HOUSE BILL No. 5905

March 22, 2006, Introduced by Reps. Bieda, Condino, Lipsey, Alma Smith, Tobocman, Kolb, Espinoza, Green, Vagnozzi, Gleason and Jones and referred to the Committee on Judiciary.

A bill to regulate eyewitness identifications; and to provide for certain powers and duties of certain state and local officers and agencies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Eyewitness" means a person who observes another person at
- 3 or near the scene of a criminal offense.
- 4 (b) "Filler" means either a person or a photograph of a person
- 5 who is not suspected of an offense but is included in an
- 6 identification procedure.

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- (c) "Identification procedure" means either a photo lineup or a live lineup.
- (d) "Investigator" means the person conducting a live or photo lineup.
 - (e) "Live lineup" means a procedure in which a group of

- 1 persons, including the person suspected as the perpetrator of an
- 2 offense and other persons not suspected of the offense, is
- 3 displayed to an eyewitness for the purpose of determining whether
- 4 the eyewitness is able to identify the suspect as the perpetrator.
- 5 (f) "Photo lineup" means a procedure in which an array of
- 6 photographs, including a photograph of the person suspected as the
- 7 perpetrator of an offense and additional photographs of other
- 8 persons not suspected of the offense, is displayed to an eyewitness
- 9 for the purpose of determining whether the eyewitness is able to
- 10 identify the suspect as the perpetrator.
- 11 (g) "Sequential" means a procedure in a live lineup or photo
- 12 lineup in which the eyewitness views only 1 member of the lineup at
- 13 a time and is shown all persons or photographs even if
- 14 identification has been made before all the persons or photographs
- 15 have been viewed.
- 16 (h) "Simultaneous" means a procedure in a live lineup or photo
- 17 lineup in which the eyewitness views all of the members of a lineup
- 18 in a live lineup at the same time or is shown all of the
- 19 photographs in a photo lineup at the same time.
- Sec. 2. Not later than January 1, 2007, each police department
- 21 of a city, village, or township, each county sheriff's department,
- 22 and the department of state police shall adopt procedures for the
- 23 conducting of photo lineups and live lineups that comply with all
- 24 of the following requirements:
- 25 (a) When practicable, the investigator shall be a person who
- 26 is not aware of which person in the photo lineup or live lineup is
- 27 suspected as the perpetrator of the offense and the lineup shall be

- 1 presented sequentially. If it is not practicable for the
- 2 investigator to be a person who is not aware of which person in the
- 3 photo or live lineup is suspected as the perpetrator of the
- 4 offense, the lineup shall be presented simultaneously, not
- 5 sequentially, and the investigator shall state in writing the
- 6 reason that presentation of the lineup was not made by a person who
- 7 was not aware of which person in the photo lineup or live lineup
- 8 was suspected as the perpetrator of the offense.
- **9** (b) The eyewitness shall be given the following instructions
- 10 before the identification procedure:
- 11 (i) The perpetrator may not be among the persons in the photo
- 12 lineup or the live lineup, and it is as important to exclude
- 13 innocent persons as it is to identify the perpetrator.
- (ii) The eyewitness should not feel compelled to make an
- 15 identification.
- 16 (iii) If the live lineup or photo lineup is administered in
- 17 sequence rather than simultaneously, all of the following
- 18 instructions:
- **19** (A) Each photograph or person will be viewed 1 at a time.
- 20 (B) The photographs or persons will be displayed in random
- 21 order.
- (C) The eyewitness should take as much time as needed in
- 23 making a decision about each photograph or person before moving to
- 24 the next one.
- 25 (D) All photographs or persons will be shown to the
- 26 eyewitness, even if an identification is made before all have been
- 27 viewed.

- 1 (c) The photo lineup or live lineup shall be composed so that
- 2 the fillers generally resemble the eyewitness's description of the
- 3 person suspected as the perpetrator and, in the case of a photo
- 4 lineup, so that the photograph of the person suspected as the
- 5 perpetrator resembles his or her appearance at the time of the
- 6 offense and does not unduly stand out.
- 7 (d) If the eyewitness has previously viewed a photo lineup or
- 8 live lineup in connection with the identification of another person
- 9 suspected of involvement in the offense, the fillers in the lineup
- 10 in which the person suspected as the perpetrator participates shall
- 11 be different from the fillers used in any prior lineups.
- 12 (e) At least 5 fillers shall be included in the photo lineup
- 13 and at least 4 fillers shall be included in the live lineup, in
- 14 addition to the person suspected as the perpetrator.
- 15 (f) In a photo lineup, any writings or information concerning
- 16 any previous arrest of the person suspected as the perpetrator
- 17 shall not be visible to the eyewitness.
- 18 (g) In a live lineup, any identification actions, such as
- 19 speaking or making gestures or other movements, shall be performed
- 20 by all lineup participants.
- 21 (h) In a live lineup, all lineup participants shall be out of
- 22 the view of the eyewitness at the beginning of the identification
- 23 procedure.
- (i) The person suspected as the perpetrator shall be the only
- 25 suspected perpetrator included in the identification procedure.
- 26 (j) Nothing shall be said to the eyewitness regarding the
- 27 position in the photo lineup or the live lineup of the person

- 1 suspected as the perpetrator, except as otherwise provided in
- 2 subdivision (b)(iii)(D).
- 3 (k) Nothing shall be said to the eyewitness that might
- 4 influence the eyewitness's selection of the person suspected as the
- 5 perpetrator.
- (l) The investigator shall seek, in the eyewitness's own words,
- 7 his or her confidence level that the person or persons identified
- 8 in the lineup is the suspect.
- 9 (m) If the eyewitness identifies a person as the perpetrator,
- 10 the eyewitness shall not be provided any information concerning
- 11 that person before obtaining the eyewitness's statement that he or
- 12 she is certain of the selection.
- 13 (n) A written record of the identification procedure shall be
- 14 made that includes all of the following information:
- 15 (i) All identification and nonidentification results obtained
- 16 during the identification procedure, signed by the eyewitness,
- 17 including the eyewitness's own words regarding how certain he or
- 18 she is of the selection.
- 19 (ii) The names of all persons present at the identification
- 20 procedure.
- 21 (iii) The date and time of the identification procedure.
- (iv) In a live or photo lineup where the subjects were
- 23 presented sequentially as opposed to simultaneously, the order in
- 24 which the photographs or persons were displayed to the eyewitness.
- (v) In a photo lineup, the photographs themselves.
- 26 (vi) In a photo lineup, identification information and the
- 27 sources of all photographs used.

- 1 (vii) In a live lineup, a photo or other visual recording of
- 2 the lineup that includes all persons who participated in the
- 3 lineup.
- 4 Sec. 3. (1) Evidence of a failure to comply with any
- 5 provisions of section 2 shall be considered by the trial court in
- 6 adjudicating motions to suppress eyewitness identification.
- 7 (2) Evidence of a failure to comply with any provisions of
- 8 section 2 is admissible in support of claims of eyewitness
- 9 misidentification as long as that evidence is otherwise admissible.
- 10 (3) When evidence of a failure to comply with any provision of
- 11 this act has been presented at trial, the jury shall be instructed
- 12 that it may consider credible evidence of noncompliance in
- 13 determining the reliability of eyewitness identifications.
- 14 Sec. 4. Subject to appropriations being made for that purpose,
- 15 the department of state police shall create, administer, and
- 16 conduct training programs for law enforcement officers and recruits
- 17 on the methods and technical aspects of the eyewitness
- 18 identification practices and procedures referenced in this act.

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