HOUSE BILL No. 6552

September 20, 2006, Introduced by Rep. Gillard and referred to the Committee on Commerce.

A bill to provide for the establishment of local tourism improvement tax increment finance authorities; to prescribe the powers and duties of the authorities; to promote economic development and job creation; to authorize the acquisition and disposal of interests in real and personal property; to authorize the creation and implementation of development plans and development areas; to create a board; to prescribe the powers and duties of the board; to authorize the issuance of bonds and other evidences of indebtedness; to authorize the use of tax increment financing; to prescribe powers and duties of certain state officials; to provide for rule promulgation; and to provide for enforcement of the act.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "tourism improvement tax increment finance authority act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Advance" means a transfer of funds made by a municipality
- 5 to an authority or to another person on behalf of the authority in
- 6 anticipation of repayment by the authority. Evidence of the intent
- 7 to repay an advance may include, but is not limited to, an executed
- 8 agreement to repay, provisions contained in a tax increment
- 9 financing plan approved prior to the advance, or a resolution of
- 10 the authority or the municipality.
- 11 (b) "Assessed value" means the taxable value as determined
- 12 under section 27a of the general property tax act, 1893 PA 206, MCL
- **13** 211.27a.
- 14 (c) "Authority" means a tourism improvement tax increment
- 15 finance authority created under this act.
- 16 (d) "Board" means the governing body of an authority.
- 17 (e) "Captured assessed value" means the amount in any 1 year
- 18 by which the current assessed value of the development area,
- 19 including the assessed value of property for which specific local
- 20 taxes are paid in lieu of property taxes as determined in section
- 21 3(d), exceeds the initial assessed value. The state tax commission
- 22 shall prescribe the method for calculating captured assessed value.
- 23 (f) "Chief executive officer" means the mayor of a city or the
- 24 supervisor of a township.
- 25 (g) "Development area" means that area described in section 5
- 26 to which a development plan is applicable.
- 27 (h) "Development plan" means that information and those

- 1 requirements for a development area set forth in section 21.
- 2 (i) "Development program" means the implementation of the
- 3 development plan.
- 4 (j) "Fiscal year" means the fiscal year of the authority.
- 5 (k) "Governing body" or "governing body of a municipality"
- 6 means the elected body of a municipality having legislative powers.
- 7 (1) "Initial assessed value" means the assessed value of all
- 8 the taxable property within the boundaries of the development area
- 9 at the time the resolution establishing the tax increment financing
- 10 plan is approved, as shown by the most recent assessment roll of
- 11 the municipality at the time the resolution is adopted. Property
- 12 exempt from taxation at the time of the determination of the
- 13 initial assessed value shall be included as zero. For the purpose
- 14 of determining initial assessed value, property for which a
- 15 specific local tax is paid in lieu of a property tax shall not be
- 16 considered to be property that is exempt from taxation. The initial
- 17 assessed value of property for which a specific local tax was paid
- 18 in lieu of a property tax shall be determined as provided in
- **19** section 3(d).
- (m) "Municipality" means a township with a population of more
- 21 than 6,000 and less than 7,000 located within a county having a
- 22 population of more than 14,000 and less than 15,000.
- Sec. 3. As used in this act:
- 24 (a) "Operations" means office maintenance, including salaries
- 25 and expenses of employees, office supplies, consultation fees,
- 26 design costs, and other expenses incurred in the daily management
- 27 of the authority and planning of its activities.

