## **HOUSE BILL No. 4181**

February 3, 2005, Introduced by Rep. Hunter and referred to the Committee on Commerce.

A bill to provide for the establishment of a neighborhood improvement authority; to prescribe the powers and duties of the authority; to correct and prevent deterioration in neighborhoods and certain other areas; to authorize the acquisition and disposal of interests in real and personal property; to authorize the creation and implementation of development plans and development areas; to promote residential and economic growth; to create a board; to prescribe the powers and duties of the board; to authorize the issuance of bonds and other evidences of indebtedness; to authorize the use of tax increment financing; to prescribe powers and duties of certain state officials; to provide for rule promulgation; and to provide for enforcement of the act.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "neighborhood improvement authority act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Advance" means a transfer of funds made by a municipality
- 5 to an authority or to another person on behalf of the authority in
- 6 anticipation of repayment by the authority. Evidence of the intent
- 7 to repay an advance may include, but is not limited to, an executed
- 8 agreement to repay, provisions contained in a tax increment
- 9 financing plan approved prior to the advance, or a resolution of
- 10 the authority or the municipality.
- 11 (b) "Assessed value" means the taxable value as determined
- 12 under section 27a of the general property tax act, 1893 PA 206, MCL
- **13** 211.27a.
- 14 (c) "Authority" means a neighborhood improvement authority
- 15 created under this act.
- (d) "Board" means the governing body of an authority.
- 17 (e) "Captured assessed value" means the amount in any 1 year
- 18 by which the current assessed value of the development area,
- 19 including the assessed value of property for which specific local
- 20 taxes are paid in lieu of property taxes as determined in section
- 21 3(d), exceeds the initial assessed value. The state tax commission
- 22 shall prescribe the method for calculating captured assessed value.
- 23 (f) "Chief executive officer" means the mayor or city manager
- 24 of a city.
- 25 (g) "Development area" means that area described in section 5
- 26 to which a development plan is applicable.
- (h) "Development plan" means that information and those

- 1 requirements for a development area set forth in section 22.
- 2 (i) "Development program" means the implementation of the
- 3 development plan.
- 4 (j) "Fiscal year" means the fiscal year of the authority.
- 5 (k) "Governing body" or "governing body of a municipality"
- 6 means the elected body of a municipality having legislative powers.
- 7 (1) "Housing" means privately owned housing or publicly owned
- 8 housing, individual or multifamily.
- 9 (m) "Initial assessed value" means the assessed value of all
- 10 the taxable property within the boundaries of the development area
- 11 at the time the ordinance establishing the tax increment financing
- 12 plan is approved, as shown by the most recent assessment roll of
- 13 the municipality at the time the resolution is adopted. Property
- 14 exempt from taxation at the time of the determination of the
- 15 initial assessed value shall be included as zero. For the purpose
- 16 of determining initial assessed value, property for which a
- 17 specific local tax is paid in lieu of a property tax shall not be
- 18 considered to be property that is exempt from taxation. The initial
- 19 assessed value of property for which a specific local tax was paid
- 20 in lieu of a property tax shall be determined as provided in
- 21 section 3(d).
- (n) "Land use plan" means a plan prepared under section 1 of
- 23 the city and village zoning act, 1921 PA 207, MCL 125.581.
- 24 (o) "Municipality" means a city.
- 25 (p) "Residential district" means an area of a municipality
- 26 zoned and used principally for residential housing.
- Sec. 3. As used in this act:

- 1 (a) "Operations" means office maintenance, including salaries
- 2 and expenses of employees, office supplies, consultation fees,
- 3 design costs, and other expenses incurred in the daily management
- 4 of the authority and planning of its activities.
- 5 (b) "Parcel" means an identifiable unit of land that is
- 6 treated as separate for valuation or zoning purposes.
- 7 (c) "Public facility" means housing, a street, plaza,
- 8 pedestrian mall, and any improvements to a street, plaza, or
- 9 pedestrian mall including street furniture and beautification,
- 10 park, parking facility, recreational facility, right of way,
- 11 structure, waterway, bridge, lake, pond, canal, utility line or
- 12 pipe, or building, including access routes designed and dedicated
- 13 to use by the public generally, or used by a public agency. Public
- 14 facility includes an improvement to a facility used by the public
- 15 or a public facility as those terms are defined in section 1 of
- 16 1966 PA 1, MCL 125.1351, if the improvement complies with the
- 17 barrier free design requirements of the state construction code
- 18 promulgated under the Stille-DeRossett-Hale single state
- 19 construction code act, 1972 PA 230, MCL 125.1501 to 125.1531.
- 20 (d) "Specific local tax" means a tax levied under 1974 PA 198,
- 21 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA
- 22 255, MCL 207.651 to 207.668, the technology park development act,
- 23 1984 PA 385, MCL 207.701 to 207.718, or 1953 PA 189, MCL 211.181 to
- 24 211.182. The initial assessed value or current assessed value of
- 25 property subject to a specific local tax shall be the quotient of
- 26 the specific local tax paid divided by the ad valorem millage rate.
- 27 The state tax commission shall prescribe the method for calculating

