SUBSTITUTE FOR HOUSE BILL NO. 6118

A bill to amend 1995 PA 24, entitled "Michigan economic growth authority act," by amending sections 3, 8, and 10 (MCL 207.803, 207.808, and 207.810), sections 3 and 8 as amended by 2006 PA 117 and section 10 as amended by 2003 PA 248.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. As used in this act:
- 2 (a) "Affiliated business" means a business that is 100% owned
- 3 and controlled by an associated business.
- 4 (b) "Associated business" means a business that owns at least
- 5 50% of and controls, directly or indirectly, an authorized
- 6 business.

- 1 (c) "Authorized business" means 1 of the following:
- 2 (i) A single eligible business with a unique federal employer
- 3 identification number that has met the requirements of section 8
- 4 and with which the authority has entered into a written agreement
- 5 for a tax credit under section 9.
- 6 (ii) A single eligible business with a unique federal employer
- 7 identification number that has met the requirements of section 8,
- 8 except as provided in this subparagraph, and with which the
- 9 authority has entered into a written agreement for a tax credit
- 10 under section 9. An eligible business is not required to create
- 11 qualified new jobs or maintain retained jobs if qualified new jobs
- 12 are created or retained jobs are maintained by an associated or
- 13 affiliated business.
- 14 (iii) A single eligible business with a unique federal employer
- 15 identification number that has met the requirements of section 8,
- 16 except as provided in this subparagraph, and with which the
- 17 authority has entered into a written agreement for a tax credit
- 18 under section 9. An eligible business is not required to create
- 19 qualified new jobs or maintain retained jobs if qualified new jobs
- 20 are created or retained jobs are maintained by a subsidiary
- 21 business that withholds income and social security taxes, or an
- 22 employee leasing company or professional employer organization that
- 23 has entered into a contractual service agreement with the
- 24 authorized business in which the employee leasing company or
- 25 professional employer organization withholds income and social
- 26 security taxes on behalf of the authorized business.
- 27 (d) "Authority" means the Michigan economic growth authority

- 1 created under section 4.
- 2 (e) "Business" means proprietorship, joint venture,
- 3 partnership, limited liability partnership, trust, business trust,
- 4 syndicate, association, joint stock company, corporation,
- 5 cooperative, limited liability company, or any other organization.
- 6 (f) "Distressed business" means a business that meets all of
- 7 the following as verified by the Michigan economic growth
- 8 authority:
- 9 (i) Four years immediately preceding the application to the
- 10 authority under this act, the business had 150 or more full-time
- 11 jobs in this state.
- (ii) Within the immediately preceding 4 years, there has been a
- 13 reduction of not less than 30% of the number of full-time jobs in
- 14 this state during any consecutive 3-year period. The highest number
- 15 of full-time jobs within the consecutive 3-year period shall be
- 16 used in order to determine the percentage reduction of full-time
- 17 jobs in this subparagraph.
- 18 (iii) Is not a seasonal employer as defined in section 27 of the
- 19 Michigan employment security act, 1936 (Ex Sess) PA 1, MCL 421.27.
- 20 (g) "Eligible business" means a distressed business or
- 21 business that proposes to maintain retained jobs after December 31,
- 22 1999 or to create qualified new jobs in this state after April 18,
- 23 1995 in manufacturing, mining, research and development, wholesale
- 24 and trade, or office operations or a business that is a qualified
- 25 high-technology business. An eligible business does not include
- 26 retail establishments, professional sports stadiums, or that
- 27 portion of an eligible business used exclusively for retail sales.

- 1 Professional sports stadium does not include a sports stadium in
- 2 existence on June 6, 2000 that is not used by a professional sports
- 3 team on the date that an application related to that professional
- 4 sports stadium is filed under section 8.
- 5 (h) "Facility" means a site or sites within this state in
- 6 which an authorized business or subsidiary businesses maintains
- 7 retained jobs or creates qualified new jobs.
- 8 (i) "Full-time job" means a job performed by an individual who
- 9 is employed by an authorized business or an employee leasing
- 10 company or professional employer organization on behalf of the
- 11 authorized business for consideration for 35 hours or more each
- 12 week and for which the authorized business or an employee leasing
- 13 company or professional employer organization on behalf of the
- 14 authorized business withholds income and social security taxes.
- 15 (j) "Local governmental unit" means a county, city, village,
- 16 or township in this state.
- 17 (k) "High-technology activity" means 1 or more of the
- **18** following:
- 19 (i) Advanced computing, which is any technology used in the
- 20 design and development of any of the following:
- 21 (A) Computer hardware and software.
- 22 (B) Data communications.
- (C) Information technologies.
- 24 (ii) Advanced materials, which are materials with engineered
- 25 properties created through the development of specialized process
- 26 and synthesis technology.
- 27 (iii) Biotechnology, which is any technology that uses living