- 1 (b) "Parcel" means an identifiable unit of land that is
- 2 treated as separate for valuation or zoning purposes.
- 3 (c) "Public facility" means a street, and any improvements to
- 4 a street, including street furniture and beautification, park,
- 5 parking facility, right of way, structure, waterway, bridge, lake,
- 6 pond, canal, utility line or pipe, or building, including access
- 7 routes designed and dedicated to use by the public generally, or
- 8 used by a public agency. Public facility includes an improvement to
- 9 a facility used by the public or a public facility as those terms
- 10 are defined in section 1 of 1966 PA 1, MCL 125.1351, if the
- 11 improvement complies with the barrier free design requirements of
- 12 the state construction code promulgated under the Stille-DeRossett-
- 13 Hale single state construction code act, 1972 PA 230, MCL 125.1501
- **14** to 125.1531.
- 15 (d) "Specific local tax" means a tax levied under 1974 PA 198,
- 16 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA
- 17 255, MCL 207.651 to 207.668, the technology park development act,
- 18 1984 PA 385, MCL 207.701 to 207.718, 1953 PA 189, MCL 211.181 to
- 19 211.182, the obsolete property rehabilitation act, 2000 PA 146, MCL
- 20 125.2781 to 125.2797, the neighborhood enterprise zone act, 1992 PA
- 21 147, MCL 207.771 to 207.786, or the tax reverted clean title act,
- 22 2003 PA 260, MCL 211.1021 to 211.1026. The initial assessed value
- 23 or current assessed value of property subject to a specific local
- 24 tax shall be the quotient of the specific local tax paid divided by
- 25 the ad valorem millage rate. The state tax commission shall
- 26 prescribe the method for calculating the initial assessed value and
- 27 current assessed value of property for which a specific local tax

- 1 was paid in lieu of a property tax.
- 2 (e) "State fiscal year" means the annual period commencing
- 3 October 1 of each year.
- 4 (f) "Tax increment revenues" means the amount of ad valorem
- 5 property taxes and specific local taxes attributable to the
- 6 application of the levy of all taxing jurisdictions upon the
- 7 captured assessed value of real and personal property in the
- 8 development area. Tax increment revenues do not include ad valorem
- 9 property taxes specifically levied for the payment of principal and
- 10 interest of obligations approved by the electors or obligations
- 11 pledging the unlimited taxing power of the local governmental unit
- 12 or specific taxes attributable to those ad valorem property taxes.
- 13 (g) "Tourism improvement district" or "district" means that
- 14 portion of a municipality that houses a permanent facility
- 15 consisting of amusement rides and other entertainment attractions
- 16 as well as hotel and convention facilities assembled for the
- 17 purpose of entertaining large groups of people. The district shall
- 18 not include development of a casino regulated under the Michigan
- 19 gaming control and revenue act, the initiated law of 1996, MCL
- 20 432.201 to 432.226, a casino regulated under the Indian gaming
- 21 regulatory act, Public Law 100-497, 102 Stat. 2467, or any other
- 22 gaming enterprise.
- 23 Sec. 4. (1) Except as otherwise provided in this subsection, a
- 24 municipality may establish 1 authority under this act.
- 25 (2) An authority is a public body corporate that may sue and
- 26 be sued in any court of this state. An authority possesses all the
- 27 powers necessary to carry out its purpose. The enumeration of a

- 1 power in this act shall not be construed as a limitation upon the
- 2 general powers of an authority.
- 3 Sec. 5. (1) If the governing body of a municipality determines
- 4 that it is necessary for the best interests of the public to
- 5 promote economic development and job creation in a tourism
- 6 improvement district, the governing body may, by resolution,
- 7 declare its intention to create and provide for the operation of an
- 8 authority within the boundaries of a tourism improvement district.
- 9 (2) In the resolution of intent, the governing body shall set
- 10 a date for a public hearing on the adoption of a proposed
- 11 resolution creating the authority and designating the boundaries of
- 12 the development area. Notice of the public hearing shall be
- 13 published twice in a newspaper of general circulation in the
- 14 municipality, not less than 20 or more than 40 days before the date
- 15 of the hearing. Not less than 20 days before the hearing, the
- 16 governing body proposing to create the authority shall also mail
- 17 notice of the hearing to the property taxpayers of record in the
- 18 proposed development area and to the governing body of each taxing
- 19 jurisdiction levying taxes that would be subject to capture if the
- 20 authority is established and a tax increment financing plan is
- 21 approved. Failure of a property taxpayer to receive the notice does
- 22 not invalidate these proceedings. Notice of the hearing shall be
- 23 posted in at least 4 conspicuous and public places in the proposed
- 24 development area not less than 20 days before the hearing. The
- 25 notice shall state the date, time, and place of the hearing and
- 26 shall describe the boundaries of the proposed development area. A
- 27 citizen, taxpayer, or property owner of the municipality or an