- 1 the initial assessed value and current assessed value of property
- 2 for which a specific local tax was paid in lieu of a property tax.
- 3 (e) "State fiscal year" means the annual period commencing
- 4 October 1 of each year.
- 5 (f) "Tax increment revenues" means the amount of ad valorem
- 6 property taxes and specific local taxes attributable to the
- 7 application of the levy of all taxing jurisdictions upon the
- 8 captured assessed value of real and personal property in the
- 9 development area. Tax increment revenues do not include any of the
- 10 following:
- 11 (i) Taxes under the state education tax act, 1993 PA 331, MCL
- 12 211.901 to 211.906.
- 13 (ii) Taxes levied by local or intermediate school districts.
- 14 (iii) Ad valorem property taxes attributable either to a portion
- 15 of the captured assessed value shared with taxing jurisdictions
- 16 within the jurisdictional area of the authority or to a portion of
- 17 value of property that may be excluded from captured assessed value
- 18 or specific local taxes attributable to the ad valorem property
- 19 taxes.
- 20 (iv) Ad valorem property taxes excluded by the tax increment
- 21 financing plan of the authority from the determination of the
- 22 amount of tax increment revenues to be transmitted to the authority
- 23 or specific local taxes attributable to the ad valorem property
- 24 taxes.
- 25 (v) Specific local taxes attributable to the ad valorem
- 26 property taxes.
- (vi) Ad valorem property taxes specifically levied for the

- 1 payment of principal and interest of obligations approved by the
- 2 electors or obligations pledging the unlimited taxing power of the
- 3 local governmental unit or specific taxes attributable to those ad
- 4 valorem property taxes.
- 5 Sec. 4. (1) Except as otherwise provided in this subsection, a
- 6 municipality may establish multiple authorities. A parcel of
- 7 property shall not be included in more than 1 authority created
- 8 under this act.
- 9 (2) An authority is a public body corporate that may sue and
- 10 be sued in any court of this state. An authority possesses all the
- 11 powers necessary to carry out its purpose. The enumeration of a
- 12 power in this act shall not be construed as a limitation upon the
- 13 general powers of an authority.
- Sec. 5. (1) If the governing body of a municipality determines
- 15 that it is necessary for the best interests of the public to halt
- 16 property value deterioration and increase property tax valuation
- 17 where possible in a residential district, to eliminate the causes
- 18 of that deterioration, to promote residential growth and to promote
- 19 economic growth, the governing body may, by resolution, declare its
- 20 intention to create and provide for the operation of an authority.
- 21 (2) In the resolution of intent, the governing body shall set
- 22 a date for a public hearing on the adoption of a proposed ordinance
- 23 creating the authority and designating the boundaries of the
- 24 development area. Notice of the public hearing shall be published
- 25 twice in a newspaper of general circulation in the municipality,
- 26 not less than 20 or more than 40 days before the date of the
- 27 hearing. Not less than 20 days before the hearing, the governing

- 1 body proposing to create the authority shall also mail notice of
- 2 the hearing to the property taxpayers of record in the proposed
- 3 development area and to the governing body of each taxing
- 4 jurisdiction levying taxes that would be subject to capture if the
- 5 authority is established and a tax increment financing plan is
- 6 approved. Failure of a property taxpayer to receive the notice does
- 7 not invalidate these proceedings. Notice of the hearing shall be
- 8 posted in at least 20 conspicuous and public places in the proposed
- 9 development area not less than 20 days before the hearing. The
- 10 notice shall state the date, time, and place of the hearing and
- 11 shall describe the boundaries of the proposed development area. A
- 12 citizen, taxpayer, or property owner of the municipality or an
- 13 official from a taxing jurisdiction with millage that would be
- 14 subject to capture has the right to be heard in regard to the
- 15 establishment of the authority and the boundaries of the proposed
- 16 development area. The governing body of the municipality shall not
- 17 incorporate land into the development area not included in the
- 18 description contained in the notice of public hearing, but it may
- 19 eliminate described lands from the development area in the final
- 20 determination of the boundaries.
- 21 (3) Not less than 60 days after the public hearing, if the
- 22 governing body of the municipality intends to proceed with the
- 23 establishment of the authority it shall adopt, by majority vote of
- 24 its members, an ordinance establishing the authority and
- 25 designating the boundaries of the development area within which the
- 26 authority shall exercise its powers. The adoption of the ordinance
- 27 is subject to any applicable statutory or charter provisions in

