SENATE SUBSTITUTE FOR HOUSE BILL NO. 6118

A bill to amend 1995 PA 24, entitled "Michigan economic growth authority act," by amending sections 4 and 8 (MCL 207.804 and 207.808), section 4 as amended by 2003 PA 248 and section 8 as amended by 2006 PA 283.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 4. (1) The Michigan economic growth authority is created
- 2 within the Michigan strategic fund. The Michigan strategic fund
- 3 shall provide staff for the authority and shall carry out the
- 4 administrative duties and functions as directed by the authority.
- 5 The budgeting, procurement, and related functions as directed by
- 6 the authority are under the supervision of the president of the
- 7 Michigan strategic fund.
- 8 (2) The authority consists of the following 8 members:
- 9 (a) The <u>director of the department of labor and economic</u>

- 1 growth PRESIDENT OF THE MICHIGAN STRATEGIC FUND, or his or her
- 2 designee, as chairperson of the authority.
- 3 (b) The state treasurer or his or her designee.
- 4 (c) The -chief executive officer of the Michigan economic
- 5 development corporation DIRECTOR OF THE DEPARTMENT OF LABOR AND
- 6 ECONOMIC GROWTH, or his or her designee.
- 7 (d) The director of the state transportation department, or
- 8 his or her designee.
- 9 (e) Four other members appointed by the governor by and with
- 10 the advice and consent of the senate who are not employed by this
- 11 state and who have knowledge, skill, and experience in the
- 12 academic, business, local government, labor, or financial fields.
- 13 (3) A member shall be appointed for a term of 4 years, except
- 14 that of the members first appointed by the governor, 2 shall be
- 15 appointed for a term of 2 years and 2 for a term of 4 years from
- 16 the dates of their appointments. A vacancy shall be filled for the
- 17 balance of the unexpired term in the same manner as an original
- 18 appointment by the governor and by and with the advice and consent
- 19 of the senate.
- 20 (4) Except as otherwise provided by law, a member of the
- 21 authority shall not receive compensation for services, but the
- 22 authority may reimburse each member for expenses necessarily
- 23 incurred in the performance of his or her duties.
- 24 Sec. 8. (1) After receipt of an application, the authority may
- 25 enter into an agreement with an eligible business for a tax credit
- 26 under section 9 if the authority determines that all of the
- 27 following are met:

- 1 (a) Except as provided in subsection (5), the eligible
- 2 business creates 1 or more of the following within 12 months of the
- 3 expansion or location as determined by the authority:
- 4 (i) A minimum of 50 qualified new jobs at the facility if
- 5 expanding in this state.
- 6 (ii) A minimum of 100 qualified new jobs at the facility if
- 7 locating in this state.
- 8 (iii) A minimum of 25 qualified new jobs at the facility if the
- 9 facility is located in a neighborhood enterprise zone as determined
- 10 under the neighborhood enterprise zone act, 1992 PA 147, MCL
- 11 207.771 to 207.786, is located in a renaissance zone under the
- 12 Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- 13 125.2696, or is located in a federally designated empowerment zone,
- 14 rural enterprise community, or enterprise community.
- 15 (iv) A minimum of 5 qualified new jobs at the facility if the
- 16 eliqible business is a qualified high-technology business.
- 17 (v) A minimum of 5 qualified new jobs at the facility if the
- 18 eligible business is a rural business.
- 19 (b) Except as provided in subsection (5), the eligible
- 20 business agrees to maintain 1 or more of the following for each
- 21 year that a credit is authorized under this act:
- (i) A minimum of 50 qualified new jobs at the facility if
- 23 expanding in this state.
- 24 (ii) A minimum of 100 qualified new jobs at the facility if
- 25 locating in this state.
- 26 (iii) A minimum of 25 qualified new jobs at the facility if the
- 27 facility is located in a neighborhood enterprise zone as determined

- 1 under the neighborhood enterprise zone act, 1992 PA 147, MCL
- 2 207.771 to 207.786, is located in a renaissance zone under the
- 3 Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- 4 125.2696, or is located in a federally designated empowerment zone,
- 5 rural enterprise community, or enterprise community.
- 6 (iv) If the eligible business is a qualified high-technology
- 7 business, all of the following apply:
- 8 (A) A minimum of 5 qualified new jobs at the facility.
- 9 (B) A minimum of 25 qualified new jobs at the facility within
- 10 5 years after the date of the expansion or location as determined
- 11 by the authority and a minimum of 25 qualified new jobs at the
- 12 facility each year thereafter for which a credit is authorized
- 13 under this act.
- 14 (v) If the eligible business is a rural business, all of the
- **15** following apply:
- 16 (A) A minimum of 5 qualified new jobs at the facility.
- 17 (B) A minimum of 25 qualified new jobs at the facility within
- 18 5 years after the date of the expansion or location as determined
- 19 by the authority.
- 20 (c) Except as provided in subsection (5) and as otherwise
- 21 provided in this subdivision, in addition to the jobs specified in
- 22 subdivision (b), the eligible business, if already located within
- 23 this state, agrees to maintain a number of full-time jobs equal to
- 24 or greater than the number of full-time jobs it maintained in this
- 25 state prior to the expansion, as determined by the authority. After
- 26 an eligible business has entered into a written agreement as
- 27 provided in subsection (2), the authority may adjust the number of