- 1 official from a taxing jurisdiction with millage that would be
- 2 subject to capture has the right to be heard in regard to the
- 3 establishment of the authority and the boundaries of the proposed
- 4 development area. The governing body of the municipality shall not
- 5 incorporate land into the development area not included in the
- 6 description contained in the notice of public hearing, but it may
- 7 eliminate described lands from the development area in the final
- 8 determination of the boundaries.
- 9 (3) Not less than 60 days after the public hearing, if the
- 10 governing body of the municipality intends to proceed with the
- 11 establishment of the authority it shall adopt, by majority vote of
- 12 its members, a resolution establishing the authority and
- 13 designating the boundaries of the development area within which the
- 14 authority shall exercise its powers. The adoption of the resolution
- 15 is subject to any applicable statutory or charter provisions in
- 16 respect to the approval or disapproval by the chief executive or
- 17 other officer of the municipality and the adoption of a resolution
- 18 over his or her veto. This resolution shall be filed with the
- 19 secretary of state promptly after its adoption and shall be
- 20 published at least once in a newspaper of general circulation in
- 21 the municipality.
- 22 (4) The governing body of the municipality may alter or amend
- 23 the boundaries of the development area to include or exclude lands
- 24 from the development area in the same manner as adopting the
- 25 resolution creating the authority.
- 26 Sec. 6. If a development area is part of an area annexed to or
- 27 consolidated with another municipality, the authority managing that

- 1 development area shall become an authority of the annexing or
- 2 consolidated municipality. Obligations of that authority incurred
- 3 under a development or tax increment plan, agreements related to a
- 4 development or tax increment plan, and bonds issued under this act
- 5 shall remain in effect following the annexation or consolidation.
- 6 Sec. 7. (1) An authority shall be under the supervision and
- 7 control of a board consisting of the chief executive officer of the
- 8 municipality or his or her designee and not less than 5 or more
- 9 than 9 members as determined by the governing body of the
- 10 municipality. Members shall be appointed by the chief executive
- 11 officer of the municipality, subject to approval by the governing
- 12 body of the municipality. Of the members first appointed, an equal
- 13 number of the members, as near as is practicable, shall be
- 14 appointed for 1 year, 2 years, 3 years, and 4 years. A member shall
- 15 hold office until the member's successor is appointed. After the
- 16 initial appointment, each member shall serve for a term of 4 years.
- 17 An appointment to fill a vacancy shall be made by the chief
- 18 executive officer of the municipality for the unexpired term only.
- 19 Members of the board shall serve without compensation, but shall be
- 20 reimbursed for actual and necessary expenses. The chairperson of
- 21 the board shall be elected by the board.
- 22 (2) Before assuming the duties of office, a member shall
- 23 qualify by taking and subscribing to the constitutional oath of
- 24 office.
- 25 (3) The proceedings and rules of the board are subject to the
- 26 open meetings act, 1976 PA 267, MCL 15.261 to 15.275. The board
- 27 shall adopt rules governing its procedure and the holding of

- 1 regular meetings, subject to the approval of the governing body.
- 2 Special meetings may be held if called in the manner provided in
- 3 the rules of the board.
- 4 (4) After having been given notice and an opportunity to be
- 5 heard, a member of the board may be removed for cause by the
- 6 governing body.
- 7 (5) All expense items of the authority shall be publicized
- 8 annually, and the financial records shall always be open to the
- 9 public.
- 10 (6) A writing prepared, owned, used, in the possession of, or
- 11 retained by the board in the performance of an official function is
- 12 subject to the freedom of information act, 1976 PA 442, MCL 15.231
- **13** to 15.246.
- Sec. 8. (1) The board may employ and fix the compensation of a
- 15 director, subject to the approval of the governing body of the
- 16 municipality. The director shall serve at the pleasure of the
- 17 board. A member of the board is not eligible to hold the position
- 18 of director. Before beginning his or her duties, the director shall
- 19 take and subscribe to the constitutional oath, and furnish bond, by
- 20 posting a bond in the sum determined in the resolution establishing
- 21 the authority payable to the authority for use and benefit of the
- 22 authority, approved by the board, and filed with the municipal
- 23 clerk. The premium on the bond shall be considered an operating
- 24 expense of the authority, payable from funds available to the
- 25 authority for expenses of operation. The director shall be the
- 26 chief executive officer of the authority. Subject to the approval
- 27 of the board, the director shall supervise and be responsible for