- 1 respect to the approval or disapproval by the chief executive or
- 2 other officer of the municipality and the adoption of an ordinance
- 3 over his or her veto. This ordinance shall be filed with the
- 4 secretary of state promptly after its adoption and shall be
- 5 published at least once in a newspaper of general circulation in
- 6 the municipality.
- 7 (4) The governing body of the municipality may alter or amend
- 8 the boundaries of the development area to include or exclude lands
- 9 from the development area in the same manner as adopting the
- 10 ordinance creating the authority.
- 11 (5) A residential district or development area under this act
- 12 shall not include an area of a municipality that is part of a
- 13 residential district or a development area under the historical
- 14 neighborhood tax increment finance authority act.
- 15 Sec. 6. If a development area is part of an area annexed to or
- 16 consolidated with another municipality, the authority managing that
- 17 development area shall become an authority of the annexing or
- 18 consolidated municipality. Obligations of that authority incurred
- 19 under a development or tax increment plan, agreements related to a
- 20 development or tax increment plan, and bonds issued under this act
- 21 shall remain in effect following the annexation or consolidation.
- 22 Sec. 7. (1) An authority shall be under the supervision and
- 23 control of a board consisting of the chief executive officer of the
- 24 municipality or his or her designee and not less than 5 or more
- 25 than 9 members as determined by the governing body of the
- 26 municipality. Members shall be appointed by the chief executive
- 27 officer of the municipality, subject to approval by the governing

- 1 body of the municipality. Not less than a majority of the members
- 2 shall be persons having an ownership or business interest in
- 3 property located in the development area. At least 1 of the members
- 4 shall be a resident of the development area or of an area within
- 5 1/2 mile of any part of the development area. Of the members first
- 6 appointed, an equal number of the members, as near as is
- 7 practicable, shall be appointed for 1 year, 2 years, 3 years, and 4
- 8 years. A member shall hold office until the member's successor is
- 9 appointed. After the initial appointment, each member shall serve
- 10 for a term of 4 years. An appointment to fill a vacancy shall be
- 11 made by the chief executive officer of the municipality for the
- 12 unexpired term only. Members of the board shall serve without
- 13 compensation, but shall be reimbursed for actual and necessary
- 14 expenses. The chairperson of the board shall be elected by the
- 15 board.
- 16 (2) Before assuming the duties of office, a member shall
- 17 qualify by taking and subscribing to the constitutional oath of
- 18 office.
- 19 (3) The proceedings and rules of the board are subject to the
- 20 open meetings act, 1976 PA 267, MCL 15.261 to 15.275. The board
- 21 shall adopt rules governing its procedure and the holding of
- 22 regular meetings, subject to the approval of the governing body.
- 23 Special meetings may be held if called in the manner provided in
- 24 the rules of the board.
- 25 (4) After having been given notice and an opportunity to be
- 26 heard, a member of the board may be removed for cause by the
- 27 governing body.

- 1 (5) All expense items of the authority shall be publicized
- 2 monthly and the financial records shall always be open to the
- 3 public.
- 4 (6) A writing prepared, owned, used, in the possession of, or
- 5 retained by the board in the performance of an official function is
- 6 subject to the freedom of information act, 1976 PA 442, MCL 15.231
- 7 to 15.246.
- 8 Sec. 8. (1) The board may employ and fix the compensation of a
- 9 director, subject to the approval of the governing body of the
- 10 municipality. The director shall serve at the pleasure of the
- 11 board. A member of the board is not eligible to hold the position
- 12 of director. Before beginning his or her duties, the director shall
- 13 take and subscribe to the constitutional oath, and furnish bond, by
- 14 posting a bond in the sum determined in the ordinance establishing
- 15 the authority payable to the authority for use and benefit of the
- 16 authority, approved by the board, and filed with the municipal
- 17 clerk. The premium on the bond shall be considered an operating
- 18 expense of the authority, payable from funds available to the
- 19 authority for expenses of operation. The director shall be the
- 20 chief executive officer of the authority. Subject to the approval
- 21 of the board, the director shall supervise and be responsible for
- 22 the preparation of plans and the performance of the functions of
- 23 the authority in the manner authorized by this act. The director
- 24 shall attend the meetings of the board and shall provide to the
- 25 board and to the governing body of the municipality a regular
- 26 report covering the activities and financial condition of the
- 27 authority. If the director is absent or disabled, the board may

- 1 designate a qualified person as acting director to perform the
- 2 duties of the office. Before beginning his or her duties, the
- 3 acting director shall take and subscribe to the oath, and furnish
- 4 bond, as required of the director. The director shall furnish the
- 5 board with information or reports governing the operation of the
- 6 authority as the board requires.
- 7 (2) The board may employ and fix the compensation of a
- 8 treasurer, who shall keep the financial records of the authority
- 9 and who, together with the director, shall approve all vouchers for
- 10 the expenditure of funds of the authority. The treasurer shall
- 11 perform all duties delegated to him or her by the board and shall
- 12 furnish bond in an amount prescribed by the board.
- 13 (3) The board may employ and fix the compensation of a
- 14 secretary, who shall maintain custody of the official seal and of
- 15 records, books, documents, or other papers not required to be
- 16 maintained by the treasurer. The secretary shall attend meetings of
- 17 the board and keep a record of its proceedings and shall perform
- 18 other duties delegated by the board.
- 19 (4) The board may retain legal counsel to advise the board in
- 20 the proper performance of its duties. The legal counsel shall
- 21 represent the authority in actions brought by or against the
- 22 authority.
- 23 (5) The board may employ other personnel considered necessary
- 24 by the board.
- 25 Sec. 9. The employees of an authority shall be eligible to
- 26 participate in municipal retirement and insurance programs of the
- 27 municipality as if they were civil service employees except that

