SENATE SUBSTITUTE FOR HOUSE BILL NO. 4398

A bill to codify the laws regarding local units of government regulating the development and use of land; to provide for the adoption of zoning ordinances; to provide for the establishment in counties, townships, cities, and villages of zoning districts; to prescribe the powers and duties of certain officials; to provide for the assessment and collection of fees; to authorize the issuance of bonds and notes; to prescribe penalties and provide remedies; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 ARTICLE I
- 2 GENERAL PROVISIONS
- 3 Sec. 101. This act shall be known and may be cited as the

- 1 "Michigan zoning enabling act".
- 2 Sec. 102. As used in this act:
- 3 (a) "Agricultural land" means substantially undeveloped land
- 4 devoted to the production of plants and animals useful to humans,
- 5 including, but not limited to, forage and sod crops, grains, feed
- 6 crops, field crops, dairy products, poultry and poultry products,
- 7 livestock, herbs, flowers, seeds, grasses, nursery stock, fruits,
- 8 vegetables, Christmas trees, and other similar uses and activities.
- 9 (b) "Airport" means an airport licensed by the Michigan
- 10 department of transportation, bureau of aeronautics under section
- 11 86 of the aeronautics code of the state of Michigan, 1945 PA 327,
- **12** MCL 259.86.
- 13 (c) "Airport approach plan" and "airport layout plan" mean a
- 14 plan, or an amendment to a plan, filed with the zoning commission
- 15 under section 151 of the aeronautics code of the state of Michigan,
- 16 1945 PA 327, MCL 259.151.
- 17 (d) "Airport manager" means that term as defined in section 10
- 18 of the aeronautics code of the state of Michigan, 1945 PA 327, MCL
- **19** 259.10.
- 20 (e) "Airport zoning regulations" means airport zoning
- 21 regulations under the airport zoning act, 1950 (Ex Sess) PA
- 22 23, MCL 259.431 to 259.465, for an airport hazard area that lies in
- 23 whole or part in the area affected by a zoning ordinance under this
- 24 act.
- 25 (f) "Conservation easement" means that term as defined in
- 26 section 2140 of the natural resources and environmental protection
- 27 act, 1994 PA 451, MCL 324.2140.

- 1 (g) "Coordinating zoning committee" means a coordinating
- 2 zoning committee as described under section 307.
- 3 (h) "Development rights" means the rights to develop land to
- 4 the maximum intensity of development authorized by law.
- 5 (i) "Development rights ordinance" means an ordinance, which
- 6 may comprise part of a zoning ordinance, adopted under section 308.
- 7 (j) "Family day-care home" and "group day-care home" mean
- 8 those terms as defined in section 1 of 1973 PA 116, MCL 722.111,
- 9 and only apply to the bona fide private residence of the operator
- 10 of the family or group day-care home.
- 11 (k) "Greenway" means a contiguous or linear open space,
- 12 including habitats, wildlife corridors, and trails, that links
- 13 parks, nature reserves, cultural features, or historic sites with
- 14 each other, for recreation and conservation purposes.
- 15 (1) "Improvements" means those features and actions associated
- 16 with a project that are considered necessary by the body or
- 17 official granting zoning approval to protect natural resources or
- 18 the health, safety, and welfare of the residents of a local unit of
- 19 government and future users or inhabitants of the proposed project
- 20 or project area, including roadways, lighting, utilities,
- 21 sidewalks, screening, and drainage. Improvements do not include the
- 22 entire project that is the subject of zoning approval.
- 23 (m) "Intensity of development" means the height, bulk, area,
- 24 density, setback, use, and other similar characteristics of
- 25 development.
- (n) "Legislative body" refers to the county board of
- 27 commissioners of a county, the board of trustees of a township, the

- 1 council of a city or village, or other similar duly elected
- 2 representative body of a county, township, city, or village.
- 3 (o) "Local unit of government" means a county, township, city,
- 4 or village.
- 5 (p) "Other eligible land" means land that has a common
- 6 property line with agricultural land from which development rights
- 7 have been purchased and is not divided from that agricultural land
- 8 by a state or federal limited access highway.
- 9 (q) "Population" means the population according to the most
- 10 recent federal decennial census or according to a special census
- 11 conducted under section 7 of the Glenn Steil state revenue sharing
- 12 act of 1971, 1971 PA 140, MCL 141.907, whichever is the more
- 13 recent.
- 14 (r) "Site plan" includes the documents and drawings required
- 15 by the zoning ordinance to insure that a proposed land use or
- 16 activity is in compliance with local ordinances and state and
- 17 federal statutes.
- 18 (s) "State licensed residential facility" means a structure
- 19 constructed for residential purposes that is licensed by the state
- 20 under the adult foster care facility licensing act, 1979 PA 218,
- 21 MCL 400.701 to 400.737, or 1973 PA 116, MCL 722.111 to 722.128, and
- 22 provides residential services for 6 or fewer persons under 24-hour
- 23 supervision or care.
- 24 (t) "Undeveloped state" means a natural state preserving
- 25 natural resources, natural features, scenic or wooded conditions,
- 26 agricultural use, open space, or a similar use or condition. Land
- 27 in an undeveloped state does not include a golf course but may

- 1 include a recreational trail, picnic area, children's play area,
- 2 greenway, or linear park. Land in an undeveloped state may be, but
- 3 is not required to be, dedicated to the use of the public.
- 4 (u) "Zoning board" means a county zoning commission created
- 5 under the county zoning act, 1943 PA 185, MCL 125.201 to 125.240,
- 6 or a township zoning board created under the township zoning act,
- 7 1943 PA 184, MCL 125.271 to 125.310, that existed on the effective
- 8 date of this act.
- 9 (v) "Zoning commission" means a zoning commission as described
- 10 under section 301.
- 11 (w) "Zoning jurisdiction" refers to the area encompassed by
- 12 the legal boundaries of a city or village or to the area
- 13 encompassed by the legal boundaries of a county or township outside
- 14 the limits of incorporated cities and villages. The zoning
- 15 jurisdiction of a county does not include the areas subject to
- 16 township zoning by a township that has adopted a zoning ordinance
- 17 under this act.
- 18 Sec. 103. (1) Except as otherwise provided under this act, if
- 19 a local unit of government is required to provide notice and
- 20 hearing under this act, the local unit of government shall publish
- 21 notice of the request in a newspaper of general circulation in the
- 22 local unit of government.
- 23 (2) Notice shall also be sent by mail or personal delivery to
- 24 the owners of property for which approval is being considered.
- 25 Notice shall also be sent to all persons to whom real property is
- 26 assessed within 300 feet of the property and to the occupants of
- 27 all structures within 300 feet of the property regardless of

- 1 whether the property or occupant is located in the zoning
- 2 jurisdiction.
- 3 (3) The notice shall be given not less than 15 days before the
- 4 date the application will be considered for approval. If the name
- 5 of the occupant is not known, the term "occupant" may be used in
- 6 making notification under this subsection. The notice shall do all
- 7 of the following:
- 8 (a) Describe the nature of the request.
- 9 (b) Indicate the property that is the subject of the request.
- 10 The notice shall include a listing of all existing street addresses
- 11 within the property. Street addresses do not need to be created and
- 12 listed if no such addresses currently exist within the property. If
- 13 there are no street addresses, other means of identification may be
- **14** used.
- 15 (c) State when and where the request will be considered.
- 16 (d) Indicate when and where written comments will be received
- 17 concerning the request.
- 18 ARTICLE II
- 19 ZONING AUTHORIZATION AND INITIATION
- 20 Sec. 201. (1) A local unit of government may provide by zoning
- 21 ordinance for the regulation of land development and the
- 22 establishment of 1 or more districts within its zoning jurisdiction
- 23 which regulate the use of land and structures to meet the needs of
- 24 the state's citizens for food, fiber, energy, and other natural
- 25 resources, places of residence, recreation, industry, trade,
- 26 service, and other uses of land, to ensure that use of the land is
- 27 situated in appropriate locations and relationships, to limit the

- 1 inappropriate overcrowding of land and congestion of population,
- 2 transportation systems, and other public facilities, to facilitate
- 3 adequate and efficient provision for transportation systems, sewage
- 4 disposal, water, energy, education, recreation, and other public
- 5 service and facility requirements, and to promote public health,
- 6 safety, and welfare.
- 7 (2) Except as otherwise provided under this act, the
- 8 regulations shall be uniform for each class of land or buildings,
- 9 dwellings, and structures within a district.
- 10 (3) A local unit of government may provide under the zoning
- 11 ordinance for the regulation of land development and the
- 12 establishment of districts which apply only to land areas and
- 13 activities involved in a special program to achieve specific land
- 14 management objectives and avert or solve specific land use
- 15 problems, including the regulation of land development and the
- 16 establishment of districts in areas subject to damage from flooding
- 17 or beach erosion.
- 18 (4) A local unit of government may adopt land development
- 19 regulations under the zoning ordinance designating or limiting the
- 20 location, height, bulk, number of stories, uses, and size of
- 21 dwellings, buildings, and structures that may be erected or
- 22 altered, including tents and recreational vehicles.
- 23 Sec. 202. (1) The legislative body of a local government may
- 24 provide by ordinance for the manner in which the regulations and
- 25 boundaries of districts or zones shall be determined and enforced
- or amended, supplemented, or changed. Amendments or supplements to
- 27 the zoning ordinance shall be made in the same manner as provided

