SENATE BILL No. 1217

April 20, 2006, Introduced by Senators WHITMER, SCHAUER, OLSHOVE, CHERRY, JACOBS, BASHAM, BARCIA and BRATER and referred to the Committee on Government Operations.

A bill to establish standards of ethical conduct for employees and officials in the executive branch of state government; to impose certain conditions on employees and officials in the executive branch of state government and enhance accountability; to require public disclosure by employees and officials in the executive branch of state government of certain transactions and to require the filing of a transactional disclosure statement; to create a board of ethics; to provide for enforcement; to prescribe penalties and provide remedies; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

CHAPTER 1. DEFINITIONS; GENERAL PROVISIONS.

- 1 Sec. 101. This act shall be known and may be cited as the
- 2 "ethics act for executive branch officials and employees".
- 3 Sec. 103. This act is intended to implement section 10 of
- 4 article IV of the state constitution of 1963. It is the intent of
- 5 the legislature that this act shall be taken into consideration in
- 6 determining the construction and effect of section 10 of article IV
- 7 of the state constitution of 1963.
- 8 Sec. 105. For the purposes of this act:
- 9 (a) "Anything of value" means a tangible or intangible item
- 10 that has economic value and that could reasonably be considered to
- 11 be an advantage or of worth, use, or service to the person upon
- 12 whom it is conferred. Anything of value does not include any of the
- 13 following:
- 14 (i) An unsolicited token or award with a value of less than
- **15** \$150.00.
- 16 (ii) An unsolicited advertising item with a value of less than
- **17** \$50.00.
- 18 (iii) An unsolicited publication with a market value of less
- 19 than \$50.00 on an annual basis.
- 20 (iv) A discount afforded to the general public or a specified
- 21 group or occupation under normal business conditions. However, the
- 22 discount may not be based on the fact of public service unless it
- 23 is a discount program approved by the board.
- (v) A contribution to a bona fide charity, made in response to
- 25 a direct solicitation from an executive official or employee or a
- 26 person acting at his or her direction.
- 27 (vi) An unsolicited benefit conferred by a person or business

- 1 if the economic value totals less than \$100.00 per calendar year
- 2 and if there is no express or implied understanding or agreement
- 3 that a vote, official action, or decision of an executive official
- 4 or employee will be influenced.
- 5 (vii) A tangible or intangible item for a legitimate
- 6 educational purpose or benefit.
- 7 (viii) Campaign contributions that are made and reported under
- 8 the Michigan campaign finance act, 1976 PA 388, MCL 169.201 to
- 9 169.282.
- 10 (ix) Compensation or reimbursement of expenses from the state
- 11 for duties of the office or position.
- 12 (b) "Board" means the state board of ethics created under
- 13 section 401, except where the context clearly requires a different
- 14 definition.
- 15 (c) "Confidential information" means information made
- 16 confidential by law or information that is conveyed or accepted
- 17 with the understanding that the information will be used for
- 18 official purposes only.
- 19 (d) "Conflict of interest" means a close economic association
- 20 or personal relationship between an executive official or employee
- 21 and a person that is likely to be substantially affected by an
- 22 official action or decision of an executive official or employee
- 23 that a reasonable person would believe conflicts with the public
- 24 duty or obligation of the executive official or employee to
- 25 exercise objective independent judgment or that a reasonable person
- 26 would believe creates the appearance that the person may have undue
- 27 access to confidential information or may otherwise receive favored

- 1 treatment regarding a public action. Conflict of interest does not
- 2 include a contract arising out of the status of being a student at
- 3 a state institution of higher education authorized by section 5 or
- 4 6 of article VIII of the state constitution of 1963 if the student
- 5 is elected or appointed to the governing board of the institution.
- 6 (e) "Employee" means an employee, classified or unclassified,
- 7 of the executive branch of state government.
- 8 (f) "Executive official" means any of the following
- 9 individuals within the executive branch of state government:
- 10 (i) An individual appointed by the governor.
- 11 (ii) An individual appointed by an official or body within the
- 12 executive branch other than the governor who is not a member of the
- 13 state classified service.
- 14 (iii) A member of a board of control of an institution of higher
- 15 education authorized by section 6 of article VIII of the state
- 16 constitution of 1963.
- (iv) A president of an institution of higher education
- 18 authorized by section 5 or 6 of article VIII of the state
- 19 constitution of 1963 or a deputy of the president when exercising a
- 20 power vested in the president.
- 21 (v) An elected official in the executive branch of state
- 22 government, including the following:
- 23 (A) The governor.
- 24 (B) The lieutenant governor.
- **25** (C) The attorney general.
- 26 (D) The secretary of state.
- 27 (E) A member of the state board of education.

