this
- 25 subsection. The notice shall do all of the following:
- 26 (a) Describe the nature of the request.
- (b) Indicate the property that is the subject of the request.

6

House Bill No. 4398 (H-1) as amended June 1, 2005

- 1 (c) State when and where the request will be considered.
- 2 (d) Indicate when and where written comments will be received
- 3 concerning the request.
- 4 ARTICLE II
- 5 ZONING AUTHORIZATION AND INITIATION
- 6 Sec. 201. (1) A local unit of government may provide by zoning
- 7 ordinance for the regulation of land development and the
- 8 establishment of 1 or more districts within its zoning jurisdiction
- 9 which regulate the use of land and structures [to meet the needs of the
- state's citizens for food, fiber, energy, and other natural resources, places of residence, recreation, industry, trade, service, and other uses of land, to ensure that use of the land is situated in appropriate locations and relationships, to limit the inappropriate overcrowding of land and congestion of population, transportation systems, and other public facilities, to facilitate adequate and efficient provision for transportation systems, sewage disposal, water, energy, education, recreation, and other public service and facility requirements, and to promote public health, safety, and welfare].
- 11 (2) Except as otherwise provided under this act, the
- 12 regulations shall be uniform for each class of land or buildings,
- 13 dwellings, and structures within a district.
- 14 (3) A local unit of government may provide under the zoning
- 15 ordinance for the regulation of land development and the
- 16 establishment of districts which apply only to land areas and
- 17 activities involved in a special program to achieve specific land
- 18 management objectives and avert or solve specific land use
- 19 problems, including the regulation of land development and the
- 20 establishment of districts in areas subject to damage from flooding
- 21 or beach erosion.
- 22 (4) A local unit of government may adopt land development
- 23 regulations under the zoning ordinance designating or limiting the
- 24 location, height, bulk, number of stories, uses, and size of
- 25 dwellings, buildings, and structures that may be erected or
- 26 altered, including tents and recreational vehicles.
- Sec. 202. (1) The legislative body of a local government may

- 1 provide by ordinance for the manner in which the regulations and
- 2 boundaries of districts or zones shall be determined and enforced
- 3 or amended, supplemented, or changed. Amendments or supplements to
- 4 the zoning ordinance shall be made in the same manner as provided
- 5 under this act for the enactment of the original ordinance.
- **6** (2) If an individual property or several adjacent properties
- 7 are proposed for rezoning, the zoning commission shall give a
- 8 notice of the proposed rezoning in the same manner as required
- 9 under section 103.
- 10 (3) An amendment to a zoning ordinance by a city or village is
- 11 subject to a protest petition under section 403.
- Sec. 203. (1) The zoning ordinance shall be based upon a plan
- 13 designed to promote the public health, safety, and general welfare,
- 14 to encourage the use of lands in accordance with their character
- 15 and adaptability, to limit the improper use of land, to conserve
- 16 natural resources and energy, to meet the needs of the state's
- 17 residents for food, fiber, and other natural resources, places of
- 18 residence, recreation, industry, trade, service, and other uses of
- 19 land, to insure that uses of the land shall be situated in
- 20 appropriate locations and relationships, to avoid the overcrowding
- 21 of population, to provide adequate light and air, to lessen
- 22 congestion on the public roads and streets, to reduce hazards to
- 23 life and property, to facilitate adequate provision for a system of
- 24 transportation, sewage disposal, safe and adequate water supply,
- 25 education, recreation, and other public requirements, and to
- 26 conserve the expenditure of funds for public improvements and
- 27 services to conform with the most advantageous uses of land,

- 1 resources, and properties. The zoning ordinance shall be made with
- 2 reasonable consideration to the character of each district, its
- 3 peculiar suitability for particular uses, the conservation of
- 4 property values and natural resources, and the general and
- 5 appropriate trend and character of land, building, and population
- 6 development.
- 7 (2) If a local unit of government adopts or revises a plan
- 8 required under subsection (1) after an airport layout plan or
- 9 airport approach plan has been filed with the local unit of
- 10 government, the local unit of government shall incorporate the
- 11 airport layout plan or airport approach plan into the plan adopted
- 12 under subsection (1).
- 13 (3) In addition to the requirements of subsection (1), a
- 14 zoning ordinance adopted after March 28, 2001 shall be adopted
- 15 after reasonable consideration of both of the following:
- 16 (a) The environs of any airport within a district.
- 17 (b) Comments received at or before a public hearing under
- 18 section 306 or 308 from the airport manager of any airport.
- 19 (4) If a zoning ordinance was adopted before March 28, 2001,
- 20 the zoning ordinance is not required to be consistent with any
- 21 airport zoning regulations, airport layout plan, or airport
- 22 approach plan. A zoning ordinance amendment adopted or variance
- 23 granted after March 28, 2001 shall not increase any inconsistency
- 24 that may exist between the zoning ordinance or structures or uses
- 25 and any airport zoning regulations, airport layout plan, or airport
- 26 approach plan. This section does not limit the right to petition
- 27 for submission of a zoning ordinance amendment to the electors

- 1 under section 402 or the right to file a protest petition under
- **2** section 403.
- 3 Sec. 204. A zoning ordinance adopted under this act shall
- 4 provide for the use of a single-family residence by an occupant of
- 5 that residence for a home occupation to give instruction in a craft
- 6 or fine art within the residence. This section does not prohibit
- 7 the regulation of noise, advertising, traffic, hours of operation,
- 8 or other conditions that may accompany the use of a residence under
- 9 this section.
- 10 Sec. 205. (1) An ordinance adopted under this act is subject
- 11 to the electric transmission line certification act, 1995 PA 30,
- **12** MCL 460.561 to 460.575.
- 13 (2) A county or township shall not regulate or control the
- 14 drilling, completion, or operation of oil or gas wells or other
- 15 wells drilled for oil or gas exploration purposes and shall not
- 16 have jurisdiction with reference to the issuance of permits for the
- 17 location, drilling, completion, operation, or abandonment of such
- 18 wells.
- 19 Sec. 206. (1) Except as otherwise provided in subsection (2),
- 20 a state licensed residential facility shall be considered a
- 21 residential use of property for the purposes of zoning and a
- 22 permitted use in all residential zones and is not subject to a
- 23 special use or conditional use permit or procedure different from
- 24 those required for other dwellings of similar density in the same
- 25 zone.
- 26 (2) Subsection (1) does not apply to adult foster care
- 27 facilities licensed by a state agency for care and treatment of

- 1 persons released from or assigned to adult correctional
- 2 institutions.
- 3 (3) For a county or township, a family day-care home is
- 4 considered a residential use of property for the purposes of zoning
- 5 and a permitted use in all residential zones and is not subject to
- 6 a special use or conditional use permit or procedure different from
- 7 those required for other dwellings of similar density in the same
- 8 zone.
- 9 (4) A group day-care home shall be issued a special use
- 10 permit, conditional use permit, or other similar permit if the
- 11 group day-care home meets all of the following standards:
- 12 (a) Is located not closer than 1,500 feet to any of the
- 13 following:
- 14 (i) Another licensed group day-care home.
- 15 (ii) Another adult foster care small group home or large group
- 16 home licensed under the adult foster care facility licensing act,
- 17 1979 PA 218, MCL 400.701 to 400.737.
- 18 (iii) A facility offering substance abuse treatment and
- 19 rehabilitation service to 7 or more people licensed under article 6
- 20 of the public health code, 1978 PA 368, MCL 333.6101 to 333.6523.
- 21 (iv) A community correction center, resident home, halfway
- 22 house, or other similar facility which houses an inmate population
- 23 under the jurisdiction of the department of corrections.
- 24 (b) Has appropriate fencing for the safety of the children in
- 25 the group day-care home as determined by the local unit of
- 26 government.
- (c) Maintains the property consistent with the visible