- 1 full-time jobs required to be maintained by the authorized business
- 2 under this subdivision, in order to adjust for decreases in full-
- 3 time jobs in the authorized business in this state due to the
- 4 divestiture of operations, provided a single other person continues
- 5 to maintain those full-time jobs in this state. The authority shall
- 6 not approve a reduction in the number of full-time jobs to be
- 7 maintained unless the authority has determined that it can monitor
- 8 the maintenance of the full-time jobs in this state by the other
- 9 person, and the authorized business agrees in writing that the
- 10 continued maintenance of the full-time jobs in this state by the
- 11 other person, as determined by the authority, is a condition of
- 12 receiving tax credits under the written agreement. A full-time job
- 13 maintained by another person under this subdivision, that otherwise
- 14 meets the requirements of section 3(i), shall be considered a full-
- 15 time job, notwithstanding the requirement that a full-time job be
- 16 performed by an individual employed by an authorized business, or
- 17 an employee leasing company or professional employer organization
- 18 on behalf of an authorized business.
- 19 (d) Except as otherwise provided in this subdivision, the
- 20 average wage paid for all retained jobs and qualified new jobs is
- 21 equal to or greater than 150% of the federal minimum wage. However,
- 22 if the eligible business is a qualified high-technology business,
- 23 then the average wage paid for all qualified new jobs is equal to
- 24 or greater than 300% of the federal minimum wage.
- 25 (e) Except for a qualified high-technology business, the
- 26 expansion, retention, or location of the eligible business will not
- 27 occur in this state without the tax credits offered under this act.

- 1 (f) Except for an eliqible business described in subsection
- (5) (b) (ii), the local governmental unit in which the eligible
- 3 business will expand, be located, or maintain retained jobs, or a
- 4 local economic development corporation or similar entity, will make
- 5 a staff, financial, or economic commitment to the eligible business
- 6 for the expansion, retention, or location.
- 7 (g) The financial statements of the eligible business
- 8 indicated that it is financially sound or has submitted a chapter
- 9 11 plan of reorganization to the bankruptcy court and that its
- 10 plans for the expansion, retention, or location are economically
- 11 sound.
- 12 (h) Except for an eligible business described in subsection
- 13 (5)(c), the eligible business has not begun construction of the
- **14** facility.
- 15 (i) The expansion, retention, or location of the eligible
- 16 business will benefit the people of this state by increasing
- 17 opportunities for employment and by strengthening the economy of
- 18 this state.
- 19 (j) The tax credits offered under this act are an incentive to
- 20 expand, retain, or locate the eligible business in Michigan and
- 21 address the competitive disadvantages with sites outside this
- 22 state.
- 23 (k) A cost/benefit analysis reveals that authorizing the
- 24 eligible business to receive tax credits under this act will result
- 25 in an overall positive fiscal impact to the state.
- 26 (1) If feasible, as determined by the authority, in locating
- 27 the facility, the authorized business reuses or redevelops property

- 1 that was previously used for an industrial or commercial purpose.
- 2 (m) If the eligible business is a qualified high-technology
- 3 business described in section $3 \, (m) \, (i)$, the eligible business agrees
- 4 that not less than 25% of the total operating expenses of the
- 5 business will be maintained for research and development for the
- 6 first 3 years of the written agreement.
- 7 (2) If the authority determines that the requirements of
- 8 subsection (1) or (5) have been met, the authority shall determine
- 9 the amount and duration of tax credits to be authorized under
- 10 section 9, and shall enter into a written agreement as provided in
- 11 this section. The duration of the tax credits shall not exceed 20
- 12 years or for an authorized business that is a distressed business,
- 13 3 years. In determining the amount and duration of tax credits
- 14 authorized, the authority shall consider the following factors:
- 15 (a) The number of qualified new jobs to be created or retained
- 16 jobs to be maintained.
- 17 (b) The average wage level of the qualified new jobs or
- 18 retained jobs relative to the average wage paid by private entities
- 19 in the county in which the facility is located.
- (c) The total capital investment or new capital investment the
- 21 eligible business will make.
- 22 (d) The cost differential to the business between expanding,
- 23 locating, or retaining new jobs in Michigan and a site outside of
- 24 Michigan.
- 25 (e) The potential impact of the expansion, retention, or
- 26 location on the economy of Michigan.
- 27 (f) The cost of the credit under section 9, the staff,

