2

3

5

6

7

## **SENATE BILL No. 1481**

November 9, 2006, Introduced by Senator BIRKHOLZ and referred to the Committee on Natural Resources and Environmental Affairs.

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," by amending sections 30101, 30104, and 30105 (MCL 324.30101, 324.30104, and 324.30105), as amended by 2006 PA 275.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 30101. As used in this part:

- (a) "Bottomland" means the land area of an inland lake or stream that lies below the ordinary high-water mark and that may or may not be covered by water.
- (b) "Bulkhead line" means a line that is established pursuant to this part beyond which dredging, filling, or construction of any kind is not allowed without a permit.
  - (c) "Dam" means an artificial barrier, including dikes,

- 1 embankments, and appurtenant works, that impounds, diverts, or is
- 2 designed to impound or divert water.
- 3 (d) "Department" means the department of environmental
- 4 quality.
- 5 (e) "Fund" means the land and water management permit fee fund
- 6 created in section 30113.
- 7 (f) "Height of the dam" means the difference in elevation
- 8 measured vertically between the natural bed of an inland lake or
- 9 stream at the downstream toe of the dam, or, if it is not across a
- 10 stream channel or watercourse, from the lowest elevation of the
- 11 downstream toe of the dam, to the design flood elevation or to the
- 12 lowest point of the top of the dam, whichever is less.
- 13 (g) "Impoundment" means water held back by a dam, dike,
- 14 floodgate, or other barrier.
- 15 (h) "Inland lake or stream" means a natural or artificial
- 16 lake, pond, or impoundment; a river, stream, or creek, which may or
- 17 may not be serving as a drain as defined by the drain code of 1956,
- 18 1956 PA 40, MCL 280.1 to 280.630; or any other body of water that
- 19 has definite banks, a bed, and visible evidence of a continued flow
- 20 or continued occurrence of water, including the St. Marys, St.
- 21 Clair, and Detroit rivers. Inland lake or stream does not include
- 22 the Great Lakes, Lake St. Clair, or a lake or pond that has a
- 23 surface area of less than 5 acres.
- (i) "Marina" means a facility that is owned or operated by a
- 25 person, extends into or over an inland lake or stream, and offers
- 26 service to the public or members of the marina for docking,
- 27 loading, or other servicing of recreational watercraft.

- 1 (j) "Minor offense" means either of the following violations
- 2 of this part if the project involved in the offense is a minor
- 3 project as listed in R 281.816 of the Michigan administrative code
- 4 or the department determines that restoration of the affected
- 5 property is not required:
- 6 (i) The failure to obtain a permit under this part.
- 7 (ii) A violation of a permit issued under this part.
- 8 (k) "Ordinary high-water mark" means the line between upland
- 9 and bottomland that persists through successive changes in water
- 10 levels, below which the presence and action of the water is so
- 11 common or recurrent that the character of the land is marked
- 12 distinctly from the upland and is apparent in the soil itself, the
- 13 configuration of the surface of the soil, and the vegetation. On an
- 14 inland lake that has a level established by law, it means the high
- 15 established level. Where water returns to its natural level as the
- 16 result of the permanent removal or abandonment of a dam, it means
- 17 the natural ordinary high-water mark.
- 18 (l) "PIPELINE" MEANS THOSE GAS TRANSMISSION PIPELINES SUBJECT
- 19 TO THE PIPELINE SAFETY IMPROVEMENT ACT OF 2002, PUBLIC LAW 107-355.
- 20 (M) -(l) "Project" means an activity that requires a permit
- 21 pursuant to section 30102.
- 22 (N) -(m) "Property owners' association" means any group of
- 23 organized property owners publishing a directory of their
- 24 membership, the majority of which are riparian owners and are
- 25 located on the inland lake or stream that is affected by the
- 26 proposed project.
- 27 (0)  $\frac{(n)}{(n)}$  "Riparian owner" means a person who has riparian

- 1 rights.
- 2 (P) -(o) "Riparian rights" means those rights -which THAT
- 3 are associated with the ownership of the bank or shore of an inland
- 4 lake or stream.
- 5 (Q) -(p) "Seasonal structure" includes any type of dock, boat
- 6 hoist, ramp, raft, or other recreational structure that is placed
- 7 into an inland lake or stream and removed at the end of the boating
- 8 season.
- 9 (R) -(q) "Structure" includes a marina, wharf, dock, pier,
- 10 dam, weir, stream deflector, breakwater, groin, jetty, sewer,
- 11 pipeline, cable, and bridge.
- 12 (S)  $\frac{(r)}{(r)}$  "Upland" means the land area that lies above the
- ordinary high-water mark.
- 14 Sec. 30104. (1) A person shall not undertake a project subject
- 15 to this part except as authorized by a permit issued by the
- 16 department pursuant to part 13. An application for a permit shall
- 17 include any information that may be required by the department. If
- 18 a project includes activities at multiple locations, 1 application
- 19 may be filed for the combined activities.
- 20 (2) Except as provided in subsections (3) and (4), until
- 21 October 1, 2008, an application for a permit shall be accompanied
- 22 by a fee based on an administrative cost in accordance with the
- 23 following schedule:
- 24 (a) For a minor project listed in R 281.816 of the Michigan
- 25 administrative code, or a seasonal drawdown or the associated
- 26 reflooding, or both, of a dam or impoundment for the purpose of
- 27 weed control, a fee of \$50.00. However, for a permit for a seasonal

- 1 drawdown or associated reflooding, or both, of a dam or impoundment
- 2 for the purpose of weed control that is issued for the first time
- 3 after October 9, 1995, an initial fee of \$500.00 with subsequent
- 4 permits for the same purpose being assessed a \$50.00 fee.
- 5 (b) For authorization under a general permit, <u>for the removal</u>
- 6 of a qualifying small dam under section 30105(8), a \$50.00 fee.
- 7 (c) For construction or expansion of a marina, a fee of:
- 8 (i) \$50.00 for an expansion of 1-10 slips to an existing
- 9 permitted marina.
- 10 (ii) \$100.00 for a new marina with 1-10 proposed marina slips.
- 11 (iii) \$250.00 for an expansion of 11-50 slips to an existing
- 12 permitted marina, plus \$10.00 for each slip over 50.
- (iv) \$500.00 for a new marina with 11-50 proposed marina slips,
- 14 plus \$10.00 for each slip over 50.
- 15 (v) \$1,500.00 if an existing permitted marina proposes
- 16 maintenance dredging of 10,000 cubic yards or more or the addition
- 17 of seawalls, bulkheads, or revetments of 500 feet or more.
- 18 (d) For renewal of a marina operating permit, a fee of \$50.00.
- 19 (e) For major projects other than a project described in
- 20 subdivision (c) (v), involving any of the following, a fee of
- **21** \$2,000.00:
- (i) Dredging of 10,000 cubic yards or more.
- (ii) Filling of 10,000 cubic yards or more.
- 24 (iii) Seawalls, bulkheads, or revetments of 500 feet or more.
- 25 (iv) Filling or draining of 1 acre or more of wetland
- 26 contiguous to a lake or stream.
- 27 (v) New dredging or upland boat basin excavation in areas of

- 1 suspected contamination.
- 2 (vi) Shore projections, such as groins and underwater
- 3 stabilizers, that extend 150 feet or more into a lake or stream.
- 4 (vii) New commercial docks or wharves of 300 feet or more in
- 5 length.
- 6 (viii) Stream enclosures 100 feet or more in length.
- 7 (ix) Stream relocations 500 feet or more in length.
- 8 (x) New golf courses.
- 9 (xi) Subdivisions.
- 10 (xii) Condominiums.
- 11 (f) For all other projects not listed in subdivisions (a)
- 12 through (e), a fee of \$500.00.
- 13 (3) A project that requires review and approval under this
- 14 part and 1 or more of the following acts or parts of acts is
- 15 subject to only the single highest permit fee required under this
- 16 part or the following acts or parts of acts:
- **17** (a) Part 303.
- **18** (b) Part 323.
- **19** (c) Part 325.
- 20 (d) Section 3104.
- 21 (e) Section 117 of the land division act, 1967 PA 288, MCL
- **22** 560.117.
- 23 (4) If work has been done in violation of a permit requirement
- 24 under this part and restoration is not ordered by the department,
- 25 the department may accept an application for a permit if the
- 26 application is accompanied by a fee equal to 2 times the permit fee
- 27 required under this section.