- 1 the preparation of plans and the performance of the functions of
- 2 the authority in the manner authorized by this act. The director
- 3 shall attend the meetings of the board and shall provide to the
- 4 board and to the governing body of the municipality a regular
- 5 report covering the activities and financial condition of the
- 6 authority. If the director is absent or disabled, the board may
- 7 designate a qualified person as acting director to perform the
- 8 duties of the office. Before beginning his or her duties, the
- 9 acting director shall take and subscribe to the oath, and furnish
- 10 bond, as required of the director. The director shall furnish the
- 11 board with information or reports governing the operation of the
- 12 authority as the board requires.
- 13 (2) The board may retain legal counsel to advise the board in
- 14 the proper performance of its duties. The legal counsel shall
- 15 represent the authority in actions brought by or against the
- **16** authority.
- 17 (3) The board may employ other personnel considered necessary
- 18 by the board.
- 19 Sec. 9. The employees of an authority shall be eligible to
- 20 participate in municipal retirement and insurance programs of the
- 21 municipality as if they were civil service employees except that
- 22 the employees of an authority are not civil service employees.
- Sec. 10. The board may do any of the following:
- 24 (a) Prepare an analysis of unemployment, underemployment, and
- 25 joblessness and the impact of economic growth in the development
- **26** area.
- (b) Plan and propose the construction, renovation, repair,

- 1 remodeling, rehabilitation, restoration, preservation, or
- 2 reconstruction of a public facility that may be necessary or
- 3 appropriate to the execution of a plan that, in the opinion of the
- 4 board, aids in economic development and job creation in the
- 5 development area. The board is encouraged to develop a plan that
- 6 conserves the natural features, reduces impervious surfaces, and
- 7 uses landscaping and natural features to reflect the predevelopment
- 8 site.
- 9 (c) Plan, propose, and implement an improvement to a public
- 10 facility within the development area to comply with the barrier
- 11 free design requirements of the state construction code promulgated
- 12 under the Stille-DeRossett-Hale single state construction code act,
- 13 1972 PA 230, MCL 125.1501 to 125.1531.
- 14 (d) Implement any plan of development in the development area
- 15 necessary to achieve the purposes of this act in accordance with
- 16 the powers of the authority granted by this act.
- 17 (e) Make and enter into contracts necessary or incidental to
- 18 the exercise of its powers and the performance of its duties.
- 19 (f) Acquire by purchase or otherwise, on terms and conditions
- 20 and in a manner the authority considers proper or own, convey, or
- 21 otherwise dispose of, or lease as lessor or lessee, land and other
- 22 property, real or personal, or rights or interests in the property,
- 23 that the authority determines is reasonably necessary to achieve
- 24 the purposes of this act, and to grant or acquire licenses,
- 25 easements, and options.
- 26 (g) Improve land and construct, reconstruct, rehabilitate,
- 27 restore and preserve, equip, clear, improve, maintain, and repair

- 1 any public facility, building, and any necessary or desirable
- 2 appurtenances to those buildings, as determined by the authority to
- 3 be reasonably necessary to achieve the purposes of this act, within
- 4 the development area for the use, in whole or in part, of any
- 5 public or private person or corporation, or a combination thereof.
- 6 (h) Fix, charge, and collect fees, rents, and charges for the
- 7 use of any facility, building, or property under its control or any
- 8 part of the facility, building, or property, and pledge the fees,
- 9 rents, and charges for the payment of revenue bonds issued by the
- **10** authority.
- 11 (i) Lease, in whole or in part, any facility, building, or
- 12 property under its control.
- 13 (j) Accept grants and donations of property, labor, or other
- 14 things of value from a public or private source.
- (k) Acquire and construct public facilities.
- 16 Sec. 11. (1) The activities of the authority shall be financed
- 17 from 1 or more of the following sources:
- 18 (a) Donations to the authority for the performance of its
- 19 functions.
- 20 (b) Money borrowed and to be repaid as authorized by sections
- **21** 12 and 13.
- (c) Revenues from any property, building, or facility owned,
- 23 leased, licensed, or operated by the authority or under its
- 24 control, subject to the limitations imposed upon the authority by
- 25 trusts or other agreements.
- 26 (d) Proceeds of a tax increment financing plan established
- 27 under sections 14 to 16.