- 1 organisms, cells, macromolecules, microorganisms, or substances
- 2 from living organisms to make or modify a product, improve plants
- 3 or animals, or develop microorganisms for useful purposes.
- 4 Biotechnology does not include human cloning as defined in section
- 5 16274 of the public health code, 1978 PA 368, MCL 333.16274, or
- 6 stem cell research with embryonic tissue.
- 7 (iv) Electronic device technology, which is any technology that
- 8 involves microelectronics, semiconductors, electronic equipment,
- 9 and instrumentation, radio frequency, microwave, and millimeter
- 10 electronics, and optical and optic-electrical devices, or data and
- 11 digital communications and imaging devices.
- (v) Engineering or laboratory testing related to the
- 13 development of a product.
- (vi) Technology that assists in the assessment or prevention of
- 15 threats or damage to human health or the environment, including,
- 16 but not limited to, environmental cleanup technology, pollution
- 17 prevention technology, or development of alternative energy
- 18 sources.
- 19 (vii) Medical device technology, which is any technology that
- 20 involves medical equipment or products other than a pharmaceutical
- 21 product that has therapeutic or diagnostic value and is regulated.
- 22 (viii) Product research and development.
- 23 (ix) Advanced vehicles technology, which is any technology that
- 24 involves electric vehicles, hybrid vehicles, or alternative fuel
- 25 vehicles, or components used in the construction of electric
- 26 vehicles, hybrid vehicles, or alternative fuel vehicles. For
- 27 purposes of this act:

- 1 (A) "Electric vehicle" means a road vehicle that draws
- 2 propulsion energy only from an on-board source of electrical
- 3 energy.
- 4 (B) "Hybrid vehicle" means a road vehicle that can draw
- 5 propulsion energy from both a consumable fuel and a rechargeable
- 6 energy storage system.
- 7 (x) Tool and die manufacturing.
- **8** (*l*) "New capital investment" means 1 or more of the following:
- 9 (i) New construction. As used in this subparagraph:
- 10 (A) "New construction" means property not in existence on the
- 11 date the authorized business enters into a written agreement with
- 12 the authority and not replacement construction. New construction
- 13 includes the physical addition of equipment or furnishings, subject
- 14 to section 27(2)(a) to (o) of the general property tax act, 1893 PA
- **15** 206, MCL 211.27.
- 16 (B) "Replacement construction" means that term as defined in
- 17 section 34d(1)(b)(v) of the general property tax act, 1893 PA 206,
- **18** MCL 211.34d.
- (ii) The purchase of new personal property. As used in this
- 20 subparagraph, "new personal property" means personal property that
- 21 is not subject to or that is exempt from the collection of taxes
- 22 under the general property tax act, 1893 PA 206, MCL 211.1 to
- 23 211.157, on the date the authorized business enters into a written
- 24 agreement with the authority.
- 25 (m) "Qualified high-technology business" means a business that
- 26 is either of the following:
- 27 (i) A business with not less than 25% of the total operating

