## HOUSE SUBSTITUTE FOR SENATE BILL NO. 882

A bill to amend 1993 PA 327, entitled "Tobacco products tax act,"

by amending sections 7 and 8 (MCL 205.427 and 205.428), section 7 as amended by 2004 PA 164 and section 8 as amended by 2005 PA 238.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 7. (1) Beginning May 1, 1994, a tax is levied on the sale
- 2 of tobacco products sold in this state as follows:
- 3 (a) Through July 31, 2002, for cigars, noncigarette smoking
- 4 tobacco, and smokeless tobacco, 16% of the wholesale price.
- **5** (b) For cigarettes, 37.5 mills per cigarette.
- 6 (c) Beginning August 1, 2002, for cigarettes, in addition to
- 7 the tax levied in subdivision (b), an additional 15 mills per
- 8 cigarette.
- 9 (d) Beginning August 1, 2002, for cigarettes, in addition to

- 1 the tax levied in subdivisions (b) and (c), an additional 10 mills
- 2 per cigarette.
- 3 (e) Beginning July 1, 2004, for cigarettes, in addition to the
- 4 tax levied in subdivisions (b), (c), and (d), an additional 37.5
- 5 mills per cigarette.
- 6 (f) Beginning August 1, 2002 and through June 30, 2004, for
- 7 cigars, noncigarette smoking tobacco, and smokeless tobacco, 20% of
- 8 the wholesale price.
- 9 (g) Beginning July 1, 2004, for cigars, noncigarette smoking
- 10 tobacco, and smokeless tobacco, 32% of the wholesale price.
- 11 (2) On or before the twentieth day of each calendar month,
- 12 every licensee under section 3 other than a retailer, secondary
- 13 wholesaler, unclassified acquirer licensed as a manufacturer, or
- 14 vending machine operator shall file a return with the department
- 15 stating the wholesale price of each tobacco product other than
- 16 cigarettes purchased, the quantity of cigarettes purchased, the
- 17 wholesale price charged for all tobacco products other than
- 18 cigarettes sold, the number of individual packages of cigarettes
- 19 and the number of cigarettes in those individual packages, and the
- 20 number and denominations of stamps affixed to individual packages
- 21 of cigarettes sold by the licensee for each place of business in
- 22 the preceding calendar month. The return shall also include the
- 23 number and denomination of unaffixed stamps in the possession of
- 24 the licensee at the end of the preceding calendar month.
- 25 Wholesalers shall also report accurate inventories of cigarettes,
- 26 both stamped and unstamped at the end of the preceding calendar
- 27 month. Wholesalers and unclassified acquirers shall also report

- 1 accurate inventories of affixed and unaffixed stamps by
- 2 denomination at the beginning and end of each calendar month and
- 3 all stamps acquired during the preceding calendar month. The return
- 4 shall be signed under penalty of perjury. The return shall be on a
- 5 form prescribed by the department and shall contain or be
- 6 accompanied by any further information the department requires.
- 7 (3) To cover the cost of expenses incurred in the
- 8 administration of this act, at the time of the filing of the
- 9 return, the licensee shall pay to the department the tax levied in
- 10 subsection (1) for tobacco products sold during the calendar month
- 11 covered by the return, less compensation equal to both of the
- 12 following:
- 13 (a) One percent of the total amount of the tax due on tobacco
- 14 products sold other than cigarettes.
- 15 (b) Through July 31, 2002, 1.25% of the total amount of the
- 16 tax due on cigarettes sold.
- 17 (c) Beginning August 1, 2002, 1.5% of the total amount of the
- 18 tax due on cigarettes sold.
- 19 (4) Every licensee and retailer who, on August 1, 2002, has on
- 20 hand for sale any cigarettes upon which a tax has been paid
- 21 pursuant to subsection (1)(b) shall file a complete inventory of
- 22 those cigarettes before September 1, 2002 and shall pay to the
- 23 department at the time of filing this inventory a tax equal to the
- 24 difference between the tax imposed in subsection (1)(b), (c), and
- 25 (d) and the tax that has been paid under subsection (1)(b). Every
- 26 licensee and retailer who, on August 1, 2002, has on hand for sale
- 27 any cigars, noncigarette smoking tobacco, or smokeless tobacco upon