- 1 (F) A regent of the university of Michigan.
- 2 (G) A member of the board of trustees of Michigan state
- 3 university.
- 4 (H) A member of the board of governors of Wayne state
- 5 university.
- 6 (g) "Governmental decision" means a determination, action,
- 7 vote, or disposition upon a motion, proposal, recommendation,
- 8 resolution, ordinance, or measure on which a vote by the members of
- 9 a governmental entity is required and by which a governmental
- 10 entity formulates or effectuates public policy.
- 11 (h) "Immediate family" means a child residing in the
- 12 individual's household, a spouse of the individual, or a person
- 13 claimed by that individual or that individual's spouse as a
- 14 dependent for federal income tax purposes.
- 15 (i) "Outside employer or business" means any of the following:
- 16 (i) An activity, other than service to the governmental entity,
- 17 from which the executive official or employee receives compensation
- 18 for services rendered or goods sold or produced.
- 19 (ii) An entity, other than the governmental entity, if the
- 20 executive official or employee is a member, official, director, or
- 21 employee of the entity and he or she receives compensation for
- 22 services rendered or goods sold or produced by the entity.
- 23 Compensation does not include reimbursement for necessary expenses,
- 24 including travel expenses.
- 25 (iii) An entity in which the executive official or employee has
- 26 an ownership interest, except a corporation in which the executive
- 27 official or employee owns less than 10% of the outstanding stock.

- 1 (j) "Person" means an individual, sole proprietorship,
- 2 partnership, limited partnership, limited liability company,
- 3 corporation, association, or other legal entity.
- 4 (k) "Transactional disclosure statement" means a report that
- 5 this act requires an executive official or employee to file in a
- 6 form prescribed by the board to reveal an actual or potential
- 7 conflict of interest or violation of this act and that includes all
- 8 of the following information:
- 9 (i) A full description of the circumstances that present a
- 10 potential or actual conflict of interest or violation of the act.
- (ii) If applicable, the reason for the executive official's or
- 12 employee's abstention or refraining from acting.
- 13 CHAPTER 2. CODE OF ETHICS.
- Sec. 201. Except as otherwise provided by law, an executive
- 15 official or employee shall not use his or her public position, or
- 16 take or fail to take action, to obtain anything of value for
- 17 himself or herself or any other person or entity.
- 18 Sec. 203. An executive official or employee shall not solicit
- 19 or accept anything of value in connection with his or her official
- 20 responsibilities.
- 21 Sec. 205. An executive official shall not represent for
- 22 compensation a person in a matter that the person has before the
- 23 executive or legislative branch of state government.
- Sec. 207. (1) An executive official or employee or a former
- 25 executive official or former employee shall not use or disclose
- 26 confidential information to further his or her own or another
- 27 person's interests, except to the extent permitted by law.

- 1 (2) An executive official or employee shall not engage in a
- 2 business transaction in which the executive official or employee
- 3 may profit from his or her official position or authority or
- 4 benefit financially from confidential information that the
- 5 executive official or employee has obtained or may obtain by reason
- 6 of that position or authority. Instruction that is done outside of
- 7 regularly scheduled working hours or during annual leave or
- 8 vacation time is not a business transaction under this subsection
- 9 if the instructor does not have any direct dealing with or
- 10 influence on the employing or contracting entity associated with
- 11 his or her course of employment with this state.
- 12 Sec. 209. (1) An executive official or employee or an outside
- 13 employer or business with which the executive official or employee
- 14 is associated shall not enter into a contract valued at \$1,500.00
- 15 or more with this state or a political subdivision of this state
- 16 unless the contract is awarded through an open and public
- 17 competitive process that includes prior public notice and
- 18 subsequent availability for public inspection of the proposals
- 19 considered and the contract awarded.
- 20 (2) An executive official or employee who has or later
- 21 acquires an interest in an actual or proposed contract with this
- 22 state or a political subdivision of this state shall publicly
- 23 disclose the nature and extent of that interest as required by this
- 24 chapter.
- 25 (3) A contract or agreement that is executed in violation of
- 26 this section is voidable only if the person who entered into the
- 27 contract or took assignment of the contract had actual knowledge of