- 1 under this act for the enactment of the original ordinance.
- 2 (2) If an individual property or 10 or fewer adjacent
- 3 properties are proposed for rezoning, the zoning commission shall
- 4 give a notice of the proposed rezoning in the same manner as
- 5 required under section 103.
- 6 (3) If 11 or more adjacent properties are proposed for
- 7 rezoning, the zoning commission shall give a notice of the proposed
- 8 rezoning in the same manner as required under section 103, except
- 9 for the requirement of section 103(2) and except that no individual
- 10 addresses of properties are required to be listed under section
- **11** 103(3)(b).
- 12 (4) An amendment to a zoning ordinance by a city or village is
- 13 subject to a protest petition under section 403.
- 14 (5) An amendment for the purpose of conforming a provision of
- 15 the zoning ordinance to the decree of a court of competent
- 16 jurisdiction as to any specific lands may be adopted by the
- 17 legislative body and the notice of the adopted amendment published
- 18 without referring the amendment to any other board or agency
- 19 provided for under this act.
- 20 Sec. 203. (1) The zoning ordinance shall be based upon a plan
- 21 designed to promote the public health, safety, and general welfare,
- 22 to encourage the use of lands in accordance with their character
- 23 and adaptability, to limit the improper use of land, to conserve
- 24 natural resources and energy, to meet the needs of the state's
- 25 residents for food, fiber, and other natural resources, places of
- 26 residence, recreation, industry, trade, service, and other uses of
- 27 land, to insure that uses of the land shall be situated in

- 1 appropriate locations and relationships, to avoid the overcrowding
- 2 of population, to provide adequate light and air, to lessen
- 3 congestion on the public roads and streets, to reduce hazards to
- 4 life and property, to facilitate adequate provision for a system of
- 5 transportation, sewage disposal, safe and adequate water supply,
- 6 education, recreation, and other public requirements, and to
- 7 conserve the expenditure of funds for public improvements and
- 8 services to conform with the most advantageous uses of land,
- 9 resources, and properties. The zoning ordinance shall be made with
- 10 reasonable consideration to the character of each district, its
- 11 peculiar suitability for particular uses, the conservation of
- 12 property values and natural resources, and the general and
- 13 appropriate trend and character of land, building, and population
- 14 development.
- 15 (2) If a local unit of government adopts or revises a plan
- 16 required under subsection (1) after an airport layout plan or
- 17 airport approach plan has been filed with the local unit of
- 18 government, the local unit of government shall incorporate the
- 19 airport layout plan or airport approach plan into the plan adopted
- 20 under subsection (1).
- 21 (3) In addition to the requirements of subsection (1), a
- 22 zoning ordinance adopted after March 28, 2001 shall be adopted
- 23 after reasonable consideration of both of the following:
- 24 (a) The environs of any airport within a district.
- 25 (b) Comments received at or before a public hearing under
- 26 section 306 or transmitted under section 308 from the airport
- 27 manager of any airport.

- 1 (4) If a zoning ordinance was adopted before March 28, 2001,
- 2 the zoning ordinance is not required to be consistent with any
- 3 airport zoning regulations, airport layout plan, or airport
- 4 approach plan. A zoning ordinance amendment adopted or variance
- 5 granted after March 28, 2001 shall not increase any inconsistency
- 6 that may exist between the zoning ordinance or structures or uses
- 7 and any airport zoning regulations, airport layout plan, or airport
- 8 approach plan. This section does not limit the right to petition
- 9 for submission of a zoning ordinance amendment to the electors
- 10 under section 402 or the right to file a protest petition under
- **11** section 403.
- 12 Sec. 204. A zoning ordinance adopted under this act shall
- 13 provide for the use of a single-family residence by an occupant of
- 14 that residence for a home occupation to give instruction in a craft
- 15 or fine art within the residence. This section does not prohibit
- 16 the regulation of noise, advertising, traffic, hours of operation,
- 17 or other conditions that may accompany the use of a residence under
- 18 this section.
- 19 Sec. 205. (1) An ordinance adopted under this act is subject
- 20 to the electric transmission line certification act, 1995 PA 30,
- 21 MCL 460.561 to 460.575.
- 22 (2) A county or township shall not regulate or control the
- 23 drilling, completion, or operation of oil or gas wells or other
- 24 wells drilled for oil or gas exploration purposes and shall not
- 25 have jurisdiction with reference to the issuance of permits for the
- 26 location, drilling, completion, operation, or abandonment of such
- 27 wells.

- 1 Sec. 206. (1) Except as otherwise provided in subsection (2),
- 2 a state licensed residential facility shall be considered a
- 3 residential use of property for the purposes of zoning and a
- 4 permitted use in all residential zones and is not subject to a
- 5 special use or conditional use permit or procedure different from
- 6 those required for other dwellings of similar density in the same
- 7 zone.
- 8 (2) Subsection (1) does not apply to adult foster care
- 9 facilities licensed by a state agency for care and treatment of
- 10 persons released from or assigned to adult correctional
- 11 institutions.
- 12 (3) For a county or township, a family day-care home is
- 13 considered a residential use of property for the purposes of zoning
- 14 and a permitted use in all residential zones and is not subject to
- 15 a special use or conditional use permit or procedure different from
- 16 those required for other dwellings of similar density in the same
- **17** zone.
- 18 (4) For a county or township, a group day-care home shall be
- 19 issued a special use permit, conditional use permit, or other
- 20 similar permit if the group day-care home meets all of the
- 21 following standards:
- 22 (a) Is located not closer than 1,500 feet to any of the
- 23 following:
- 24 (i) Another licensed group day-care home.
- 25 (ii) Another adult foster care small group home or large group
- 26 home licensed under the adult foster care facility licensing act,
- 27 1979 PA 218, MCL 400.701 to 400.737.

- 1 (iii) A facility offering substance abuse treatment and
- 2 rehabilitation service to 7 or more people licensed under article 6
- 3 of the public health code, 1978 PA 368, MCL 333.6101 to 333.6523.
- 4 (iv) A community correction center, resident home, halfway
- 5 house, or other similar facility which houses an inmate population
- 6 under the jurisdiction of the department of corrections.
- 7 (b) Has appropriate fencing for the safety of the children in
- 8 the group day-care home as determined by the local unit of
- 9 government.
- 10 (c) Maintains the property consistent with the visible
- 11 characteristics of the neighborhood.
- 12 (d) Does not exceed 16 hours of operation during a 24-hour
- 13 period. The local unit of government may limit but not prohibit the
- 14 operation of a group day-care home between the hours of 10 p.m. and
- **15** 6 a.m.
- 16 (e) Meets regulations, if any, governing signs used by a group
- 17 day-care home to identify itself.
- 18 (f) Meets regulations, if any, requiring a group day-care home
- 19 operator to provide off-street parking accommodations for his or
- 20 her employees.
- 21 (5) For a city or village, a group day-care home may be issued
- 22 a special use permit, conditional use permit, or other similar
- 23 permit.
- 24 (6) A licensed or registered family or group day-care home
- 25 that operated before March 30, 1989 is not required to comply with
- 26 the requirements of this section.
- 27 (7) The requirements of this section shall not prevent a local

- 1 unit of government from inspecting and enforcing a family or group
- 2 day-care home for the home's compliance with the local unit of
- 3 government's zoning ordinance. For a county or township, an
- 4 ordinance shall not be more restrictive for a family or group day-
- 5 care home than as provided under 1973 PA 116, MCL 722.111 to
- **6** 722.128.
- 7 (8) The subsequent establishment of any of the facilities
- 8 listed under subsection (4)(a) will not affect any subsequent
- 9 special use permit renewal, conditional use permit renewal, or
- 10 other similar permit renewal pertaining to the group day-care home.
- 11 (9) The requirements of this section shall not prevent a local
- 12 unit of government from issuing a special use permit, conditional
- 13 use permit, or other similar permit to a licensed or registered
- 14 group day-care home that does not meet the standards listed under
- 15 subsection (4).
- 16 (10) The distances required under subsection (4)(a) shall be
- 17 measured along a road, street, or place maintained by this state or
- 18 a local unit of government and generally open to the public as a
- 19 matter of right for the purpose of vehicular traffic, not including
- 20 an alley.
- 21 Sec. 207. A zoning ordinance or zoning decision shall not have
- 22 the effect of totally prohibiting the establishment of a land use
- 23 within a local unit of government in the presence of a demonstrated
- 24 need for that land use within either that local unit of government
- 25 or the surrounding area within the state, unless a location within
- 26 the local unit of government does not exist where the use may be
- 27 appropriately located or the use is unlawful.

