## **SENATE BILL No. 1470**

September 20, 2006, Introduced by Senators SCHAUER, THOMAS, BRATER, PRUSI, LELAND, WHITMER, CHERRY, OLSHOVE and EMERSON and referred to the Committee on Finance.

A bill to amend 1967 PA 281, entitled

"Income tax act of 1967,"

by amending section 527a (MCL 206.527a), as amended by 2004 PA 335.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 527a. (1) For tax years 1985 through 1994, a claimant
- 2 may claim a credit against the state income tax for heating fuel
- 3 costs for the claimant's homestead in this state. For the 1996
- 4 tax year and each tax year after the 1996 tax year and subject to
- 5 subsections (18) and (19), a claimant may claim a credit for
- 6 heating fuel costs for the claimant's homestead in this state. An
- 7 adult foster care home, nursing home, home for the aged, or
- B substance abuse center is not a homestead for purposes of this

- 1 section. The credit shall be determined in the following manner:
- 2 (a) For the 1988 tax year through the 1994 tax year and,
- 3 subject to subsections (18) and (19), for the 1996 tax year and
- 4 each tax year after the 1996 tax year, the following table shall
- 5 be used for the computation of a credit as computed under
- 6 subdivision (c):
- **7** Exemptions 0 or 1 2 3 4 5 6 or more
- 8 Credit \$272 \$326 \$379 \$450 \$525 \$601 + \$76 for each
- 9 exemption over 6
- 10 (b) For tax years after the 1988 tax year, the amounts in
- 11 the table in subdivision (a) shall be adjusted each year as
- 12 necessary by the department so that a claimant with a household
- 13 income less than 110% FOR YEARS THAT END BEFORE JANUARY 1, 2006
- 14 AND 125% FOR YEARS THAT BEGIN ON AND AFTER JANUARY 1, 2006 of the
- 15 federal poverty income standards as defined and determined
- 16 annually by the United States office of management and budget is
- 17 not denied a credit.
- 18 (c) A claimant shall receive the greater of the credit
- 19 amount as determined in subparagraph (i) or (ii):
- 20 (i) Subtract 3.5% of the claimant's household income from the
- 21 amount specified in subdivision (a) that corresponds with the
- 22 number of exemptions claimed in the return filed under this act,
- 23 except that the number of exemptions for purposes of this
- 24 subdivision shall not exceed the actual number of persons living
- 25 in the household plus the additional personal exemptions allowed
- 26 under section 30, and any dependency exemptions for a person or

- 1 persons living in the household under a custodial arrangement,
- even if the exemptions may not be claimed for other income tax 2
- purposes. For a claimant whose heating costs are included in his 3
- or her rent, multiply the result of the preceding calculation by
- 5 50%.
- (ii) Subject to subsection (2), for a claimant whose
- household income does not exceed the maximum specified in the 7
- following table, as adjusted, that corresponds with the number of 8
- exemptions claimed in the return filed under this act, subtract 9
- 11% of claimant's household income from the total cost incurred 10
- by a claimant for heating fuel from a heating fuel provider 11
- 12 during the 12 consecutive monthly billing periods ending in
- 13 October of the tax year, and multiply the resulting amount by
- 14 70%:

| 15 | Exemptions | 0 or 1 | 2 | 3 | 4 | 5 | For each      |
|----|------------|--------|---|---|---|---|---------------|
| 16 |            |        |   |   |   |   | exemption     |
| 17 |            |        |   |   |   |   | over 5, add   |
| 18 |            |        |   |   |   |   | \$2,441.00 to |
| 19 |            |        |   |   |   |   | the maximum   |
| 20 |            |        |   |   |   |   | income        |
| 21 | Maximum    |        |   |   |   |   |               |

- \$7,060 \$9,501 \$11,943 \$14,382 \$16,824 22 Income
  - 23 (d) For the 1988 tax year for the purposes of subdivision
  - (c), the total cost incurred by a claimant for heating fuel from 24
  - a heating fuel provider shall not exceed \$1,190.00. For tax years 25
  - after the 1988 tax year, the maximum cost incurred by a claimant 26
  - 27 for heating fuel during a tax year shall be adjusted by