- 1 the prohibited conflict. If a person is other than an individual,
- 2 the actual knowledge must be that of an individual or body finally
- 3 approving the contract. A contract involving a prohibited conflict
- 4 of interest under this act is voidable only by a decree of a court
- 5 of proper jurisdiction. A decree of a court of proper jurisdiction
- 6 may provide for the reimbursement of a person for the reasonable
- 7 value of money, goods, material, labor, or services furnished under
- 8 the contract, to the extent that the governmental entity has
- 9 benefited. This provision does not prohibit the parties from
- 10 reaching a settlement outside of court.
- 11 Sec. 211. (1) Except as provided in sections 213 and 215, an
- 12 executive official shall abstain from acting formally or informally
- on a matter before the official or a governmental body on which he
- 14 or she serves if he or she knows that acting on the matter, or
- 15 failing to act on the matter, may result in a conflict of interest
- 16 or a violation of this chapter.
- 17 (2) If an executive official is required to abstain from
- 18 acting on a matter, he or she shall file a transactional disclosure
- 19 statement with the board within 10 days.
- 20 Sec. 213. Section 211 does not apply and an executive official
- 21 may vote on, make, or participate in making a governmental decision
- 22 if all of the following circumstances are present:
- 23 (a) The requisite quorum necessary for official action on the
- 24 governmental decision by the public entity to which the executive
- 25 official has been elected or appointed would not be available if
- 26 section 211 applied to bar the participation of the executive
- 27 official in the official action.

- 1 (b) The executive official is not paid for working more than
- 2 25 hours per week for this state or a political subdivision of this
- 3 state.
- 4 (c) The executive official verbally discloses any personal,
- 5 contractual, financial, business, or employment interest he or she
- 6 has in the governmental decision before the body acts on the
- 7 matter, the disclosure is made part of the public record of the
- 8 official action on the governmental decision, and a transactional
- 9 disclosure statement is filed with the board within 10 days of the
- 10 verbal disclosure.
- 11 Sec. 215. If a governmental decision involves the awarding of
- 12 a contract, section 211 does not apply and an executive official is
- 13 permitted to vote on, make, or participate in making the
- 14 governmental decision if all of the following circumstances are
- 15 present:
- 16 (a) All of the conditions of section 213 are fulfilled.
- 17 (b) The executive official will directly benefit from the
- 18 contract in an amount less than \$250.00 or less than 5% of the
- 19 public cost of the contract, whichever is less.
- 20 (c) The executive official files a sworn affidavit containing
- 21 the information described in section 213(c) with the governmental
- 22 entity making the governmental decision.
- 23 (d) The affidavit required by subdivision (c) is made a part
- 24 of the public record of the official action on the governmental
- 25 decision.
- 26 Sec. 217. An executive official or employee with direct
- 27 responsibility for the management of a contract for goods or

- 1 services on behalf of this state shall refrain from acting formally
- 2 or informally on a matter before the executive official or employee
- 3 if he or she knows that acting on the matter, or failing to act on
- 4 the matter, may result in a conflict of interest or a violation of
- 5 this act. If an executive official or employee is required to
- 6 abstain from acting on a matter under this section, he or she shall
- 7 file a transactional disclosure statement with the board within 10
- 8 days.
- 9 Sec. 219. An executive official or employee with direct
- 10 responsibility for the management of a contract for goods or
- 11 services on behalf of this state shall not do either of the
- 12 following:
- 13 (a) Solicit or accept from a vendor providing goods or
- 14 services to this state a political contribution to or on behalf of
- 15 a committee under the Michigan campaign finance act, 1976 PA 388,
- **16** MCL 169.201 to 169.282.
- 17 (b) Engage in discussions or negotiations with the vendor
- 18 providing goods or services to this state under the contract that
- 19 relate to the direct or indirect employment of the executive
- 20 official or employee by the vendor.
- 21 Sec. 221. An executive official or employee shall not
- 22 represent his or her personal opinion as that of this state or a
- 23 department or agency of this state. This section does not prohibit
- 24 an elected executive official or the head of an executive branch
- 25 department or agency from representing the official position of
- 26 this state or a department or agency of this state, or from
- 27 expressing his or her personal opinion on any matter.