House Bill No. 4398 (H-1) as amended June 1, 2005

- 1 characteristics of the neighborhood.
- 2 (d) Does not exceed 16 hours of operation during a 24-hour
- 3 period. The local unit of government may limit but not prohibit the
- 4 operation of a group day-care home between the hours of 10 p.m. and
- **5** 6 a.m.
- **6** (e) Meets regulations, if any, governing signs used by a group
- 7 day-care home to identify itself.
- 8 (f) Meets regulations, if any, requiring a group day-care home
- 9 operator to provide off-street parking accommodations for his or
- 10 her employees.
- 11 (5) A licensed or registered family or group day-care home that operated before March [3], 1989 is not required to comply with
- 12 the requirements of this section.
- 13 (6) The requirements of this section shall not prevent a local
- 14 unit of government from inspecting and enforcing a family or group
- 15 day-care home for the home's compliance with the local unit of
- 16 government's zoning ordinance. For a county or township, an
- 17 ordinance shall not be more restrictive for a home than as provided
- 18 under 1973 PA 116, MCL 722.111 to 722.128.
- 19 (7) The subsequent establishment of any of the facilities
- 20 listed under subsection (4)(a) will not affect any subsequent
- 21 special use permit renewal, conditional use permit renewal, or
- 22 other similar permit renewal pertaining to the group day-care home.
- 23 (8) The requirements of this section shall not prevent a local
- 24 unit of government from issuing a special use permit, conditional
- 25 use permit, or other similar permit to a licensed or registered
- 26 group day-care home that does not meet the standards listed under

- 1 subsection (4).
- 2 (9) The distances required under subsection (4)(a) shall be
- 3 measured along a road, street, or place maintained by this state or
- 4 a local unit of government and generally open to the public as a
- 5 matter of right for the purpose of vehicular traffic, not including
- 6 an alley.
- 7 Sec. 207. A zoning ordinance or zoning decision shall not have
- 8 the effect of totally prohibiting the establishment of a land use
- 9 within a local unit of government in the presence of a demonstrated
- 10 need for that land use within either that local unit of government
- 11 or the surrounding area within the state, unless a location within
- 12 the local unit of government does not exist where the use may be
- 13 appropriately located or the use is unlawful.
- 14 Sec. 208. (1) If the use of a dwelling, building, or structure
- 15 or of the land is lawful at the time of enactment of a zoning
- 16 ordinance or an amendment to a zoning ordinance, then that use may
- 17 be continued although the use does not conform to the provisions of
- 18 the zoning ordinance or amendment.
- 19 (2) The legislative body may provide in a zoning ordinance for
- 20 the completion, resumption, restoration, reconstruction, extension,
- 21 or substitution of nonconforming uses or structures upon terms and
- 22 conditions provided in the zoning ordinance. In establishing terms
- 23 for the completion, resumption, restoration, reconstruction,
- 24 extension, or substitution of nonconforming uses or structures,
- 25 different classes of nonconforming uses may be established in the
- 26 zoning ordinance with different requirements applicable to each
- 27 class.

- 1 (3) The legislative body may acquire, by purchase,
- 2 condemnation, or otherwise, private property or an interest in
- 3 private property for the removal of nonconforming uses and
- 4 structures. The legislative body may provide that the cost and
- 5 expense of acquiring private property may be paid from general
- 6 funds or assessed to a special district in accordance with the
- 7 applicable statutory provisions relating to the creation and
- 8 operation of special assessment districts for public improvements
- 9 in local units of government. Property acquired under this
- 10 subsection by a city or village shall not be used for public
- 11 housing.
- 12 (4) The elimination of the nonconforming uses and structures
- 13 in a zoning district is declared to be for a public purpose and for
- 14 a public use. The legislative body may institute proceedings for
- 15 condemnation of nonconforming uses and structures under 1911 PA
- 16 149, MCL 213.21 to 213.25.
- 17 Sec. 209. Except as otherwise provided under this act, a
- 18 township that has enacted a zoning ordinance under this act is not
- 19 subject to an ordinance, rule, or regulation adopted by a county
- 20 under this act.
- 21 Sec. 210. Except as otherwise provided under this act, an
- 22 ordinance adopted under this act shall be controlling in the case
- 23 of any inconsistencies between the ordinance and an ordinance
- 24 adopted under any other law.
- 25 Sec. 211. (1) The legislative body may proceed with the
- 26 adoption of a zoning ordinance containing land development
- 27 regulations and establishing zoning districts under this act upon

- 1 appointment of a zoning commission as provided in section 301.
- 2 (2) The legislative body may appoint a zoning commission for
- 3 purposes of formulating a zoning ordinance on its own initiative or
- 4 upon receipt of a petition requesting that action as provided under
- **5** subsection (3).
- 6 (3) Upon receipt of a petition signed by a number of qualified
- 7 and registered voters residing in the zoning jurisdiction equal to
- 8 not less than 8% of the total votes cast within the zoning
- 9 jurisdiction for all candidates for governor at the last preceding
- 10 general election at which a governor was elected, filed with the
- 11 clerk of the local unit of government requesting the legislative
- 12 body to appoint a zoning commission for purposes of formulating a
- 13 zoning ordinance, the legislative body, at the next regular
- 14 meeting, may initiate action to formulate a zoning commission and
- 15 zoning ordinance under this act.
- 16 ARTICLE III
- 17 ZONING COMMISSION
- 18 Sec. 301. (1) Each local unit of government in which the
- 19 legislative body exercises authority under this act shall create a
- 20 permanent zoning commission.
- 21 (2) The zoning commission shall be the planning commission of
- 22 the local unit of government if the legislative body has
- 23 transferred the powers of the zoning commission to the planning
- 24 commission as provided by law.
- 25 (3) If subsection (2) does not apply, the zoning commission
- 26 shall be created by resolution and be composed of not fewer than 5
- 27 or more than 11 members appointed by the legislative body. Not less

- 1 than 2 of the members of a county zoning commission shall be
- 2 recommended for membership by the legislative bodies of townships
- 3 that are, or shall be, subject to the county zoning ordinance. This
- 4 requirement may be met as vacancies occur on a county zoning
- 5 commission that existed on the effective date of this act.
- 6 (4) The members of the zoning commission shall be selected
- 7 upon the basis of the members' qualifications and fitness to serve
- 8 as members of a zoning commission.
- **9** (5) The first zoning commission appointed shall be divided as
- 10 nearly as possible into 3 equal groups, with terms of each group as
- 11 follows:
- 12 (a) One group for 1 year.
- (b) One group for 2 years.
- 14 (c) One group for 3 years.
- 15 (6) Upon the expiration of the terms of the members first
- 16 appointed, successors shall be appointed in like manner for terms
- 17 of 3 years each. A member of the zoning commission shall serve
- 18 until a successor is appointed and has been qualified.
- 19 (7) A vacancy shall be filled in the same manner as is
- 20 provided under this section for the remainder of the unexpired
- 21 term.
- 22 (8) An elected officer of the local unit of government or an
- 23 employee of the legislative body shall not serve simultaneously as
- 24 a member or an employee of the zoning commission, except that 1
- 25 member of the zoning commission may be a member of the legislative
- 26 body.
- 27 (9) The legislative body shall provide for the removal of a