- 1 multiplying the maximum cost for the immediately preceding tax
- 2 year by the percentage by which the average all urban Detroit
- 3 consumer price index for fuels and other utilities for the 12
- 4 months ending August 31 of the tax year for which the credit is
- 5 claimed exceeds that index's average for the 12 months ending on
- 6 August 31 of the previous tax year, but not more than 10%. That
- 7 product shall be added to the maximum cost of the immediately
- 8 preceding tax year and then rounded to the nearest whole dollar.
- 9 That dollar amount is the new maximum cost for the current tax
- 10 year. If the claimant received any credits to his or her heating
- 11 bill during the tax year, as provided for in subsection (6), the
- 12 credits shall be treated as costs incurred by the claimant.
- (e) For tax years after the 1988 tax year, the maximum
- 14 income amounts specified in subdivision (c)(ii) shall be adjusted
- 15 by multiplying the respective maximum income amounts for the
- 16 immediately preceding tax year by the percentage by which the
- 17 average all urban Detroit consumer price index for all items for
- 18 the 12 months ending August 31 of the tax year for which the
- 19 credit is claimed exceeds that index's average for the 12 months
- 20 ending on August 31 of the immediately preceding tax year, but
- 21 not more than 10%. That product shall be added to the immediately
- 22 preceding tax year's respective maximum income level and then
- 23 rounded to the nearest whole dollar. That dollar amount is the
- 24 new maximum income level for the then current tax year.
- 25 (2) An enrolled heating fuel provider shall notify each of
- 26 its customers, not later than December 15 of each year or, for
- 27 1995 only, not later than January 10, 1996 or for 1996 only, not

- 1 later than January 15, 1996, of the availability, upon request,
- 2 of the information necessary for determining the credit under
- 3 this section. For a claimant for whom, at the time of filing, the
- 4 family independence agency is making direct vendor payments to an
- 5 enrolled heating fuel provider, the enrolled heating fuel
- 6 provider that accepts the direct payments shall provide the
- 7 information necessary to determine the credit before February 1
- 8 of each year. If an enrolled heating fuel provider refuses or
- 9 fails to provide to a customer the information required to
- 10 determine the credit, or if the claimant is not a customer of an
- 11 enrolled heating fuel provider, a claimant may determine the
- 12 credit provided in subsection (1)(c)(ii) based on his or her own
- 13 records.
- 14 (3) A credit claimed on a return that covers a period of
- 15 less than 12 months shall be calculated based on subsection
- 16 (1)(c)(i) and shall be reduced proportionately.
- 17 (4) The allowable amount of the credit under this section
- 18 shall be remitted to the claimant, other than a claimant whose
- 19 heating costs are included in his or her rent, in the form of an
- 20 energy draft that states the name of the claimant and is issued
- 21 by the department. For a claimant for whom, at the time of
- 22 filing, the family independence agency has identified the
- 23 enrolled heating fuel provider or is making direct vendor
- 24 payments to an enrolled heating fuel provider, the department
- 25 shall send the energy draft directly to the claimant's enrolled
- 26 heating fuel provider, as identified by the claimant. If the
- 27 department establishes a program or pilot program for the direct

- 1 payment of energy drafts to enrolled heating fuel providers,
- 2 enrolled heating fuel providers may submit to the department, in
- 3 a manner prescribed by the department, the names of their
- 4 customers who are claimants. If a claimant whose name has been
- 5 submitted meets the standards established by the department, the
- 6 department shall send that claimant's energy draft directly to
- 7 the claimant's enrolled heating fuel provider. If the enrolled
- 8 heating fuel provider submits names of claimants who are not its
- 9 customers and the energy drafts of any of those claimants are
- 10 sent to the enrolled heating fuel provider, the enrolled heating
- 11 fuel provider shall return the energy drafts or pay the value of
- 12 the energy drafts to the department plus interest on the amount
- 13 of the energy drafts at the rate calculated under section 23 for
- 14 deficiencies in tax payments. Except as provided in subsection
- 15 (5), after July 31, a refundable credit for a prior tax year may
- 16 be paid in the form of a negotiable warrant. The energy draft
- 17 shall be negotiable only through the claimant's enrolled heating
- 18 fuel provider upon remittance by the claimant.
- 19 (5) If a claimant received home heating assistance from the
- 20 family independence agency, a governmental agency, or a nonprofit
- 21 organization 12 months prior to remitting an energy draft to the
- 22 claimant's enrolled heating fuel provider and the amount of the
- 23 energy draft is greater than the total of outstanding bills
- 24 incurred by the claimant with the enrolled heating fuel provider
- 25 as of the date that the energy draft was remitted to the enrolled
- 26 heating fuel provider, the enrolled heating fuel provider shall
- 27 first apply the full amount of the energy draft to the claimant's