- 1 Sec. 223. An executive official or employee shall use
- 2 personnel resources, property, and funds under the executive
- 3 official's or employee's official care and control judiciously and
- 4 solely in accordance with prescribed constitutional, statutory, and
- 5 regulatory procedures and not for personal gain or benefit.
- 6 Sec. 225. (1) An executive official or employee shall not
- 7 engage in or accept employment or render services for a private or
- 8 public interest if that employment or service is incompatible or in
- 9 conflict with the discharge of the executive official's or
- 10 employee's official duties or if that employment may tend to impair
- 11 his or her independence of judgment or action in the performance of
- 12 official duties.
- 13 (2) An executive official or employee shall not participate in
- 14 the negotiation or execution of contracts, making of loans,
- 15 granting of subsidies, fixing of rates, issuance of permits or
- 16 certificates, or other regulation or supervision relating to a
- 17 business entity in which the executive official or employee has a
- 18 financial or personal interest.
- 19 Sec. 227. (1) A person shall not offer or give anything of
- 20 value in connection with the official responsibilities of an
- 21 executive official or employee to any of the following:
- 22 (a) An executive official or employee.
- 23 (b) A member of the executive official's or employee's
- 24 immediate family.
- 25 (c) An outside employer or business with which the executive
- 26 official or employee is associated.
- 27 (d) A customer or client of the executive official or

- 1 employee.
- 2 (2) A person shall not induce or attempt to induce an
- 3 executive official or employee to violate any of the provisions of
- 4 this chapter.
- 5 (3) Nothing in this section shall be construed to prohibit a
- 6 person from receiving a service or benefit, or from using a
- 7 facility, that is generally available to the public, provided the
- 8 person does so in the same manner or degree that is available to
- 9 the general public.
- 10 (4) Under this section, a corporation, partnership, limited
- 11 liability company, or other entity is not vicariously liable for
- 12 the actions of an employee unless the employee acted in the
- 13 execution of company policy or custom.
- 14 Sec. 229. This chapter does not prohibit conduct specifically
- 15 authorized by statute, rule, regulation, the state constitution of
- 16 1963, or the constitution of the United States.
- 17 CHAPTER 3. PENALTIES.
- 18 Sec. 301. The person or body authorized by law to impose
- 19 disciplinary action shall initiate appropriate proceedings and may
- 20 take appropriate disciplinary action concerning an executive
- 21 official or employee who violates this act.
- 22 Sec. 303. (1) An executive official or employee who has
- 23 knowledge that another executive official or employee has violated
- 24 chapter 2 may report the existence of the violation to a
- 25 supervisor, person, agency, or organization. An executive official
- 26 or employee who reports or is about to report a violation of
- 27 chapter 2 is not subject to any of the following sanctions because

- 1 he or she reported or was about to report a violation of chapter 2:
- 2 (a) Dismissal from employment or office.
- 3 (b) Withholding of salary increases that are ordinarily
- 4 forthcoming to the employee.
- 5 (c) Withholding of promotions that are ordinarily forthcoming
- 6 to the employee.
- 7 (d) Demotion in employment status.
- 8 (e) Transfer of employment location.
- 9 (2) Whenever an executive official or employee who has
- 10 reported or who intends to report a violation of chapter 2 is
- 11 subject to any of the sanctions under this section for reasons
- 12 other than the executive official's or employee's actions in
- 13 reporting or intending to report a violation of chapter 2, the
- 14 appointing or supervisory authority, before the imposition of a
- 15 sanction, shall establish by a preponderance of evidence that the
- 16 sanction to be imposed is not imposed because the executive
- 17 official or employee reported or intended to report a violation of
- 18 this act.
- 19 (3) A person who violates this section is responsible for a
- 20 civil fine of not more than \$1,000.00.
- 21 (4) A civil fine recovered under this section shall be
- 22 deposited in the general fund of this state.
- 23 Sec. 305. (1) A person who alleges a violation of section 303
- 24 may bring a civil action for appropriate injunctive relief, or
- 25 actual damages, or both within 90 days after the occurrence of the
- 26 alleged violation.
- 27 (2) An action under subsection (1) may be brought in the