- 1 (e) Money obtained from other sources approved by the
- 2 governing body of the municipality or otherwise authorized by law
- 3 for use by the authority or the municipality to finance a
- 4 development program.
- 5 (2) Money received by the authority and not covered under
- 6 subsection (1) shall immediately be deposited to the credit of the
- 7 authority, subject to disbursement under this act. Except as
- 8 provided in this act, the municipality shall not obligate itself,
- 9 and shall not be obligated, to pay any sums from public funds,
- 10 other than money received by the municipality under this section,
- 11 for or on account of the activities of the authority.
- 12 Sec. 12. The authority may borrow money and issue its
- 13 negotiable revenue bonds under the revenue bond act of 1933, 1933
- 14 PA 94, MCL 141.101 to 141.140.
- 15 Sec. 13. (1) The authority may with approval of the local
- 16 governing body borrow money and issue its revenue bonds or notes to
- 17 finance all or part of the costs of a public facility in connection
- 18 with either of the following:
- 19 (a) The implementation of a development plan in the
- 20 development area.
- 21 (b) The refund, or refund in advance, of bonds or notes issued
- 22 under this section.
- 23 (2) Any of the following may be financed by the issuance of
- 24 revenue bonds or notes:
- 25 (a) The cost of purchasing, acquiring, constructing,
- 26 improving, enlarging, extending, or repairing property in
- 27 connection with the implementation of a development plan in the

- 1 development area.
- 2 (b) Any engineering, architectural, legal, accounting, or
- 3 financial expenses.
- 4 (c) The costs necessary or incidental to the borrowing of
- 5 money.
- **6** (d) Interest on the bonds or notes during the period of
- 7 construction.
- 8 (e) A reserve for payment of principal and interest on the
- 9 bonds or notes.
- (f) A reserve for operation and maintenance until sufficient
- 11 revenues have developed.
- 12 (3) The authority may secure the bonds and notes by mortgage,
- 13 assignment, or pledge of the property and any money, revenues, or
- 14 income received in connection with the property.
- 15 (4) A pledge made by the authority is valid and binding from
- 16 the time the pledge is made. The money or property pledged by the
- 17 authority immediately is subject to the lien of the pledge without
- 18 a physical delivery, filing, or further act. The lien of a pledge
- 19 is valid and binding against parties having claims of any kind in
- 20 tort, contract, or otherwise, against the authority, whether or not
- 21 the parties have notice of the lien. Neither the resolution, the
- 22 trust agreement, nor any other instrument by which a pledge is
- 23 created must be filed or recorded to be enforceable.
- 24 (5) Bonds or notes issued under this section are exempt from
- 25 all taxation in this state, and the interest on the bonds or notes
- 26 is exempt from all taxation in this state, notwithstanding that the
- 27 interest may be subject to federal income tax.