- 1 outstanding bills and then apply any remaining amount to
- 2 subsequent bills of the claimant until the full amount of the
- 3 energy draft is used up or the expiration of 9 months after the
- 4 date on which the energy draft was first applied to cover the
- 5 claimant's outstanding bills. If there is any remaining energy
- 6 draft amount at the end of the 9-month period, or if before the
- 7 end of the 9-month period the claimant is no longer a customer of
- 8 the enrolled heating fuel provider, the enrolled heating fuel
- 9 provider shall remit the remaining amount to the claimant in the
- 10 form of a fully negotiable check within 14 days after the end of
- 11 the 9-month period or 14 days after the termination of services,
- 12 whichever occurs sooner. If the claimant did not receive home
- 13 heating assistance from the family independence agency, a
- 14 governmental agency, or a nonprofit organization 12 months prior
- 15 to remitting an energy draft, the claimant, by checking the
- 16 appropriate box to be included on the energy draft or application
- 17 for participation with an enrolled heating fuel provider, may
- 18 request from the enrolled heating fuel provider a payment equal
- 19 to the amount of the energy draft less the amount of the
- 20 outstanding bills. The enrolled heating fuel provider shall issue
- 21 the payment within 14 days after the claimant's request. For
- 22 purposes of this subsection, home heating assistance does not
- 23 include the credit allowed under this section.
- 24 (6) If a claimant whose energy draft exceeds his or her
- 25 outstanding bills does not request a payment from an enrolled
- 26 heating fuel provider under subsection (5), an energy draft
- 27 remitted to an enrolled heating fuel provider shall be applied

- 1 upon receipt to the claimant's designated account. The energy
- 2 draft may be used to cover outstanding bills that the claimant
- 3 has incurred with the enrolled heating fuel provider and to cover
- 4 subsequent heating costs until the full amount of the energy
- 5 draft is used or until 1 year after the date on which the energy
- 6 draft is first applied to the claimant's designated account. If a
- 7 credit amount remains from this energy draft after the 1-year
- 8 period, or if prior to the end of the 1-year period a claimant is
- 9 no longer a customer of the enrolled heating fuel provider, the
- 10 heating fuel provider shall remit the remaining unused portion to
- 11 the claimant in the form of a fully negotiable check within 14
- 12 days after the end of the 1-year period or within 14 days after
- 13 termination of service, whichever is sooner.
- 14 (7) A claimant who is no longer a resident of this state,
- 15 who is not a customer of an enrolled heating fuel provider, or
- 16 whose heating fuel provider refuses to accept an energy draft
- 17 shall return the energy draft to the department and request the
- 18 issuance of a negotiable warrant. A claimant may return an energy
- 19 draft to the department and request issuance of a negotiable
- 20 warrant if the energy draft is impractical because the claimant
- 21 has already purchased his or her energy supply for the year and
- 22 does not have an outstanding obligation to an enrolled heating
- 23 fuel provider. The department may honor that request if it agrees
- 24 that the use of the energy draft is impractical. The department
- 25 shall issue the warrant within 14 days after receiving the energy
- 26 draft from the claimant.
- 27 (8) The enrolled heating fuel provider shall bill the

- 1 department for credit amounts that have been applied to claimant
- 2 accounts pursuant to subsection (6), and the department shall pay
- 3 the bills within 14 days of receipt. The billing shall be
- 4 accompanied by the energy drafts for which reimbursement is
- 5 claimed.
- 6 (9) A claimant whose heating fuel is provided by a utility
- 7 regulated by the Michigan public service commission is protected
- 8 against the discontinuance of his or her heating fuel service
- 9 from the date of filing a claim for the credit under this section
- 10 through the date of issuance of an energy draft and during a
- 11 period beginning December 1 of the tax year for which the credit
- 12 is claimed and ending March 31 of the following year if the
- 13 claimant participates in the winter protection program set forth
- 14 in R 460.2174 of the Michigan administrative code or if the
- 15 utility accepts the claimant's energy draft. The acceptance of an
- 16 energy draft by a utility is considered a request by the claimant
- 17 for the winter protection program. The energy draft shall be
- 18 coded by the department to denote claimants who are 65 years of
- 19 age or older. If the claimant is a claimant whose heating cost is
- 20 included in his or her rent payments, the amount of the claim not
- 21 used as an offset against the state income tax, after examination
- 22 and review, shall be approved for payment, without interest, to
- 23 the claimant.
- 24 (10) If an enrolled heating fuel provider does not issue a
- 25 payment or a negotiable check within 14 days or as otherwise
- 26 provided in subsection (5) or (6), beginning on the fifteenth day
- 27 or the fifteenth day after the expiration of the 9-month period