- 1 circuit court for the county where the alleged violation occurred,
- 2 the county where the complainant resides, or the county where the
- 3 person against whom the civil complaint is filed resides.
- 4 (3) The court rendering judgment in an action under subsection
- 5 (1) may order reinstatement of the employee, back wages, full
- 6 reinstatement of fringe benefits and seniority rights, actual
- 7 damages, or any combination of these remedies as the court
- 8 considers appropriate. The court may also award the complainant all
- 9 or a portion of the costs of litigation, including reasonable
- 10 attorney fees and witness fees, if the court determines that the
- 11 award is appropriate.
- 12 (4) As used in subsection (1), "damages" means damages for
- injury or loss caused by each violation of section 303.
- 14 Sec. 307. A person who violates this act is subject to a civil
- 15 fine of not more than \$1,000.00 for each violation, in addition to
- 16 any other penalty provided in this act or other law of this state.
- 17 The civil fine shall be imposed by a court of proper jurisdiction
- 18 or the person or body authorized by law to impose sanctions. A
- 19 civil fine recovered under this section shall be deposited in the
- 20 general fund of this state.
- 21 Sec. 309. A person who violates this act is liable for damages
- 22 to this state for losses or increased costs incurred by this state
- 23 as a result of the violation. Damages may be imposed by a court of
- 24 proper jurisdiction in addition to any other penalty contained in
- 25 another provision of law.
- 26 Sec. 311. A person required under chapter 2 to file a
- 27 transactional disclosure statement who willfully files a false or

- 1 incomplete transactional disclosure statement or who fails to file
- 2 a transactional disclosure statement within the time prescribed is
- 3 guilty of a misdemeanor punishable by imprisonment for not more
- 4 than 90 days or a fine of not more than \$1,500.00, or both.
- 5 CHAPTER 4. STATE BOARD OF ETHICS.
- 6 Sec. 401. (1) The state board of ethics is created as an
- 7 autonomous entity within the department of civil service.
- 8 (2) The board shall consist of 9 members, including 7 voting
- 9 members appointed by the governor with the advice and consent of
- 10 the senate, 1 of whom shall be designated by the governor as
- 11 chairperson and all of whom shall be residents of this state and
- 12 not associated with public employment. Not more than 4 members of
- 13 the board shall be members of the same political party. An
- 14 individual serving as a member of the board of ethics created under
- 15 1973 PA 196, MCL 15.341 to 15.348, on the day prior to the
- 16 effective date of this act shall serve as a member of the board of
- 17 ethics created under this chapter until the date on which his or
- 18 her term as a member of the board of ethics created under 1973 PA
- 19 196, MCL 15.341 to 15.348, would have expired had this act not been
- 20 enacted. An individual appointed as a member of the board after the
- 21 effective date of this act shall be appointed for a term of 4
- 22 years. If a vacancy occurs, the governor shall fill the vacancy for
- 23 the remainder of the unexpired term.
- 24 (3) The attorney general and the state personnel director
- 25 shall serve ex officio as members of the board without the right to
- 26 vote.
- 27 (4) Four voting members of the board shall constitute a

- 1 quorum, and the affirmative vote of 4 members shall be necessary
- 2 for any action. Members of the board shall serve without
- 3 compensation but may be reimbursed for their actual and necessary
- 4 expenses incurred in the performance of their duties. With the
- 5 consent of the civil service commission, the state personnel
- 6 director shall designate an employee of the department of civil
- 7 service acceptable to the board to act as executive secretary of
- 8 the board and shall provide clerical or administrative assistance
- 9 from the department of civil service as the board requests.
- 10 (5) Except as provided in section 403, business conducted by
- 11 the board shall be conducted in compliance with the open meetings
- 12 act, 1976 PA 267, MCL 15.261 to 15.275. Notice of the meetings of
- 13 the board shall be made public in compliance with the open meetings
- 14 act, 1976 PA 267, MCL 15.261 to 15.275.
- 15 (6) Except as provided in section 407, a writing prepared,
- 16 owned, used, in the possession of, or retained by the board in the
- 17 performance of an official function is subject to the freedom of
- 18 information act, 1976 PA 442, MCL 15.231 to 15.246.
- 19 (7) A voting member of the board shall not while a member of
- 20 the board hold an elective public office or an elective political
- 21 party office or accept appointment to or become a candidate for an
- 22 elective public office or an elective political party office.
- Sec. 403. (1) The board shall do all of the following:
- 24 (a) Receive complaints concerning alleged violations of this
- 25 act by an executive official or employee from any person or entity,
- 26 inquire into the circumstances surrounding the alleged violation,
- 27 and make recommendations concerning individual cases to the

