



Senate Fiscal Agency
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BILL ANALYSIS

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FY 2008-09 Senate-Passed Gross Appropriation	\$2,054,215,200
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House Changes to Senate-Passed:

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| 1. Training. House included \$615,100 more for correctional officer training than the Senate. | 615,100 |
| 2. Telephone Fees and Commissions. Senate replaced \$10.8 million in phone fees and commissions with GF/GP, and appropriated \$10.8 million in phone fees to provide refunds to those who paid them. The remaining \$1,884,300 phone fees were removed to correspond to historical revenue. House replaced \$11,350,100 in phone fees with GF/GP, and removed \$1,334,200 to correspond with historical revenue. House also cut Field Operations by \$905,900, which removed all phone fees from that line item. | (11,155,800) |
| 3. Public Works. Senate halved public works user fees and replaced the \$1,286,900 with GF/GP, and also replaced \$1.5 million in FY 2007-08 public works savings. House did not concur. | (1,500,000) |
| 4. Community Corrections and Treatment. Senate provided \$1.1 million increases to both substance abuse treatment and community corrections comprehensive plans and services. Senate also provided \$723,600 for additional residential beds. House did not concur. | (2,923,600) |
| 5. Intensive Probation. Senate provided an IDG to the Judiciary to administer an intensive probation pilot program. The probation officer supervising the caseload of the pilot site would report to the Circuit Judge but remain a DOC employee. House did not concur. | (980,000) |
| 6. Legislative Corrections Ombudsman. Senate provided \$500,000 for a legislative corrections ombudsman office. House did not concur. | (500,000) |
| 7. County Jail Reimbursement Program. Senate did not concur with Governor to move \$6.9 million in CJRP funds to a new Local Jail Program. House created a new County Reentry Program with \$9,204,100 in CJRP funds, leaving three months of funding for CJRP. | 0 |
| 8. Corrections Reform. Senate saved \$6.3 million savings through classification level revisions and facility repurposing, and \$3.0 million in overtime through the creation secure units in three hospitals. House did not concur. | 9,273,100 |
| 9. Central Office. Senate reduced central office operations in Lansing by 22.0%, or \$9,490,500. House reduced central office operations by \$400,000. | 9,090,500 |
| 10. Regionalization. Senate included \$893,200 more regionalization savings than the House. House also included \$3,231,900 in operational savings through the regionalization of warehouses, and \$6,400,000 in operational savings through consolidating facility operations at facilities in Carson City, St. Louis, Adrian, and Kincheloe. | (8,738,700) |
| 11. Facility Staffing. Senate included \$10,199,900 facility operating efficiencies, while the House saved \$15,701,400 through changing the relief factor for correctional officers. Senate saved \$3,107,800 through changing custody supervisor shifts to 12 hours, and House included \$200,000 in savings through doing this at facilities in Standish. | (2,593,700) |
| 12. Judicial Data Warehouse. Senate provided an IDG to Judiciary for use of JDW by DOC employees. | (50,000) |
| 13. Other Changes. House did not include \$50,000 for a criminal justice reform study. House also created items of difference, resulting in a net decrease of \$2,200 Gross and \$4,200 GF/GP. | (52,200) |

Total Changes	(\$9,515,300)
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FY 2008-09 House-Passed Gross Appropriation	\$2,044,699,900
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Changes from FY 2008-09 Senate-Passed:

1. **Deleted Sections.** Senate retained and Gov/House deleted these sections: 407(2), 908(2), 909, 911(1), 914, 915, 916, & 920.
2. **Privatization.** Governor and Senate deleted the evaluation of any privatization effort. House retained. (Sec. 207 & 207a)
3. **Travel for Conferences or Seminars.** Senate prohibited more than one DOC employee from attending out-of-state conferences unless paid for by private or Federal funds and require attendance by more than one person. (Sec. 224)
4. **Displaced Employees.** House required that the DOC try to place displaced employees in other MDOC positions, and expressed intent that employees not placed be given priority in State job training or education programs. (Sec. 225)
5. **Reforms to Reduce the Prison Population.** House appropriated \$25,369,600 to open beds and keep Scott open if statute changes sufficient to eliminate the need for 1,680 beds by the end of FY 2008-09 are not enacted by January 1. (Sec. 226)
6. **Workgroups.** House suspended any reductions in prison storekeepers and the regionalization of business offices until workgroups are convened to report whether alternative changes exist that would result in savings (Sec. 228 & 229). House included a workgroup on Special Alternative Incarceration (227). House intends that DOC and DCH convene a workgroup on jail diversion programs (425).
7. **Mental Health Study.** Requires an independent study of prison mental health and substance abuse prevalence and services. Governor deleted. Senate and House amended to require the receipt of the report. House intends that the Legislature review the DOC's implementation plan and identify funds with which to implement the plan. (Sec. 302)
8. **Staff Savings Initiative.** House required the MDOC to develop a staff savings initiative where employees submit ideas for savings, and 10.0% of any savings realized from an idea be reallocated to the office where that employee works. (Sec. 304)
9. **Intensive Substance Abuse Services.** House intends that the DOC work with DCH and substance abuse coordinating agencies to refer offenders to substance abuse services provided in Sec. 484 of S.B. 1094. (Sec. 405a)
10. **County Jail Reimbursement Program.** Governor modified eligibility criteria for CJRP. Senate did not concur. House restricted funding for the program to the first quarter of the fiscal year. (Sec. 414)
11. **County Reentry Program.** House stated that criteria for reimbursement rates for the program is to be determined by a workgroup including the Legislature, counties, county sheriffs, MDOC, and local courts. Criteria shall identify offenders who otherwise likely would be sentenced to prison and ensure a prison bed space impact of at least 2,200 beds annually. If criteria are not determined by Jan. 1, funding shall be used for diversion programs, as determined by the DOC, and consistent with MPRI and PA 511 of 1988. (Sec. 414a)
12. **Medicaid.** Senate required that Medicaid benefits be suspended for offenders entering prison, that DOC assist prisoners with Medicaid enrollment process before release, and that DOC work with DCH on analyzing the impact of suspending the Medicaid status of offenders with mental illness. House intends that DOC provide DHS with a monthly list of new prisoners, DHS provide a list of prisoners eligible for Medicaid benefits, DOC assist prisoners with the enrollment process, and required DOC to provide the Legislature with updates on Medicaid utilization for prisoners. (Sec. 424/812)
13. **Field Agent Caseloads.** Senate required field agent supervisors to carry a caseload. House did not concur. (Sec. 607)
14. **Health Care Services Contract.** Requires reports on physical and mental health care expenditures, and a response to the National Commission on Correctional Health Care study. Gov. deleted. Senate retained. House removed response to the study and barred expenditures for health care contracts for which only one bid is received in response to the request for proposals. (Sec. 802(1) & (3))
15. **Hepatitis C and HIV.** Requires DOC and DCH to share data and report on prisoners being released with Hepatitis C or HIV. Governor deleted. House amended the content of the report. (Sec. 809)
16. **Public Works User Fees.** Requires development of a reimbursement rate for public work services provided by prisoners. Also includes intent that works projects be continued at the level included in the FY 2006-07 appropriations bill, user fees be doubled, and prisoner pay increased by 10.0%. Governor included only the reimbursement rate requirement. Senate halved fees and required DOC to maintain a list of the number of prisoners available for crews, and the number needed for current contracts. House maintained FY 2007-08 rates. (Sec. 906)
17. **Value-based Programming.** Intent that the DOC start an evidence-based pilot program that changes offenders' attitudes toward victims and the community. Governor and House deleted. Senate removed intent and allocated \$100,000 for the program. (Sec. 917)
18. **Prisoner Employment and Programming.** Senate required prisoners to be employed or be in training full-time, and allowed prisoners to be in school for at least half-time instead of employment. House did not concur. (Sec. 922)
19. **Surcharge.** House put a 20.0% surcharge on nonessential prison store items, with 55.0% of the revenue for trooper schools. (Sec. 926)
20. **Maxey Training School.** House intends that DOC and DHS examine housing youth prisoners at Maxey. (Sec. 927)

Date Completed: 6-9-08

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This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberations.