## SUBSTITUTE FOR HOUSE BILL NO. 5094

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," by amending section 5522 (MCL 324.5522), as amended by 2001 PA 49.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 5522. (1) For the state fiscal year beginning October 1,
- 2 2001, and continuing until September 30, -2005 2007, the owner or
- 3 operator of each fee-subject facility shall pay air quality fees as
- 4 required and calculated under this section. The department may levy
- 5 and collect an annual air quality fee from the owner or operator of
- 6 each fee-subject facility in this state. The legislature intends
- 7 that the fees required under this section meet the minimum
- 8 requirements of the clean air act and that this expressly stated
- 9 fee system serve as a limitation on the amount of fees imposed

- 1 under this part on the owners or operators of fee-subject
- 2 facilities in this state.
- 3 (2) The annual air quality fee shall be calculated for each
- 4 fee-subject facility, according to the following procedure:
- 5 (a) For category I facilities, the annual air quality fee
- 6 shall be the sum of a facility charge and an emissions charge as
- 7 specified in subdivision (e). The facility charge shall be
- **8** \$4,485.00.
- 9 (b) For category II facilities, the annual air quality fee
- 10 shall be the sum of a facility charge and an emissions charge as
- 11 specified in subdivision (e). The facility charge shall be
- **12** \$1,795.00.
- 13 (c) For category III facilities, the annual air quality fee
- 14 shall be \$250.00.
- 15 (d) For municipal electric generating facilities that are
- 16 category I facilities and that emit more than 450 tons but less
- 17 than 18,000 tons of fee-subject air pollutants, the annual air
- 18 quality fee shall be the following amount, based on the number of
- 19 tons of fee-subject air pollutants emitted:
- 20 (i) More than 450 tons but less than 4,000 tons, \$24,816.00.
- 21 (ii) At least 4,000 tons but not more than 5,300 tons,
- \$24,816.00 plus \$45.25 per ton of fee-subject air pollutant in
- 23 excess of 4,000 tons.
- (iii) More than 5,300 tons but not more than 12,000 tons,
- **25** \$85,045.00.
- (iv) More than 12,000 tons but less than 18,000 tons,
- **27** \$159,459.00.

- 1 (e) The emissions charge for category I and category II
- 2 facilities shall equal the emission charge rate of \$45.25,
- 3 multiplied by the actual tons of fee-subject air pollutants
- 4 emitted. A pollutant that qualifies as a fee-subject air pollutant
- 5 under more than 1 class shall be charged only once. The actual tons
- 6 of fee-subject air pollutants emitted is considered to be the sum
- 7 of all fee-subject air pollutants emitted at the fee-subject
- 8 facility for the calendar year 2 years preceding the year of
- 9 billing, but not more than the lesser of the following:
- 10 (i) 4,000 tons.
- (ii) 1,000 tons per pollutant, if the sum of all fee-subject
- 12 air pollutants except carbon monoxide emitted at the fee-subject
- 13 facility is less than 4,000 tons.
- 14 (3) The auditor general shall conduct a biennial audit of the
- 15 federally mandated operating permit program required in title V.
- 16 The audit shall include the auditor general's recommendation
- 17 regarding the sufficiency of the fees required under subsection (2)
- 18 to meet the minimum requirements of the clean air act.
- 19 (4) After January 1, but before January 15 of each year
- 20 beginning in 1995, the department shall notify the owner or
- 21 operator of each fee-subject facility of its assessed annual air
- 22 quality fee. Payment is due within 90 calendar days of the mailing
- 23 date of the air quality fee notification. If an assessed fee is
- 24 challenged under subsection (6), payment is due within 90 calendar
- 25 days of the mailing date of the air quality fee notification or
- 26 within 30 days of receipt of a revised fee or statement supporting
- 27 the original fee, whichever is later. The department shall deposit

- 1 all fees collected under this section to the credit of the fund.
- 2 (5) If the owner or operator of a fee-subject facility fails
- 3 to submit the amount due within the time period specified in
- 4 subsection (4), the department shall assess the owner or operator a
- 5 penalty of 5% of the amount of the unpaid fee for each month that
- 6 the payment is overdue up to a maximum penalty of 25% of the total
- 7 fee owed.
- **8** (6) If the owner or operator of a fee-subject facility desires
- 9 to challenge its assessed fee, the owner or operator shall submit
- 10 the challenge in writing to the department. The department shall
- 11 not process the challenge unless it is received by the department
- 12 within 45 calendar days of the mailing date of the air quality fee
- 13 notification described in subsection (4). A challenge shall
- 14 identify the facility and state the grounds upon which the
- 15 challenge is based. Within 30 calendar days of receipt of the
- 16 challenge, the department shall determine the validity of the
- 17 challenge and provide the owner with notification of a revised fee
- 18 or a statement setting forth the reason or reasons why the fee was
- 19 not revised. Payment of the challenged or revised fee is due within
- 20 the time frame described in subsection (4). If the owner or
- 21 operator of a facility desires to further challenge its assessed
- 22 fee, the owner or operator of the facility has an opportunity for a
- 23 contested case hearing as provided for under the administrative
- 24 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.
- 25 (7) If requested by the department, by March 15 of each year,
- 26 or within 45 days of a request by the department, whichever is
- 27 later, the owner or operator of each fee-subject facility shall

- 1 submit information regarding the facility's previous year's
- 2 emissions to the department. The information shall be sufficient
- 3 for the department to calculate the facility's emissions for that
- 4 year and meet the requirements of <del>subpart Q of 40 C.F.R. part 51</del>
- 5 40 CFR 51.320 TO 51.327.
- 6 (8) By July 1 of each year, the department shall provide the
- 7 owner or operator of each fee-subject facility required to pay an
- 8 emission charge pursuant to this section with a copy of the
- 9 department's calculation of the facility emissions for the previous
- 10 year. Within 60 days of this notification, the owner or operator of
- 11 the facility may provide corrections to the department. The
- 12 department shall make a final determination of the emissions by
- 13 December 15 of that year. If the owner or operator disagrees with
- 14 the determination of the department, the owner or operator may
- 15 request a contested case hearing as provided for under the
- administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- **17** 24.328.
- 18 (9) By March 1 annually, the department shall prepare and
- 19 submit to the governor, the legislature, the -chair CHAIRPERSONS
- 20 of the standing committee COMMITTEES of the senate and house of
- 21 representatives with primary responsibility for environmental
- 22 protection issues related to air quality, and the -chairs
- 23 CHAIRPERSONS of the subcommittees of the senate and house
- 24 appropriations committees with primary responsibility for
- 25 appropriations to the department a report that details the
- 26 activities of the previous fiscal year funded by the fund for the
- 27 department. This report shall include, at a minimum, all of the

- 1 following as it relates to the department:
- 2 (a) The number of full-time equated positions performing title
- 3 V and non-title V air quality enforcement, compliance, or
- 4 permitting activities.
- 5 (b) All of the following information related to the permit to
- 6 install program authorized under section 5505:
- 7 (i) The number of permit to install applications received by
- 8 the department.
- 9 (ii) The number of permit to install applications for which a
- 10 final action was taken by the department. The number of final
- 11 actions should be reported as the number of applications approved,
- 12 the number of applications denied, and the number of applications
- 13 withdrawn by the applicant.
- 14 (iii) The number of permits to install approved that were
- required to complete public participation under section 5511(3)
- 16 before final action and the number of permits to install approved
- 17 that were not required to complete public participation under
- 18 section 5511(3) prior to final action.
- (iv) The average number of final permit actions per permit to
- 20 install reviewer full-time equivalent position.
- 21 (v) The percentage and number of permit to install
- 22 applications which were reviewed for administrative completeness
- 23 within 10 days of receipt by the department.
- 24 (vi) The percentage and number of permit to install
- 25 applications which were reviewed for technical completeness within
- 26 30 days of receipt of an administratively complete application by
- 27 the department.

- 1 (vii) The percentage and number of permit to install
- 2 applications submitted to the department that were administratively
- 3 complete as received.
- 4 (viii) The percentage and number of permit to install
- 5 applications for which a final action was taken by the department
- 6 within 60 days of receipt of a technically complete application for
- 7 those not required to complete public participation under section
- 8 5511(3) prior to final action, or within 120 days of receipt of a
- 9 technically complete application for those which are required to
- 10 complete public participation under section 5511(3) prior to final
- 11 action.
- (c) All of the following information for the renewable
- 13 operating permit program authorized under section 5506:
- 14 (i) The number of renewable operating permit applications
- 15 received by the department.
- 16 (ii) The number of renewable operating permit applications for
- 17 which a final action was taken by the department. The number of
- 18 final actions should be reported as the number of applications
- 19 approved, the number of applications denied, and the number of
- 20 applications withdrawn by the applicant.
- 21 (iii) The percentage and number of permit applications initially
- 22 processed within the required time.
- (iv) The percentage and number of permit renewals and
- 24 modifications processed within the required time.
- 25 (v) The number of permit applications reopened by the
- 26 department.
- (vi) The number of general permits issued by the department.

- 1 (d) The number of letters of violation sent.
- 2 (e) The amount of penalties collected from all consent orders
- 3 and judgments.
- 4 (f) For each enforcement action that includes payment of a
- 5 penalty, a description of what corrective actions were required by
- 6 the enforcement action.
- 7 (g) The number of inspections done on sources required to
- 8 obtain a permit under section 5506 and the number of inspections of
- 9 other sources.
- 10 (h) The number of air pollution complaints received,
- 11 investigated, not resolved, and resolved by the department.
- 12 (i) The number of contested case hearings and civil actions
- 13 initiated and completed, and the number of voluntary consent
- 14 orders, administrative penalty orders, and emergency orders entered
- 15 or issued, for sources required to obtain a permit under section
- **16** 5506.
- 17 (j) The amount of revenue in the fund at the end of the fiscal
- **18** year.
- 19 (10) The report under subsection (9) shall also include the
- 20 amount of revenue for programs under this part received during the
- 21 prior fiscal year from fees, from federal funds, and from general
- 22 fund appropriations. Each of these amounts shall be expressed as a
- 23 dollar amount and as a percent of the total annual cost of programs
- 24 under this part.
- 25 (11) The attorney general may bring an action for the
- 26 collection of the fees imposed under this section.
- 27 (12) This section does not apply if the administrator of the

- 1 United States environmental protection agency determines that the
- 2 department is not adequately administering or enforcing the
- 3 renewable operating permit program and the administrator
- 4 promulgates and administers a renewable operating permit program
- 5 for this state.