- 1 appointing authority with supervisory responsibility for the
- 2 official or employee whose activities have been investigated. All
- 3 departments of state government shall cooperate with the board of
- 4 ethics in the conduct of its investigations. The board shall
- 5 review, index, maintain on file, dispose of complaints, make
- 6 notifications, and conduct investigations.
- 7 (b) Initiate investigations of practices that could affect the
- 8 ethical conduct of an executive official or employee.
- 9 (c) Hold public hearings.
- 10 (d) Administer oaths or affirmations, subpoena witnesses,
- 11 compel their attendance, require the production of books or records
- 12 the board considers relevant or material, and receive sworn or
- 13 unsworn testimony.
- 14 (e) Render, index, and maintain on file as provided under this
- 15 chapter advisory opinions upon request from an executive official
- 16 or employee or his or her appointing or supervisory authority
- 17 relating to matters affecting ethical conduct of an executive
- 18 official or employee.
- 19 (f) Grant waivers under section 411.
- 20 (g) Prepare and publish nonconfidential special reports and
- 21 technical studies to further the purposes of this act.
- (h) Provide training and education to executive officials and
- 23 employees regarding the requirements of this act.
- 24 (i) Prepare reports as required under this act and recommend
- 25 proposed changes to this act.
- 26 (j) Provide for public inspection of records required under
- 27 this act as authorized by law.

- 1 (k) Select provisions of this act, special reports, and
- 2 technical studies for reproduction and distribution under this act.
- 3 (1) Examine transactional disclosure statements filed under
- 4 this act, the supporting records, and other documents. The board
- 5 shall index and maintain on file for at least 7 years all
- 6 transactional disclosure statements filed under this act.
- 7 (m) Promulgate rules in accordance with the administrative
- 8 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, to carry
- 9 out the provisions of this act and to govern the board's
- 10 procedures. For a period of 1 year following the effective date of
- 11 this act, the board shall have full authority to exercise all of
- 12 its powers and duties in accordance with temporary rules of
- 13 procedure adopted by the board. Both the temporary rules adopted
- 14 and administrative rules promulgated may provide without limitation
- 15 for any of the following:
- 16 (i) That the board may request the attendance of any witness
- 17 whose testimony, in the judgment of the board, will aid in the
- 18 conduct of its investigations.
- 19 (ii) That a person appearing before the board must submit
- 20 either sworn or unsworn testimony as the board may decide and may
- 21 at all times be represented and accompanied by counsel.
- 22 (iii) That a record of testimony taken before the board or a
- 23 hearing officer providing hearing officer services for the board
- 24 shall be made in the manner prescribed by the board.
- (iv) That the board may, when it appears to the board necessary
- 26 for the protection of individual rights, hold its meetings and
- 27 hearings in private. All other meetings and hearings shall be open

- 1 to the public.
- 2 (2) Except for matters before the board involving the attorney
- 3 general or the department of attorney general, the attorney general
- 4 shall advise the board concerning legal matters in the issuance of
- 5 advisory opinions, investigative reports, recommendations, and
- 6 other reports. If a matter before the board involves the attorney
- 7 general or the department of attorney general, the attorney general
- 8 shall designate a special assistant attorney general who is not an
- 9 employee of the department of attorney general to advise the board
- 10 independently.
- 11 (3) When a recommendation to an appointing authority is made
- 12 by the board that affects an employee in the state classified
- 13 service, the appointing authority shall initiate appropriate
- 14 proceedings in accordance with the recommendation and pursuant to
- 15 the rules of the civil service commission.
- 16 (4) When a recommendation to an appointing authority is made
- 17 by the board concerning an unclassified employee or appointee, the
- 18 appointing authority shall take appropriate disciplinary action
- 19 which may include dismissal, suspension, or removal.
- 20 (5) In any matter before the board where the board determines
- 21 that there may have been a violation of the laws of this state, the
- 22 board shall forward the matter to the governor and the attorney
- 23 general or another appropriate law enforcement authority, unless
- 24 the matter involves the attorney general or the department of
- 25 attorney general. When a matter involves the attorney general or
- 26 the department of attorney general, the board shall forward the
- 27 matter to the governor and the county prosecutor for the county of