- 1 which a tax has been paid pursuant to subsection (1)(a) shall file
- 2 a complete inventory of those cigars, noncigarette smoking tobacco,
- 3 and smokeless tobacco before September 1, 2002 and shall pay to the
- 4 department at the time of filing this inventory a tax equal to the
- 5 difference between the tax imposed in subsection (1)(f) and the tax
- 6 that has been paid under subsection (1)(a).
- 7 (5) Every licensee and retailer who, on July 1, 2004, has on
- 8 hand for sale any cigarettes upon which a tax has been paid
- 9 pursuant to subsection (1)(b), (c), and (d) shall file a complete
- 10 inventory of those cigarettes before August 1, 2004 and shall pay
- 11 to the department at the time of filing this inventory a tax equal
- 12 to the difference between the tax imposed in subsection (1)(b),
- 13 (c), (d), and (e) and the tax that has been paid under subsection
- 14 (1)(b), (c), and (d). Every licensee and retailer who, on July 1,
- 15 2004, has on hand for sale any cigars, noncigarette smoking
- 16 tobacco, or smokeless tobacco upon which a tax has been paid
- 17 pursuant to subsection (1)(f) shall file a complete inventory of
- 18 those cigars, noncigarette smoking tobacco, and smokeless tobacco
- 19 before August 1, 2004 and shall pay to the department at the time
- 20 of filing this inventory a tax equal to the difference between the
- 21 tax imposed in subsection (1)(g) and the tax that has been paid
- 22 under subsection (1)(f). The proceeds derived under this subsection
- 23 shall be credited to the medicaid benefits trust fund created under
- 24 section 5 of the Michigan trust fund act, 2000 PA 489, MCL 12.255.
- 25 (6) The department may require the payment of the tax imposed
- 26 by this act upon the importation or acquisition of a tobacco
- 27 product. A tobacco product for which the tax under this act has

- 1 once been imposed and that has not been refunded if paid is not
- 2 subject upon a subsequent sale to the tax imposed by this act.
- 3 (7) An abatement or refund of the tax provided by this act may
- 4 be made by the department for causes the department considers
- 5 expedient. The department shall certify the amount and the state
- 6 treasurer shall pay that amount out of the proceeds of the tax.
- 7 (8) A person liable for the tax may reimburse itself by adding
- 8 to the price of the tobacco products an amount equal to the tax
- 9 levied under this act.
- 10 (9) A wholesaler, unclassified acquirer, or other person shall
- 11 not sell or transfer any unaffixed stamps acquired by the
- 12 wholesaler or unclassified acquirer from the department. A
- 13 wholesaler or unclassified acquirer who has any unaffixed stamps on
- 14 hand at the time its license is revoked or expires, or at the time
- 15 it discontinues the business of selling cigarettes, shall return
- 16 those stamps to the department. The department shall refund the
- 17 value of the stamps, less the appropriate discount paid.
- 18 (10) If the wholesaler or unclassified acquirer has unsalable
- 19 packs returned from a retailer, secondary wholesaler, vending
- 20 machine operator, wholesaler, or unclassified acquirer with stamps
- 21 affixed, the department shall refund the amount of the tax less the
- 22 appropriate discount paid. If the wholesaler or unclassified
- 23 acquirer has unaffixed unsalable stamps, the department shall
- 24 exchange with the wholesaler or unclassified acquirer new stamps in
- 25 the same quantity as the unaffixed unsalable stamps. An application
- 26 for refund of the tax shall be filed on a form prescribed by the
- 27 department for that purpose, within 4 years from the date the

- 1 stamps were originally acquired from the department. A wholesaler
- 2 or unclassified acquirer shall make available for inspection by the
- 3 department the unused or spoiled stamps and the stamps affixed to
- 4 unsalable individual packages of cigarettes. The department may, at
- 5 its own discretion, witness and certify the destruction of the
- 6 unused or spoiled stamps and unsalable individual packages of
- 7 cigarettes that are not returnable to the manufacturer. The
- 8 wholesaler or unclassified acquirer shall provide certification
- 9 from the manufacturer for any unsalable individual packages of
- 10 cigarettes that are returned to the manufacturer.
- 11 (11) On or before the twentieth of each month, each
- 12 manufacturer shall file a report with the department listing all
- 13 sales of tobacco products to wholesalers and unclassified acquirers
- 14 during the preceding calendar month and any other information the
- 15 department finds necessary for the administration of this act. This
- 16 report shall be in the form and manner specified by the department.
- 17 (12) Each wholesaler or unclassified acquirer shall submit to
- 18 the department an unstamped cigarette sales report on or before the
- 19 twentieth day of each month covering the sale, delivery, or
- 20 distribution of unstamped cigarettes during the preceding calendar
- 21 month to points outside of Michigan. A separate schedule shall be
- 22 filed for each state, country, or province into which shipments are
- 23 made. For purposes of the report described in this subsection,
- 24 "unstamped cigarettes" means individual packages of cigarettes that
- 25 do not bear a Michigan stamp. The department may provide the
- 26 information contained in this report to a proper officer of another
- 27 state, country, or province reciprocating in this privilege.