- 1 financial, or economic assistance provided by the local government
- 2 unit, or local economic development corporation or similar entity,
- 3 and the value of assistance otherwise provided by this state.
- 4 (3) A written agreement between an eligible business and the
- 5 authority shall include, but need not be limited to, all of the
- 6 following:
- 7 (a) A description of the business expansion, retention, or
- 8 location that is the subject of the agreement.
- 9 (b) Conditions upon which the authorized business designation
- 10 is made.
- 11 (c) A statement by the eligible business that a violation of
- 12 the written agreement may result in the revocation of the
- 13 designation as an authorized business and the loss or reduction of
- 14 future credits under section 9.
- (d) A statement by the eligible business that a
- 16 misrepresentation in the application may result in the revocation
- 17 of the designation as an authorized business and the refund of
- 18 credits received under section 9.
- 19 (e) A method for measuring full-time jobs before and after an
- 20 expansion, retention, or location of an authorized business in this
- 21 state.
- 22 (f) A written certification from the eligible business
- 23 regarding all of the following:
- 24 (i) The eligible business will follow a competitive bid process
- 25 for the construction, rehabilitation, development, or renovation of
- 26 the facility, and that this process will be open to all Michigan
- 27 residents and firms. The eligible business may not discriminate

- 1 against any contractor on the basis of its affiliation or
- 2 nonaffiliation with any collective bargaining organization.
- 3 (ii) The eligible business will make a good faith effort to
- 4 employ, if qualified, Michigan residents at the facility.
- 5 (iii) The eligible business will make a good faith effort to
- 6 employ or contract with Michigan residents and firms to construct,
- 7 rehabilitate, develop, or renovate the facility.
- 8 (iv) The eligible business is encouraged to make a good faith
- 9 effort to utilize Michigan-based suppliers and vendors when
- 10 purchasing goods and services.
- 11 (g) A condition that if the eligible business qualified under
- 12 subsection (5) (b) (ii) and met the subsection (1) (g) requirement by
- 13 filing a chapter 11 plan of reorganization, the plan must be
- 14 approved CONFIRMED by the bankruptcy court within 2 3 years of
- 15 the date of the agreement or the agreement is rescinded.
- 16 (4) Upon execution of a written agreement as provided in this
- 17 section, an eligible business is an authorized business.
- 18 (5) After receipt of an application, the authority may enter
- 19 into a written agreement, which shall include a repayment provision
- 20 of all or a portion of the credits under section 9 for a violation
- 21 of the written agreement, with an eligible business that meets 1 or
- 22 more of the following criteria:
- (a) Is located in this state on the date of the application,
- 24 makes new capital investment of \$250,000,000.00 in this state, and
- 25 maintains 500 retained jobs, as determined by the authority.
- 26 (b) Meets 1 or more of the following criteria:
- 27 (i) Relocates production of a product to this state after the

- 1 date of the application, makes capital investment of
- 2 \$500,000,000.00 in this state, and maintains 500 retained jobs, as
- 3 determined by the authority.
- 4 (ii) Maintains 150 retained jobs at a facility, maintains 1,000
- 5 or more full-time jobs in this state, and makes new capital
- 6 investment in this state.
- 7 (iii) Is located in this state on the date of the application,
- 8 maintains at least 100 retained jobs at a single facility, and
- 9 agrees to make new capital investment at that facility equal to the
- 10 greater of \$100,000.00 per retained job maintained at that facility
- or \$10,000,000.00 to be completed or contracted for not later than
- 12 December 31, 2007.
- 13 (iv) Maintains 300 retained jobs at a facility; the facility is
- 14 at risk of being closed and if it were to close, the work would go
- 15 to a location outside this state, as determined by the authority;
- 16 new management or new ownership is proposed for the facility that
- 17 is committed to improve the viability of the facility, UNLESS
- 18 OTHERWISE PROVIDED IN THIS SUBPARAGRAPH; and the tax credits
- 19 offered under this act are necessary for the facility to maintain
- 20 operations. The authority may not enter into a written agreement
- 21 under this subparagraph after December 31, 2007. Of the written
- 22 agreements entered into under this subparagraph, the authority may
- 23 enter into 3 written agreements under this subparagraph that are
- 24 excluded from the requirements of subsection (1)(e), (f), (g), (h),
- 25 (j), and (k) if the authority considers it in the public interest
- 26 and if the eligible business would have met the requirements of
- 27 subsection (1)(e), (i), (j), and (k) within the immediately