- 1 Ingham or another appropriate law enforcement authority but not the
- 2 attorney general or department of attorney general.
- 3 Sec. 405. (1) The board may act only with respect to the
- 4 executive officials, employees, former executive officials, and
- 5 former employees covered by this act.
- 6 (2) The termination of an elected executive official's term of
- 7 office does not affect the jurisdiction of the ethics board with
- 8 respect to the requirements imposed on him or her by this act.
- 9 Sec. 407. (1) If a majority vote of the board determines that
- 10 there is reason to believe that this act was violated, the board
- 11 shall initiate an investigative proceeding to determine whether a
- 12 violation occurred. The board shall mail a notice of the
- 13 investigation and the nature of the alleged violation to a person
- 14 under investigation within 5 days after the decision to undertake
- 15 an investigation is made. Every 60 days until a final determination
- 16 is made, the board shall mail to the complainant and to the person
- 17 under investigation notice of the action taken to date by the board
- 18 along with the reasons for the action or nonaction.
- 19 (2) Except as otherwise required by law, the board's actions
- 20 and the records relative to an investigation shall be confidential
- 21 until the board makes a final determination under this chapter.
- 22 (3) All state departments, agencies, and institutions shall
- 23 cooperate with the board when it is conducting an investigation.
- 24 (4) If the board determines that this act was not violated,
- 25 the records and actions relative to the investigation and
- 26 determination shall remain confidential unless the person
- 27 investigated requests in writing that the records and actions be

- 1 made public. If the ethics board determines that this act was
- 2 violated, the board shall make a recommendation of sanction to the
- 3 appropriate authority designated in section 409.
- 4 Sec. 409. (1) After a hearing providing for due process
- 5 procedural requirements and subject to applicable provisions of
- 6 law, the board may recommend disciplinary action. The
- 7 recommendation of the board shall be made to the person or body
- 8 authorized by law to impose or recommend discipline. For purposes
- 9 of this act, the person or body authorized by law to impose or
- 10 recommend discipline for an executive official is 1 of the
- 11 following:
- 12 (a) For the governor, the state legislature as authorized in
- 13 the state constitution of 1963.
- 14 (b) For an elected executive official other than the governor,
- 15 the governor.
- 16 (c) For an executive official appointed by the governor, the
- **17** governor.
- 18 (d) For an executive official appointed by an individual or
- 19 entity other than the governor or for an employee, the appointing
- 20 authority of the executive official or employee.
- 21 (2) The board shall conduct and complete the hearing with
- 22 reasonable promptness. If the board refers the matter to the person
- 23 or body authorized by law to impose disciplinary action or if the
- 24 board refers the matter to the attorney general, the county
- 25 prosecutor for the county of Ingham, or other appropriate law
- 26 enforcement authority, the board may adjourn the matter pending
- 27 determination by the person, body, attorney general, prosecutor, or

- 1 other appropriate law enforcement authority.
- 2 (3) After a hearing providing for due process procedural
- 3 requirements, the board may recommend that sanctions and penalties
- 4 be imposed upon an executive official or employee found by the
- 5 board to have violated this act. The recommendation of the board
- 6 shall be made to the person or body authorized by law to impose or
- 7 recommend sanctions. If ordered to pay a civil fine, the executive
- 8 official or employee shall pay the fine to the state treasurer for
- 9 deposit in the general fund.
- 10 (4) The board may initiate an action or special proceeding in
- 11 the court of appropriate jurisdiction to obtain damages under
- **12** section 309.
- 13 (5) A person other than the board shall not bring an action in
- 14 court alleging a violation of this act unless all of the following
- **15** apply:
- 16 (a) The person initiating the action has first filed a sworn
- 17 statement with the board alleging the violation by the executive
- 18 official or employee.
- 19 (b) Not less than 6 months and not more than 10 months have
- 20 elapsed since the statement was filed with the board, and the board
- 21 has failed to file a final determination in the matter.
- 22 Sec. 411. (1) Upon written application and a showing of
- 23 compelling need by the executive official or employee, the board
- 24 may grant the executive official or employee a waiver of a
- 25 provision of this act.
- 26 (2) A waiver may be granted only at an open meeting after
- 27 public notice as provided in the open meetings act, 1976 PA 267,

