SENATE SUBSTITUTE FOR HOUSE BILL NO. 4433

A bill to amend 1973 PA 186, entitled "Tax tribunal act,"

by amending sections 3, 31, 32, 35a, and 52 (MCL 205.703, 205.731, 205.732, 205.735a, and 205.752), section 3 as amended by 1992 PA 172 and section 35a as added by 2006 PA 174, and by adding section 47.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. As used in this act:
- 2 (a) "Agency" means a board, official, or administrative agency
- 3 who is empowered to make a decision, finding, ruling, assessment,
- 4 determination, or order that is subject to review under the
- 5 jurisdiction of the tribunal or who-THAT has collected a tax for
- 6 which A refund is claimed.

- 1 (b) "Chairperson" means the chairperson of the tribunal.
- 2 (C) "MEDIATION" MEANS A VOLUNTARY PROCESS IN WHICH A MEDIATOR
- 3 FACILITATES COMMUNICATION BETWEEN PARTIES, ASSISTS IN IDENTIFYING
- 4 ISSUES, AND HELPS EXPLORE SOLUTIONS TO PROMOTE A MUTUALLY
- 5 ACCEPTABLE SETTLEMENT.
- 6 (D) "MEDIATOR" MEANS A NEUTRAL THIRD PARTY WHO IS CERTIFIED BY
- 7 THE TRIBUNAL UNDER SECTION 47 AS A MEDIATOR IN A PROCEEDING BEFORE
- 8 THE TRIBUNAL OR AS A FACILITATOR IN THE COURT OF CLAIMS, AND WHO IS
- 9 AGREED TO BY THE PARTIES.
- 10 (E) (e) "Proceeding" means an appeal TAKEN UNDER THIS ACT.
- 11 (F) (d)—"Property tax laws" does not include the drain code of
- 12 1956, Act No. 40 of the Public Acts of 1956, being sections 280.1
- 13 to 280.630 of the Michigan Compiled Laws 1956 PA 40, MCL 280.1 TO
- 14 280.630.
- (G) (e) "Tribunal" means the tax tribunal CREATED UNDER
- 16 SECTION 21.
- 17 Sec. 31. The tribunal's TRIBUNAL HAS exclusive and original
- 18 jurisdiction shall be OVER ALL OF THE FOLLOWING:
- 19 (a) A proceeding for direct review of a final decision,
- 20 finding, ruling, determination, or order of an agency relating to
- 21 assessment, valuation, rates, special assessments, allocation, or
- 22 equalization, under THE property tax laws OF THIS STATE.
- 23 (b) A proceeding for A refund or redetermination of a tax
- 24 LEVIED under the property tax laws OF THIS STATE.
- 25 (C) MEDIATION OF A PROCEEDING DESCRIBED IN SUBDIVISION (A) OR
- 26 (B) BEFORE THE TRIBUNAL.
- 27 (D) CERTIFICATION OF A MEDIATOR IN A TAX DISPUTE DESCRIBED IN

- 1 SUBDIVISION (C).
- 2 (E) ANY OTHER PROCEEDING PROVIDED BY LAW.
- 3 Sec. 32. The tribunal's powers include, but are not limited
- 4 to, ALL OF THE FOLLOWING:
- 5 (a) Affirming, reversing, modifying, or remanding a final
- 6 decision, finding, ruling, determination, or order of an agency.
- 7 (b) Ordering the payment or refund of taxes in a matter of
- 8 OVER which it may acquire jurisdiction.
- 9 (c) Granting other relief or issuing writs, orders, or
- 10 directives which THAT it deems necessary or appropriate in the
- 11 process of disposition of a matter of OVER which it may acquire
- 12 jurisdiction.
- 13 (d) Promulgating , pursuant to Act No. 306 of the Public Acts
- of 1969, as amended, being sections 24.201 to 24.315 of the
- 15 Michigan Compiled Laws, rules for the implementation of this act,
- 16 including rules for practice and procedure before the tribunal AND
- 17 FOR MEDIATION AS PROVIDED IN SECTION 47, UNDER THE ADMINISTRATIVE
- 18 PROCEDURES ACT OF 1969, 1969 PA 306, MCL 24.201 TO 24.328.
- 19 (E) MEDIATING A PROCEEDING BEFORE THE TRIBUNAL.
- 20 (F) CERTIFYING MEDIATORS TO FACILITATE CLAIMS IN THE COURT OF
- 21 CLAIMS AND IN THE TRIBUNAL.
- Sec. 35a. (1) The provisions of this section apply to a
- 23 proceeding before the tribunal that is commenced after December 31,
- **24** 2006.
- 25 (2) A proceeding before the tribunal is original and
- 26 independent and is considered de novo.
- 27 (3) Except as otherwise provided in this section or by law,

