## **HOUSE BILL No. 4699**

May 3, 2005, Introduced by Reps. Elsenheimer, Garfield, Hansen, Sheltrown, Booher, Taub, Walker, Vander Veen, Gonzales and Proos and referred to the Committee on Agriculture.

A bill to amend 1972 PA 106, entitled "Highway advertising act of 1972," by amending sections 2, 5, and 13 (MCL 252.302, 252.305, and 252.313), as amended by 1998 PA 533.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. As used in this act:
- 2 (A) "AGRICULTURAL OPERATION" MEANS A BUSINESS OR INDIVIDUAL
- 3 THAT OFFERS 1 OR MORE OF THE FOLLOWING PRODUCTS OR SERVICES:
- 4 (i) THE SALE OF AN AGRICULTURALLY RELATED PRODUCT OR SERVICE,
- 5 INCLUDING, BUT NOT LIMITED TO, HAY RIDES, FARM TOURS, ORCHARD
- 6 TOURS, OR CUSTOMER-HARVESTED FRUIT OR PRODUCE.
- 7 (ii) THE SALE OF A FARM PRODUCT, AS THAT TERM IS DEFINED IN
  - SECTION 2 OF THE MICHIGAN RIGHT TO FARM ACT, 1981 PA 93, MCL
- 286.472.

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          (B) —(a) "Business area" means an adjacent area which is
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    zoned under authority of state, county, township, or municipal
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    zoning authority for industrial or commercial purposes, customarily
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    referred to as "b" or business, "c" or commercial, "i" or
    industrial, "m" or manufacturing, and "s" or service, and all other
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    similar classifications and which is within a city, village, or
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    charter township or is within 1 mile of the corporate limits of a
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    city, village, or charter township or is beyond 1 mile of the
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    corporate limits of a city, village, or charter township and
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    contains 1 or more permanent structures devoted to the industrial
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    or commercial purposes described in this subdivision and which
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    extends along the highway a distance of 800 feet beyond each edge
    of the activity. Each side of the highway is considered separately
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    in applying this definition except where it is not topographically
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    feasible for a sign or sign structure to be erected or maintained
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    on the same side of the highway as the permanent structure devoted
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    to industrial or commercial purposes, a business area may be
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    established on the opposite side of a primary highway in an area
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    zoned commercial or industrial or in an unzoned area with the
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    approval of the state highway commission. A permanent structure
    devoted to industrial or commercial purposes does not result in the
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    establishment of a business area on both sides of the highway. All
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    measurements shall be from the outer edge of the regularly used
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    building, parking lot or storage or processing area of the
    commercial or industrial activity and not from the property lines
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    of the activities and shall be along or parallel to the edge or
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27
    pavement of the highway. Commercial or industrial purposes are
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- 1 those activities generally restricted to commercial or industrial
- 2 zones in jurisdictions that have zoning. In addition, the following
- 3 activities shall not be considered commercial or industrial:
- 4 (i) Agricultural, animal husbandry, forestry, grazing, farming,
- 5 and related activities, including, but not limited to, wayside
- 6 fresh produce stands.
- 7 (ii) Transient or temporary activities.
- 8 (iii) Activities not visible from the main-traveled way.
- 9 (iv) Activities conducted in a building principally used as a
- 10 residence, or in a building located on property that is used
- 11 principally for residential purposes or for activities recited in
- **12** subparagraph (i).
- 13 (v) Railroad tracks and minor sidings.
- 14 (vi) Outdoor advertising.
- 15 (vii) Activities more than 660 feet from the main-traveled way.
- 16 (viii) Activities that have not been in continuous operation of
- 17 a business or commercial nature for at least 2 years.
- 18 (ix) Public utility facilities, whether regularly staffed or
- **19** not.
- 20 (x) Structures associated with on-site outdoor recreational
- 21 activities such as riding stables, golf course shops, and
- 22 campground offices.
- 23 (xi) Activities conducted in a structure for which an occupancy
- 24 permit has not been issued or which is not a fully enclosed
- 25 building, having all necessary utility service and sanitary
- 26 facilities required for its intended commercial or industrial use.
- 27 (xii) A storage facility for a business or other activity not