- 1 the employees of an authority are not civil service employees.
- 2 Sec. 10. The board may do any of the following:
- 3 (a) Prepare an analysis of economic changes taking place in
- 4 the development area.
- **5** (b) Study and analyze the impact of metropolitan growth upon
- 6 the development area.
- 7 (c) Plan and propose the construction, renovation, repair,
- 8 remodeling, rehabilitation, restoration, preservation, or
- 9 reconstruction of a public facility, an existing building, or a
- 10 multiple-family dwelling unit which may be necessary or appropriate
- 11 to the execution of a plan which, in the opinion of the board, aids
- 12 in the residential growth and economic growth of the development
- 13 area.
- 14 (d) Plan, propose, and implement an improvement to a public
- 15 facility within the development area to comply with the barrier
- 16 free design requirements of the state construction code promulgated
- 17 under the Stille-DeRossett-Hale single state construction code act,
- 18 1972 PA 230, MCL 125.1501 to 125.1531.
- 19 (e) Develop long-range plans, in cooperation with the agency
- 20 that is chiefly responsible for planning in the municipality,
- 21 designed to halt the deterioration of property values in the
- 22 development area and to promote the residential growth and economic
- 23 growth of the development area, and take steps as may be necessary
- 24 to persuade property owners to implement the plans to the fullest
- 25 extent possible.
- (f) Implement any plan of development, including housing for
- 27 low-income individuals, in the development area necessary to

- 1 achieve the purposes of this act in accordance with the powers of
- 2 the authority granted by this act.
- 3 (g) Make and enter into contracts necessary or incidental to
- 4 the exercise of its powers and the performance of its duties.
- 5 (h) Acquire by purchase or otherwise, on terms and conditions
- 6 and in a manner the authority considers proper or own, convey, or
- 7 otherwise dispose of, or lease as lessor or lessee, land and other
- 8 property, real or personal, or rights or interests in the property,
- 9 that the authority determines is reasonably necessary to achieve
- 10 the purposes of this act, and to grant or acquire licenses,
- 11 easements, and options.
- (i) Improve land and construct, reconstruct, rehabilitate,
- 13 restore and preserve, equip, clear, improve, maintain, repair, and
- 14 operate any public facility, building, including multiple-family
- 15 dwellings, and any necessary or desirable appurtenances to those
- 16 buildings, within the development area for the use, in whole or in
- 17 part, of any public or private person or corporation, or a
- 18 combination thereof.
- 19 (j) Fix, charge, and collect fees, rents, and charges for the
- 20 use of any facility, building, or property under its control or any
- 21 part of the facility, building, or property, and pledge the fees,
- 22 rents, and charges for the payment of revenue bonds issued by the
- 23 authority.
- 24 (k) Lease, in whole or in part, any facility, building, or
- 25 property under its control.
- 26 (1) Accept grants and donations of property, labor, or other
- 27 things of value from a public or private source.

- 1 (m) Acquire and construct public facilities.
- 2 Sec. 11. The authority is an instrumentality of a political
- **3** subdivision for purposes of 1972 PA 227, MCL 213.321 to 213.332.
- 4 Sec. 12. A municipality may acquire private property under
- 5 1911 PA 149, MCL 213.21 to 213.25, or the uniform condemnation
- 6 procedures act, 1980 PA 87, MCL 213.51 to 213.75, for the purposes
- 7 of transfer to the authority, and may transfer the property to the
- 8 authority for use in an approved development, on terms and
- 9 conditions it considers appropriate, and the taking, transfer, and
- 10 use shall be considered necessary for public purposes and for the
- 11 benefit of the public.
- Sec. 13. (1) The activities of the authority shall be financed
- 13 from 1 or more of the following sources:
- 14 (a) Donations to the authority for the performance of its
- 15 functions.
- 16 (b) Money borrowed and to be repaid as authorized by sections
- **17** 15 and 16.
- (c) Revenues from any property, building, or facility owned,
- 19 leased, licensed, or operated by the authority or under its
- 20 control, subject to the limitations imposed upon the authority by
- 21 trusts or other agreements.
- 22 (d) Proceeds of a tax increment financing plan established
- 23 under sections 17 to 19.
- 24 (e) Proceeds from a special assessment district created as
- 25 provided by law.
- 26 (f) Money obtained from other sources approved by the
- 27 governing body of the municipality or otherwise authorized by law