- 1 member of the zoning commission for misfeasance, malfeasance or
- 2 nonfeasance in office upon written charges and after public
- 3 hearing.
- 4 (10) The zoning commission shall elect from its members a
- 5 chairperson, a secretary, and other officers or establish such
- 6 committees it considers necessary and may engage any employees,
- 7 including for technical assistance, it requires. The election of
- 8 officers shall be held not less than once in every 2-year period.
- 9 Sec. 302. Members of the zoning commission shall be reimbursed
- 10 for reasonable expenses actually incurred in the discharge of their
- 11 duties and may receive compensation as fixed by the legislative
- **12** body.
- Sec. 303. (1) With the approval of the legislative body, the
- 14 zoning commission may engage the services of a planning expert.
- 15 Compensation for the planning expert shall be paid by the
- 16 legislative body.
- 17 (2) The zoning commission shall consider any information and
- 18 recommendations furnished by appropriate public officials,
- 19 departments, or agencies.
- 20 Sec. 304. The zoning commission shall hold a minimum of 2
- 21 regular meetings annually, giving notice of the time and place by
- 22 publication in a newspaper of general circulation in the zoning
- 23 jurisdiction. Notice shall be given not less than 15 days before
- 24 the meeting.
- 25 Sec. 305. The zoning commission shall adopt and file with the
- 26 legislative body the following recommendations:
- 27 (a) A zoning plan for the areas subject to zoning of the local

- 1 unit of government.
- 2 (b) The establishment of zoning districts, including the
- 3 boundaries of those districts.
- 4 (c) The text of a zoning ordinance with the necessary maps and
- 5 zoning regulations to be adopted for a zoning district or the
- 6 zoning jurisdiction as a whole.
- 7 (d) The manner of administering and enforcing the zoning
- 8 ordinance.
- 9 Sec. 306. (1) Before submitting its recommendations for a
- 10 proposed zoning ordinance to the legislative body, the zoning
- 11 commission shall hold at least 1 public hearing. Notice of the time
- 12 and place of the public hearing shall be given in the same manner
- 13 as required under section 103.
- 14 (2) Notice of the time and place of the public hearing shall
- 15 also be given by mail to each electric, gas, and pipeline public
- 16 utility company, each telecommunication service provider, each
- 17 railroad operating within the district or zone affected, and the
- 18 airport manager of each airport, that registers its name and
- 19 mailing address with the clerk of the legislative body for the
- 20 purpose of receiving the notice of public hearing.
- 21 (3) The notices required under this section shall include the
- 22 places and times at which the proposed text and any maps of the
- 23 zoning ordinance may be examined.
- Sec. 307. (1) Following the hearing required in section 306, a
- 25 township shall submit for review and recommendation the proposed
- 26 zoning ordinance, including any zoning maps, to the zoning
- 27 commission of the county in which the township is situated if a

- 1 county zoning commission has been appointed as provided under this
- **2** act.
- 3 (2) If there is not a county zoning commission or county
- 4 planning commission, the proposed zoning ordinance shall be
- 5 submitted to the coordinating zoning committee. The coordinating
- 6 zoning committee shall be composed of either 3 or 5 members
- 7 appointed by the legislative body of the county for the purpose of
- 8 coordinating the zoning ordinances proposed for adoption under this
- 9 act with the zoning ordinances of a township, city, or village
- 10 having a common boundary with the township.
- 11 (3) The county will have waived its right for review and
- 12 recommendation of an ordinance if the recommendation of the county
- 13 zoning commission, planning commission, or coordinating zoning
- 14 committee has not been received by the township within 30 days from
- 15 the date the ordinance is received by the county.
- 16 (4) The legislative body of a county by resolution may waive
- 17 its right to review township ordinances and amendments under this
- 18 section.
- 19 Sec. 308. (1) Following the required public hearing under
- 20 section 306, the zoning commission shall transmit a summary of
- 21 comments received at the hearing and its proposed zoning ordinance,
- 22 including any zoning maps and recommendations, to the legislative
- 23 body of the local unit of government.
- 24 (2) Following the enactment of the zoning ordinance, the
- 25 zoning commission shall at least once per year prepare for the
- 26 legislative body a report on the administration and enforcement of
- 27 the zoning ordinance and recommendations for amendments or

1 supplements to the ordinance.

2 ARTICLE IV

3 ZONING ADOPTION AND ENFORCEMENT

- 4 Sec. 401. (1) The legislative body may hold a public hearing
- 5 if it considers it necessary or as may otherwise be required.
- **6** (2) Notice of the hearing to be held by the legislative body
- 7 shall be given in the same manner as required under section 103.
- **8** (3) The legislative body may refer any proposed amendments to
- 9 the zoning commission for consideration and comment within a time
- 10 specified by the legislative body.
- 11 (4) The legislative body shall grant a hearing on a proposed
- 12 ordinance provision to a property owner who requests a hearing by
- 13 certified mail, addressed to the clerk of the legislative body.
- 14 (5) After the public hearing held as allowed under this
- 15 section, the legislative body shall consider and vote upon the
- 16 adoption of a zoning ordinance, with or without amendments. A
- 17 zoning ordinance and any amendments shall be approved by a majority
- 18 vote of the members of the legislative body.
- 19 (6) Except as otherwise provided under section 402, a zoning
- 20 ordinance shall take effect upon the expiration of 7 days after
- 21 publication as required by this section or at such later date after
- 22 publication as may be specified by the legislative body.
- 23 (7) Following adoption of a zoning ordinance and any
- 24 subsequent amendments by the legislative body, the zoning ordinance
- 25 or subsequent amendments shall be filed with the clerk of the
- 26 legislative body, and a notice of ordinance adoption shall be
- 27 published in a newspaper of general circulation in the local unit

- 1 of government within 15 days after adoption.
- 2 (8) A copy of the notice required under subsection (7) shall
- 3 be mailed to the airport manager of an airport entitled to notice
- 4 under section 306.
- 5 (9) The notice required under this section shall include all
- 6 of the following information:
- 7 (a) In the case of a newly adopted zoning ordinance, the
- 8 following statement: "A zoning ordinance regulating the development
- 9 and use of land has been adopted by the legislative body of the
- 10 [county, township, city, or village] of _____.".
- 11 (b) In the case of an amendment to an existing zoning
- 12 ordinance, either a summary of the regulatory effect of the
- 13 amendment, including the geographic area affected, or the text of
- 14 the amendment.
- 15 (c) The effective date of the ordinance or amendment.
- 16 (d) The place where and time when a copy of the ordinance or
- 17 amendment may be purchased or inspected.
- 18 (10) The filing and publication requirements under this
- 19 section supersede any other statutory requirements relating to the
- 20 filing and publication of county, township, city, or village
- 21 ordinances.
- 22 Sec. 402. (1) Within 7 days after publication of a zoning
- 23 ordinance under section 204, a registered elector residing in the
- 24 zoning jurisdiction of a county or township may file with the clerk
- 25 of the legislative body a notice of intent to file a petition under
- 26 this section.
- 27 (2) If a notice of intent is filed under subsection (1), the

- 1 petitioner shall have 30 days following the publication of the
- 2 zoning ordinance to file a petition signed by a number of
- 3 registered electors residing in the zoning jurisdiction not less
- 4 than 15% of the total vote cast within the zoning jurisdiction for
- 5 all candidates for governor at the last preceding general election
- 6 at which a governor was elected, with the clerk of the legislative
- 7 body requesting the submission of a zoning ordinance or part of a
- 8 zoning ordinance to the electors residing in the zoning
- 9 jurisdiction for their approval.
- 10 (3) Upon the filing of a notice of intent under subsection
- 11 (1), the zoning ordinance or part of the zoning ordinance adopted
- 12 by the legislative body shall not take effect until 1 of the
- 13 following occurs:
- 14 (a) The expiration of 30 days after publication of the
- 15 ordinance, if a petition is not filed within that time.
- 16 (b) If a petition is filed within 30 days after publication of
- 17 the ordinance, the clerk of the legislative body determines that
- 18 the petition is inadequate.
- 19 (c) If a petition is filed within 30 days after publication of
- 20 the ordinance, the clerk of the legislative body determines that
- 21 the petition is adequate and the ordinance or part of the ordinance
- 22 is approved by a majority of the registered electors residing in
- 23 the zoning jurisdiction voting on the petition at the next regular
- 24 election or at any special election called for that purpose. The
- 25 legislative body shall provide the manner of submitting the zoning
- 26 ordinance or part of the zoning ordinance to the electors for their
- 27 approval or rejection and determining the result of the election.