- 1 (6) The municipality is not liable on bonds or notes of the
- 2 authority issued under this section, and the bonds or notes are not
- 3 a debt of the municipality. The bonds or notes shall contain on
- 4 their face a statement to that effect.
- 5 (7) The bonds and notes of the authority may be invested in by
- 6 all public officers, state agencies and political subdivisions,
- 7 insurance companies, banks, savings and loan associations,
- 8 investment companies, and fiduciaries and trustees, and may be
- 9 deposited with and received by all public officers and the agencies
- 10 and political subdivisions of this state for any purpose for which
- 11 the deposit of bonds is authorized.
- 12 Sec. 14. (1) If the authority determines that it is necessary
- 13 for the achievement of the purposes of this act, the authority
- 14 shall prepare and submit a tax increment financing plan to the
- 15 governing body of the municipality. The plan shall include a
- 16 development plan as provided in section 17, a detailed explanation
- 17 of the tax increment procedure, the maximum amount of bonded
- 18 indebtedness to be incurred, and the duration of the program, and
- 19 shall be in compliance with section 15. The plan shall contain a
- 20 statement of the estimated impact of tax increment financing on the
- 21 assessed values of all taxing jurisdictions in which the
- 22 development area is located. The plan may provide for the use of
- 23 part or all of the captured assessed value, but the portion
- 24 intended to be used by the authority shall be clearly stated in the
- 25 tax increment financing plan. The authority or municipality may
- 26 exclude from captured assessed value growth in property value
- 27 resulting solely from inflation. The plan shall set forth the

- 1 method for excluding growth in property value resulting solely from
- 2 inflation.
- 3 (2) Approval of the tax increment financing plan shall comply
- 4 with the notice, hearing, and disclosure provisions of section 20.
- 5 If the development plan is part of the tax increment financing
- 6 plan, only 1 hearing and approval procedure is required for the 2
- 7 plans together.
- **8** (3) Before the public hearing on the tax increment financing
- 9 plan, the governing body shall provide a reasonable opportunity to
- 10 the taxing jurisdictions levying taxes subject to capture to meet
- 11 with the governing body. The authority shall fully inform the
- 12 taxing jurisdictions of the fiscal and economic implications of the
- 13 proposed development area. The taxing jurisdictions may present
- 14 their recommendations at the public hearing on the tax increment
- 15 financing plan.
- 16 (4) A tax increment financing plan may be modified if the
- 17 modification is approved by the governing body upon notice and
- 18 after public hearings and agreements as are required for approval
- 19 of the original plan.
- 20 Sec. 15. (1) The municipal and county treasurers shall
- 21 transmit tax increment revenues to the authority.
- 22 (2) The authority shall expend the tax increment revenues
- 23 received for the development program only under the terms of the
- 24 tax increment financing plan. Unused funds shall revert
- 25 proportionately to the respective taxing bodies. Tax increment
- 26 revenues shall not be used to circumvent existing property tax
- 27 limitations. The governing body of the municipality may abolish the

- 1 tax increment financing plan if it finds that the purposes for
- 2 which it was established are accomplished. However, the tax
- 3 increment financing plan shall not be abolished until the principal
- 4 of, and interest on, bonds issued under section 16 have been paid
- 5 or funds sufficient to make the payment have been segregated.
- 6 (3) Annually the authority shall submit to the governing body
- 7 of the municipality and the state tax commission a report on the
- 8 status of the tax increment financing account. The report shall
- 9 include all of the following:
- 10 (a) The amount and source of revenue in the account.
- 11 (b) The amount in any bond reserve account.
- 12 (c) The amount and purpose of expenditures from the account.
- 13 (d) The amount of principal and interest on any outstanding
- 14 bonded indebtedness.
- 15 (e) The initial assessed value of the project area.
- (f) The captured assessed value retained by the authority.
- 17 (g) The tax increment revenues received.
- (h) The number of public facilities developed.
- 19 (i) Any additional information the governing body considers
- 20 necessary.
- 21 Sec. 16. (1) By resolution of its governing body, the
- 22 authority may authorize, issue, and sell tax increment bonds
- 23 subject to the limitations set forth in this subsection to finance
- 24 the development program of the tax increment financing plan. The
- 25 tax increment bonds issued by the authority under this subsection
- 26 shall pledge solely the tax increment revenues of a development
- 27 area in which the project is located or a development area from