- 1 Sec. 30105. (1) The department shall post on its website all
- 2 of the following under this part:
- 3 (a) A list of pending applications.
- 4 (b) Public notices.
- 5 (c) Public hearing schedules.
- 6 (2) The department may hold a public hearing on pending
- 7 applications.
- 8 (3) Except as otherwise provided in this section, upon
- 9 receiving an application, the department shall submit copies for
- 10 review to the director of the department of community health or the
- 11 local health department designated by the director of the
- 12 department of community health, to the city, village, or township
- 13 and the county where the project is to be located, to the local
- 14 conservation district, to the watershed council -organized
- 15 ESTABLISHED under part 311, if any, to the local port commission,
- 16 if any, and to the persons required to be included in the
- 17 application pursuant to section 30104(1). Each copy of the
- 18 application shall be accompanied by a statement that unless a
- 19 written request is filed with the department within 20 days after
- 20 the submission for review, the department may grant the application
- 21 without a public hearing where the project is located. The
- 22 department may hold a public hearing upon the written request of
- 23 the applicant or a riparian owner or a person or governmental unit
- 24 that is entitled to receive a copy of the application pursuant to
- 25 this subsection.
- 26 (4) After completion of a project for which an application is
- 27 approved, the department may cause a final inspection to be made

- 1 and certify to the applicant that the applicant has complied with
- 2 the department's permit requirements.
- 3 (5) At least 10 days' notice of a hearing to be held under
- 4 this section shall be given by publication in a newspaper
- 5 circulated in the county where the project is to be located, to the
- 6 person requesting the hearing, and to the persons and governmental
- 7 units that are entitled to receive a copy of the application
- 8 pursuant to subsection (3).
- 9 (6) In an emergency, the department may issue a conditional
- 10 permit before the expiration of the 20-day period referred to in
- 11 subsection (3).
- 12 (7) The department, by rule, <del>promulgated under section</del>
- 13 30110(1), may establish minor project categories of activities and
- 14 projects that are similar in nature and have minimal adverse
- 15 environmental impact. The department may act upon an application
- 16 received pursuant to section 30104 for an activity or project
- 17 within a minor project category without providing notices or
- 18 holding a public hearing pursuant to subsection (3). A final
- 19 inspection or certification of a project completed under a permit
- 20 granted pursuant to this subsection is not required, but all other
- 21 provisions of this part are applicable to a minor project.
- 22 (8) The department, after notice and an opportunity for a
- 23 public hearing, may issue a general permit on a statewide basis or
- 24 within a local unit of government for projects that are similar in
- 25 nature for the EITHER OR BOTH OF THE FOLLOWING:
- 26 (A) THE removal of qualifying small dams that will cause only
- 27 minimal adverse environmental effects when performed separately and

- 1 that will only have minimal cumulative adverse effect on the
- 2 environment. A general permit issued under this subsection shall
- 3 not be valid for more than 5 years. The department may impose
- 4 conditions on the removal of a small dam authorized under a general
- 5 permit if the conditions are designed to remove an impairment to
- 6 the lake or stream, to mitigate the impact of the project, or to
- 7 otherwise restore or rehabilitate the lake or stream. —The
- 8 department may also establish a reasonable time when the proposed
- 9 project is to be completed or terminated. As used in this
- 10 subsection, "qualifying small dam" means a dam that meets all of
- 11 the following conditions:
- 12 (i) -(a) The height of the dam is less than 2 feet.
- 13 (ii)  $\frac{(b)}{(b)}$  The impoundment from the dam covers less than 2
- 14 acres.
- 15 (iii) -(c) The dam does not serve as the first dam upstream
- 16 from the Great Lakes or their connecting waterways.
- 17 (iv) -(d) The dam is not serving as a sea lamprey barrier.
- 18 (v)  $\overline{(e)}$  There are no threatened or endangered species that
- 19 have been identified in the area that will be impacted by the
- 20 project.
- 21 (vi)  $\overline{(f)}$  There are no known areas of contaminated sediments
- in the area that will be impacted by the project.
- 23 (vii)  $\frac{(g)}{(g)}$  The department has received written permission for
- 24 the removal of the dam from all riparian property owners adjacent
- 25 to the dam's impoundment.
- 26 (B) THE CROSSING OF AN INLAND LAKE OR STREAM FOR THE
- 27 MAINTENANCE, REPAIR, OR RESTORATION OF A PIPELINE THAT UTILIZES

- 1 PRACTICES DESCRIBED IN THE DEPARTMENT'S "GUIDEBOOK OF BEST
- 2 MANAGEMENT PRACTICES FOR MICHIGAN WATERSHEDS", REPRINTED OCTOBER
- 3 1998, TO AVOID OR OTHERWISE MINIMIZE TEMPORARY ADVERSE IMPACTS TO
- 4 LAKES OR STREAMS.
- 5 (9) A GENERAL PERMIT ISSUED UNDER SUBSECTION (8) SHALL NOT BE
- 6 VALID FOR MORE THAN 5 YEARS. THE DEPARTMENT MAY ALSO ESTABLISH A
- 7 REASONABLE TIME WHEN A PROJECT SUBJECT TO A GENERAL PERMIT IS TO BE
- 8 COMPLETED OR TERMINATED.