- 1 expenses of the business used for research and development in the
- 2 tax year in which the business files an application under this act
- 3 as determined under generally accepted accounting principles and
- 4 verified by the authority.
- 5 (ii) A business whose primary business activity is high-
- 6 technology activity.
- 7 (n) "Qualified new job" means 1 of the following:
- 8 (i) A full-time job created by an authorized business at a
- 9 facility that is in excess of the number of full-time jobs the
- 10 authorized business maintained in this state prior to the expansion
- 11 or location, as determined by the authority.
- 12 (ii) For jobs created after July 1, 2000, a full-time job at a
- 13 facility created by an eligible business that is in excess of the
- 14 number of full-time jobs maintained by that eligible business in
- 15 this state 120 days before the eligible business became an
- 16 authorized business, as determined by the authority.
- 17 (iii) For a distressed business, a full-time job at a facility
- 18 that is in excess of the number of full-time jobs maintained by
- 19 that eliqible business in this state on the date the eliqible
- 20 business became an authorized business.
- 21 (o) "Retained jobs" means the number of full-time jobs at a
- 22 facility of an authorized business maintained in this state on a
- 23 specific date as that date and number of jobs is determined by the
- 24 authority.
- 25 (p) "Rural business" means an eligible business located in a
- 26 county with a population of 90,000 or less.
- 27 (q) "Subsidiary business" means a business that is directly or

- 1 indirectly controlled or at least 80% owned by an authorized
- 2 business.
- 3 (r) "Written agreement" means a written agreement made
- 4 pursuant to section 8. A WRITTEN AGREEMENT MAY ADDRESS NEW JOBS,
- 5 QUALIFIED NEW JOBS, FULL-TIME JOBS, RETAINED JOBS, OR ANY
- 6 COMBINATION OF NEW JOBS, QUALIFIED NEW JOBS, FULL-TIME JOBS, OR
- 7 RETAINED JOBS.
- 8 Sec. 8. (1) After receipt of an application, the authority may
- 9 enter into an agreement with an eligible business for a tax credit
- 10 under section 9 if the authority determines that all of the
- 11 following are met:
- 12 (a) Except as provided in subsection (5), the eligible
- 13 business creates 1 or more of the following within 12 months of the
- 14 expansion or location as determined by the authority:
- (i) A minimum of 75 qualified new jobs at the facility if
- 16 expanding in this state.
- (ii) A minimum of 150 qualified new jobs at the facility if
- 18 locating in this state.
- 19 (iii) A minimum of 25 qualified new jobs at the facility if the
- 20 facility is located in a neighborhood enterprise zone as determined
- 21 under the neighborhood enterprise zone act, 1992 PA 147, MCL
- 22 207.771 to 207.786, is located in a renaissance zone under the
- 23 Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- 24 125.2696, or is located in a federally designated empowerment zone,
- 25 rural enterprise community, or enterprise community.
- (iv) A minimum of 5 qualified new jobs at the facility if the
- 27 eligible business is a qualified high-technology business.

- 1 (v) A minimum of 5 qualified new jobs at the facility if the
- 2 eligible business is a rural business.
- **3** (b) Except as provided in subsection (5), the eligible
- 4 business agrees to maintain 1 or more of the following for each
- 5 year that a credit is authorized under this act:
- 6 (i) A minimum of 75 qualified new jobs at the facility if
- 7 expanding in this state.
- 8 (ii) A minimum of 150 qualified new jobs at the facility if
- 9 locating in this state.
- 10 (iii) A minimum of 25 qualified new jobs at the facility if the
- 11 facility is located in a neighborhood enterprise zone as determined
- 12 under the neighborhood enterprise zone act, 1992 PA 147, MCL
- 13 207.771 to 207.786, is located in a renaissance zone under the
- 14 Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- 15 125.2696, or is located in a federally designated empowerment zone,
- 16 rural enterprise community, or enterprise community.
- 17 (iv) If the eligible business is a qualified high-technology
- 18 business, all of the following apply:
- **19** (A) A minimum of 5 qualified new jobs at the facility.
- 20 (B) A minimum of 25 qualified new jobs at the facility within
- 21 5 years after the date of the expansion or location as determined
- 22 by the authority and a minimum of 25 qualified new jobs at the
- 23 facility each year thereafter for which a credit is authorized
- 24 under this act.
- 25 (v) If the eligible business is a rural business, all of the
- 26 following apply:
- 27 (A) A minimum of 5 qualified new jobs at the facility.