- 1 Sec. 208. (1) If the use of a dwelling, building, or structure
- 2 or of the land is lawful at the time of enactment of a zoning
- 3 ordinance or an amendment to a zoning ordinance, then that use may
- 4 be continued although the use does not conform to the provisions of
- 5 the zoning ordinance or amendment.
- 6 (2) The legislative body may provide in a zoning ordinance for
- 7 the completion, resumption, restoration, reconstruction, extension,
- 8 or substitution of nonconforming uses or structures upon terms and
- 9 conditions provided in the zoning ordinance. In establishing terms
- 10 for the completion, resumption, restoration, reconstruction,
- 11 extension, or substitution of nonconforming uses or structures,
- 12 different classes of nonconforming uses may be established in the
- 13 zoning ordinance with different requirements applicable to each
- 14 class.
- 15 (3) The legislative body may acquire, by purchase,
- 16 condemnation, or otherwise, private property or an interest in
- 17 private property for the removal of nonconforming uses and
- 18 structures. The legislative body may provide that the cost and
- 19 expense of acquiring private property may be paid from general
- 20 funds or assessed to a special district in accordance with the
- 21 applicable statutory provisions relating to the creation and
- 22 operation of special assessment districts for public improvements
- 23 in local units of government. Property acquired under this
- 24 subsection by a city or village shall not be used for public
- 25 housing.
- 26 (4) The elimination of the nonconforming uses and structures
- 27 in a zoning district is declared to be for a public purpose and for

- 1 a public use. The legislative body may institute proceedings for
- 2 condemnation of nonconforming uses and structures under 1911 PA
- 3 149, MCL 213.21 to 213.25.
- 4 Sec. 209. Except as otherwise provided under this act, a
- 5 township that has enacted a zoning ordinance under this act is not
- 6 subject to an ordinance, rule, or regulation adopted by a county
- 7 under this act.
- 8 Sec. 210. Except as otherwise provided under this act, an
- 9 ordinance adopted under this act shall be controlling in the case
- 10 of any inconsistencies between the ordinance and an ordinance
- 11 adopted under any other law.
- Sec. 211. (1) The legislative body may proceed with the
- 13 adoption of a zoning ordinance containing land development
- 14 regulations and establishing zoning districts under this act upon
- 15 appointment of a zoning commission as provided in section 301.
- 16 (2) The legislative body may appoint a zoning commission for
- 17 purposes of formulating a zoning ordinance on its own initiative or
- 18 upon receipt of a petition requesting that action as provided under
- 19 subsection (3).
- 20 (3) Upon receipt of a petition signed by a number of qualified
- 21 and registered voters residing in the zoning jurisdiction equal to
- 22 not less than 8% of the total votes cast within the zoning
- 23 jurisdiction for all candidates for governor at the last preceding
- 24 general election at which a governor was elected, filed with the
- 25 clerk of the local unit of government requesting the legislative
- 26 body to appoint a zoning commission for purposes of formulating a
- 27 zoning ordinance, the legislative body, at the next regular

- 1 meeting, may initiate action to formulate a zoning commission and
- 2 zoning ordinance under this act.
- 3 ARTICLE III
- 4 ZONING COMMISSION
- 5 Sec. 301. (1) Each local unit of government in which the
- 6 legislative body exercises authority under this act shall create a
- 7 zoning commission. A zoning board in existence on the effective
- 8 date of this act may continue as a zoning commission subject to a
- 9 transfer of power under subsection (2) or until 5 years from the
- 10 effective date of this act, whichever is earlier. A planning
- 11 commission exercising the authority of a zoning board before the
- 12 effective date of this act may continue to exercise that authority
- 13 subject to this act.
- 14 (2) Except as otherwise provided under this subsection, if the
- 15 legislative body has transferred the powers of the zoning
- 16 commission to the planning commission as provided by law, the
- 17 zoning commission shall be the planning commission of the local
- 18 unit of government. The legislative body shall have 5 years from
- 19 the effective date of this act to transfer the powers of the zoning
- 20 commission to the planning commission. Except as provided under
- 21 this subsection, 5 years after the effective date of this act, the
- 22 zoning commission shall not have any authority under this act or an
- 23 ordinance adopted under this act.
- 24 (3) If a zoning commission is created after the effective date
- 25 of this act, the zoning commission shall be created by resolution
- 26 and be composed of not fewer than 5 or more than 11 members
- 27 appointed by the legislative body. Not less than 2 of the members

- 1 of a county zoning commission shall be recommended for membership
- 2 by the legislative bodies of townships that are, or shall be,
- 3 subject to the county zoning ordinance. This requirement may be met
- 4 as vacancies occur on a county zoning commission that existed on
- 5 the effective date of this act.
- 6 (4) The members of the zoning commission shall be selected
- 7 upon the basis of the members' qualifications and fitness to serve
- 8 as members of a zoning commission.
- 9 (5) The first zoning commission appointed shall be divided as
- 10 nearly as possible into 3 equal groups, with terms of each group as
- 11 follows:
- 12 (a) One group for 1 year.
- 13 (b) One group for 2 years.
- 14 (c) One group for 3 years.
- 15 (6) Upon the expiration of the terms of the members first
- 16 appointed, successors shall be appointed in like manner for terms
- 17 of 3 years each. A member of the zoning commission shall serve
- 18 until a successor is appointed and has been qualified.
- 19 (7) A vacancy shall be filled in the same manner as is
- 20 provided under this section for the remainder of the unexpired
- 21 term.
- 22 (8) An elected officer of the local unit of government or an
- 23 employee of the legislative body shall not serve simultaneously as
- 24 a member or an employee of the zoning commission, except that 1
- 25 member of the zoning commission may be a member of the legislative
- 26 body.
- 27 (9) The legislative body shall provide for the removal of a

- 1 member of the zoning commission for misfeasance, malfeasance or
- 2 nonfeasance in office upon written charges and after public
- 3 hearing.
- 4 (10) The zoning commission shall elect from its members a
- 5 chairperson, a secretary, and other officers or establish such
- 6 committees it considers necessary and may engage any employees,
- 7 including for technical assistance, it requires. The election of
- 8 officers shall be held not less than once in every 2-year period.
- 9 Sec. 302. Members of the zoning commission may be reimbursed
- 10 for reasonable expenses actually incurred in the discharge of their
- 11 duties and may receive compensation as fixed by the legislative
- 12 body.
- Sec. 303. (1) With the approval of the legislative body, the
- 14 zoning commission may engage the services of a planning expert.
- 15 Compensation for the planning expert shall be paid by the
- 16 legislative body.
- 17 (2) The zoning commission shall consider any information and
- 18 recommendations furnished by appropriate public officials,
- 19 departments, or agencies.
- 20 Sec. 304. The zoning commission shall hold a minimum of 2
- 21 regular meetings annually, giving notice of the time and place by
- 22 publication in a newspaper of general circulation in the zoning
- 23 jurisdiction. Notice shall be given not less than 15 days before
- 24 the meeting. The zoning commission is subject to the open meetings
- 25 act, 1976 PA 267, MCL 15.261 to 15.275.
- 26 Sec. 305. The zoning commission shall adopt and file with the
- 27 legislative body the following recommendations:

- 1 (a) A zoning plan for the areas subject to zoning of the local
- 2 unit of government.
- 3 (b) The establishment of zoning districts, including the
- 4 boundaries of those districts.
- 5 (c) The text of a zoning ordinance with the necessary maps and
- 6 zoning regulations to be adopted for a zoning district or the
- 7 zoning jurisdiction as a whole.
- 8 (d) The manner of administering and enforcing the zoning
- 9 ordinance.
- 10 Sec. 306. (1) Before submitting its recommendations for a
- 11 proposed zoning ordinance to the legislative body, the zoning
- 12 commission shall hold at least 1 public hearing. Notice of the time
- 13 and place of the public hearing shall be given in the same manner
- 14 as required under section 103(1) for the initial adoption of a
- 15 zoning ordinance or section 202 for any other subsequent zoning
- 16 text or map amendments.
- 17 (2) Notice of the time and place of the public hearing shall
- 18 also be given by mail to each electric, gas, and pipeline public
- 19 utility company, each telecommunication service provider, each
- 20 railroad operating within the district or zone affected, and the
- 21 airport manager of each airport, that registers its name and
- 22 mailing address with the clerk of the legislative body for the
- 23 purpose of receiving the notice of public hearing.
- 24 (3) The notices required under this section shall include the
- 25 places and times at which the proposed text and any maps of the
- 26 zoning ordinance may be examined.
- 27 Sec. 307. (1) Following the hearing required in section 306, a