- 1 (4) A petition and an election under this section are subject
- 2 to the Michigan election law, 1954 PA 116, MCL 168.1 to 168.992.
- 3 Sec. 403. (1) An amendment to a zoning ordinance by a city or
- 4 village is subject to a protest petition as required by this
- 5 subsection. If a protest petition is filed, approval of the
- 6 amendment to the zoning ordinance shall require a 2/3 vote of the
- 7 legislative body, unless a larger vote, not to exceed a 3/4 vote,
- 8 is required by ordinance or charter. The protest petition shall be
- 9 presented to the legislative body of the city or village before
- 10 final legislative action on the amendment and shall be signed by 1
- 11 or more of the following:
- 12 (a) The owners of at least 20% of the area of land included in
- 13 the proposed change.
- 14 (b) The owners of at least 20% of the area of land included
- 15 within an area extending outward 100 feet from any point on the
- 16 boundary of the land included in the proposed change.
- 17 (2) Publicly owned land shall be excluded in calculating the
- 18 20% land area requirement under subsection (1).
- 19 Sec. 404. (1) To protect the public health, safety, and
- 20 general welfare of the inhabitants and the lands and resources of a
- 21 local unit of government during the period required for the
- 22 preparation and enactment of an initial zoning ordinance under this
- 23 act, the legislative body of a local unit of government may direct
- 24 the zoning commission to submit, within a specified period of time,
- 25 recommendations as to the provisions of an interim zoning
- 26 ordinance.
- 27 (2) Before presenting its recommendations to the legislative

- 1 body, the zoning commission of a township shall submit the interim
- 2 zoning ordinance, or an amendment to the ordinance, to the county
- 3 zoning commission or the coordinating zoning committee, for the
- 4 purpose of coordinating the zoning ordinance with the zoning
- 5 ordinances of a township, city, or village having a common boundary
- 6 with the township. The ordinance shall be considered approved 15
- 7 days from the date the zoning ordinance is submitted to the
- 8 legislative body.
- **9** (3) After approval, the legislative body, by majority vote of
- 10 its members, may give the interim ordinance or amendments to the
- 11 ordinance immediate effect. An interim ordinance and subsequent
- 12 amendments shall be filed and published as required under section
- **13** 401.
- 14 (4) The interim ordinance, including any amendments, shall be
- 15 limited to 1 year from the effective date and to not more than 2
- 16 years of renewal thereafter by resolution of the local unit of
- **17** government.
- 18 Sec. 405. (1) An owner of land may voluntarily offer in
- 19 writing, and the local unit of government may approve, certain use
- 20 and development of the land as a condition to a rezoning of the
- 21 land or an amendment to a zoning map.
- 22 (2) In approving the conditions under subsection (1), the
- 23 local unit of government may establish a time period during which
- 24 the conditions apply to the land. Except for an extension under
- 25 subsection (4), if the conditions are not satisfied within the time
- 26 specified under this subsection, the land shall revert to its
- 27 former zoning classification.

- 1 (3) The local government shall not add to or alter the
- 2 conditions approved under subsection (1) during the time period
- 3 specified under subsection (2) of this section.
- 4 (4) The time period specified under subsection (2) may be
- 5 extended upon the application of the landowner and approval of the
- 6 local unit of government.
- 7 (5) A local unit of government shall not require a landowner
- 8 to offer conditions as a requirement for rezoning. The lack of an
- 9 offer under subsection (1) shall not otherwise affect a landowner's
- 10 rights under this act, the ordinances of the local unit of
- 11 government, or any other laws of this state.
- Sec. 406. (1) The legislative body may require the payment of
- 13 reasonable fees for zoning permits as a condition to the granting
- 14 of authority to use, erect, alter, or locate dwellings, buildings,
- 15 and structures, including tents and recreational vehicles, within a
- 16 zoning district established under this act.
- 17 (2) A local unit of government may levy a sufficient tax, in
- 18 addition to other taxes authorized by law, upon the real and
- 19 personal property subject to taxation in the local unit of
- 20 government. When the taxes or fees are collected, they shall be
- 21 applied to the payment of any indebtedness incurred by the local
- 22 unit of government subject to this act and to no other purpose. The
- 23 taxes assessed, levied, and collected under this act shall not
- 24 cause the limit of taxes established by law to be exceeded.
- 25 Sec. 407. Except as otherwise provided by law, a use of land
- 26 or a dwelling, building, or structure, including a tent or
- 27 recreational vehicle, used, erected, altered, razed, or converted

- 1 in violation of a zoning ordinance or regulation adopted under this
- 2 act is a nuisance per se. The court shall order the nuisance
- 3 abated, and the owner or agent in charge of the dwelling, building,
- 4 structure, tent, recreational vehicle, or land is liable for
- 5 maintaining a nuisance per se. The legislative body shall in the
- 6 zoning ordinance enacted under this act designate the proper
- 7 official or officials who shall administer and enforce the zoning
- 8 ordinance and do either of the following for each violation of the
- 9 zoning ordinance:
- 10 (a) Impose a penalty for the violation.
- 11 (b) Designate the violation as a municipal civil infraction
- 12 and impose a civil fine for the violation.
- 13 ARTICLE V
- 14 SPECIAL ZONING PROVISIONS
- 15 Sec. 501. (1) The local unit of government may require the
- 16 submission and approval of a site plan before authorization of a
- 17 land use or activity regulated by a zoning ordinance. The zoning
- 18 ordinance shall specify the body or official responsible for
- 19 reviewing site plans and granting approval.
- 20 (2) If a zoning ordinance requires site plan approval, the
- 21 site plan, as approved, shall become part of the record of
- 22 approval, and subsequent actions relating to the activity
- 23 authorized shall be consistent with the approved site plan, unless
- 24 a change conforming to the zoning ordinance receives the mutual
- 25 agreement of the landowner and the body or official that initially
- 26 approved the site plan.
- 27 (3) The procedures and requirements for the submission and

- 1 approval of site plans shall be specified in the zoning ordinance.
- 2 Site plan submission, review, and approval shall be required for
- 3 special land uses and planned unit developments. Decisions
- 4 rejecting, approving, or conditionally approving a site plan shall
- 5 be based upon requirements and standards contained in the zoning
- 6 ordinance, other local unit of government planning documents, other
- 7 applicable ordinances, and state and federal statutes.
- 8 (4) A site plan shall be approved if it contains the
- 9 information required by the zoning ordinance and is in compliance
- 10 with the conditions imposed under the zoning ordinance, other local
- 11 unit of government planning documents, other applicable ordinances,
- 12 and state and federal statutes.
- Sec. 502. (1) The legislative body may provide in a zoning
- 14 ordinance for special land uses in a zoning district. A special
- 15 land use shall be subject to the review and approval of the zoning
- 16 commission, the planning commission, an official charged with
- 17 administering the zoning ordinance, or the legislative body as
- 18 required by the zoning ordinance. The zoning ordinance shall
- 19 specify all of the following:
- 20 (a) The special land uses and activities eligible for approval
- 21 and the body or official responsible for reviewing and granting
- 22 approval.
- 23 (b) The requirements and standards for approving a request for
- 24 a special land use.
- 25 (c) The procedures and supporting materials required for the
- 26 application, review, and approval of a special land use.
- 27 (2) Upon receipt of an application for a special land use