- 1 which tax increment revenues may be used for this project, or both.
- 2 In addition or in the alternative, the bonds issued by the
- 3 authority under this subsection may be secured by any other
- 4 revenues identified in section 11 as sources of financing for
- 5 activities of the authority that the authority shall specifically
- 6 pledge in the resolution. However, except as otherwise provided in
- 7 this section, the full faith and credit of the municipality shall
- 8 not be pledged to secure bonds issued under this subsection. The
- 9 bond issue may include a sum sufficient to pay interest on the tax
- 10 increment bonds until full development of tax increment revenues
- 11 from the project and also a sum to provide a reasonable reserve for
- 12 payment of principal and interest on the bonds. The resolution
- 13 authorizing the bonds shall create a lien on the tax increment
- 14 revenues and other revenues pledged by the resolution that shall be
- 15 a statutory lien and shall be a first lien subject only to liens
- 16 previously created. The resolution may provide the terms upon which
- 17 additional bonds may be issued of equal standing and parity of lien
- 18 as to the tax increment revenues and other revenues pledged under
- 19 the resolution. Bonds issued under this subsection that pledge
- 20 revenue received under section 14 for repayment of the bonds are
- 21 subject to the revised municipal finance act, 2001 PA 34, MCL
- 22 141.2101 to 141.2821.
- 23 (2) The municipality, by majority vote of the members of its
- 24 governing body, may make a limited tax pledge to support the
- 25 authority's tax increment bonds or notes or, if authorized by the
- 26 voters of the municipality, may pledge its unlimited tax full faith
- 27 and credit for the payment of the principal of and interest on the

- 1 authority's tax increment bonds or notes.
- 2 Sec. 17. (1) If a board decides to finance a project in a
- 3 development area by the use of revenue bonds as authorized in
- 4 section 12 or tax increment financing as authorized in sections 14,
- 5 15, and 16, it shall prepare a development plan.
- 6 (2) The development plan shall contain all of the following:
- 7 (a) The designation of boundaries of the development area in
- 8 relation to highways, streets, bodies of water, or otherwise.
- 9 (b) The location and extent of existing streets and other
- 10 public facilities within the development area, designating the
- 11 location, character, and extent of the categories of public and
- 12 private land uses then existing and proposed for the development
- 13 area, including residential, recreational, commercial, industrial,
- 14 educational, and other uses, and including a legal description of
- 15 the development area.
- 16 (c) A description of existing improvements in the development
- 17 area to be demolished, repaired, or altered, a description of any
- 18 repairs and alterations, and an estimate of the time required for
- 19 completion.
- 20 (d) The location, extent, character, and estimated cost of the
- 21 improvements including rehabilitation contemplated for the
- 22 development area and an estimate of the time required for
- 23 completion.
- 24 (e) A statement of the construction or stages of construction
- 25 planned, and the estimated time of completion of each stage.
- 26 (f) A description of any parts of the development area to be
- 27 left as open space and the use contemplated for the space.

- 1 (g) A description of any portions of the development area that
- 2 the authority desires to sell, donate, exchange, or lease to or
- 3 from the municipality and the proposed terms.
- 4 (h) A description of desired zoning changes and changes in
- 5 streets, street levels, intersections, or utilities.
- 6 (i) An estimate of the cost of the development, a statement of
- 7 the proposed method of financing the development, and the ability
- 8 of the authority to arrange the financing.
- **9** (j) Designation of the person or persons, natural or
- 10 corporate, to whom all or a portion of the development is to be
- 11 leased, sold, or conveyed in any manner and for whose benefit the
- 12 project is being undertaken if that information is available to the
- 13 authority.
- 14 (k) The procedures for bidding for the leasing, purchasing, or
- 15 conveying in any manner of all or a portion of the development upon
- 16 its completion, if there is no express or implied agreement between
- 17 the authority and persons, natural or corporate, that all or a
- 18 portion of the development will be leased, sold, or conveyed in any
- 19 manner to those persons.
- 20 (1) The requirement that amendments to an approved development
- 21 plan or tax increment plan must be submitted by the authority to
- 22 the governing body for approval or rejection.
- 23 (m) Other material that the authority, local public agency, or
- 24 governing body considers pertinent.
- 25 Sec. 18. (1) The governing body, before adoption of a
- 26 resolution approving a development plan or tax increment financing
- 27 plan, shall hold a public hearing on the development plan. Notice