- 1 for use by the authority or the municipality to finance a
- 2 development program.
- 3 (2) Money received by the authority and not covered under
- 4 subsection (1) shall immediately be deposited to the credit of the
- 5 authority, subject to disbursement under this act. Except as
- 6 provided in this act, the municipality shall not obligate itself,
- 7 and shall not be obligated, to pay any sums from public funds,
- 8 other than money received by the municipality under this section,
- 9 for or on account of the activities of the authority.
- 10 Sec. 14. The municipality may at the request of the authority
- 11 borrow money and issue its notes under the revised municipal
- 12 finance act, 2001 PA 34, MCL 141.2101 to 141.2821, in anticipation
- 13 of collection of the ad valorem tax authorized in this section.
- 14 Sec. 15. The authority may borrow money and issue its
- 15 negotiable revenue bonds under the revenue bond act of 1933, 1933
- 16 PA 94, MCL 141.101 to 141.140. Revenue bonds issued by the
- 17 authority are not a debt of the municipality unless the
- 18 municipality by majority vote of the members of its governing body
- 19 pledges its full faith and credit to support the authority's
- 20 revenue bonds. Revenue bonds issued by the authority are never a
- 21 debt of the state.
- 22 Sec. 16. (1) The authority may with approval of the local
- 23 governing body borrow money and issue its revenue bonds or notes to
- 24 finance all or part of the costs of acquiring or constructing
- 25 property in connection with either of the following:
- 26 (a) The implementation of a development plan in the
- 27 development area.

- 1 (b) The refund, or refund in advance, of bonds or notes issued
- 2 under this section.
- 3 (2) Any of the following may be financed by the issuance of
- 4 revenue bonds or notes:
- 5 (a) The cost of purchasing, acquiring, constructing,
- 6 improving, enlarging, extending, or repairing property in
- 7 connection with the implementation of a development plan in the
- 8 development area.
- 9 (b) Any engineering, architectural, legal, accounting, or
- 10 financial expenses.
- 11 (c) The costs necessary or incidental to the borrowing of
- money.
- 13 (d) Interest on the bonds or notes during the period of
- 14 construction.
- 15 (e) A reserve for payment of principal and interest on the
- 16 bonds or notes.
- 17 (f) A reserve for operation and maintenance until sufficient
- 18 revenues have developed.
- 19 (3) The authority may secure the bonds and notes by mortgage,
- 20 assignment, or pledge of the property and any money, revenues, or
- 21 income received in connection with the property.
- 22 (4) A pledge made by the authority is valid and binding from
- 23 the time the pledge is made. The money or property pledged by the
- 24 authority immediately is subject to the lien of the pledge without
- 25 a physical delivery, filing, or further act. The lien of a pledge
- 26 is valid and binding against parties having claims of any kind in
- 27 tort, contract, or otherwise, against the authority, whether or not

- 1 the parties have notice of the lien. Neither the resolution, the
- 2 trust agreement, nor any other instrument by which a pledge is
- 3 created must be filed or recorded to be enforceable.
- 4 (5) Bonds or notes issued under this section are exempt from
- 5 all taxation in this state except inheritance and transfer taxes,
- 6 and the interest on the bonds or notes is exempt from all taxation
- 7 in this state, notwithstanding that the interest may be subject to
- 8 federal income tax.
- 9 (6) The municipality is not liable on bonds or notes of the
- 10 authority issued under this section, and the bonds or notes are not
- 11 a debt of the municipality. The bonds or notes shall contain on
- 12 their face a statement to that effect.
- 13 (7) The bonds and notes of the authority may be invested in by
- 14 all public officers, state agencies and political subdivisions,
- 15 insurance companies, banks, savings and loan associations,
- 16 investment companies, and fiduciaries and trustees, and may be
- 17 deposited with and received by all public officers and the agencies
- 18 and political subdivisions of this state for any purpose for which
- 19 the deposit of bonds is authorized.
- 20 Sec. 17. (1) If the authority determines that it is necessary
- 21 for the achievement of the purposes of this act, the authority
- 22 shall prepare and submit a tax increment financing plan to the
- 23 governing body of the municipality. The plan shall include a
- 24 development plan as provided in section 19, a detailed explanation
- 25 of the tax increment procedure, the maximum amount of bonded
- 26 indebtedness to be incurred, and the duration of the program, and
- 27 shall be in compliance with section 18. The plan shall contain a