- 1 Sec. 8. (1) A person, other than a licensee, who is in control
- 2 or in possession of a tobacco product contrary to this act, who
- 3 after August 31, 1998 is in control or in possession of an
- 4 individual package of cigarettes without a stamp in violation of
- 5 this act, or who offers to sell or does sell a tobacco product to
- 6 another for purposes of resale without being licensed to do so
- 7 under this act, shall be personally liable for the tax imposed by
- 8 this act, plus a penalty of 500% of the amount of tax due under
- 9 this act.
- 10 (2) The department may permit a representative of a licensed
- 11 manufacturer of tobacco products whose duties require travel in
- 12 this state to transport up to 138,000 cigarettes, of which not more
- 13 than 36,000 cigarettes may bear no tax indicia or the tax indicia
- 14 of another state. All 138,000 cigarettes must bear the stamp
- 15 approved by the department or the tax indicia of another state, if
- 16 any. The total value of tobacco products, excluding cigarettes,
- 17 carried by a representative shall not exceed a wholesale value of
- 18 \$5,000.00. A manufacturer shall notify the department of the
- 19 manufacturer's representatives that it currently employs who carry
- 20 cigarettes or tobacco products other than cigarettes in performing
- 21 work duties in this state. The manufacturer shall maintain a record
- 22 of each transaction by the manufacturer's representative for a
- 23 period of 4 years immediately following the transaction and shall
- 24 produce the records upon request of the state treasurer or the
- 25 state treasurer's authorized agent. Each record shall identify the
- 26 quantity and identity of the tobacco products, detail whether
- 27 exchanged, received, removed, or otherwise disposed of and the

- 1 identity of the retailer, wholesaler, secondary wholesaler, vending
- 2 machine operator, or unclassified acquirer involved. The
- 3 representative of the manufacturer shall provide a copy of the
- 4 record to the retailer, wholesaler, secondary wholesaler, vending
- 5 machine operator, or unclassified acquirer at the time of the
- 6 exchange or disposal. The retailer, wholesaler, secondary
- 7 wholesaler, vending machine operator, or unclassified acquirer
- 8 shall retain the copy of the record in the same place and for the
- 9 same time period as other records required by this section. A
- 10 representative shall not exchange, or otherwise dispose of, within
- 11 this state tobacco products bearing the tax indicia of another
- 12 state or receive tobacco products bearing the tax indicia of
- 13 another state from retailers located within this state. A
- 14 representative who sells, exchanges, or otherwise disposes of
- 15 cigarettes or tobacco products other than cigarettes that do not
- 16 bear the stamp or other marking required by the department or
- 17 sells, exchanges, or otherwise disposes of cigarettes or tobacco
- 18 products other than cigarettes bearing the tax indicia of another
- 19 state is guilty of a felony, punishable by a fine of not more than
- 20 \$5,000.00 or imprisonment for not more than 5 years, or both.
- 21 (3) A person who possesses, acquires, transports, or offers
- 22 for sale contrary to this act 3,000 or more cigarettes, tobacco
- 23 products other than cigarettes with an aggregate wholesale price of
- 24 \$250.00 or more, 3,000 or more counterfeit cigarettes, 3,000 or
- 25 more counterfeit cigarette papers, 3,000 or more gray market
- 26 cigarettes, or 3,000 or more gray market cigarette papers is guilty
- 27 of a felony, punishable by a fine of not more than \$50,000.00 or

- 1 imprisonment for not more than 5 years, or both.
- 2 (4) A person who possesses, acquires, transports, or offers
- 3 for sale contrary to this act 1,200 or more, but not more than
- 4 2,999, cigarettes, tobacco products other than cigarettes with an
- 5 aggregate wholesale value of \$100.00 or more but less than \$250.00,
- 6 or 1,200 or more, but not more than 2,999, counterfeit cigarettes,
- 7 counterfeit cigarette papers, gray market cigarettes, or gray
- 8 market cigarette papers is guilty of a misdemeanor punishable by a
- 9 fine of not more than \$5,000.00 or imprisonment of not more than 1
- 10 year, or both.
- 11 (5) A person who violates a provision of this act for which a
- 12 criminal punishment is not otherwise provided is quilty of a
- misdemeanor, punishable by a fine of not more than \$1,000.00 or 5
- 14 times the retail value of the tobacco products involved, whichever
- 15 is greater, or imprisonment for not more than 1 year, or both. THIS
- 16 SUBSECTION DOES NOT APPLY TO CONDUCT DESCRIBED IN SUBSECTION (12).
- 17 (6) A person who manufactures, possesses, or uses a stamp or
- 18 manufactures, possesses, or uses a counterfeit stamp or writing or
- 19 device intended to replicate a stamp without authorization of the
- 20 department, a licensee who purchases or obtains a stamp from any
- 21 person other than the department, or who falsifies a manufacturer's
- 22 label on cigarettes, counterfeit cigarettes, gray market cigarette
- 23 papers, or counterfeit cigarette papers is guilty of a felony and
- 24 shall be punished by imprisonment for not less than 1 year or more
- 25 than 10 years and may be punished by a fine of not more than
- \$50,000.00.
- 27 (7) A person who falsely makes, counterfeits, or alters a