- 1 preceding 6 months from the signing of the written agreement for a
- 2 tax credit. OF THE 3 WRITTEN AGREEMENTS DESCRIBED IN THIS
- 3 SUBPARAGRAPH, THE AUTHORITY MAY ALSO WAIVE THE REQUIREMENT FOR NEW
- 4 MANAGEMENT IF THE EXISTING MANAGEMENT AND LABOR MAKE A COMMITMENT
- 5 TO IMPROVE THE VIABILITY AND PRODUCTIVITY OF THE FACILITY TO BETTER
- 6 MEET INTERNATIONAL COMPETITION AS DETERMINED BY THE AUTHORITY.
- 7 (v) Maintains 100 retained jobs at a facility; is a rural
- 8 business, UNLESS OTHERWISE PROVIDED IN THIS SUBPARAGRAPH; the
- 9 facility is at risk of being closed and if it were to close, the
- 10 work would go to a location outside this state, as determined by
- 11 the authority; new management or new ownership is proposed for the
- 12 facility that is committed to improve the viability of the
- 13 facility; and the tax credits offered under this act are necessary
- 14 for the facility to maintain operations. The authority may not
- 15 enter into a written agreement under this subparagraph after
- 16 December 31, 2007. Of the written agreements entered into under
- 17 this subparagraph, the authority may enter into 3 written
- 18 agreements under this subparagraph that are excluded from the
- 19 requirements of subsection (1)(e), (f), (g), (h), (j), and (k) if
- 20 the authority considers it in the public interest and if the
- 21 eligible business would have met the requirements of subsection
- 22 (1)(e), (i), (j), and (k) within the immediately preceding 6 months
- 23 from the signing of the written agreement for a tax credit. OF THE
- 24 3 WRITTEN AGREEMENTS DESCRIBED IN THIS SUBPARAGRAPH, THE AUTHORITY
- 25 MAY ALSO WAIVE THE REQUIREMENT THAT THE BUSINESS BE A RURAL
- 26 BUSINESS IF THE BUSINESS IS LOCATED IN A COUNTY WITH A POPULATION
- 27 OF 500,000 OR MORE AND 600,000 OR LESS.

- 1 (vi) Maintains 175 retained jobs and makes new capital
- 2 investment at a facility in a county with a population of not less
- 3 than 7,500 but not greater than 8,000.
- 4 (vii) Is located in this state on the date of the application,
- 5 maintains at least 675 retained jobs at a facility, agrees to
- 6 create 400 new jobs, and agrees to make a new capital investment of
- 7 at least \$45,000,000.00 to be completed or contracted for not later
- 8 than December 31, 2007. Of the written agreements entered into
- 9 under this subparagraph, the authority may enter into 1 written
- 10 agreement under this subparagraph that is excluded from the
- 11 requirements of subsection (1)(h) if the authority considers it in
- 12 the public interest.
- 13 (viii) IS LOCATED IN THIS STATE ON THE DATE OF THE APPLICATION,
- 14 MAKES NEW CAPITAL INVESTMENT OF \$250,000,000.00 OR MORE IN THIS
- 15 STATE, AND MAKES THAT CAPITAL INVESTMENT AT A FACILITY LOCATED
- 16 NORTH OF THE 45TH PARALLEL.
- 17 (c) Is a distressed business.
- 18 (6) The authority shall not execute more than 25 new written
- 19 agreements each year for eligible businesses that are not qualified
- 20 high-technology businesses, distressed businesses, or rural
- 21 businesses. If the authority executes less than 25 new written
- 22 agreements in a year, the authority may carry forward for 1 year
- 23 only the difference between 25 and the number of new agreements
- 24 executed in the immediately preceding year.
- 25 (7) The authority shall not execute more than 50 new written
- 26 agreements each year for eligible businesses that are qualified
- 27 high-technology businesses or rural business. Only 25 of the 50

- 1 written agreements for businesses that are qualified high-
- 2 technology businesses or rural business may be executed each year
- 3 for qualified rural businesses.
- 4 (8) The authority shall not execute more than 20 new written
- 5 agreements each year for eligible businesses that are distressed
- 6 businesses. The authority shall not execute more than 5 of the
- 7 written agreements described in this subsection each year for
- 8 distressed businesses that had 1,000 or more full-time jobs at a
- 9 facility 4 years immediately preceding the application to the
- 10 authority under this act.