- 1 statement of the estimated impact of tax increment financing on the
- 2 assessed values of all taxing jurisdictions in which the
- 3 development area is located. The plan may provide for the use of
- 4 part or all of the captured assessed value, but the portion
- 5 intended to be used by the authority shall be clearly stated in the
- 6 tax increment financing plan. The authority or municipality may
- 7 exclude from captured assessed value growth in property value
- 8 resulting solely from inflation. The plan shall set forth the
- 9 method for excluding growth in property value resulting solely from
- 10 inflation.
- 11 (2) Approval of the tax increment financing plan shall comply
- 12 with the notice, hearing, and disclosure provisions of section 21.
- 13 If the development plan is part of the tax increment financing
- 14 plan, only 1 hearing and approval procedure is required for the 2
- 15 plans together.
- 16 (3) Before the public hearing on the tax increment financing
- 17 plan, the governing body shall provide a reasonable opportunity to
- 18 the taxing jurisdictions levying taxes subject to capture to meet
- 19 with the governing body. The authority shall fully inform the
- 20 taxing jurisdictions of the fiscal and economic implications of the
- 21 proposed development area. The taxing jurisdictions may present
- 22 their recommendations at the public hearing on the tax increment
- 23 financing plan. The authority may enter into agreements with the
- 24 taxing jurisdictions and the governing body of the municipality in
- 25 which the development area is located to share a portion of the
- 26 captured assessed value of the development area.
- 27 (4) A tax increment financing plan may be modified if the

- 1 modification is approved by the governing body upon notice and
- 2 after public hearings and agreements as are required for approval
- 3 of the original plan.
- 4 (5) Not more than 60 days after the public hearing, the
- 5 governing body in a taxing jurisdiction levying ad valorem property
- 6 taxes that would otherwise be subject to capture may exempt its
- 7 taxes from capture by adopting a resolution to that effect and
- 8 filing a copy with the clerk of the municipality proposing to
- 9 create the authority. The resolution shall take effect when filed
- 10 with the clerk and remains effective until a copy of a resolution
- 11 rescinding that resolution is filed with that clerk.
- 12 Sec. 18. (1) The municipal and county treasurers shall
- 13 transmit tax increment revenues to the authority.
- 14 (2) The authority shall expend the tax increment revenues
- 15 received for the development program only under the terms of the
- 16 tax increment financing plan. Unused funds shall revert
- 17 proportionately to the respective taxing bodies. Tax increment
- 18 revenues shall not be used to circumvent existing property tax
- 19 limitations. The governing body of the municipality may abolish the
- 20 tax increment financing plan if it finds that the purposes for
- 21 which it was established are accomplished. However, the tax
- 22 increment financing plan shall not be abolished until the principal
- 23 of, and interest on, bonds issued under section 19 have been paid
- 24 or funds sufficient to make the payment have been segregated.
- 25 (3) Annually the authority shall submit to the governing body
- 26 of the municipality and the state tax commission a report on the
- 27 status of the tax increment financing account. The report shall

- 1 include the following:
- 2 (a) The amount and source of revenue in the account.
- 3 (b) The amount in any bond reserve account.
- 4 (c) The amount and purpose of expenditures from the account.
- 5 (d) The amount of principal and interest on any outstanding
- 6 bonded indebtedness.
- 7 (e) The initial assessed value of the project area.
- 8 (f) The captured assessed value retained by the authority.
- **9** (g) The tax increment revenues received.
- 10 (h) The number of public facilities developed.
- 11 (i) The amount of public housing created or improved.
- 12 (j) The number of jobs created as a result of the
- 13 implementation of the tax increment financing plan.
- 14 (k) Any additional information the governing body considers
- 15 necessary.
- Sec. 19. (1) The municipality may by resolution of its
- 17 governing body and subject to voter approval authorize, issue, and
- 18 sell general obligation bonds subject to the limitations set forth
- 19 in this subsection to finance the development program of the tax
- 20 increment financing plan and shall pledge its full faith and credit
- 21 for the payment of the bonds. The municipality may pledge as
- 22 additional security for the bonds any money received by the
- 23 authority or the municipality under section 13. The bonds are
- 24 subject to the revised municipal finance act, 2001 PA 34, MCL
- 25 141.2101 to 141.2821. Before the municipality may authorize the
- 26 borrowing, the authority shall submit an estimate of the
- 27 anticipated tax increment revenues and other revenue available

- 1 under section 13 to be available for payment of principal and
- 2 interest on the bonds, to the governing body of the municipality.
- 3 This estimate shall be approved by the governing body of the
- 4 municipality by resolution adopted by majority vote of the members
- 5 of the governing body in the resolution authorizing the bonds. If
- 6 the governing body of the municipality adopts the resolution
- 7 authorizing the bonds, the estimate of the anticipated tax
- 8 increment revenues and other revenue available under section 13 to
- 9 be available for payment of principal and interest on the bonds
- 10 shall be conclusive for purposes of this section. The bonds issued
- 11 under this subsection shall be considered a single series for the
- 12 purposes of the revised municipal finance act, 2001 PA 34, MCL
- **13** 141.2101 to 141.2821.
- 14 (2) By resolution of its governing body, the authority may
- 15 authorize, issue, and sell tax increment bonds subject to the
- 16 limitations set forth in this subsection to finance the development
- 17 program of the tax increment financing plan. The tax increment
- 18 bonds issued by the authority under this subsection shall pledge
- 19 solely the tax increment revenues of a development area in which
- 20 the project is located or a development area from which tax
- 21 increment revenues may be used for this project, or both. In
- 22 addition or in the alternative, the bonds issued by the authority
- 23 under this subsection may be secured by any other revenues
- 24 identified in section 13 as sources of financing for activities of
- 25 the authority that the authority shall specifically pledge in the
- 26 resolution. However, the full faith and credit of the municipality
- 27 shall not be pledged to secure bonds issued under this subsection.