- 1 for an assessment dispute as to the valuation or exemption of
- 2 property, the assessment must be protested before the board of
- 3 review before the tribunal acquires jurisdiction of the dispute
- 4 under subsection (6).
- 5 (4) In the 2007 tax year and each tax year after 2007, both
- 6 ALL of the following apply:
- 7 (a) For an assessment dispute as to the valuation or exemption
- 8 of property classified under section 34c of the general property
- 9 tax act, 1893 PA 206, MCL 211.34c, as commercial real property,
- 10 industrial real property, or developmental real property, the
- 11 assessment may be protested before the board of review or appealed
- 12 directly to the tribunal without protest before the board of review
- 13 as provided in subsection (6).
- 14 (b) For an assessment dispute as to the valuation or exemption
- 15 of property classified under section 34c of the general property
- 16 tax act, 1893 PA 206, MCL 211.34c, as commercial personal property,
- 17 industrial personal property, or utility personal property, the
- 18 assessment may be protested before the board of review or appealed
- 19 directly to the tribunal without protest before the board of review
- 20 as provided in subsection (6), if a statement of assessable
- 21 property is filed under section 19 of the general property tax act,
- 22 1893 PA 206, MCL 211.19, prior to the commencement of the board of
- 23 review for the tax year involved.
- 24 (C) FOR AN ASSESSMENT DISPUTE AS TO THE VALUATION OF PROPERTY
- 25 THAT IS SUBJECT TO TAXATION UNDER 1974 PA 198, MCL 207.551 TO
- 26 207.572, THE COMMERCIAL REDEVELOPMENT ACT, 1978 PA 255, MCL 207.651
- 27 TO 207.668, THE ENTERPRISE ZONE ACT, 1985 PA 224, MCL 125.2101 TO

- 1 125.2123, THE TECHNOLOGY PARK DEVELOPMENT ACT, 1984 PA 385, MCL
- 2 207.701 TO 207.718, THE OBSOLETE PROPERTY REHABILITATION ACT, 2000
- 3 PA 146, MCL 125.2781 TO 125.2797, THE COMMERCIAL REHABILITATION
- 4 ACT, 2005 PA 210, MCL 207.841 TO 207.856, OR 1953 PA 189, MCL
- 5 211.181 TO 211.182, THE ASSESSMENT MAY BE PROTESTED BEFORE THE
- 6 BOARD OF REVIEW OR APPEALED DIRECTLY TO THE TRIBUNAL WITHOUT
- 7 PROTEST BEFORE THE BOARD OF REVIEW AS PROVIDED IN SUBSECTION (6).
- 8 THIS SUBDIVISION DOES NOT APPLY TO PROPERTY THAT IS SUBJECT TO THE
- 9 NEIGHBORHOOD ENTERPRISE ZONE ACT, 1992 PA 147, MCL 207.771 TO
- 10 207.786.
- 11 (5) For a dispute regarding a determination of a claim of
- 12 exemption of a principal residence or qualified agricultural
- 13 property for a year in which the July or December board of review
- 14 has authority to determine a claim of exemption for a principal
- 15 residence or qualified agricultural property, the claim of
- 16 exemption shall be presented to either the July or December board
- 17 of review before the tribunal acquires jurisdiction of the dispute.
- 18 For a special assessment dispute, the special assessment shall be
- 19 protested at the hearing held for the purpose of confirming the
- 20 special assessment roll before the tribunal acquires jurisdiction
- 21 of the dispute.
- 22 (6) The jurisdiction of the tribunal in an assessment dispute
- 23 as to property classified under section 34c of the general property
- 24 tax act, 1893 PA 206, MCL 211.34c, as commercial real property,
- 25 industrial real property, developmental real property, commercial
- 26 personal property, industrial personal property, or utility
- 27 personal property is invoked by a party in interest, as petitioner,