- 1 which requires a discretionary decision, the local unit of
- 2 government shall provide notice of the request as required under
- 3 section 103. The notice shall indicate that a public hearing on the
- 4 special land use request may be requested by any property owner or
- 5 the occupant of any structure located within 300 feet of the
- 6 property being considered for a special land use.
- 7 (3) At the initiative of the body or official responsible for
- 8 approving the special land use or upon the request of the
- 9 applicant, a real property owner whose real property is assessed
- 10 within 300 feet of the property, or the occupant of a structure
- 11 located within 300 feet of the property, a public hearing shall be
- 12 held before a discretionary decision is made on the special land
- 13 use request.
- 14 (4) The body or official designated to review and approve
- 15 special land uses may deny, approve, or approve with conditions a
- 16 request for special land use. The decision on a special land use
- 17 shall be incorporated in a statement of conclusions relative to the
- 18 special land use which specifies the basis for the decision and any
- 19 conditions imposed.
- 20 Sec. 503. (1) As used in this section, "planned unit
- 21 development" includes such terms as cluster zoning, planned
- 22 development, community unit plan, and planned residential
- 23 development and other terminology denoting zoning requirements
- 24 designed to accomplish the objectives of the zoning ordinance
- 25 through a land development project review process based on the
- 26 application of site planning criteria to achieve integration of the
- 27 proposed land development project with the characteristics of the

- 1 project area.
- 2 (2) The legislative body may establish planned unit
- 3 development requirements in a zoning ordinance that permit
- 4 flexibility in the regulation of land development, encourage
- 5 innovation in land use and variety in design, layout, and type of
- 6 structures constructed, achieve economy and efficiency in the use
- 7 of land, natural resources, energy, and the provision of public
- 8 services and utilities, encourage useful open space, and provide
- 9 better housing, employment, and shopping opportunities particularly
- 10 suited to the needs of the residents of this state. The review and
- 11 approval of planned unit developments shall be by the zoning
- 12 commission, an individual charged with administration of the zoning
- 13 ordinance, or the legislative body, as specified in the zoning
- 14 ordinance.
- 15 (3) Within a land development project designated as a planned
- 16 unit development, regulations relating to the use of land,
- 17 including, but not limited to, permitted uses, lot sizes, setbacks,
- 18 height limits, required facilities, buffers, open space areas, and
- 19 land use density, shall be determined in accordance with the
- 20 planned unit development regulations specified in the zoning
- 21 ordinance. The planned unit development regulations need not be
- 22 uniform with regard to each type of land use if equitable
- 23 procedures recognizing due process principles and avoiding
- 24 arbitrary decisions are followed in making regulatory decisions.
- 25 Unless explicitly prohibited by the planned unit development
- 26 regulations, if requested by the landowner, a local unit of
- 27 government may approve a planned unit development with open space

- 1 that is not contiguous with the rest of the planned unit
- 2 development.
- 3 (4) The planned unit development regulations established by
- 4 the local unit of government shall specify all of the following:
- 5 (a) The body or official responsible for the review and
- 6 approval of planned unit development requests.
- 7 (b) The conditions that create planned unit development
- 8 eligibility, the participants in the review process, and the
- 9 requirements and standards upon which applicants will be reviewed
- 10 and approval granted.
- 11 (c) The procedures required for application, review, and
- 12 approval.
- 13 (5) Following receipt of a request to approve a planned unit
- 14 development, the body or official responsible for the review and
- 15 approval shall hold at least 1 public hearing on the request. A
- 16 zoning ordinance may provide for preapplication conferences before
- 17 submission of a planned unit development request and the submission
- 18 of preliminary site plans before the public hearing. Notification
- 19 of the public hearing shall be given in the same manner as required
- 20 under section 103.
- 21 (6) Within a reasonable time following the public hearing, the
- 22 body or official responsible for approving planned unit
- 23 developments shall meet for final consideration of the request and
- 24 deny, approve, or approve with conditions the request. The body or
- 25 official shall prepare a report stating its conclusions, its
- 26 decision, the basis for its decision, and any conditions imposed on
- 27 an affirmative decision.

- 1 (7) If amendment of a zoning ordinance is required by the
- 2 planned unit development regulations of a zoning ordinance, the
- 3 requirements of this act for amendment of a zoning ordinance shall
- 4 be followed, except that the hearing and notice required by this
- 5 section shall fulfill the public hearing and notice requirements of
- 6 section 306.
- 7 (8) If the planned unit development regulations of a zoning
- 8 ordinance do not require amendment of the zoning ordinance to
- 9 authorize a planned unit development, the body or official
- 10 responsible for review and approval may approve, approve with
- 11 conditions, or deny a request.
- 12 (9) Final approval may be granted on each phase of a
- 13 multiphased planned unit development if each phase contains the
- 14 necessary components to insure protection of natural resources and
- 15 the health, safety, and welfare of the users of the planned unit
- 16 development and the residents of the surrounding area.
- 17 (10) In establishing planned unit development requirements, a
- 18 local unit of government may incorporate by reference other
- 19 ordinances or statutes which regulate land development. The planned
- 20 unit development regulations contained in zoning ordinances shall
- 21 encourage complementary relationships between zoning regulations
- 22 and other regulations affecting the development of land.
- 23 Sec. 504. (1) If the zoning ordinance authorizes the
- 24 consideration and approval of special land uses or planned unit
- 25 developments under section 502 or 503 or otherwise provides for
- 26 discretionary decisions, the regulations and standards upon which
- 27 those decisions are made shall be specified in the zoning

- 1 ordinance.
- 2 (2) The standards shall be consistent with and promote the
- 3 intent and purpose of the zoning ordinance and shall insure that
- 4 the land use or activity authorized shall be compatible with
- 5 adjacent uses of land, the natural environment, and the capacities
- 6 of public services and facilities affected by the land use. The
- 7 standards shall also insure that the land use or activity is
- 8 consistent with the public health, safety, and welfare of the local
- 9 unit of government.
- 10 (3) A request for approval of a land use or activity shall be
- 11 approved if the request is in compliance with the standards stated
- 12 in the zoning ordinance, the conditions imposed under the zoning
- 13 ordinance, other applicable ordinances, and state and federal
- 14 statutes.
- 15 (4) Reasonable conditions may be required with the approval of
- 16 a special land use, planned unit development, or other land uses or
- 17 activities permitted by discretionary decision. The conditions may
- 18 include conditions necessary to insure that public services and
- 19 facilities affected by a proposed land use or activity will be
- 20 capable of accommodating increased service and facility loads
- 21 caused by the land use or activity, to protect the natural
- 22 environment and conserve natural resources and energy, to insure
- 23 compatibility with adjacent uses of land, and to promote the use of
- 24 land in a socially and economically desirable manner. Conditions
- 25 imposed shall meet all of the following requirements:
- 26 (a) Be designed to protect natural resources, the health,
- 27 safety, and welfare, as well as the social and economic well-being,

- 1 of those who will use the land use or activity under consideration,
- 2 residents and landowners immediately adjacent to the proposed land
- 3 use or activity, and the community as a whole.
- 4 (b) Be related to the valid exercise of the police power and
- 5 purposes which are affected by the proposed use or activity.
- 6 (c) Be necessary to meet the intent and purpose of the zoning
- 7 requirements, be related to the standards established in the zoning
- 8 ordinance for the land use or activity under consideration, and be
- 9 necessary to insure compliance with those standards.
- 10 (5) The conditions imposed with respect to the approval of a
- 11 land use or activity shall be recorded in the record of the
- 12 approval action and remain unchanged except upon the mutual consent
- 13 of the approving authority and the landowner. The approving
- 14 authority shall maintain a record of conditions which are changed.
- 15 Sec. 505. (1) To ensure compliance with a zoning ordinance and
- 16 any conditions imposed under a zoning ordinance, a local unit of
- 17 government may require that a cash deposit, certified check,
- 18 irrevocable letter of credit, or surety bond acceptable to the
- 19 local unit of government covering the estimated cost of
- 20 improvements be deposited with the clerk of the legislative body to
- 21 insure faithful completion of the improvements. The performance
- 22 guarantee shall be deposited at the time of the issuance of the
- 23 permit authorizing the activity or project. The local unit of
- 24 government may not require the deposit of the performance guarantee
- 25 until it is prepared to issue the permit. The local unit of
- 26 government shall establish procedures by which a rebate of any cash
- 27 deposits in reasonable proportion to the ratio of work completed on