- 1 The bond issue may include a sum sufficient to pay interest on the
- 2 tax increment bonds until full development of tax increment
- 3 revenues from the project and also a sum to provide a reasonable
- 4 reserve for payment of principal and interest on the bonds. The
- 5 resolution authorizing the bonds shall create a lien on the tax
- 6 increment revenues and other revenues pledged by the resolution
- 7 that shall be a statutory lien and shall be a first lien subject
- 8 only to liens previously created. The resolution may provide the
- 9 terms upon which additional bonds may be issued of equal standing
- 10 and parity of lien as to the tax increment revenues and other
- 11 revenues pledged under the resolution. Bonds issued under this
- 12 subsection that pledge revenue received under section 14 for
- 13 repayment of the bonds are subject to the revised municipal finance
- 14 act, 2001 PA 34, MCL 141.2101 to 141.2821.
- 15 Sec. 20. (1) If a board decides to finance a project in a
- 16 development area by the use of revenue bonds as authorized in
- 17 section 15 or tax increment financing as authorized in sections 17,
- 18 18, and 19, it shall prepare a development plan.
- 19 (2) The development plan shall contain all of the following:
- 20 (a) The designation of boundaries of the development area in
- 21 relation to highways, streets, streams, or otherwise.
- 22 (b) The location and extent of existing streets and other
- 23 public facilities within the development area, designating the
- 24 location, character, and extent of the categories of public and
- 25 private land uses then existing and proposed for the development
- 26 area, including residential, recreational, commercial, industrial,
- 27 educational, and other uses, and including a legal description of

- 1 the development area.
- 2 (c) A description of existing improvements in the development
- 3 area to be demolished, repaired, or altered, a description of any
- 4 repairs and alterations, and an estimate of the time required for
- 5 completion.
- 6 (d) The location, extent, character, and estimated cost of the
- 7 improvements including rehabilitation contemplated for the
- 8 development area and an estimate of the time required for
- 9 completion.
- 10 (e) A statement of the construction or stages of construction
- 11 planned, and the estimated time of completion of each stage.
- 12 (f) A description of any parts of the development area to be
- 13 left as open space and the use contemplated for the space.
- 14 (g) A description of any portions of the development area that
- 15 the authority desires to sell, donate, exchange, or lease to or
- 16 from the municipality and the proposed terms.
- 17 (h) A description of desired zoning changes and changes in
- 18 streets, street levels, intersections, or utilities.
- 19 (i) An estimate of the cost of the development, a statement of
- 20 the proposed method of financing the development, and the ability
- 21 of the authority to arrange the financing.
- 22 (j) Designation of the person or persons, natural or
- 23 corporate, to whom all or a portion of the development is to be
- 24 leased, sold, or conveyed in any manner and for whose benefit the
- 25 project is being undertaken if that information is available to the
- 26 authority.
- 27 (k) The procedures for bidding for the leasing, purchasing, or

- 1 conveying in any manner of all or a portion of the development upon
- 2 its completion, if there is no express or implied agreement between
- 3 the authority and persons, natural or corporate, that all or a
- 4 portion of the development will be leased, sold, or conveyed in any
- 5 manner to those persons.
- 6 (1) Estimates of the number of persons residing in the
- 7 development area and the number of families and individuals to be
- 8 displaced. If occupied residences are designated for acquisition
- 9 and clearance by the authority, a development plan shall include a
- 10 survey of the families and individuals to be displaced, including
- 11 their income and racial composition, a statistical description of
- 12 the housing supply in the community, including the number of
- 13 private and public units in existence or under construction, the
- 14 condition of those units in existence, the number of owner-occupied
- 15 and renter-occupied units, the annual rate of turnover of the
- 16 various types of housing and the range of rents and sale prices, an
- 17 estimate of the total demand for housing in the community, and the
- 18 estimated capacity of private and public housing available to
- 19 displaced families and individuals.
- 20 (m) A plan for establishing priority for the relocation of
- 21 persons displaced by the development in any residential housing in
- 22 the development area.
- (n) Provision for the costs of relocating persons displaced by
- 24 the development and financial assistance and reimbursement of
- 25 expenses, including litigation expenses and expenses incident to
- 26 the transfer of title, in accordance with the standards and
- 27 provisions of the uniform relocation assistance and real property