- 1 (B) A minimum of 25 qualified new jobs at the facility within
- 2 5 years after the date of the expansion or location as determined
- 3 by the authority.
- 4 (c) Except as provided in subsection (5), in addition to the
- 5 jobs specified in subdivision (b), the eligible business, if
- 6 already located within this state, agrees to maintain a number of
- 7 full-time jobs equal to or greater than the number of full-time
- 8 jobs it maintained in this state prior to the expansion, as
- **9** determined by the authority.
- 10 (d) Except as otherwise provided in this subdivision, the
- 11 average wage paid for all retained jobs and qualified new jobs is
- 12 equal to or greater than 150% of the federal minimum wage. However,
- 13 if the eligible business is a qualified high-technology business,
- 14 then the average wage paid for all qualified new jobs is equal to
- or greater than 400% of the federal minimum wage.
- 16 (e) Except for a qualified high-technology business, the
- 17 expansion, retention, or location of the eligible business will not
- 18 occur in this state without the tax credits offered under this act.
- 19 (f) Except for an eliqible business described in subsection
- 20 (5)(b)(ii), the local governmental unit in which the eligible
- 21 business will expand, be located, or maintain retained jobs, or a
- 22 local economic development corporation or similar entity, will make
- 23 a staff, financial, or economic commitment to the eligible business
- 24 for the expansion, retention, or location.
- 25 (g) The financial statements of the eligible business
- 26 indicated that it is financially sound or has submitted a chapter
- 27 11 plan of reorganization to the bankruptcy court and that its

- 1 plans for the expansion, retention, or location are economically
- 2 sound.
- 3 (h) Except for an eligible business described in subsection
- 4 (5)(c), the eligible business has not begun construction of the
- 5 facility.
- 6 (i) The expansion, retention, or location of the eligible
- 7 business will benefit the people of this state by increasing
- 8 opportunities for employment and by strengthening the economy of
- 9 this state.
- 10 (j) The tax credits offered under this act are an incentive to
- 11 expand, retain, or locate the eligible business in Michigan and
- 12 address the competitive disadvantages with sites outside this
- 13 state.
- 14 (k) A cost/benefit analysis reveals that authorizing the
- 15 eligible business to receive tax credits under this act will result
- 16 in an overall positive fiscal impact to the state.
- 17 (1) If feasible, as determined by the authority, in locating
- 18 the facility, the authorized business reuses or redevelops property
- 19 that was previously used for an industrial or commercial purpose.
- 20 (m) If the eligible business is a qualified high-technology
- 21 business described in section 3(m)(i), the eligible business agrees
- 22 that not less than 25% of the total operating expenses of the
- 23 business will be maintained for research and development for the
- 24 first 3 years of the written agreement.
- 25 (2) If the authority determines that the requirements of
- 26 subsection (1) or (5) have been met, the authority shall determine
- 27 the amount and duration of tax credits to be authorized under

- 1 section 9, and shall enter into a written agreement as provided in
- 2 this section. The duration of the tax credits shall not exceed 20
- 3 years or for an authorized business that is a distressed business,
- 4 3 years. In determining the amount and duration of tax credits
- 5 authorized, the authority shall consider the following factors:
- 6 (a) The number of qualified new jobs to be created or retained
- 7 jobs to be maintained.
- 8 (b) The average wage level of the qualified new jobs or
- 9 retained jobs relative to the average wage paid by private entities
- 10 in the county in which the facility is located.
- 11 (c) The total capital investment or new capital investment the
- 12 eligible business will make.
- 13 (d) The cost differential to the business between expanding,
- 14 locating, or retaining new jobs in Michigan and a site outside of
- 15 Michigan.
- (e) The potential impact of the expansion, retention, or
- 17 location on the economy of Michigan.
- 18 (f) The cost of the credit under section 9, the staff,
- 19 financial, or economic assistance provided by the local government
- 20 unit, or local economic development corporation or similar entity,
- 21 and the value of assistance otherwise provided by this state.
- 22 (3) A written agreement between an eligible business and the
- 23 authority shall include, but need not be limited to, all of the
- 24 following:
- 25 (a) A description of the business expansion, retention, or
- 26 location that is the subject of the agreement.
- 27 (b) Conditions upon which the authorized business designation

- 1 is made.
- 2 (c) A statement by the eligible business that a violation of
- 3 the written agreement may result in the revocation of the
- 4 designation as an authorized business and the loss or reduction of
- 5 future credits under section 9.
- 6 (d) A statement by the eligible business that a
- 7 misrepresentation in the application may result in the revocation
- 8 of the designation as an authorized business and the refund of
- 9 credits received under section 9.
- 10 (e) A method for measuring full-time jobs before and after an
- 11 expansion, retention, or location of an authorized business in this
- 12 state.
- 13 (f) A written certification from the eligible business
- 14 regarding all of the following:
- 15 (i) The eligible business will follow a competitive bid process
- 16 for the construction, rehabilitation, development, or renovation of
- 17 the facility, and that this process will be open to all Michigan
- 18 residents and firms. The eligible business may not discriminate
- 19 against any contractor on the basis of its affiliation or
- 20 nonaffiliation with any collective bargaining organization.
- (ii) The eligible business will make a good faith effort to
- 22 employ, if qualified, Michigan residents at the facility.
- 23 (iii) The eligible business will make a good faith effort to
- 24 employ or contract with Michigan residents and firms to construct,
- 25 rehabilitate, develop, or renovate the facility.
- 26 (iv) The eligible business is encouraged to make a good faith
- 27 effort to utilize Michigan-based suppliers and vendors when

- 1 purchasing goods and services.
- 2 (g) A condition that if the eligible business qualified under
- 3 subsection (5)(b)(ii) and met the subsection (1)(g) requirement by
- 4 filing a chapter 11 plan of reorganization, the plan must be
- 5 approved by the bankruptcy court within 2 years of the date of the
- 6 agreement or the agreement is rescinded.
- 7 (4) Upon execution of a written agreement as provided in this
- 8 section, an eligible business is an authorized business.
- 9 (5) After receipt of an application, the authority may enter
- 10 into a written agreement, which shall include a repayment provision
- 11 of all or a portion of the credits under section 9 for a violation
- 12 of the written agreement, with an eligible business that meets 1 or
- 13 more of the following criteria:
- 14 (a) Is located in this state on the date of the application,
- makes new capital investment of \$250,000,000.00 in this state, and
- 16 maintains 500 retained jobs, as determined by the authority.
- 17 (b) Meets 1 or more of the following criteria:
- 18 (i) Relocates production of a product to this state after the
- 19 date of the application, makes capital investment of
- 20 \$500,000,000.00 in this state, and maintains 500 retained jobs, as
- 21 determined by the authority.
- 22 (ii) Maintains 150 retained jobs at a facility, maintains 1,000
- 23 or more full-time jobs in this state, and makes new capital
- 24 investment in this state.
- 25 (iii) Is located in this state on the date of the application,
- 26 maintains at least 100 retained jobs at a single facility, and
- 27 agrees to make new capital investment at that facility equal to the

- 1 greater of \$100,000.00 per retained job maintained at that facility
- 2 or \$10,000,000.00 to be completed or contracted for not later than
- **3** December 31, 2007.
- 4 (iv) Maintains 300 retained jobs at a facility; is a rural
- 5 business; the facility is at risk of being closed and if it were
- 6 to close, the work would go to a location outside this state, as
- 7 determined by the authority; new management or new ownership is
- 8 proposed for the facility that is committed to improve the
- 9 viability of the facility; and the tax credits offered under this
- 10 act are necessary for the facility to maintain operations. The
- 11 authority may not enter into a written agreement under this
- 12 subparagraph after December 31, -2006 2007. Of the written
- 13 agreements entered into under this subparagraph, the authority may
- 14 enter into -1 3 written -agreement AGREEMENTS under this
- 15 subparagraph that is ARE excluded from the requirements of
- **16** subsection (1)(e), (f), (g), (h), (j), and (k) if the authority
- 17 considers it in the public interest and if the eligible business
- 18 would have met the requirements of subsection (1)(e), (i), (j), and
- 19 (k) within the immediately preceding 6 months from the signing of
- 20 the written agreement for a tax credit.
- 21 (v) MAINTAINS 100 RETAINED JOBS AT A FACILITY; IS A RURAL
- 22 BUSINESS; THE FACILITY IS AT RISK OF BEING CLOSED AND IF IT WERE TO
- 23 CLOSE, THE WORK WOULD GO TO A LOCATION OUTSIDE THIS STATE, AS
- 24 DETERMINED BY THE AUTHORITY; NEW MANAGEMENT OR NEW OWNERSHIP IS
- 25 PROPOSED FOR THE FACILITY THAT IS COMMITTED TO IMPROVE THE
- 26 VIABILITY OF THE FACILITY; AND THE TAX CREDITS OFFERED UNDER THIS
- 27 ACT ARE NECESSARY FOR THE FACILITY TO MAINTAIN OPERATIONS. THE

- 1 AUTHORITY MAY NOT ENTER INTO A WRITTEN AGREEMENT UNDER THIS
- 2 SUBPARAGRAPH AFTER DECEMBER 31, 2007. OF THE WRITTEN AGREEMENTS
- 3 ENTERED INTO UNDER THIS SUBPARAGRAPH, THE AUTHORITY MAY ENTER INTO
- 4 3 WRITTEN AGREEMENTS UNDER THIS SUBPARAGRAPH THAT ARE EXCLUDED FROM
- 5 THE REQUIREMENTS OF SUBSECTION (1)(E), (F), (G), (H), (J), AND (K)
- 6 IF THE AUTHORITY CONSIDERS IT IN THE PUBLIC INTEREST AND IF THE
- 7 ELIGIBLE BUSINESS WOULD HAVE MET THE REQUIREMENTS OF SUBSECTION
- 8 (1)(E), (I), (J), AND (K) WITHIN THE IMMEDIATELY PRECEDING 6 MONTHS
- 9 FROM THE SIGNING OF THE WRITTEN AGREEMENT FOR A TAX CREDIT.
- 10 (vi) (v) Maintains 175 retained jobs and makes new capital
- 11 investment at a facility in a county with a population of not less
- than 7,500 but not greater than 8,000.
- 13 (c) Is a distressed business.
- 14 (6) The authority shall not execute more than 25 new written
- 15 agreements each year for eligible businesses that are not qualified
- 16 high-technology businesses, distressed businesses, or rural
- 17 businesses. If the authority executes less than 25 new written
- 18 agreements in a year, the authority may carry forward for 1 year
- 19 only the difference between 25 and the number of new agreements
- 20 executed in the immediately preceding year.
- 21 (7) The authority shall not execute more than 50 new written
- 22 agreements each year for eligible businesses that are qualified
- 23 high-technology businesses or rural business. Only -5 25 of the 50
- 24 written agreements for businesses that are qualified high-
- 25 technology businesses or rural business may be executed each year
- 26 for qualified rural businesses.
- 27 (8) The authority shall not execute more than 20 new written

- 1 agreements each year for eligible businesses that are distressed
- 2 businesses. The authority shall not execute more than 5 of the
- 3 written agreements described in this subsection each year for
- 4 distressed businesses that had 1,000 or more full-time jobs at a
- 5 facility 4 years immediately preceding the application to the
- 6 authority under this act.
- 7 Sec. 10. The authority shall report to both houses of the
- 8 legislature yearly on October 1 on the activities of the authority.
- 9 The report shall include, but is not limited to, all of the
- 10 following:
- 11 (a) The total amount of capital investment attracted under
- 12 this act.
- 13 (b) The total number of qualified new jobs created under this
- **14** act.
- 15 (c) The total number of new written agreements.
- 16 (d) Name and location of all authorized businesses and the
- 17 names and addresses of all of the following:
- 18 (i) The directors and officers of the corporation if the
- 19 authorized business is a corporation.
- (ii) The partners of the partnership or limited liability
- 21 partnership if the authorized business is a partnership or limited
- 22 liability partnership.
- 23 (iii) The members of the limited liability company if the
- 24 authorized business is a limited liability company.
- 25 (e) The amount and duration of the tax credit separately for
- 26 each authorized business.
- (f) The amount of any fee, donation, or other payment of any

- kind from the authorized business to the Michigan economic 1
- 2 development corporation or a foundation or fund associated with the
- Michigan economic development corporation paid or made in the 3
- 4 previous reporting year end or, if it is the first reporting year
- for the authorized business, for the immediately preceding 3 5
- 6 calendar years.
- (G) THE TOTAL NUMBER OF NEW WRITTEN AGREEMENTS ENTERED INTO 7
- UNDER SECTION 8(5) AND, OF THOSE WRITTEN AGREEMENTS, THE NUMBER IN 8
- WHICH THE BOARD DETERMINED THAT IT WAS IN THE PUBLIC INTEREST TO 9
- 10 WAIVE 1 OR MORE OF THE REQUIREMENTS OF SECTION 8(1).