SUBSTITUTE FOR HOUSE BILL NO. 4261

A bill relating to the promotion of convention business and tourism in this state and certain metropolitan areas of this state; to provide for tourism and convention marketing and promotion programs in certain metropolitan areas; to provide for imposition and collection of assessments on the owners of transient facilities to support tourism and convention marketing and promotion programs; to provide for the disbursement of the assessments; to establish the functions and duties of certain state departments and employees; and to prescribe penalties and remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "convention and tourism promotion act".
- 3 Sec. 2. As used in this act:

- 1 (a) "Assessment" means the amount levied against an owner of a
- 2 transient facility within an assessment district computed by
- 3 application of the applicable percentage against aggregate room
- 4 charges with respect to that transient facility during the
- 5 applicable assessment period.
- 6 (b) "Assessment district" means a municipality or a
- 7 combination of municipalities as described in a marketing program.
- 8 (c) "Assessment revenues" means the money derived from the
- 9 assessment, including any interest and penalties on the assessment,
- imposed by this act.
- 11 (d) "Board" means the board of directors of a bureau.
- 12 (e) "Bureau" means a nonprofit corporation incorporated under
- 13 the laws of this state existing solely to promote convention
- 14 business and tourism within this state or a portion of this state
- 15 and that complies with all of the following:
- 16 (i) Has not less than 200 dues-paying members, of which not
- 17 fewer than 25 are owners of transient facilities.
- 18 (ii) Has been actively engaged in promoting convention business
- 19 and tourism for not less than 10 years.
- 20 (iii) Has a board of directors elected by its members.
- (iv) Has a full-time chief executive officer and not fewer than
- 22 14 full-time equivalent employees.
- (v) Is a member of 1 or more nationally recognized
- 24 associations of travel and convention bureaus.
- 25 (vi) Regularly books conventions at the community's largest
- 26 convention center, which generate hotel room nights throughout the
- 27 surrounding area.

- 1 (f) "Director" means the chief executive officer of the
- 2 Michigan economic development corporation or his or her designee.
- 3 (g) "Marketing program" means a program established by a
- 4 bureau to develop, encourage, solicit, and promote convention
- 5 business and tourism within this state or a portion of this state
- 6 within which the bureau operates. The encouragement and promotion
- 7 of convention business and tourism shall include any service,
- 8 function, or activity, whether or not performed, sponsored, or
- 9 advertised by a bureau, that intends to attract transient guests to
- 10 the assessment district.
- 11 (h) "Marketing program notice" means the notice described in
- 12 section 3.
- 13 (i) "Municipality" means a city, county, village, or township.
- 14 (j) "Owner" means the owner of a transient facility located
- 15 within the assessment district or, if the transient facility is
- 16 operated or managed by a person other than the owner, then the
- 17 operator or manager of that transient facility.
- 18 (k) "Room" means a room or other space provided for sleeping,
- 19 including the furnishings and other accessories in the room.
- 20 (l) "Room charge" means the charge imposed for the use or
- 21 occupancy of a room, excluding charges for food, beverages, state
- 22 use tax, telephone service or like services paid in connection with
- 23 the charge, and reimbursement of the assessment imposed by this
- 24 act.
- 25 (m) "Transient facility" means a building that contains 35 or
- 26 more rooms used in the business of providing dwelling, lodging, or
- 27 sleeping to transient guests, whether or not membership is required

- 1 for the use of the rooms. A transient facility shall not include a
- 2 hospital or nursing home.
- 3 (n) "Transient guest" means a person who occupies a room in a
- 4 transient facility for less than 30 consecutive days.
- 5 (o) "Use tax" means the tax imposed under the use tax act,
- 6 1937 PA 94, MCL 205.91 to 205.111.
- 7 Sec. 3. (1) A bureau that has its principal place of business
- 8 in an assessment district may file a marketing program notice with
- 9 the director. The notice shall state that the bureau proposes to
- 10 create a marketing program under this act and cause an assessment
- 11 to be collected from owners of transient facilities within the
- 12 assessment district to pay the costs of the program.
- 13 (2) The marketing program notice shall describe the structure,
- 14 history, membership, and activities of the bureau in sufficient
- 15 detail to enable the director to determine whether the bureau
- 16 satisfies all of the requirements of section 2(e).
- 17 (3) The marketing program notice shall describe the marketing
- 18 program to be implemented by the bureau with the assessment
- 19 revenues and specify the amount of the assessment proposed to be
- 20 levied, which shall not exceed 2% of the room charges in the
- 21 applicable payment period, and the municipality or municipalities
- 22 composing the assessment district. In an assessment district
- 23 composed of more than 1 municipality, the assessment may be
- 24 different in each of the municipalities that compose the assessment
- 25 district.
- 26 (4) A bureau may impose an assessment not to exceed 2% of the
- 27 room charges in the applicable payment period if either of the