- 1 the required improvements shall be made as work progresses.
- 2 (2) This section shall not be applicable to improvements for
- 3 which a cash deposit, certified check, irrevocable bank letter of
- 4 credit, or surety bond has been deposited under the land division
- 5 act, 1967 PA 288, MCL 560.101 to 560.293.
- 6 Sec. 506. (1) Subject to subsection (4) and section 402, a
- 7 qualified local unit of government shall provide in its zoning
- 8 ordinance that land zoned for residential development may be
- 9 developed, at the option of the landowner, with the same number of
- 10 dwelling units on a smaller portion of the land than specified in
- 11 the zoning ordinance, but not more than 50% for a county or
- 12 township or 80% for a city or village, that could otherwise be
- 13 developed, as determined by the local unit of government under
- 14 existing ordinances, laws, and rules on the entire land area, if
- 15 all of the following apply:
- 16 (a) The land is zoned at a density equivalent to 2 or fewer
- 17 dwelling units per acre or, if the land is served by a public sewer
- 18 system, 3 or fewer dwelling units per acre.
- 19 (b) A percentage of the land area specified in the zoning
- 20 ordinance, but not less than 50% for a county or township or 20%
- 21 for a city or village, will remain perpetually in an undeveloped
- 22 state by means of a conservation easement, plat dedication,
- 23 restrictive covenant, or other legal means that runs with the land,
- 24 as prescribed by the zoning ordinance.
- 25 (c) The development does not depend upon the extension of a
- 26 public sewer or public water supply system, unless development of
- 27 the land without the exercise of the option provided by this

- 1 subsection would also depend upon the extension.
- 2 (d) The option provided under this subsection has not
- 3 previously been exercised with respect to that land.
- 4 (2) After a landowner exercises the option provided under
- 5 subsection (1), the land may be rezoned accordingly.
- **6** (3) The development of land under subsection (1) is subject to
- 7 other applicable ordinances, laws, and rules, including rules
- 8 relating to suitability of groundwater for on-site water supply for
- 9 land not served by public water and rules relating to suitability
- 10 of soils for on-site sewage disposal for land not served by public
- 11 sewers.
- 12 (4) Subsection (1) does not apply to a qualified local unit of
- 13 government if both of the following apply:
- 14 (a) On or before October 1, 2001, the local unit of government
- 15 had in effect a zoning ordinance provision providing for both of
- 16 the following:
- 17 (i) Land zoned for residential development may be developed, at
- 18 the option of the landowner, with the same number of dwelling units
- 19 on a smaller portion of the land that, as determined by the local
- 20 unit of government, could otherwise be developed under existing
- 21 ordinances, laws, and rules on the entire land area.
- 22 (ii) If the landowner exercises the option provided by
- 23 subparagraph (i), the portion of the land not developed will remain
- 24 perpetually in an undeveloped state by means of a conservation
- 25 easement, plat dedication, restrictive covenant, or other legal
- 26 means that runs with the land.
- (b) On or before December 15, 2001, a landowner exercised the

- 1 option provided under the zoning ordinance provision referred to in
- 2 subdivision (a) with at least 50% of the land area for a county or
- 3 township or 20% of the land area for a city or village, remaining
- 4 perpetually in an undeveloped state.
- 5 (5) The zoning ordinance provisions required by subsection (1)
- 6 shall be cited as the "open space preservation" provisions of the
- 7 zoning ordinance.
- **8** (6) As used in this section, "qualified local unit of
- 9 government" means a county, township, city, or village that meets
- 10 all of the following requirements:
- 11 (a) Has adopted a zoning ordinance.
- 12 (b) Has a population of 1,800 or more.
- 13 (c) Has land that is not developed and that is zoned for
- 14 residential development at a density described in subsection
- **15** (1)(a).
- Sec. 507. (1) As used in this section and sections 508 and
- 17 509, "PDR program" means a purchase of development rights program.
- 18 (2) The legislative body may adopt a development rights
- 19 ordinance limited to the establishment, financing, and
- 20 administration of a PDR program, as provided under this section and
- 21 sections 508 and 509. The PDR program may be used only to protect
- 22 agricultural land and other eligible land. This section and
- 23 sections 508 and 509 do not expand the condemnation authority of a
- 24 local unit of government as otherwise provided for in this act.
- 25 (3) A PDR program shall not acquire development rights by
- 26 condemnation. This section and sections 508 and 509 do not limit
- 27 any authority that may otherwise be provided by law for a local

- 1 unit of government to protect natural resources, preserve open
- 2 space, provide for historic preservation, or accomplish similar
- 3 purposes.
- 4 (4) A legislative body shall not establish, finance, or
- 5 administer a PDR program unless the legislative body adopts a
- 6 development rights ordinance. If the local unit of government has a
- 7 zoning ordinance, the development rights ordinance may be adopted
- 8 as part of the zoning ordinance under the procedures for a zoning
- 9 ordinance under this act. A local unit of government may adopt a
- 10 development rights ordinance in the same manner as required for a
- 11 zoning ordinance.
- 12 (5) A legislative body may promote and enter into agreements
- 13 with other local units of government for the purchase of
- 14 development rights, including cross-jurisdictional purchases,
- 15 subject to applicable development rights ordinances.
- Sec. 508. (1) A development rights ordinance shall provide for
- 17 a PDR program. Under a PDR program, the local unit of government
- 18 purchases development rights, but only from a willing landowner. A
- 19 development rights ordinance providing for a PDR program shall
- 20 specify all of the following:
- 21 (a) The public benefits that the local unit of government may
- 22 seek through the purchase of development rights.
- (b) The procedure by which the local unit of government or a
- 24 landowner may by application initiate purchase of development
- 25 rights.
- 26 (c) The development rights authorized to be purchased subject
- 27 to a determination under standards and procedures required by

- 1 subdivision (d).
- 2 (d) The standards and procedures to be followed by the
- 3 legislative body for approving, modifying, or rejecting an
- 4 application to purchase development rights, including the
- 5 determination of all the following:
- 6 (i) Whether to purchase development rights.
- 7 (ii) Which development rights to purchase.
- 8 (iii) The intensity of development permitted after the purchase
- 9 on the land from which the development rights are purchased.
- (iv) The price at which development rights will be purchased
- 11 and the method of payment.
- 12 (v) The procedure for ensuring that the purchase or sale of
- 13 development rights is legally fixed so as to run with the land.
- 14 (e) The circumstances under which an owner of land from which
- 15 development rights have been purchased under a PDR program may
- 16 repurchase those development rights and how the proceeds of the
- 17 purchase are to be used by the local unit of government.
- 18 (2) If the local unit of government has a zoning ordinance,
- 19 the purchase of development rights shall be consistent with the
- 20 plan referred to in section 203 upon which the zoning ordinance is
- 21 based.
- 22 (3) Development rights acquired under a PDR program may be
- 23 conveyed only as provided under subsection (1)(e).
- 24 (4) A county shall notify each township, city, or village, and
- 25 a township shall notify each village, in which is located land from
- 26 which development rights are proposed to be purchased of the
- 27 receipt of an application for the purchase of development rights

- 1 and shall notify each township, city, or village of the disposition
- 2 of that application.
- 3 (5) A county shall not purchase development rights under a
- 4 development rights ordinance from land subject to a township, city,
- 5 or village zoning ordinance unless all of the following
- 6 requirements are met:
- 7 (a) The development rights ordinance provisions for the PDR
- 8 program are consistent with the plan upon which the township, city,
- 9 or village zoning is based.
- 10 (b) The legislative body of the township, city, or village
- 11 adopts a resolution authorizing the PDR program to apply in the
- 12 township, city, or village.
- 13 (c) As part of the application procedure for the specific
- 14 proposed purchase of development rights, the township, city, or
- 15 village provides the county with written approval of the purchase.
- 16 Sec. 509. (1) A PDR program may be financed through 1 or more
- 17 of the following sources:
- 18 (a) General appropriations by the local unit of government.
- 19 (b) Proceeds from the sale of development rights by the local
- 20 unit of government subject to section 508(3).
- **21** (c) Grants.
- (d) Donations.
- (e) Bonds or notes issued under subsections (2) to (5).
- (f) General fund revenue.
- 25 (g) Special assessments under subsection (6).
- 26 (h) Other sources approved by the legislative body and
- 27 permitted by law.