- 1 acquisition policies act of 1970, Public Law 91-646, 84 Stat. 1894.
- 2 (o) A plan for compliance with 1972 PA 227, MCL 213.321 to
- **3** 213.332.
- 4 (p) The requirement that amendments to an approved development
- 5 plan or tax increment plan must be submitted by the authority to
- 6 the governing body for approval or rejection.
- 7 (q) Other material that the authority, local public agency, or
- 8 governing body considers pertinent.
- 9 Sec. 21. (1) The governing body, before adoption of an
- 10 ordinance approving a development plan or tax increment financing
- 11 plan, shall hold a public hearing on the development plan. Notice
- 12 of the time and place of the hearing shall be given by publication
- 13 twice in a newspaper of general circulation designated by the
- 14 municipality, the first of which shall be not less than 20 days
- 15 before the date set for the hearing. Notice of the hearing shall be
- 16 posted in at least 20 conspicuous and public places in the
- 17 development area not less than 20 days before the hearing. Notice
- 18 shall also be mailed to all property taxpayers of record in the
- 19 development area and to the governing body of each taxing
- 20 jurisdiction levying taxes that would be subject to capture if the
- 21 tax increment financing plan is approved not less than 20 days
- 22 before the hearing.
- 23 (2) Notice of the time and place of hearing on a development
- 24 plan shall contain all of the following:
- 25 (a) A description of the proposed development area in relation
- 26 to highways, streets, streams, or otherwise.
- 27 (b) A statement that maps, plats, and a description of the

- 1 development plan, including the method of relocating families and
- 2 individuals who may be displaced from the area, are available for
- 3 public inspection at a place designated in the notice.
- 4 (c) A statement that all aspects of the development plan will
- 5 be open for discussion at the public hearing.
- 6 (d) Other information that the governing body considers
- 7 appropriate.
- 8 (3) At the time set for the hearing, the governing body shall
- 9 provide an opportunity for interested persons to speak and shall
- 10 receive and consider communications in writing. The hearing shall
- 11 provide the fullest opportunity for expression of opinion, for
- 12 argument on the merits, and for consideration of documentary
- 13 evidence pertinent to the development plan. The governing body
- 14 shall make and preserve a record of the public hearing, including
- 15 all data presented at the hearing.
- Sec. 22. The governing body after a public hearing on the
- 17 development plan or the tax increment financing plan, or both, with
- 18 notice given under section 21, shall determine whether the
- 19 development plan or tax increment financing plan constitutes a
- 20 public purpose. If it determines that the development plan or tax
- 21 increment financing plan constitutes a public purpose, it shall by
- 22 ordinance approve or reject the plan, or approve it with
- 23 modification, based on the following considerations:
- 24 (a) The findings and recommendations of a development area
- 25 citizens council, if a development area citizens council was
- 26 formed.
- (b) The plan meets the requirements under section 20(2).

- 1 (c) The proposed method of financing the development is
- 2 feasible and the authority has the ability to arrange the
- 3 financing.
- 4 (d) The development is reasonable and necessary to carry out
- 5 the purposes of this act.
- 6 (e) The land included within the development area to be
- 7 acquired is reasonably necessary to carry out the purposes of the
- 8 plan and of this act in an efficient and economically satisfactory
- 9 manner.
- 10 (f) The development plan is in reasonable accord with the land
- 11 use plan of the municipality.
- 12 (g) Public services, such as fire and police protection and
- 13 utilities, are or will be adequate to service the project area.
- 14 (h) Changes in zoning, streets, street levels, intersections,
- 15 and utilities are reasonably necessary for the project and for the
- 16 municipality.
- Sec. 23. A person to be relocated under this act shall be
- 18 given not less than 90 days' written notice to vacate unless
- 19 modified by court order issued for good cause and after a hearing.
- 20 Sec. 24. (1) The director of the authority shall submit a
- 21 budget to the board for the operation of the authority for each
- 22 fiscal year before the beginning of the fiscal year. The budget
- 23 shall be prepared in the manner and contain the information
- 24 required of municipal departments. After review by the board, the
- 25 budget shall be submitted to the governing body. The governing body
- 26 must approve the budget before the board may adopt the budget.
- 27 Unless authorized by the governing body or this act, funds of the

- 1 municipality shall not be included in the budget of the authority.
- 2 (2) The governing body of the municipality may assess a
- 3 reasonable pro rata share of the funds for the cost of handling and
- 4 auditing the funds against the funds of the authority, other than
- 5 those committed, which shall be paid annually by the board pursuant
- 6 to an appropriate item in its budget.
- 7 Sec. 25. An authority that has completed the purposes for
- 8 which it was organized shall be dissolved by ordinance of the
- 9 governing body. The property and assets of the authority remaining
- 10 after the satisfaction of the obligations of the authority belong
- 11 to the municipality.
- 12 Sec. 26. (1) The state tax commission may institute
- 13 proceedings to compel enforcement of this act.
- 14 (2) The state tax commission may promulgate rules necessary
- 15 for the administration of this act under the administrative
- 16 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.

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