- 1 following conditions is met:
- 2 (a) The assessment district includes a municipality having a
- 3 population of more than 570,000 and less than 775,000.
- 4 (b) The assessment district includes a municipality within
- 5 which is levied a 4% marketing assessment under 1980 PA 395, MCL
- 6 141.871 to 141.880.
- 7 (5) Simultaneously with the filing of the marketing program
- 8 notice with the director, the bureau shall cause a copy of the
- 9 notice to be mailed by registered or certified mail to each owner
- 10 of a transient facility located in the assessment district
- 11 specified in the notice in care of the respective transient
- 12 facility. In assembling the list of owners to whom the notices
- 13 shall be mailed, the bureau shall use any data that are reasonably
- 14 available to the bureau.
- 15 (6) The form of the marketing program notice, in addition to
- 16 the information required by subsections (1), (2), and (3), shall
- 17 set forth the right of referendum prescribed in subsection (7).
- 18 (7) Except as otherwise provided in subsection (9), the
- 19 assessment set forth in the notice shall become effective on the
- 20 first day of the month following the expiration of 40 days after
- 21 the date the notice is mailed, unless the director, within the 40-
- 22 day period, receives written requests for a referendum by owners of
- 23 transient facilities located within the assessment district
- 24 representing not less than 40% of the total number of owners or not
- 25 less than 40% of the total number of rooms in all of the transient
- 26 facilities.
- 27 (8) If the director receives referendum requests in the time

- 1 and number set forth in subsection (7), the director shall cause a
- 2 written referendum to be held by mail or in person, as the director
- 3 chooses, among all owners of transient facilities in the assessment
- 4 district within 20 days after the expiration of the 40-day period.
- 5 For the purposes of the referendum, each owner of a transient
- 6 facility shall have 1 vote for each room in each of the owner's
- 7 transient facilities within the assessment district. If a majority
- 8 of votes actually cast at the referendum approve the assessment, as
- 9 proposed by the bureau in its marketing program notice, the
- 10 assessment shall become effective, except as otherwise provided in
- 11 subsection (9), as to all owners of transient facilities located in
- 12 the assessment district on the first day of the month following
- 13 expiration of 30 days after certification of the results of the
- 14 referendum by the director. If a majority of votes actually cast at
- 15 the referendum are opposed to the assessment, the assessment shall
- 16 not become effective. If the assessment is defeated by the
- 17 referendum, the bureau may file and serve a new notice of intention
- 18 if at least 60 days have elapsed from the date of certification of
- 19 the results of the earlier referendum. Not more than 2 referenda or
- 20 notices may be held pursuant to this subsection or filed pursuant
- 21 to this section in any 1 calendar year. Only 1 assessment under
- 22 this act may be in existence in an assessment district, or any part
- 23 of an assessment district, at any 1 time.
- 24 (9) The assessment described in this act shall not be
- 25 effective before January 1, 2007.
- Sec. 4. A marketing program may include all or any of the
- 27 following:

- 1 (a) Provisions for establishing and paying the costs of
- 2 advertising, marketing, and promotional programs to encourage
- 3 convention business and tourism in the assessment district.
- 4 (b) Provisions for assisting transient facilities within the
- 5 assessment district in promoting convention business and tourism.
- 6 (c) Provisions for the acquisition of personal property
- 7 considered appropriate by the bureau in furtherance of the purposes
- 8 of the marketing program.
- 9 (d) Provisions for the hiring of and payment for personnel
- 10 employed by the bureau to implement the marketing program.
- 11 (e) Provisions for contracting with organizations, agencies,
- 12 or persons for carrying out activities in furtherance of the
- 13 purposes of the marketing program.
- 14 (f) Programs for establishing and paying the costs of research
- 15 designed to encourage convention business and tourism in the
- 16 assessment district.
- Sec. 5. (1) Upon the effective date of an assessment, each
- 18 owner of a transient facility in the assessment district shall be
- 19 liable for payment of the assessment, computed using the percentage
- 20 set forth in the marketing program notice. The assessment shall be
- 21 paid by the owner of each such transient facility to the bureau
- 22 within 30 days after the end of each calendar month and shall be
- 23 accompanied by a statement of room charges imposed with respect to
- 24 the transient facility for that month. This act shall not prohibit
- 25 a transient facility from reimbursing itself by adding the
- 26 assessment imposed pursuant to this act to room charges payable by
- 27 transient guests, provided that the transient facility discloses