- 1 under subsection (5), the amount due to the claimant is increased
- 2 by adding interest computed on the basis of the rate of interest
- 3 prescribed for delayed refunds of excess tax payments in section
- 4 30(3) of 1941 PA 122, MCL 205.30. The enrolled heating fuel
- 5 provider shall pay the interest and shall not bill the interest
- 6 to or be reimbursed for the interest by the department.
- 7 (11) Only the renter or lessee shall claim a credit on
- 8 property that is rented or leased as a homestead. Only 1 credit
- 9 may be claimed for a household. The credit under this section is
- 10 in addition to other credits to which the claimant is entitled
- 11 under this act. A person who is a full-time student at a school,
- 12 community college, or college or university and who is claimed as
- 13 a dependent by another person is not eligible for the credit
- 14 provided by this section. A claimant who shares a homestead with
- 15 other eligible claimants shall prorate the credit by the number
- 16 of claimants sharing the homestead.
- 17 (12) A claimant who is eligible for the credit provided by
- 18 this section shall be referred by the department to the
- 19 appropriate state agency for determination of eligibility for
- 20 home weatherization assistance and shall accept weatherization
- 21 assistance if eligible and if assistance is available. A heating
- 22 fuel provider that is required by the Michigan public service
- 23 commission to participate in the residential conservation
- 24 services home energy analysis program shall annually contact each
- 25 claimant to whom it provides heating fuel, and whose usage
- 26 exceeds 200,000 cubic feet of natural gas or 18,000 kilowatt
- 27 hours of electricity annually, and shall offer to provide a home

- 1 energy analysis at no cost to the claimant. A heating fuel
- 2 provider that is not required to participate in the residential
- 3 conservation services program shall not be required to conduct a
- 4 home energy analysis for its customers.
- 5 (13) If an enrolled heating fuel provider is regulated by
- 6 the Michigan public service commission, the Michigan public
- 7 service commission may use an enforcement method authorized by
- 8 law or rule to enforce the requirements prescribed by this
- 9 section on the enrolled heating fuel provider. If an enrolled
- 10 heating fuel provider is not regulated by the Michigan public
- 11 service commission, the family independence agency may use an
- 12 enforcement method authorized by law or rule to enforce the
- 13 requirements prescribed by this section on the enrolled heating
- 14 fuel provider.
- 15 (14) The department shall mail a home heating credit return
- 16 to every person who received assistance through family
- 17 independence programs pursuant to the social welfare act, 1939 PA
- 18 280, MCL 400.1 to 400.119b, during the tax year.
- 19 (15) The department shall complete a study by August 1 of
- 20 1985, and of each subsequent year, of the actual heating costs of
- 21 each claimant who received a credit from the department under
- 22 this section for the immediately preceding tax year.
- 23 (16) The department may promulgate rules necessary to
- 24 administer this section pursuant to the administrative procedures
- 25 act of 1969, 1969 PA 306, MCL 24.201 to 24.328.
- 26 (17) The department shall provide a simplified procedure for
- 27 claiming the credit under this section for claimants for whom, at