- 1 located on the same property, except a storage building having at
- 2 least 10 separate units that are available to be rented by the
- 3 public.
- 4 (C) (b) "Unzoned commercial or industrial area" means an
- 5 area which is within an adjacent area, which is not zoned by state
- 6 or local law, regulation or ordinance, which contains 1 or more
- 7 permanent structures devoted to the industrial or commercial
- 8 purposes described in subdivision -(a) (B), and which extends
- 9 along the highway a distance of 800 feet beyond each edge of the
- 10 activity. Each side of the highway is considered separately in
- 11 applying this definition except where it is not topographically
- 12 feasible for a sign or sign structure to be erected or maintained
- 13 on the same side of the highway as the permanent structure devoted
- 14 to industrial or commercial purposes, an unzoned commercial or
- 15 industrial area may be established on the opposite side of a
- 16 primary highway in an area zoned commercial or industrial or in an
- 17 unzoned area with the approval of the state highway commission. A
- 18 permanent structure devoted to industrial or commercial purposes
- 19 does not result in the establishment of an unzoned commercial or
- 20 industrial area on both sides of the highway. All measurements
- 21 shall be from the outer edge of the regularly used building,
- 22 parking lot or storage or processing area of the commercial or
- 23 industrial activity and not from the property lines of the
- 24 activities and shall be along or parallel to the edge or pavement
- 25 of the highway. Commercial or industrial purposes are those
- 26 activities generally restricted to commercial or industrial zones
- 27 in jurisdictions that have zoning. In addition, the following

- 1 activities shall not be considered commercial or industrial:
- 2 (i) Agricultural, animal husbandry, forestry, grazing, farming
- 3 and related activities, including, but not limited to, wayside
- 4 fresh produce stands.
- 5 (ii) Transient or temporary activities.
- 6 (iii) Activities not visible from the main-traveled way.
- 7 (iv) Activities conducted in a building principally used as a
- 8 residence, or in a building located on property that is used
- 9 principally for residential purposes or for activities recited in
- 10 subparagraph (i).
- 11 (v) Railroad tracks and minor sidings.
- 12 (vi) Outdoor advertising.
- 13 (vii) Activities more than 660 feet from the main-traveled way.
- 14 (viii) Activities that have not been in continuous operation of
- 15 a business or commercial nature for at least 2 years.
- 16 (ix) Public utility facilities, whether regularly staffed or
- **17** not.
- 18 (x) Structures associated with on-site outdoor recreational
- 19 activities such as riding stables, golf course shops, and
- 20 campground offices.
- 21 (xi) Activities conducted in a structure for which an occupancy
- 22 permit has not been issued or which is not a fully enclosed
- 23 building, having all necessary utility service and sanitary
- 24 facilities required for its intended commercial or industrial use.
- 25 (xii) A storage facility for a business or other activity not
- 26 located on the same property, except a storage building having at
- 27 least 10 separate units that are available to be rented by the

- 1 public.
- 2 (D) -(c) "Erect" means to construct, build, raise, assemble,
- 3 place, affix, attach, create, paint, draw, or in any other way
- 4 bring into being or establish.
- 5 (E) -(d) "Interstate highway" means a highway officially
- 6 designated as a part of the national system of interstate and
- 7 defense highways by the department and approved by the appropriate
- 8 authority of the federal government.
- 9 (F) (e) "Freeway" means a divided highway of not less than 2
- 10 lanes in each direction to which owners or occupants of abutting
- 11 property or the public do not have a right of ingress or egress to,
- 12 from or across the highway, except at points determined by or as
- 13 otherwise provided by the authorities responsible therefor.
- 14 (G) (f) "Primary highway" means a highway, other than an
- 15 interstate highway or freeway, officially designated as a part of
- 16 the primary system as defined in section 131 of title 23 of the
- 17 United States Code, 23 U.S.C. USC 131, by the department and
- 18 approved by the appropriate authority of the federal government.
- 19 (H) -(g) "Main-traveled way" means the traveled way of a
- 20 highway on which through traffic is carried. The traveled way of
- 21 each of the separate roadways for traffic in opposite directions is
- 22 a main-traveled way of a divided highway. It does not include
- 23 facilities as frontage roads, turning roadways or parking areas.
- 24 (I) —(h)— "Sign" means any outdoor sign, display, device,
- 25 figure, painting, drawing, message, placard, poster, billboard, or
- 26 other thing, whether placed individually or on a T-type, V-type,
- 27 back to back or double-faced display, designed, intended or used to