- 1 that it has done so on any bill presented to a transient guest.
- 2 (2) Within 30 days after the close of each calendar quarter,
- 3 each owner within an assessment district shall forward to the
- 4 independent certified public accountants who audit the financial
- 5 statements of the bureau copies of its use tax returns for the
- 6 preceding quarter. These copies of the use tax returns shall be
- 7 used solely by the certified public accountants to verify and audit
- 8 the owner's payment of the assessments and shall not be disclosed
- 9 to the bureau except as necessary to enforce this act.
- 10 (3) Interest shall be paid by an owner to the bureau on any
- 11 assessments not paid within the time called for under this act. The
- 12 interest shall accrue at the rate of 1.5% per month. Owners
- 13 delinquent for more than 90 days in paying assessments, in addition
- 14 to the 1.5% interest, shall pay a delinquency charge of 10% per
- 15 month or fraction of a month on the amount of the delinquent
- 16 assessments. The bureau may sue in its own name to collect the
- 17 assessments, interest, and delinquency charges.
- 18 (4) The owner of a transient facility shall not be liable for
- 19 payment of an assessment until a notice has been mailed to the
- 20 transient facility of the owner pursuant to section 3(5).
- 21 Sec. 6. (1) The assessment revenues collected pursuant to this
- 22 act shall not be state funds. The money shall be deposited in a
- 23 bank or other depository in this state, in the name of the bureau,
- 24 and disbursed only for the expenses properly incurred by the bureau
- 25 with respect to the marketing programs developed by the bureau
- 26 under this act.
- 27 (2) The financial statements of the bureau shall be audited at

- 1 least annually by a certified public accountant. A copy of the
- 2 audited financial statements shall be mailed to each owner not more
- 3 than 150 days after the close of the bureau's fiscal year. The
- 4 financial statements shall include a statement of all assessment
- 5 revenues received by the bureau during the fiscal year in question
- 6 and shall be accompanied by a detailed report, certified as correct
- 7 by the chief operating officer of the bureau, describing the
- 8 marketing programs implemented or, to the extent then known, to be
- 9 implemented by the bureau.
- 10 (3) Copies of the audited financial statements and the
- 11 certified report shall simultaneously be mailed to the director.
- 12 Sec. 7. (1) Upon the effective date of the establishment of an
- 13 assessment under this act, the bureau shall cause an advisory
- 14 committee to be elected consisting of representatives of the owners
- 15 of transient facilities located within the assessment district,
- 16 together with the director or the director's designated
- 17 representative.
- 18 (2) The advisory committee shall consist of not fewer than 5
- 19 or more than 9 persons, at least 1 of whom shall not be affiliated
- 20 with a bureau member. The advisory committee shall include at least
- 21 1 member who is affiliated with a transient facility of 120 rooms
- 22 or fewer. Procedures for the election and terms of the office of
- 23 the members of the advisory committee shall be established by the
- 24 bureau.
- 25 (3) The bureau at regular intervals, but not less than
- 26 quarterly, shall cause a formal meeting of the advisory committee
- 27 to be held at which the bureau shall present its current and

- 1 proposed marketing programs. At these formal meetings the advisory
- 2 committee shall review and either approve or reject any proposed
- 3 marketing programs. An approved marketing program shall be
- 4 instituted by the bureau. A rejected marketing program shall not be
- 5 instituted by the bureau.
- 6 (4) The advisory committee may make recommendations to the
- 7 bureau and the board from time to time with respect to current or
- 8 proposed marketing programs.
- 9 Sec. 8. (1) At any time 2 years or more after the effective
- 10 date of an assessment, and upon the written request of owners of
- 11 transient facilities located within the assessment district
- 12 representing not less than 40% of the total number of owners or not
- 13 less than 40% of the total number of rooms in all the transient
- 14 facilities, the bureau shall conduct a referendum on whether the
- 15 assessment shall be discontinued. The bureau shall cause a written
- 16 referendum to be held by mail or in person, as the bureau chooses,
- 17 among all owners of transient facilities in the assessment district
- 18 within 60 days of the receipt of the requests. For the purposes of
- 19 the referendum, each owner shall have 1 vote for each room in each
- 20 of the owner's transient facilities within the assessment district.
- 21 If a majority of the total votes eliqible to be cast at the
- 22 referendum supports discontinuance of the assessment, the
- 23 assessment shall be discontinued on the first day of the month
- 24 following expiration of 90 days after the certification of the
- 25 results of the referendum by the bureau.
- 26 (2) Passage of a resolution discontinuing the assessment shall
- 27 not prevent a bureau from proposing a new marketing program notice

- during or after the 90-day period, in which case the procedures set 1
- 2 forth in section 3 shall be followed.
- 3 (3) If a referendum is conducted under subsection (1) and if a
- resolution to discontinue the assessment is not adopted, a further 4
- referendum on the discontinuation of that assessment shall not be 5
- held for a period of 2 years.