- 1 the time of filing, the family independence agency is making
- 2 direct vendor payments to an enrolled heating fuel provider.
- 3 (18) For the 2001 tax year and each tax year after the 2001
- 4 tax year, the credit under this section is allowed only if there
- 5 has been a federal appropriation for the federal fiscal year
- 6 beginning in the tax year of federal low income home energy
- 7 assistance program block grant funds of any amount. If the amount
- 8 of federal low income home energy assistance program block grant
- 9 funds available for the home heating credit is less than the full
- 10 home heating credit amount, each individual credit claimed under
- 11 this section shall be reduced by multiplying the credit amount by
- 12 a fraction, the numerator of which is the amount available for
- 13 the home heating credit and the denominator of which is the full
- 14 home heating credit amount. As used in this subsection, "amount
- 15 available for the home heating credit" means the sum of the
- 16 federal low income home energy assistance program block grant
- 17 allotment for this state for the federal fiscal year beginning in
- 18 the tax year and the amount as certified by the director of the
- 19 family independence agency carried forward from the immediately
- 20 preceding fiscal year for the low income home energy assistance
- 21 program block grant minus the sum of the amount certified by the
- 22 director of the family independence agency for administration of
- 23 the low income home energy assistance program block grant, the
- 24 amount certified by the director of the family independence
- 25 agency for crisis assistance programs, and the amount certified
- 26 by the director of the family independence agency for
- 27 weatherization. Except as otherwise provided in this subsection,

- 1 the amount used for weatherization each fiscal year shall not
- 2 exceed \$9,000,000.00 less the amount used for weatherization from
- 3 the emergency contingency funds received in the immediately
- 4 preceding year. For the 2004-2005 state fiscal year only, the
- 5 amount used for weatherization shall not exceed \$9,000,000.00 and
- 6 shall not be reduced by the amount used for weatherization from
- 7 the emergency contingency funds received in the immediately
- 8 preceding year. The amounts under this subsection that require
- 9 certification by the director of the family independence agency
- 10 or by the state treasurer and the director of the department of
- 11 management and budget shall be certified on or before December 30
- 12 of the tax year for the 1996 tax year, and on or before November
- 13 1 of the tax year for the 1997 tax year and each tax year after
- 14 the 1997 tax year. As used in this subsection, "full home heating
- 15 credit amount" means the amount certified by the state treasurer
- 16 and the director of the department of management and budget to be
- 17 the estimated amount of the credits that would have been provided
- 18 under this section for the tax year if no reduction as provided
- 19 in this subsection were made for that tax year.
- 20 (19) For tax years after the 1994 tax year, a claimant who
- 21 claims a credit under this section shall not report the credit
- 22 amount on the claimant's income tax return filed under this act
- 23 as an offset against the tax imposed by this act, but shall claim
- 24 the credit on a separate form prescribed by the department. For
- 25 tax years after the 1995 tax year, a credit claimed under this
- 26 section shall not be allowed unless the claim for the credit is
- 27 filed with the department on or before the September 30

- 1 immediately following the tax year for which the credit is
- 2 claimed.
- 3 (20) The state treasurer shall notify all of the following
- 4 each state fiscal year that the federal low income home energy
- 5 assistance program block grant allotment for this state for that
- 6 fiscal year is less than the full home heating credit amount:
- 7 (a) The chairpersons and vice-chairpersons of the senate and
- 8 house of representatives appropriations committees.
- 9 (b) The senate and house of representatives committees on
- 10 taxation and finance related issues.
- 11 (c) The senate and house of representatives committees on
- 12 energy and technology related issues.
- 13 (21) Notwithstanding section 30a of 1941 PA 122, MCL
- 14 205.30a, the credit allowed under this section is exempt from
- 15 interception, execution, levy, attachment, garnishment, or other
- 16 legal process to collect a debt. No portion of the credit allowed
- 17 or any rights existing under this section shall be applied as an
- 18 offset to any liability of the claimant under section 30a of 1941
- 19 PA 122, MCL 205.30a, or any arrearage or other debt of the
- 20 claimant.
- 21 (22) The department shall meet with interested parties
- 22 including enrolled heating fuel providers and advocacy groups to
- 23 identify and implement methods of improving the processing of
- 24 claims for the credit allowed under this section and payments
- 25 attributable to those credits.
- 26 (23) As used in this section:
- (a) "Claimant whose heating costs are included in his or her

- 1 rent" means a claimant whose rent includes the cost of heat at
- 2 the time the claim for the credit under this section is filed.
- 3 (b) "Enrolled heating fuel provider" means a heating fuel
- 4 provider that is enrolled with the family independence agency as
- 5 a heating fuel provider.
- 6 (c) "Heating fuel provider" means an individual or entity
- 7 that provides a claimant with heating fuel or electricity for
- 8 heating purposes.