- 1 advertise or inform.
- 2 (J) -(i) "Sign structure" means the assembled components
- 3 which make up an outdoor advertising display, including but not
- 4 limited to uprights, supports, facings and trim. Such sign
- 5 structure may contain 1 or 2 signs per facing and may be double-
- 6 faced, back to back, T-type or V-type.
- 7 (K)  $\frac{(i)}{(i)}$  "Visible" means a sign that has a message that is
- 8 capable of being seen and read by a person of normal visual acuity
- **9** when traveling in a motor vehicle.
- 10 (l)  $\frac{(k)}{(k)}$  "Location" means a place where there is located a
- 11 single, double-faced, back to back, T-type, or V-type sign
- 12 structure.
- 13 (M)  $\frac{(l)}{(l)}$  "Maintain" means to allow to exist and includes the
- 14 periodic changing of advertising messages, customary maintenance
- 15 and repair of signs and sign structures.
- 16 (N) (m)— "Abandoned sign or sign structure" means a sign or
- 17 sign structure subject to the provisions of this act, the owner of
- 18 which has failed to secure a permit, has failed to identify the
- 19 sign or sign structure or has failed to respond to notice.
- 20 (O)  $\frac{-(n)}{}$  "Department" means the state transportation
- 21 department.
- (P) -(o) "Adjacent area" means the area measured from the
- 23 nearest edge of the right of way of an interstate highway, freeway,
- 24 or primary highway and extending 3,000 feet perpendicularly and
- 25 then along a line parallel to the right-of-way line.
- 26 (Q) "Person" means any individual, partnership, private
- 27 association, or corporation, state, county, city, village,

- 1 township, charter township, or other public or municipal
- 2 association or corporation.
- 3 (R)  $\frac{(q)}{(q)}$  "On-premises sign" means a sign advertising
- 4 activities conducted or maintained on the property on which it is
- 5 located. The boundary of the property shall be as determined by tax
- 6 rolls, deed registrations, and apparent land use delineations. When
- 7 a sign consists principally of brand name or trade name advertising
- 8 and the product or service advertised is only incidental to the
- 9 principal activity, or if it brings rental income to the property
- 10 owner or sign owner, it shall be considered the business of outdoor
- 11 advertising and not an on-premises sign. Signs on narrow strips of
- 12 land contiguous to the advertised activity, or signs on easements
- 13 on adjacent property, when the purpose is clearly to circumvent the
- 14 intent of this act, shall not be considered on-premises signs.
- 15 Sec. 5. (1) —A— EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION
- 16 (2), A person shall not engage or continue to engage in outdoor
- 17 advertising through the erection, use, or maintenance of any signs
- 18 in an adjacent area where the facing of the sign is visible from an
- 19 interstate highway, freeway, or primary highway, except as provided
- 20 in this act. A sign having a facing visible from more than 1 state
- 21 highway or other public road shall comply with the requirements for
- 22 outdoor advertising for each state highway and each public road
- 23 from which it is visible.
- 24 (2) A BUSINESS OR INDIVIDUAL THAT IS ENGAGED IN A SEASONAL
- 25 AGRICULTURAL OPERATION IS EXEMPT FROM THE REQUIREMENT TO OBTAIN A
- 26 PERMIT FROM THE DEPARTMENT UNDER THIS ACT.
- 27 Sec. 13. (1) A sign shall not be erected or maintained in an

- 1 adjacent area where the facing of the sign is visible from an
- 2 interstate highway, freeway, or primary highway except the
- 3 following:
- 4 (a) Directional and other official signs, including, but not
- 5 limited to, signs pertaining to natural wonders, scenic and
- 6 historical attractions, which are required or authorized by law,
- 7 and which comply with rules promulgated by the department relative
- 8 to the lighting, size, number, and spacing thereof.
- **9** (b) Signs advertising the sale or lease of real property upon
- 10 which they are located.
- 11 (c) On-premises signs.
- 12 (d) Signs located in a business area, -or an unzoned
- 13 commercial and industrial area, OR A SIGN ADVERTISING AN
- 14 AGRICULTURAL OPERATION LOCATED IN AN AREA THAT IS ZONED FOR
- 15 AGRICULTURAL USE and that comply with sections 12, 15, 16, and 17
- 16 except that a sign not described in subdivision (a), (b), or (c)
- 17 shall not be erected or maintained beyond 660 feet of the nearest
- 18 edge of the right of way.
- 19 (2) If the department is authorized by law to designate scenic
- 20 areas along an interstate highway, freeway, or primary highway,
- 21 signs shall not be erected or maintained within areas so designated
- 22 unless located within a business area or an unzoned commercial or
- 23 industrial area where signs may be erected or maintained in
- 24 compliance with this act.