- 1 township shall submit for review and recommendation the proposed
- 2 zoning ordinance, including any zoning maps, to the zoning
- 3 commission of the county in which the township is situated if a
- 4 county zoning commission has been appointed as provided under this
- 5 act.
- 6 (2) If there is not a county zoning commission or county
- 7 planning commission, the proposed zoning ordinance shall be
- 8 submitted to the coordinating zoning committee. The coordinating
- 9 zoning committee shall be composed of either 3 or 5 members
- 10 appointed by the legislative body of the county for the purpose of
- 11 coordinating the zoning ordinances proposed for adoption under this
- 12 act with the zoning ordinances of a township, city, or village
- 13 having a common boundary with the township.
- 14 (3) The county will have waived its right for review and
- 15 recommendation of an ordinance if the recommendation of the county
- 16 zoning commission, planning commission, or coordinating zoning
- 17 committee has not been received by the township within 30 days from
- 18 the date the proposed ordinance is received by the county.
- 19 (4) The legislative body of a county by resolution may waive
- 20 its right to review township ordinances and amendments under this
- 21 section.
- Sec. 308. (1) Following the required public hearing under
- 23 section 306, the zoning commission shall transmit a summary of
- 24 comments received at the hearing and its proposed zoning ordinance,
- 25 including any zoning maps and recommendations, to the legislative
- 26 body of the local unit of government.
- 27 (2) Following the enactment of the zoning ordinance, the

- 1 zoning commission shall at least once per year prepare for the
- 2 legislative body a report on the administration and enforcement of
- 3 the zoning ordinance and recommendations for amendments or
- 4 supplements to the ordinance.
- 5 ARTICLE IV
- 6 ZONING ADOPTION AND ENFORCEMENT
- 7 Sec. 401. (1) After receiving a zoning ordinance under section
- 8 308(1) or an amendment under section 202, the legislative body may
- 9 hold a public hearing if it considers it necessary or as may
- 10 otherwise be required.
- 11 (2) Notice of the hearing to be held by the legislative body
- 12 shall be given in the same manner as required under section 103(1)
- 13 for the initial adoption of a zoning ordinance or section 202 for
- 14 any other zoning text or map amendments.
- 15 (3) The legislative body may refer any proposed amendments to
- 16 the zoning commission for consideration and comment within a time
- 17 specified by the legislative body.
- 18 (4) The legislative body shall grant a hearing on a proposed
- 19 ordinance provision to a property owner who requests a hearing by
- 20 certified mail, addressed to the clerk of the legislative body.
- 21 (5) After the public hearing held as allowed under this
- 22 section, the legislative body shall consider and vote upon the
- 23 adoption of a zoning ordinance, with or without amendments. A
- 24 zoning ordinance and any amendments shall be approved by a majority
- vote of the members of the legislative body.
- 26 (6) Except as otherwise provided under section 402, a zoning
- 27 ordinance shall take effect upon the expiration of 7 days after

- 1 publication as required by this section or at such later date after
- 2 publication as may be specified by the legislative body.
- **3** (7) Following adoption of a zoning ordinance and any
- 4 subsequent amendments by the legislative body, the zoning ordinance
- 5 or subsequent amendments shall be filed with the clerk of the
- 6 legislative body, and a notice of ordinance adoption shall be
- 7 published in a newspaper of general circulation in the local unit
- 8 of government within 15 days after adoption.
- 9 (8) A copy of the notice required under subsection (7) shall
- 10 be mailed to the airport manager of an airport entitled to notice
- 11 under section 306.
- 12 (9) The notice required under this section shall include all
- 13 of the following information:
- 14 (a) In the case of a newly adopted zoning ordinance, the
- 15 following statement: "A zoning ordinance regulating the development
- 16 and use of land has been adopted by the legislative body of the
- 17 [county, township, city, or village] of _____.".
- 18 (b) In the case of an amendment to an existing zoning
- 19 ordinance, either a summary of the regulatory effect of the
- 20 amendment, including the geographic area affected, or the text of
- 21 the amendment.
- (c) The effective date of the ordinance or amendment.
- 23 (d) The place where and time when a copy of the ordinance or
- 24 amendment may be purchased or inspected.
- 25 (10) The filing and publication requirements under this
- 26 section supersede any other statutory requirements relating to the
- 27 filing and publication of county, township, city, or village

- 1 ordinances.
- 2 Sec. 402. (1) Within 7 days after publication of a zoning
- 3 ordinance under section 401, a registered elector residing in the
- 4 zoning jurisdiction of a county or township may file with the clerk
- 5 of the legislative body a notice of intent to file a petition under
- 6 this section.
- 7 (2) If a notice of intent is filed under subsection (1), the
- 8 petitioner shall have 30 days following the publication of the
- 9 zoning ordinance to file a petition signed by a number of
- 10 registered electors residing in the zoning jurisdiction not less
- 11 than 15% of the total vote cast within the zoning jurisdiction for
- 12 all candidates for governor at the last preceding general election
- 13 at which a governor was elected, with the clerk of the legislative
- 14 body requesting the submission of a zoning ordinance or part of a
- 15 zoning ordinance to the electors residing in the zoning
- 16 jurisdiction for their approval.
- 17 (3) Upon the filing of a notice of intent under subsection
- 18 (1), the zoning ordinance or part of the zoning ordinance adopted
- 19 by the legislative body shall not take effect until 1 of the
- 20 following occurs:
- 21 (a) The expiration of 30 days after publication of the
- 22 ordinance, if a petition is not filed within that time.
- 23 (b) If a petition is filed within 30 days after publication of
- 24 the ordinance, the clerk of the legislative body determines that
- 25 the petition is inadequate.
- 26 (c) If a petition is filed within 30 days after publication of
- 27 the ordinance, the clerk of the legislative body determines that

- 1 the petition is adequate and the ordinance or part of the ordinance
- 2 is approved by a majority of the registered electors residing in
- 3 the zoning jurisdiction voting on the petition at the next regular
- 4 election or at any special election called for that purpose. The
- 5 legislative body shall provide the manner of submitting the zoning
- 6 ordinance or part of the zoning ordinance to the electors for their
- 7 approval or rejection and determining the result of the election.
- 8 (4) A petition and an election under this section are subject
- 9 to the Michigan election law, 1954 PA 116, MCL 168.1 to 168.992.
- 10 Sec. 403. (1) An amendment to a zoning ordinance by a city or
- 11 village is subject to a protest petition as required by this
- 12 subsection. If a protest petition is filed, approval of the
- 13 amendment to the zoning ordinance shall require a 2/3 vote of the
- 14 legislative body, unless a larger vote, not to exceed a 3/4 vote,
- 15 is required by ordinance or charter. The protest petition shall be
- 16 presented to the legislative body of the city or village before
- 17 final legislative action on the amendment and shall be signed by 1
- 18 or more of the following:
- 19 (a) The owners of at least 20% of the area of land included in
- the proposed change.
- 21 (b) The owners of at least 20% of the area of land included
- 22 within an area extending outward 100 feet from any point on the
- 23 boundary of the land included in the proposed change.
- 24 (2) Publicly owned land shall be excluded in calculating the
- 25 20% land area requirement under subsection (1).
- 26 Sec. 404. (1) To protect the public health, safety, and
- 27 general welfare of the inhabitants and the lands and resources of a

- 1 local unit of government during the period required for the
- 2 preparation and enactment of an initial zoning ordinance under this
- 3 act, the legislative body of a local unit of government may direct
- 4 the zoning commission to submit, within a specified period of time,
- 5 recommendations as to the provisions of an interim zoning
- 6 ordinance.
- 7 (2) Before presenting its recommendations to the legislative
- 8 body, the zoning commission of a township shall submit the interim
- 9 zoning ordinance, or an amendment to the ordinance, to the county
- 10 zoning commission or the coordinating zoning committee, for the
- 11 purpose of coordinating the zoning ordinance with the zoning
- 12 ordinances of a township, city, or village having a common boundary
- 13 with the township. The ordinance shall be considered approved 15
- 14 days from the date the zoning ordinance is submitted to the
- 15 legislative body.
- 16 (3) After approval, the legislative body, by majority vote of
- 17 its members, may give the interim ordinance or amendments to the
- 18 interim ordinance immediate effect. An interim ordinance and
- 19 subsequent amendments shall be filed and published as required
- 20 under section 401.
- 21 (4) The interim ordinance, including any amendments, shall be
- 22 limited to 1 year from the effective date and to not more than 2
- 23 years of renewal thereafter by resolution of the local unit of
- 24 government.
- Sec. 405. (1) An owner of land may voluntarily offer in
- 26 writing, and the local unit of government may approve, certain use
- 27 and development of the land as a condition to a rezoning of the

- 1 land or an amendment to a zoning map.
- 2 (2) In approving the conditions under subsection (1), the
- 3 local unit of government may establish a time period during which
- 4 the conditions apply to the land. Except for an extension under
- 5 subsection (4), if the conditions are not satisfied within the time
- 6 specified under this subsection, the land shall revert to its
- 7 former zoning classification.
- 8 (3) The local government shall not add to or alter the
- 9 conditions approved under subsection (1) during the time period
- 10 specified under subsection (2) of this section.
- 11 (4) The time period specified under subsection (2) may be
- 12 extended upon the application of the landowner and approval of the
- 13 local unit of government.
- 14 (5) A local unit of government shall not require a landowner
- 15 to offer conditions as a requirement for rezoning. The lack of an
- 16 offer under subsection (1) shall not otherwise affect a landowner's
- 17 rights under this act, the ordinances of the local unit of
- 18 government, or any other laws of this state.
- 19 Sec. 406. The legislative body may require the payment of
- 20 reasonable fees for zoning permits as a condition to the granting
- 21 of authority to use, erect, alter, or locate dwellings, buildings,
- 22 and structures, including tents and recreational vehicles, within a
- 23 zoning district established under this act.
- Sec. 407. Except as otherwise provided by law, a use of land
- 25 or a dwelling, building, or structure, including a tent or
- 26 recreational vehicle, used, erected, altered, razed, or converted
- 27 in violation of a zoning ordinance or regulation adopted under this