- 1 (2) The legislative body may borrow money and issue bonds or
- 2 notes under the revised municipal finance act, 2001 PA 34, MCL
- 3 141.2101 to 141.2821, subject to the general debt limit applicable
- 4 to the local unit of government. The bonds or notes may be revenue
- 5 bonds or notes, general obligation limited tax bonds or notes, or,
- 6 subject to section 6 of article IX of the state constitution of
- 7 1963, general obligation unlimited tax bonds or notes.
- 8 (3) The legislative body may secure bonds or notes issued
- 9 under this section by mortgage, assignment, or pledge of property,
- 10 including, but not limited to, anticipated tax collections, revenue
- 11 sharing payments, or special assessment revenues. A pledge made by
- 12 the legislative body is valid and binding from the time the pledge
- 13 is made. The pledge immediately shall be subject to the lien of the
- 14 pledge without a filing or further act. The lien of the pledge
- 15 shall be valid and binding as against parties having claims in
- 16 tort, contract, or otherwise against the local unit of government,
- 17 irrespective of whether the parties have notice of the lien. Filing
- 18 of the resolution, the trust agreement, or another instrument by
- 19 which a pledge is created is not required.
- 20 (4) Bonds or notes issued under this section are exempt from
- 21 all taxation in this state except inheritance and transfer taxes,
- 22 and the interest on the bonds or notes is exempt from all taxation
- 23 in this state.
- 24 (5) The bonds and notes issued under this section may be
- 25 invested in by the state treasurer and all other public officers,
- 26 state agencies, and political subdivisions, insurance companies,
- 27 financial institutions, investment companies, and fiduciaries and

- 1 trustees and may be deposited with and received by the state
- 2 treasurer and all other public officers and the agencies and
- 3 political subdivisions of this state for all purposes for which the
- 4 deposit of bonds or notes is authorized. The authority granted by
- 5 this section is in addition to all other authority granted by law.
- 6 (6) A development rights ordinance may authorize the
- 7 legislative body to finance a PDR program by special assessments.
- 8 In addition to meeting the requirements of section 508, the
- 9 development rights ordinance shall include in the procedure to
- 10 approve and establish a special assessment district both of the
- 11 following:
- 12 (a) The requirement that there be filed with the legislative
- 13 body a petition containing all of the following:
- 14 (i) A description of the development rights to be purchased,
- 15 including a legal description of the land from which the purchase
- 16 is to be made.
- 17 (ii) A description of the proposed special assessment district.
- 18 (iii) The signatures of the owners of a least 66% of the land
- 19 area in the proposed special assessment district.
- 20 (iv) The amount and duration of the proposed special
- 21 assessments.
- 22 (b) The requirement that the legislative body specify how the
- 23 proposed purchase of development rights will specially benefit the
- 24 land in the proposed special assessment district.
- 25 ARTICLE VI
- ZONING BOARD OF APPEALS
- Sec. 601. (1) In each local unit of government in which the

- 1 legislative body exercises the authority conferred by this act, the
- 2 legislative body shall appoint a zoning board of appeals.
- 3 (2) The legislative body of a city or village may act as a
- 4 zoning board of appeals and may establish rules to govern its
- 5 procedure as a zoning board of appeals.
- **6** (3) In appointing a zoning board of appeals, membership of
- 7 that board shall be composed of not fewer than 5 members if the
- 8 local unit of government has a population of 5,000 or more and not
- 9 fewer than 3 members if the local unit of government has a
- 10 population of less than 5,000. The number of members of the zoning
- 11 board of appeals shall be specified in the zoning ordinance. One of
- 12 the regular members of the zoning board of appeals shall be a
- 13 member of the zoning commission or of the planning commission if
- 14 the duties and responsibilities of the zoning commission have been
- 15 transferred to the planning commission.
- 16 (4) The remaining regular members, and any alternate members,
- 17 shall be selected from the electors of the local unit of government
- 18 residing within the zoning jurisdiction of that local unit of
- 19 government. The members selected shall be representative of the
- 20 population distribution and of the various interests present in the
- 21 local unit of government.
- 22 (5) One regular member may be a member of the legislative body
- 23 but shall not serve as chairperson of the zoning board of appeals.
- 24 An employee or contractor of the legislative body may not serve as
- 25 a member of the zoning board of appeals.
- 26 (6) The legislative body may appoint not more than 2 alternate
- 27 members for the same term as regular members to the zoning board of

- 1 appeals. An alternate member may be called as specified to serve as
- 2 a member of the zoning board of appeals in the absence of a regular
- 3 member if the regular member will be unable to attend 1 or more
- 4 meetings. An alternate member may also be called to serve as a
- 5 member for the purpose of reaching a decision on a case in which
- 6 the member has abstained for reasons of conflict of interest. The
- 7 alternate member appointed shall serve in the case until a final
- 8 decision is made. The alternate member has the same voting rights
- 9 as a regular member of the zoning board of appeals.
- 10 (7) A member of the zoning board of appeals may be paid a
- 11 reasonable per diem and reimbursed for expenses actually incurred
- 12 in the discharge of his or her duties.
- 13 (8) A member of the zoning board of appeals may be removed by
- 14 the legislative body for misfeasance, malfeasance, or nonfeasance
- 15 in office upon written charges and after public hearing. A member
- 16 shall disqualify himself or herself from a vote in which the member
- 17 has a conflict of interest. Failure of a member to disqualify
- 18 himself or herself from a vote in which the member has a conflict
- 19 of interest constitutes malfeasance in office.
- 20 (9) The terms of office for members appointed to the zoning
- 21 board of appeals shall be for 3 years, except for members serving
- 22 because of their membership on the zoning commission or legislative
- 23 body, whose terms shall be limited to the time they are members of
- 24 those bodies. When members are first appointed, the appointments
- 25 may be for less than 3 years to provide for staggered terms. A
- 26 successor shall be appointed not more than 1 month after the term
- 27 of the preceding member has expired. Vacancies for unexpired terms

- 1 shall be filled for the remainder of the term.
- 2 (10) A zoning board of appeals shall not conduct business
- 3 unless a majority of the regular members of the zoning board of
- 4 appeals are present.
- 5 Sec. 602. (1) Meetings of the zoning board of appeals shall be
- 6 held at the call of the chairperson and at other times as the
- 7 zoning board of appeals in its rules of procedure may specify. The
- 8 chairperson or, in his or her absence, the acting chairperson may
- 9 administer oaths and compel the attendance of witnesses.
- 10 (2) The zoning board of appeals shall maintain a record of its
- 11 proceedings which shall be filed in the office of the clerk of the
- 12 legislative body.
- Sec. 603. (1) The zoning board of appeals shall hear and
- 14 decide questions that arise in the administration of the zoning
- 15 ordinance, including the interpretation of the zoning maps, and may
- 16 adopt rules to govern its procedures sitting as a zoning board of
- 17 appeals. The zoning board of appeals shall also hear and decide on
- 18 matters referred to the zoning board of appeals or upon which the
- 19 zoning board of appeals is required to pass under a zoning
- 20 ordinance adopted under this act. It shall hear and decide appeals
- 21 from and review any administrative order, requirement, decision, or
- 22 determination made by an administrative official or body charged
- 23 with enforcement of a zoning ordinance adopted under this act. For
- 24 special land use and planned unit development decisions, an appeal
- 25 may be taken to the zoning board of appeals only if provided for in
- 26 the zoning ordinance.
- 27 (2) The concurring vote of a majority of the members of the

- 1 zoning board of appeals is necessary to reverse an order,
- 2 requirement, decision, or determination of the administrative
- 3 official or body, to decide in favor of the applicant on a matter
- 4 upon which the zoning board of appeals is required to pass under
- 5 the zoning ordinance, or to grant a variance in the zoning
- 6 ordinance, except that a concurring vote of 2/3 of the members of
- 7 the zoning board of appeals is necessary to grant a variance from
- 8 uses of land permitted in the zoning ordinance. Each local unit of
- 9 government shall establish under what circumstances, if any, the
- 10 zoning board of appeals is permitted to grant variances from uses
- 11 of land and also establish procedures for the review and standards
- 12 for approval of all types of variances permitted in the zoning
- 13 ordinance.
- Sec. 604. (1) An appeal to the zoning board of appeals may be
- 15 taken by a person aggrieved or by an officer, department, board, or
- 16 bureau of the state or local unit of government. In addition, a
- 17 variance in the zoning ordinance may be applied for and granted
- 18 under section 4 of the uniform condemnation procedures act, 1980 PA
- 19 87, MCL 213.54, and as provided under this act. The zoning board of
- 20 appeals shall state the grounds of any determination made by the
- 21 board.
- 22 (2) An appeal under this section shall be taken within such
- 23 time as shall be prescribed by the zoning board of appeals by
- 24 general rule, by the filing with the officer from whom the appeal
- 25 is taken and with the zoning board of appeals of a notice of appeal
- 26 specifying the grounds for the appeal. The body or officer from
- 27 whom the appeal is taken shall immediately transmit to the zoning

- House Bill No. 4398 (H-1) as amended June 1, 2005 (1 of 2)
- 1 board of appeals all of the papers constituting the record upon
- 2 which the action appealed from was taken.
- 3 (3) An appeal to the zoning board of appeals stays all
- 4 proceedings in furtherance of the action appealed from unless the
- 5 body or officer from whom the appeal is taken certifies to the
- 6 zoning board of appeals after the notice of appeal is filed that,
- 7 by reason of facts stated in the certificate, a stay would in the
- 8 opinion of the body or officer cause imminent peril to life or
- 9 property, in which case proceedings may be stayed by a restraining
- 10 order issued by the zoning board of appeals or a circuit court.
- 11 (4) If an appeal applies to a parcel of land, the zoning board
- 12 of appeals shall fix a reasonable time for the hearing of the
- 13 appeal and give notice in the same manner as required under section
- **14** 103.
- 15 (5) At the hearing, a party may appear in person or by agent
- 16 or attorney. The zoning board of appeals may reverse or affirm,
- 17 wholly or partly, or modify the order, requirement, decision, or
- 18 determination and may issue or direct the issuance of a permit.
- 19 (6) [For a city or village, if] there are practical difficulties or unnecessary
- 20 hardship in the way of carrying out the strict letter of the zoning
- 21 ordinance, the zoning board of appeals, in passing upon appeals,
- 22 may grant a variance relating to the construction, or structural
- 23 changes in, equipment, or alteration of buildings or structures, or
- 24 the use of land, buildings, or structures, so that the spirit of
- 25 the zoning ordinance is observed, public safety secured, and
- 26 substantial justice done. The zoning board of appeals may impose
- 27 conditions as is otherwise allowed under this act.
 - [(7) For a township or county, if there are practical difficulties or unnecessary hardship in the way of carrying out the strict letter of the zoning ordinance, the zoning board of appeals, in passing upon appeals, may grant a variance so that the spirit of the zoning ordinance is observed, public safety secured, and substantial justice done. The zoning

House Bill No. 4398 (H-1) as amended June 1, 2005 (2 of 2) board of appeals may impose conditions as is otherwise allowed under this act.]

- 1 Sec. 605. The decision of the zoning board of appeals shall be
- 2 final. A person aggrieved by the zoning ordinance may appeal to the
- 3 circuit court for the county in which the property is located as
- 4 provided under section 606.
- 5 Sec. 606. (1) Any party aggrieved by any order, determination,
- 6 or decision of any officer, agency, board, commission, zoning board
- 7 of appeals, or legislative body of any local unit of government
- 8 under this act may obtain a review in the circuit court for the
- 9 county in which the property is located. The circuit court shall
- 10 review the record and decision to ensure that the decision meets
- 11 all of the following requirements:
- 12 (a) Complies with the constitution and laws of the state.
- (b) Is based upon proper procedure.
- 14 (c) Is supported by competent, material, and substantial
- 15 evidence on the record.
- 16 (d) Represents the reasonable exercise of discretion granted
- 17 by law. If the court finds the record inadequate to make the review
- 18 required by this section or finds that additional material evidence
- 19 exists that with good reason was not presented, the court shall
- 20 order further proceedings on conditions that the court considers
- 21 proper. The decision-making body may modify its findings and
- 22 decision as a result of the new proceedings or may affirm the
- 23 original decision. The supplementary record and decision shall be
- 24 filed with the court. The court may affirm, reverse, or modify the
- 25 decision.
- 26 (2) An application under this section shall be filed within 30
- 27 days after delivery of a copy of the order, determination, or

- 1 decision. The court shall have jurisdiction to make such further
- 2 orders as justice may require. An appeal may be had from the
- 3 decision of any circuit court to the court of appeals.
- 4 Sec. 607. Any person required to be given notice under section
- 5 604(4) shall be a proper and necessary party to any action for
- 6 review instituted under section 605 and shall be given notice as
- 7 required under section 103. If any person receiving notice under
- 8 this section fails within 20 days of receiving that notice to enter
- 9 an appearance in the court in which the proceedings were
- 10 instituted, further notice to that person of subsequent proceedings
- 11 is not required and the court may proceed to determine the issues.
- 12 ARTICLE VII
- 13 STATUTORY COMPLIANCE AND REPEALER
- Sec. 701. (1) All meetings subject to this act shall be
- 15 conducted in compliance with the open meetings act, 1976 PA 267,
- **16** MCL 15.261 to 15.275.
- 17 (2) A writing prepared, owned, used, in the possession of, or
- 18 retained as required by this act shall be made available to the
- 19 public in compliance with the freedom of information act, 1976 PA
- **20** 442, MCL 15.231 to 15.246.
- 21 Sec. 702. (1) The following acts and parts of acts are
- 22 repealed:
- 23 (a) The city and village zoning act, 1921 PA 207, MCL 125.581
- 24 to 125,600.
- 25 (b) The county zoning act, 1943 PA 183, MCL 125.201 to
- **26** 125.240.
- 27 (c) The township zoning act, 1943 PA 184, MCL 125.271 to

- **1** 125.310.
- 2 (2) This section shall not be construed to alter, limit, void,
- 3 affect, or abate any pending litigation, administrative proceeding,
- 4 or appeal that existed on the effective date of this act or any
- 5 ordinance, order, permit, or decision that was based on the acts
- 6 repealed by this section.