- 1 of the time and place of the hearing shall be given by publication
- 2 twice in a newspaper of general circulation designated by the
- 3 municipality, the first of which shall be not less than 20 days
- 4 before the date set for the hearing. Notice of the hearing shall be
- 5 posted in at least 4 conspicuous and public places in the
- 6 development area not less than 20 days before the hearing. Notice
- 7 shall also be mailed to all property taxpayers of record in the
- 8 development area and to the governing body of each taxing
- 9 jurisdiction levying taxes that would be subject to capture if the
- 10 tax increment financing plan is approved not less than 20 days
- 11 before the hearing.
- 12 (2) Notice of the time and place of hearing on a development
- 13 plan shall contain all of the following:
- 14 (a) A description of the proposed development area in relation
- 15 to highways, streets, bodies of water, or otherwise.
- 16 (b) A statement that maps, plats, and a description of the
- 17 development plan, including the method of relocating families and
- 18 individuals who may be displaced from the area, are available for
- 19 public inspection at a place designated in the notice.
- 20 (c) A statement that all aspects of the development plan will
- 21 be open for discussion at the public hearing.
- 22 (d) Other information that the governing body considers
- 23 appropriate.
- 24 (3) At the time set for the hearing, the governing body shall
- 25 provide an opportunity for interested persons to speak and shall
- 26 receive and consider communications in writing. The hearing shall
- 27 provide the fullest opportunity for expression of opinion, for

- 1 argument on the merits, and for consideration of documentary
- 2 evidence pertinent to the development plan. The governing body
- 3 shall make and preserve a record of the public hearing, including
- 4 all data presented at the hearing.
- 5 Sec. 19. The governing body after a public hearing on the
- 6 development plan or the tax increment financing plan, or both, with
- 7 notice given under section 18, shall determine whether the
- 8 development plan or tax increment financing plan constitutes a
- 9 public purpose. If it determines that the development plan or tax
- 10 increment financing plan constitutes a public purpose, it shall by
- 11 resolution approve or reject the plan, or approve it with
- 12 modification, based on the following considerations:
- 13 (a) The plan meets the requirements under section 17(2).
- 14 (b) The proposed method of financing the development is
- 15 feasible and the authority has the ability to arrange the
- 16 financing.
- 17 (c) The development is reasonable and necessary to carry out
- 18 the purposes of this act.
- 19 (d) The land included within the development area to be
- 20 acquired is reasonably necessary to carry out the purposes of the
- 21 plan and of this act in an efficient and economically satisfactory
- 22 manner.
- (e) The development plan is in reasonable accord with the land
- 24 use plan of the municipality.
- 25 (f) Public services, such as fire and police protection and
- 26 utilities, are or will be adequate to service the project area.
- 27 (g) Changes in zoning, streets, street levels, intersections,

- 1 and utilities are reasonably necessary for the project and for the
- 2 municipality.
- 3 Sec. 20. (1) The director of the authority shall submit a
- 4 budget to the board for the operation of the authority for each
- 5 fiscal year before the beginning of the fiscal year. The budget
- 6 shall be prepared in the manner and contain the information
- 7 required of municipal departments. After review by the board, the
- 8 budget shall be submitted to the governing body. The governing body
- 9 must approve the budget before the board may adopt the budget.
- 10 Unless authorized by the governing body or this act, funds of the
- 11 municipality shall not be included in the budget of the authority.
- 12 (2) The governing body of the municipality may assess a
- 13 reasonable pro rata share of the funds for the cost of handling and
- 14 auditing the funds against the funds of the authority, other than
- 15 those committed, which shall be paid annually by the board pursuant
- 16 to an appropriate item in its budget.
- 17 Sec. 21. An authority that has completed the purposes for
- 18 which it was organized shall be dissolved by resolution of the
- 19 governing body. The property and assets of the authority remaining
- 20 after the satisfaction of the obligations of the authority belong
- 21 to the municipality.
- 22 Sec. 22. (1) The state tax commission may institute
- 23 proceedings to compel enforcement of this act.
- 24 (2) The state tax commission may promulgate rules necessary
- 25 for the administration of this act under the administrative
- 26 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.

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