- 1 act is a nuisance per se. The court shall order the nuisance
- 2 abated, and the owner or agent in charge of the dwelling, building,
- 3 structure, tent, recreational vehicle, or land is liable for
- 4 maintaining a nuisance per se. The legislative body shall in the
- 5 zoning ordinance enacted under this act designate the proper
- 6 official or officials who shall administer and enforce the zoning
- 7 ordinance and do either of the following for each violation of the
- 8 zoning ordinance:
- 9 (a) Impose a penalty for the violation.
- 10 (b) Designate the violation as a municipal civil infraction
- 11 and impose a civil fine for the violation.
- 12 ARTICLE V
- 13 SPECIAL ZONING PROVISIONS
- 14 Sec. 501. (1) The local unit of government may require the
- 15 submission and approval of a site plan before authorization of a
- 16 land use or activity regulated by a zoning ordinance. The zoning
- 17 ordinance shall specify the body or official responsible for
- 18 reviewing site plans and granting approval.
- 19 (2) If a zoning ordinance requires site plan approval, the
- 20 site plan, as approved, shall become part of the record of
- 21 approval, and subsequent actions relating to the activity
- 22 authorized shall be consistent with the approved site plan, unless
- 23 a change conforming to the zoning ordinance receives the mutual
- 24 agreement of the landowner and the body or official that initially
- 25 approved the site plan.
- 26 (3) The procedures and requirements for the submission and
- 27 approval of site plans shall be specified in the zoning ordinance.

- 1 Site plan submission, review, and approval shall be required for
- 2 special land uses and planned unit developments. Decisions
- 3 rejecting, approving, or conditionally approving a site plan shall
- 4 be based upon requirements and standards contained in the zoning
- 5 ordinance, other local unit of government planning documents, other
- 6 applicable ordinances, and state and federal statutes.
- 7 (4) A site plan shall be approved if it contains the
- 8 information required by the zoning ordinance and is in compliance
- 9 with the conditions imposed under the zoning ordinance, other local
- 10 unit of government planning documents, other applicable ordinances,
- 11 and state and federal statutes.
- Sec. 502. (1) The legislative body may provide in a zoning
- 13 ordinance for special land uses in a zoning district. A special
- 14 land use shall be subject to the review and approval of the zoning
- 15 commission, the planning commission, an official charged with
- 16 administering the zoning ordinance, or the legislative body as
- 17 required by the zoning ordinance. The zoning ordinance shall
- 18 specify all of the following:
- 19 (a) The special land uses and activities eligible for approval
- 20 and the body or official responsible for reviewing and granting
- 21 approval.
- 22 (b) The requirements and standards for approving a request for
- a special land use.
- 24 (c) The procedures and supporting materials required for the
- 25 application, review, and approval of a special land use.
- 26 (2) Upon receipt of an application for a special land use
- 27 which requires a discretionary decision, the local unit of

- 1 government shall provide notice of the request as required under
- 2 section 103. The notice shall indicate that a public hearing on the
- 3 special land use request may be requested by any property owner or
- 4 the occupant of any structure located within 300 feet of the
- 5 property being considered for a special land use regardless of
- 6 whether the property or occupant is located in the zoning
- 7 jurisdiction.
- 8 (3) At the initiative of the body or official responsible for
- 9 approving the special land use or upon the request of the
- 10 applicant, a real property owner whose real property is assessed
- 11 within 300 feet of the property, or the occupant of a structure
- 12 located within 300 feet of the property, a public hearing shall be
- 13 held before a discretionary decision is made on the special land
- 14 use request.
- 15 (4) The body or official designated to review and approve
- 16 special land uses may deny, approve, or approve with conditions a
- 17 request for special land use approval. The decision on a special
- 18 land use shall be incorporated in a statement of findings and
- 19 conclusions relative to the special land use which specifies the
- 20 basis for the decision and any conditions imposed.
- 21 Sec. 503. (1) As used in this section, "planned unit
- 22 development" includes such terms as cluster zoning, planned
- 23 development, community unit plan, and planned residential
- 24 development and other terminology denoting zoning requirements
- 25 designed to accomplish the objectives of the zoning ordinance
- 26 through a land development project review process based on the
- 27 application of site planning criteria to achieve integration of the

- 1 proposed land development project with the characteristics of the
- 2 project area.
- 3 (2) The legislative body may establish planned unit
- 4 development requirements in a zoning ordinance that permit
- 5 flexibility in the regulation of land development, encourage
- 6 innovation in land use and variety in design, layout, and type of
- 7 structures constructed, achieve economy and efficiency in the use
- 8 of land, natural resources, energy, and the provision of public
- 9 services and utilities, encourage useful open space, and provide
- 10 better housing, employment, and shopping opportunities particularly
- 11 suited to the needs of the residents of this state. The review and
- 12 approval of planned unit developments shall be by the zoning
- 13 commission, an individual charged with administration of the zoning
- 14 ordinance, or the legislative body, as specified in the zoning
- 15 ordinance.
- 16 (3) Within a land development project designated as a planned
- 17 unit development, regulations relating to the use of land,
- 18 including, but not limited to, permitted uses, lot sizes, setbacks,
- 19 height limits, required facilities, buffers, open space areas, and
- 20 land use density, shall be determined in accordance with the
- 21 planned unit development regulations specified in the zoning
- 22 ordinance. The planned unit development regulations need not be
- 23 uniform with regard to each type of land use if equitable
- 24 procedures recognizing due process principles and avoiding
- 25 arbitrary decisions are followed in making regulatory decisions.
- 26 Unless explicitly prohibited by the planned unit development
- 27 regulations, if requested by the landowner, a local unit of

- 1 government may approve a planned unit development with open space
- 2 that is not contiguous with the rest of the planned unit
- 3 development.
- 4 (4) The planned unit development regulations established by
- 5 the local unit of government shall specify all of the following:
- 6 (a) The body or official responsible for the review and
- 7 approval of planned unit development requests.
- 8 (b) The conditions that create planned unit development
- 9 eligibility, the participants in the review process, and the
- 10 requirements and standards upon which applicants will be reviewed
- 11 and approval granted.
- 12 (c) The procedures required for application, review, and
- 13 approval.
- 14 (5) Following receipt of a request to approve a planned unit
- 15 development, the body or official responsible for the review and
- 16 approval shall hold at least 1 public hearing on the request. A
- 17 zoning ordinance may provide for preapplication conferences before
- 18 submission of a planned unit development request and the submission
- 19 of preliminary site plans before the public hearing. Notification
- 20 of the public hearing shall be given in the same manner as required
- 21 under section 103.
- 22 (6) Within a reasonable time following the public hearing, the
- 23 body or official responsible for approving planned unit
- 24 developments shall meet for final consideration of the request and
- 25 deny, approve, or approve with conditions the request. The body or
- 26 official shall prepare a report stating its conclusions, its
- 27 decision, the basis for its decision, and any conditions imposed on

- 1 an affirmative decision.
- 2 (7) If amendment of a zoning ordinance is required by the
- 3 planned unit development regulations of a zoning ordinance, the
- 4 requirements of this act for amendment of a zoning ordinance shall

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- 5 be followed, except that the hearing and notice required by this
- 6 section shall fulfill the public hearing and notice requirements of
- **7** section 306.
- 8 (8) If the planned unit development regulations of a zoning
- 9 ordinance do not require amendment of the zoning ordinance to
- 10 authorize a planned unit development, the body or official
- 11 responsible for review and approval shall approve, approve with
- 12 conditions, or deny a request.
- 13 (9) Final approval may be granted on each phase of a
- 14 multiphased planned unit development if each phase contains the
- 15 necessary components to insure protection of natural resources and
- 16 the health, safety, and welfare of the users of the planned unit
- 17 development and the residents of the surrounding area.
- 18 (10) In establishing planned unit development requirements, a
- 19 local unit of government may incorporate by reference other
- 20 ordinances or statutes which regulate land development. The planned
- 21 unit development regulations contained in zoning ordinances shall
- 22 encourage complementary relationships between zoning regulations
- 23 and other regulations affecting the development of land.
- Sec. 504. (1) If the zoning ordinance authorizes the
- 25 consideration and approval of special land uses or planned unit
- 26 developments under section 502 or 503 or otherwise provides for
- 27 discretionary decisions, the regulations and standards upon which

- 1 those decisions are made shall be specified in the zoning
- 2 ordinance.
- 3 (2) The standards shall be consistent with and promote the
- 4 intent and purpose of the zoning ordinance and shall insure that
- 5 the land use or activity authorized shall be compatible with
- 6 adjacent uses of land, the natural environment, and the capacities
- 7 of public services and facilities affected by the land use. The
- 8 standards shall also insure that the land use or activity is
- 9 consistent with the public health, safety, and welfare of the local
- 10 unit of government.
- 11 (3) A request for approval of a land use or activity shall be
- 12 approved if the request is in compliance with the standards stated
- in the zoning ordinance, the conditions imposed under the zoning
- 14 ordinance, other applicable ordinances, and state and federal
- 15 statutes.
- 16 (4) Reasonable conditions may be required with the approval of
- 17 a special land use, planned unit development, or other land uses or
- 18 activities permitted by discretionary decision. The conditions may
- 19 include conditions necessary to insure that public services and
- 20 facilities affected by a proposed land use or activity will be
- 21 capable of accommodating increased service and facility loads
- 22 caused by the land use or activity, to protect the natural
- 23 environment and conserve natural resources and energy, to insure
- 24 compatibility with adjacent uses of land, and to promote the use of
- 25 land in a socially and economically desirable manner. Conditions
- 26 imposed shall meet all of the following requirements:
- (a) Be designed to protect natural resources, the health,

- 1 safety, and welfare, as well as the social and economic well-being,
- 2 of those who will use the land use or activity under consideration,
- 3 residents and landowners immediately adjacent to the proposed land
- 4 use or activity, and the community as a whole.
- **5** (b) Be related to the valid exercise of the police power and
- 6 purposes which are affected by the proposed use or activity.
- 7 (c) Be necessary to meet the intent and purpose of the zoning
- 8 requirements, be related to the standards established in the zoning
- 9 ordinance for the land use or activity under consideration, and be
- 10 necessary to insure compliance with those standards.
- 11 (5) The conditions imposed with respect to the approval of a
- 12 land use or activity shall be recorded in the record of the
- 13 approval action and remain unchanged except upon the mutual consent
- 14 of the approving authority and the landowner. The approving
- 15 authority shall maintain a record of conditions which are changed.
- 16 Sec. 505. (1) To ensure compliance with a zoning ordinance and
- 17 any conditions imposed under a zoning ordinance, a local unit of
- 18 government may require that a cash deposit, certified check,
- 19 irrevocable letter of credit, or surety bond acceptable to the
- 20 local unit of government covering the estimated cost of
- 21 improvements be deposited with the clerk of the legislative body to
- 22 insure faithful completion of the improvements. The performance
- 23 guarantee shall be deposited at the time of the issuance of the
- 24 permit authorizing the activity or project. The local unit of
- 25 government may not require the deposit of the performance guarantee
- 26 until it is prepared to issue the permit. The local unit of
- 27 government shall establish procedures by which a rebate of any cash

- 1 deposits in reasonable proportion to the ratio of work completed on
- 2 the required improvements shall be made as work progresses.
- 3 (2) This section shall not be applicable to improvements for
- 4 which a cash deposit, certified check, irrevocable bank letter of
- 5 credit, or surety bond has been deposited under the land division
- 6 act, 1967 PA 288, MCL 560.101 to 560.293.
- 7 Sec. 506. (1) Subject to subsection (4) and section 402, a
- 8 qualified local unit of government shall provide in its zoning
- 9 ordinance that land zoned for residential development may be
- 10 developed, at the option of the landowner, with the same number of
- 11 dwelling units on a smaller portion of the land than specified in
- 12 the zoning ordinance, but not more than 50% for a county or
- 13 township or 80% for a city or village, that could otherwise be
- 14 developed, as determined by the local unit of government under
- 15 existing ordinances, laws, and rules on the entire land area, if
- 16 all of the following apply:
- 17 (a) The land is zoned at a density equivalent to 2 or fewer
- 18 dwelling units per acre or, if the land is served by a public sewer
- 19 system, 3 or fewer dwelling units per acre.
- 20 (b) A percentage of the land area specified in the zoning
- 21 ordinance, but not less than 50% for a county or township or 20%
- 22 for a city or village, will remain perpetually in an undeveloped
- 23 state by means of a conservation easement, plat dedication,
- 24 restrictive covenant, or other legal means that runs with the land,
- 25 as prescribed by the zoning ordinance.
- 26 (c) The development does not depend upon the extension of a
- 27 public sewer or public water supply system, unless development of

- 1 the land without the exercise of the option provided by this
- 2 subsection would also depend upon the extension.
- 3 (d) The option provided under this subsection has not
- 4 previously been exercised with respect to that land.
- 5 (2) After a landowner exercises the option provided under
- 6 subsection (1), the land may be rezoned accordingly.
- 7 (3) The development of land under subsection (1) is subject to
- 8 other applicable ordinances, laws, and rules, including rules
- 9 relating to suitability of groundwater for on-site water supply for
- 10 land not served by public water and rules relating to suitability
- 11 of soils for on-site sewage disposal for land not served by public
- 12 sewers.
- 13 (4) Subsection (1) does not apply to a qualified local unit of
- 14 government if both of the following apply:
- 15 (a) On or before October 1, 2001, the local unit of government
- 16 had in effect a zoning ordinance provision providing for both of
- 17 the following:
- 18 (i) Land zoned for residential development may be developed, at
- 19 the option of the landowner, with the same number of dwelling units
- 20 on a smaller portion of the land that, as determined by the local
- 21 unit of government, could otherwise be developed under existing
- 22 ordinances, laws, and rules on the entire land area.
- 23 (ii) If the landowner exercises the option provided by
- 24 subparagraph (i), the portion of the land not developed will remain
- 25 perpetually in an undeveloped state by means of a conservation
- 26 easement, plat dedication, restrictive covenant, or other legal
- 27 means that runs with the land.

- 1 (b) On or before December 15, 2001, a landowner exercised the
- 2 option provided under the zoning ordinance provision referred to in
- 3 subdivision (a) with at least 50% of the land area for a county or
- 4 township or 20% of the land area for a city or village, remaining
- 5 perpetually in an undeveloped state.
- **6** (5) The zoning ordinance provisions required by subsection (1)
- 7 shall be cited as the "open space preservation" provisions of the
- 8 zoning ordinance.
- 9 (6) As used in this section, "qualified local unit of
- 10 government" means a county, township, city, or village that meets
- 11 all of the following requirements:
- 12 (a) Has adopted a zoning ordinance.
- 13 (b) Has a population of 1,800 or more.
- 14 (c) Has land that is not developed and that is zoned for
- 15 residential development at a density described in subsection
- **16** (1) (a).
- Sec. 507. (1) As used in this section and sections 508 and
- 18 509, "PDR program" means a purchase of development rights program.
- 19 (2) The legislative body may adopt a development rights
- 20 ordinance limited to the establishment, financing, and
- 21 administration of a PDR program, as provided under this section and
- 22 sections 508 and 509. The PDR program may be used only to protect
- 23 agricultural land and other eligible land. This section and
- 24 sections 508 and 509 do not expand the condemnation authority of a
- 25 local unit of government as otherwise provided for in this act.
- 26 (3) A PDR program shall not acquire development rights by
- 27 condemnation. This section and sections 508 and 509 do not limit

- 1 any authority that may otherwise be provided by law for a local
- 2 unit of government to protect natural resources, preserve open
- 3 space, provide for historic preservation, or accomplish similar
- 4 purposes.
- 5 (4) A legislative body shall not establish, finance, or
- 6 administer a PDR program unless the legislative body adopts a
- 7 development rights ordinance. If the local unit of government has a
- 8 zoning ordinance, the development rights ordinance may be adopted
- 9 as part of the zoning ordinance under the procedures for a zoning
- 10 ordinance under this act. A local unit of government may adopt a
- 11 development rights ordinance in the same manner as required for a
- 12 zoning ordinance.
- 13 (5) A legislative body may promote and enter into agreements
- 14 with other local units of government for the purchase of
- 15 development rights, including cross-jurisdictional purchases,
- 16 subject to applicable development rights ordinances.
- Sec. 508. (1) A development rights ordinance shall provide for
- 18 a PDR program. Under a PDR program, the local unit of government
- 19 purchases development rights, but only from a willing landowner. A
- 20 development rights ordinance providing for a PDR program shall
- 21 specify all of the following:
- 22 (a) The public benefits that the local unit of government may
- 23 seek through the purchase of development rights.
- 24 (b) The procedure by which the local unit of government or a
- 25 landowner may by application initiate purchase of development
- 26 rights.
- 27 (c) The development rights authorized to be purchased subject

- 1 to a determination under standards and procedures required by
- 2 subdivision (d).
- 3 (d) The standards and procedures to be followed by the
- 4 legislative body for approving, modifying, or rejecting an
- 5 application to purchase development rights, including the
- 6 determination of all the following:
- 7 (i) Whether to purchase development rights.
- 8 (ii) Which development rights to purchase.
- 9 (iii) The intensity of development permitted after the purchase
- 10 on the land from which the development rights are purchased.
- (iv) The price at which development rights will be purchased
- 12 and the method of payment.
- 13 (v) The procedure for ensuring that the purchase or sale of
- 14 development rights is legally fixed so as to run with the land.
- 15 (e) The circumstances under which an owner of land from which
- 16 development rights have been purchased under a PDR program may
- 17 repurchase those development rights and how the proceeds of the
- 18 purchase are to be used by the local unit of government.
- 19 (2) If the local unit of government has a zoning ordinance,
- 20 the purchase of development rights shall be consistent with the
- 21 plan referred to in section 203 upon which the zoning ordinance is
- 22 based.
- 23 (3) Development rights acquired under a PDR program may be
- 24 conveyed only as provided under subsection (1)(e).
- 25 (4) A county shall notify each township, city, or village, and
- 26 a township shall notify each village, in which is located land from
- 27 which development rights are proposed to be purchased of the

- 1 receipt of an application for the purchase of development rights
- 2 and shall notify each township, city, or village of the disposition
- 3 of that application.
- 4 (5) A county shall not purchase development rights under a
- 5 development rights ordinance from land subject to a township, city,
- 6 or village zoning ordinance unless all of the following
- 7 requirements are met:
- 8 (a) The development rights ordinance provisions for the PDR
- 9 program are consistent with the plan upon which the township, city,
- 10 or village zoning is based.
- 11 (b) The legislative body of the township, city, or village
- 12 adopts a resolution authorizing the PDR program to apply in the
- 13 township, city, or village.
- 14 (c) As part of the application procedure for the specific
- 15 proposed purchase of development rights, the township, city, or
- 16 village provides the county with written approval of the purchase.
- 17 Sec. 509. (1) A PDR program may be financed through 1 or more
- 18 of the following sources:
- 19 (a) General appropriations by the local unit of government.
- 20 (b) Proceeds from the sale of development rights by the local
- 21 unit of government subject to section 508(3).
- (c) Grants.
- 23 (d) Donations.
- (e) Bonds or notes issued under subsections (2) to (5).
- (f) General fund revenue.
- (g) Special assessments under subsection (6).
- 27 (h) Other sources approved by the legislative body and

- 1 permitted by law.
- 2 (2) The legislative body may borrow money and issue bonds or
- 3 notes under the revised municipal finance act, 2001 PA 34, MCL
- 4 141.2101 to 141.2821, subject to the general debt limit applicable
- 5 to the local unit of government. The bonds or notes may be revenue
- 6 bonds or notes, general obligation limited tax bonds or notes, or,
- 7 subject to section 6 of article IX of the state constitution of
- 8 1963, general obligation unlimited tax bonds or notes.
- 9 (3) The legislative body may secure bonds or notes issued
- 10 under this section by mortgage, assignment, or pledge of property,
- 11 including, but not limited to, anticipated tax collections, revenue
- 12 sharing payments, or special assessment revenues. A pledge made by
- 13 the legislative body is valid and binding from the time the pledge
- 14 is made. The pledge immediately shall be subject to the lien of the
- 15 pledge without a filing or further act. The lien of the pledge
- 16 shall be valid and binding as against parties having claims in
- 17 tort, contract, or otherwise against the local unit of government,
- 18 irrespective of whether the parties have notice of the lien. Filing
- 19 of the resolution, the trust agreement, or another instrument by
- 20 which a pledge is created is not required.
- 21 (4) Bonds or notes issued under this section are exempt from
- 22 all taxation in this state except inheritance and transfer taxes,
- 23 and the interest on the bonds or notes is exempt from all taxation
- 24 in this state.
- 25 (5) The bonds and notes issued under this section may be
- 26 invested in by the state treasurer and all other public officers,
- 27 state agencies, and political subdivisions, insurance companies,

- 1 financial institutions, investment companies, and fiduciaries and
- 2 trustees and may be deposited with and received by the state
- 3 treasurer and all other public officers and the agencies and
- 4 political subdivisions of this state for all purposes for which the
- 5 deposit of bonds or notes is authorized. The authority granted by
- 6 this section is in addition to all other authority granted by law.
- 7 (6) A development rights ordinance may authorize the
- 8 legislative body to finance a PDR program by special assessments.
- 9 In addition to meeting the requirements of section 508, the
- 10 development rights ordinance shall include in the procedure to
- 11 approve and establish a special assessment district both of the
- 12 following:
- 13 (a) The requirement that there be filed with the legislative
- 14 body a petition containing all of the following:
- 15 (i) A description of the development rights to be purchased,
- 16 including a legal description of the land from which the purchase
- is to be made.
- 18 (ii) A description of the proposed special assessment district.
- 19 (iii) The signatures of the owners of a least 66% of the land
- 20 area in the proposed special assessment district.
- 21 (iv) The amount and duration of the proposed special
- 22 assessments.
- 23 (b) The requirement that the legislative body specify how the
- 24 proposed purchase of development rights will specially benefit the
- 25 land in the proposed special assessment district.
- 26 ARTICLE VI
- ZONING BOARD OF APPEALS

- 1 Sec. 601. (1) In each local unit of government in which the
- 2 legislative body exercises the authority conferred by this act, the
- 3 legislative body shall appoint a zoning board of appeals. A zoning
- 4 board of appeals in existence on the effective date of this act may
- 5 continue to act as the zoning board of appeals subject to this act.
- 6 (2) The legislative body of a city or village may act as a
- 7 zoning board of appeals and may establish rules to govern its
- 8 procedure as a zoning board of appeals.
- 9 (3) In appointing a zoning board of appeals, membership of
- 10 that board shall be composed of not fewer than 5 members if the
- 11 local unit of government has a population of 5,000 or more and not
- 12 fewer than 3 members if the local unit of government has a
- 13 population of less than 5,000. The number of members of the zoning
- 14 board of appeals shall be specified in the zoning ordinance. One of
- 15 the regular members of the zoning board of appeals shall be a
- 16 member of the zoning commission or of the planning commission if
- 17 the duties and responsibilities of the zoning commission have been
- 18 transferred to the planning commission.
- 19 (4) The remaining regular members, and any alternate members,
- 20 shall be selected from the electors of the local unit of government
- 21 residing within the zoning jurisdiction of that local unit of
- 22 government. The members selected shall be representative of the
- 23 population distribution and of the various interests present in the
- 24 local unit of government.
- 25 (5) One regular member may be a member of the legislative body
- 26 but shall not serve as chairperson of the zoning board of appeals.
- 27 An employee or contractor of the legislative body may not serve as

- 1 a member of the zoning board of appeals.
- 2 (6) The legislative body may appoint not more than 2 alternate
- 3 members for the same term as regular members to the zoning board of
- 4 appeals. An alternate member may be called as specified to serve as
- 5 a member of the zoning board of appeals in the absence of a regular
- 6 member if the regular member will be unable to attend 1 or more
- 7 meetings. An alternate member may also be called to serve as a
- 8 member for the purpose of reaching a decision on a case in which
- 9 the member has abstained for reasons of conflict of interest. The
- 10 alternate member appointed shall serve in the case until a final
- 11 decision is made. The alternate member has the same voting rights
- 12 as a regular member of the zoning board of appeals.
- 13 (7) A member of the zoning board of appeals may be paid a
- 14 reasonable per diem and reimbursed for expenses actually incurred
- in the discharge of his or her duties.
- 16 (8) A member of the zoning board of appeals may be removed by
- 17 the legislative body for misfeasance, malfeasance, or nonfeasance
- 18 in office upon written charges and after public hearing. A member
- 19 shall disqualify himself or herself from a vote in which the member
- 20 has a conflict of interest. Failure of a member to disqualify
- 21 himself or herself from a vote in which the member has a conflict
- 22 of interest constitutes malfeasance in office.
- 23 (9) The terms of office for members appointed to the zoning
- 24 board of appeals shall be for 3 years, except for members serving
- 25 because of their membership on the zoning commission or legislative
- 26 body, whose terms shall be limited to the time they are members of
- 27 those bodies. When members are first appointed, the appointments

- 1 may be for less than 3 years to provide for staggered terms. A
- 2 successor shall be appointed not more than 1 month after the term
- 3 of the preceding member has expired. Vacancies for unexpired terms
- 4 shall be filled for the remainder of the term.
- 5 (10) A zoning board of appeals shall not conduct business
- 6 unless a majority of the regular members of the zoning board of
- 7 appeals are present.
- 8 Sec. 602. (1) Meetings of the zoning board of appeals shall be
- 9 held at the call of the chairperson and at other times as the
- 10 zoning board of appeals in its rules of procedure may specify. The
- 11 chairperson or, in his or her absence, the acting chairperson may
- 12 administer oaths and compel the attendance of witnesses.
- 13 (2) The zoning board of appeals shall maintain a record of its
- 14 proceedings which shall be filed in the office of the clerk of the
- 15 legislative body.
- Sec. 603. (1) The zoning board of appeals shall hear and
- 17 decide questions that arise in the administration of the zoning
- 18 ordinance, including the interpretation of the zoning maps, and may
- 19 adopt rules to govern its procedures sitting as a zoning board of
- 20 appeals. The zoning board of appeals shall also hear and decide on
- 21 matters referred to the zoning board of appeals or upon which the
- 22 zoning board of appeals is required to pass under a zoning
- 23 ordinance adopted under this act. It shall hear and decide appeals
- 24 from and review any administrative order, requirement, decision, or
- 25 determination made by an administrative official or body charged
- 26 with enforcement of a zoning ordinance adopted under this act. For
- 27 special land use and planned unit development decisions, an appeal