- 1 MCL 15.261 to 15.275. The notice shall state that a waiver is being
- 2 considered. A waiver shall be in writing and shall state the
- 3 grounds upon which it is granted.
- 4 (3) Not more than 10 days after granting a waiver, the board
- 5 shall send a copy of the decision to the executive official or
- 6 employee, the person or body authorized by law to impose discipline
- 7 upon the executive official or employee, and the governor. The
- 8 decision shall include the name of the person requesting the waiver
- 9 and a general description of the circumstances of the waiver. The
- 10 board shall index and maintain on file the application, decision,
- 11 and other records and proceedings relating to a waiver proceeding.
- Sec. 413. (1) Upon the written request of an executive
- 13 official or employee, the board shall render a written advisory
- 14 opinion regarding the interpretation or application of this act.
- 15 (2) Advisory opinions and requests for advisory opinions shall
- 16 be indexed and maintained on file by the board.
- 17 (3) An executive official or employee who has submitted a
- 18 written request for an advisory opinion to the board may bring a
- 19 civil action against the board to compel it to issue the advisory
- 20 opinion. The complaint shall clearly identify the matters or
- 21 proceedings before the board. An action shall not be brought under
- 22 this subsection unless not less than 6 months or more than 10
- 23 months have elapsed since the filing of the request for an advisory
- 24 opinion and the board has failed to issue an advisory opinion in
- 25 the matter.
- 26 (4) If an advisory opinion rendered by the board has not been
- 27 amended or revoked, it is binding on the board in a subsequent

- 1 proceeding concerning the person who requested the opinion and who
- 2 acted in good faith, unless the person omitted or misstated a
- 3 material fact. The person may rely on the advisory opinion, and a
- 4 court may receive the opinion as evidence for the person's defense
- 5 in a civil action.
- 6 Sec. 415. A person aggrieved by a decision of the board may
- 7 seek judicial review and relief in a court of proper jurisdiction.
- 8 Sec. 417. The board shall do both of the following:
- 9 (a) Make information concerning this act available to each
- 10 executive official or employee, to the public, and to persons
- 11 interested in doing business with this state, through appropriate
- means.
- 13 (b) Develop educational materials and an educational program
- 14 for executive officials and employees to inform them of their
- 15 duties and responsibilities under this act.
- Sec. 419. (1) The board shall prepare and submit an annual
- 17 report to the governor and each house of the legislature,
- 18 summarizing the activities of the board under this act. The report
- 19 may also recommend statutory or administrative changes to this act.
- 20 (2) The board shall review this act and the board's rules,
- 21 regulations, and administrative procedures annually to determine if
- 22 they set forth clear and enforceable common-sense standards of
- 23 conduct and promote integrity, public confidence, and participation
- 24 in state government.
- 25 Sec. 421. (1) Not more than 90 days after the first meeting of
- 26 the board, and after then as appropriate, the board shall transmit
- 27 to each executive official and department copies of the provisions

- 1 of this act that the board considers necessary for distribution and
- 2 shall make copies available to the public.
- 3 (2) The board shall furnish an executive official or employee
- 4 who is elected, appointed, or employed after the effective date of
- 5 this act with a copy of the selected provisions of this act within
- 6 10 days after he or she enters upon the duties of his or her
- 7 position.
- 8 (3) The board's failure to comply with the provisions of this
- 9 section or an executive official's or employee's failure to receive
- 10 a copy of the provisions of this act does not affect the duty to
- 11 comply with or the ability to enforce this act.
- 12 (4) The board shall transmit copies of special reports and
- 13 technical studies relating to this act and its administration to
- 14 the governor in a form suitable for distribution.
- 15 Enacting section 1. 1968 PA 318, MCL 15.301 to 15.310, and
- 16 1973 PA 196, MCL 15.341 to 15.348, are repealed.
- 17 Enacting section 2. This act does not take effect unless all
- 18 of the following bills of the 93rd Legislature are enacted into
- **19** law:
- 20 (a) Senate Bill No. 1218.

21

22 (b) Senate Bill No. 1216.

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