- 1 license, vending machine disc, or marker, or who purchases or
- 2 receives a false or altered license, vending machine disc, or
- 3 marker, or who assists in or causes to be made a false or altered
- 4 license, vending machine disc, or marker, or who possesses a device
- 5 used to forge, alter, or counterfeit a license, vending machine
- 6 disc, or marker is guilty of a felony punishable by a fine of not
- 7 more than \$5,000.00 or imprisonment for not more than 5 years, or
- 8 both. A person who alters or falsifies records or markings required
- 9 under this act is guilty of a felony punishable by a fine of not
- 10 more than \$5,000.00 or imprisonment for not more than 5 years, or
- 11 both.
- 12 (8) The attorney general has concurrent power with the
- 13 prosecuting attorneys of the state to enforce this act.
- 14 (9) At the request of the department or its duly authorized
- 15 agent, the state police and all local police authorities shall
- 16 enforce the provisions of this act.
- 17 (10) The department does not have the authority to enforce the
- 18 provisions of this section regarding gray market cigarette papers
- 19 or counterfeit cigarette papers.
- 20 (11) A PERSON WHO KNOWINGLY POSSESSES, ACQUIRES, TRANSPORTS,
- 21 OR OFFERS FOR SALE CONTRARY TO THIS ACT 600 OR MORE, BUT NOT MORE
- 22 THAN 1,199, CIGARETTES, TOBACCO PRODUCTS OTHER THAN CIGARETTES WITH
- 23 AN AGGREGATE WHOLESALE VALUE OF \$50.00 OR MORE BUT LESS THAN
- 24 \$100.00, OR 600 OR MORE, BUT NOT MORE THAN 1,199, COUNTERFEIT
- 25 CIGARETTES, COUNTERFEIT CIGARETTE PAPERS, GRAY MARKET CIGARETTES,
- 26 OR GRAY MARKET CIGARETTE PAPERS IS GUILTY OF A MISDEMEANOR
- 27 PUNISHABLE BY A FINE OF NOT MORE THAN \$1,000.00 OR IMPRISONMENT OF

- 1 NOT MORE THAN 90 DAYS, OR BOTH.
- 2 (12) A PERSON SHALL NOT POSSESS, ACQUIRE, TRANSPORT, OR OFFER
- 3 FOR SALE CONTRARY TO THIS ACT LESS THAN 600 CIGARETTES, TOBACCO
- 4 PRODUCTS OTHER THAN CIGARETTES WITH AN AGGREGATE WHOLESALE VALUE OF
- 5 LESS THAN \$50.00, OR LESS THAN 600 COUNTERFEIT CIGARETTES,
- 6 COUNTERFEIT CIGARETTE PAPERS, GRAY MARKET CIGARETTES, OR GRAY
- 7 MARKET CIGARETTE PAPERS. A PERSON WHO POSSESSES, ACQUIRES,
- 8 TRANSPORTS, OR OFFERS FOR SALE CONTRARY TO THIS ACT 180 OR MORE,
- 9 BUT NOT MORE THAN 599, CIGARETTES, TOBACCO PRODUCTS OTHER THAN
- 10 CIGARETTES WITH AN AGGREGATE WHOLESALE VALUE OF \$25.00 OR MORE BUT
- 11 LESS THAN \$50.00, OR 180 OR MORE, BUT NOT MORE THAN 599,
- 12 COUNTERFEIT CIGARETTES, COUNTERFEIT CIGARETTE PAPERS, GRAY MARKET
- 13 CIGARETTES, OR GRAY MARKET CIGARETTE PAPERS IS RESPONSIBLE FOR A
- 14 STATE CIVIL INFRACTION AND MAY BE ORDERED TO PAY A CIVIL FINE OF
- 15 NOT MORE THAN \$100.00.