- 1 may be taken to the zoning board of appeals only if provided for in
- 2 the zoning ordinance.
- 3 (2) The concurring vote of a majority of the members of the
- 4 zoning board of appeals is necessary to reverse an order,
- 5 requirement, decision, or determination of the administrative
- 6 official or body, to decide in favor of the applicant on a matter
- 7 upon which the zoning board of appeals is required to pass under
- 8 the zoning ordinance, or to grant a variance in the zoning
- 9 ordinance.
- 10 Sec. 604. (1) An appeal to the zoning board of appeals may be
- 11 taken by a person aggrieved or by an officer, department, board, or
- 12 bureau of the state or local unit of government. In addition, a
- 13 variance in the zoning ordinance may be applied for and granted
- 14 under section 4 of the uniform condemnation procedures act, 1980 PA
- 15 87, MCL 213.54, and as provided under this act. The zoning board of
- 16 appeals shall state the grounds of any determination made by the
- 17 board.
- 18 (2) An appeal under this section shall be taken within such
- 19 time as shall be prescribed by the zoning board of appeals by
- 20 general rule, by the filing with the officer from whom the appeal
- 21 is taken and with the zoning board of appeals of a notice of appeal
- 22 specifying the grounds for the appeal. The body or officer from
- 23 whom the appeal is taken shall immediately transmit to the zoning
- 24 board of appeals all of the papers constituting the record upon
- 25 which the action appealed from was taken.
- 26 (3) An appeal to the zoning board of appeals stays all
- 27 proceedings in furtherance of the action appealed from unless the

- 1 body or officer from whom the appeal is taken certifies to the
- 2 zoning board of appeals after the notice of appeal is filed that,
- 3 by reason of facts stated in the certificate, a stay would in the
- 4 opinion of the body or officer cause imminent peril to life or
- 5 property, in which case proceedings may be stayed by a restraining
- 6 order issued by the zoning board of appeals or a circuit court.
- 7 (4) Following receipt of a written request concerning a
- 8 request for a variance, the zoning board of appeals shall fix a
- 9 reasonable time for the hearing of the request and give notice as
- 10 provided in section 103.
- 11 (5) Upon receipt of a written request seeking an
- 12 interpretation of the zoning ordinance or an appeal of an
- 13 administrative decision, a notice stating the time, date, and place
- 14 of the public hearing shall be published in a newspaper of general
- 15 circulation within the township and shall be sent to the person
- 16 requesting the interpretation not less than 15 days before the
- 17 public hearing. In addition, if the request for an interpretation
- 18 or appeal of an administrative decision involves a specific parcel,
- 19 written notice stating the nature of the interpretation request and
- 20 the time, date, and place of the public hearing on the
- 21 interpretation request shall be sent by first-class mail or
- 22 personal delivery to all persons to whom real property is assessed
- 23 within 300 feet of the boundary of the property in question and to
- 24 the occupants of all structures within 300 feet of the boundary of
- 25 the property in question. If a tenant's name is not known, the term
- 26 "occupant" may be used.
- 27 (6) At the hearing, a party may appear in person or by agent

- 1 or attorney. The zoning board of appeals may reverse or affirm,
- 2 wholly or partly, or modify the order, requirement, decision, or
- 3 determination and may issue or direct the issuance of a permit.
- 4 (7) If there are practical difficulties for nonuse variances
- 5 as provided in subsection (8) or unnecessary hardship for use
- 6 variances as provided in subsection (9) in the way of carrying out
- 7 the strict letter of the zoning ordinance, the zoning board of
- 8 appeals may grant a variance in accordance with this section, so
- 9 that the spirit of the zoning ordinance is observed, public safety
- 10 secured, and substantial justice done. The ordinance shall
- 11 establish procedures for the review and standards for approval of
- 12 all types of variances. The zoning board of appeals may impose
- 13 conditions as is otherwise allowed under this act.
- 14 (8) The zoning board of appeals of all local units of
- 15 government shall have the authority to grant nonuse variances
- 16 relating to the construction, structural changes, or alteration of
- 17 buildings or structures related to dimensional requirements of the
- 18 zoning ordinance or to any other nonuse-related standard in the
- 19 ordinance.
- 20 (9) The authority to grant variances from uses of land is
- 21 limited to the following:
- 22 (a) Cities and villages.
- 23 (b) Townships and counties that as of February 15, 2006 had an
- 24 ordinance that uses the phrase "use variance" or "variances from
- 25 uses of land" to expressly authorize the granting of use variances
- 26 by the zoning board of appeals.
- (c) Townships and counties that granted a use variance before

- 1 February 15, 2006.
- 2 (10) The authority granted under subsection (9) is subject to
- 3 the zoning ordinance of the local unit of government otherwise
- 4 being in compliance with subsection (7) and having an ordinance
- 5 provision that requires a vote of 2/3 of the members of the zoning
- 6 board of appeals to approve a use variance.
- 7 (11) The authority to grant use variances under subsection (9)
- 8 is permissive, and this section shall not be construed to require a
- 9 local unit of government to adopt ordinance provisions to allow for
- 10 the granting of use variances.
- 11 Sec. 605. The decision of the zoning board of appeals shall be
- 12 final. A party aggrieved by the decision may appeal to the circuit
- 13 court for the county in which the property is located as provided
- 14 under section 606.
- Sec. 606. (1) Any party aggrieved by a decision of the zoning
- 16 board of appeals may appeal to the circuit court for the county in
- 17 which the property is located. The circuit court shall review the
- 18 record and decision to ensure that the decision meets all of the
- 19 following requirements:
- 20 (a) Complies with the constitution and laws of the state.
- (b) Is based upon proper procedure.
- (c) Is supported by competent, material, and substantial
- 23 evidence on the record.
- 24 (d) Represents the reasonable exercise of discretion granted
- 25 by law to the zoning board of appeals.
- 26 (2) If the court finds the record inadequate to make the
- 27 review required by this section or finds that additional material

- 1 evidence exists that with good reason was not presented, the court
- 2 shall order further proceedings on conditions that the court
- 3 considers proper. The zoning board of appeals may modify its
- 4 findings and decision as a result of the new proceedings or may
- 5 affirm the original decision. The supplementary record and decision
- 6 shall be filed with the court. The court may affirm, reverse, or
- 7 modify the decision.
- 8 (3) An appeal under this section shall be filed within 30 days
- 9 after the zoning board of appeals certifies its decision in writing
- 10 or approves the minutes of its decision. The court shall have
- 11 jurisdiction to make such further orders as justice may require. An
- 12 appeal may be had from the decision of any circuit court to the
- 13 court of appeals.
- 14 Sec. 607. (1) Any party aggrieved by any order, determination,
- 15 or decision of any officer, agency, board, commission, zoning board
- 16 of appeals, or legislative body of any local unit of government
- 17 made under section 208 may obtain a review in the circuit court for
- 18 the county in which the property is located. The review shall be in
- 19 accordance with section 606.
- 20 (2) Any person required to be given notice under section
- 21 604(4) of the appeal of any order, determination, or decision made
- 22 under section 208 shall be a proper party to any action for review
- 23 under this section.
- 24 ARTICLE VII
- 25 STATUTORY COMPLIANCE AND REPEALER
- Sec. 701. (1) All meetings subject to this act shall be
- 27 conducted in compliance with the open meetings act, 1976 PA 267,

- **1** MCL 15.261 to 15.275.
- 2 (2) A writing prepared, owned, used, in the possession of, or
- 3 retained as required by this act shall be made available to the
- 4 public in compliance with the freedom of information act, 1976 PA
- 5 442, MCL 15.231 to 15.246.
- 6 Sec. 702. (1) The following acts and parts of acts are
- 7 repealed:
- 8 (a) The city and village zoning act, 1921 PA 207, MCL 125.581
- **9** to 125.600.
- 10 (b) The county zoning act, 1943 PA 183, MCL 125.201 to
- **11** 125.240.
- 12 (c) The township zoning act, 1943 PA 184, MCL 125.271 to
- **13** 125.310.
- 14 (2) This section shall not be construed to alter, limit, void,
- 15 affect, or abate any pending litigation, administrative proceeding,
- 16 or appeal that existed on the effective date of this act or any
- 17 ordinance, order, permit, or decision that was based on the acts
- 18 repealed by this section.
- 19 Enacting section 1. This act takes effect July 1, 2006.