- 1 filing a written petition on or before May 31 of the tax year
- 2 involved. The jurisdiction of the tribunal in an assessment dispute
- 3 as to property classified under section 34c of the general property
- 4 tax act, 1893 PA 206, MCL 211.34c, as agricultural real property,
- 5 residential real property, timber-cutover real property, or
- 6 agricultural personal property is invoked by a party in interest,
- 7 as petitioner, filing a written petition on or before July 31 of
- 8 the tax year involved. In all other matters, the jurisdiction of
- 9 the tribunal is invoked by a party in interest, as petitioner,
- 10 filing a written petition within 35 days after the final decision,
- 11 ruling, or determination. An appeal of a contested tax bill shall
- 12 be made within 60 days after mailing by the assessment district
- 13 treasurer and the appeal is limited solely to correcting arithmetic
- 14 errors or mistakes and is not a basis of appeal as to disputes of
- 15 valuation of the property, the property's exempt status, or the
- 16 property's equalized value resulting from equalization of its
- 17 assessment by the county board of commissioners or the state tax
- 18 commission. Service of the petition on the respondent shall be by
- 19 certified mail. For an assessment dispute, service of the petition
- 20 shall be mailed to the assessor of that local tax collecting unit
- 21 if the respondent is the local tax collecting unit. Except for
- 22 petitions filed under chapter 6, a copy of the petition shall also
- 23 be sent to the secretary of the school board in the local school
- 24 district in which the property is located and to the clerk of any
- 25 county that may be affected.
- 26 (7) A petition is considered filed on or before the expiration
- 27 of the time period provided in this section or by law if 1 or more

- 1 of the following occur:
- 2 (a) The petition is postmarked by the United States postal
- 3 service on or before the expiration of that time period.
- 4 (b) The petition is delivered in person on or before the
- 5 expiration of that time period.
- 6 (c) The petition is given to a designated delivery service for
- 7 delivery on or before the expiration of that time period and the
- 8 petition is delivered by that designated delivery service or, if
- 9 the petition is not delivered by that designated delivery service,
- 10 the petitioner establishes that the petition was given to that
- 11 designated delivery service for delivery on or before the
- 12 expiration of that time period.
- 13 (8) A petition required to be filed by a day during which the
- 14 offices of the tribunal are not open for business shall be filed by
- 15 the next business day.
- 16 (9) A petition or answer may be amended at any time by leave
- 17 of the tribunal and in compliance with its rules. If a tax was paid
- 18 while the determination of the right to the tax is pending before
- 19 the tribunal, the taxpayer may amend his or her petition to seek a
- 20 refund of that tax.
- 21 (10) A person or legal entity may appear before the tribunal
- 22 in his or her own behalf or may be represented by an attorney or by
- any other person.
- 24 (11) As used in this section, "designated delivery service"
- 25 means a delivery service provided by a trade or business that is
- 26 designated by the tribunal for purposes of this subsection. The
- 27 tribunal shall issue a tribunal notice not later than December 31

- 1 in each calendar year designating not less than 1 delivery service
- 2 for the immediately succeeding calendar year. The tribunal may
- 3 designate a delivery service only if the tribunal determines that
- 4 the delivery service meets all of the following requirements:
- 5 (a) Is available to the general public.
- 6 (b) Is at least as timely and reliable on a regular basis as
- 7 the United States postal service.
- 8 (c) Records electronically to a database kept in the regular
- 9 course of business or marks on the petition the date on which the
- 10 petition was given to the delivery service for delivery.
- (d) Any other requirement the tribunal prescribes.
- 12 SEC. 47. (1) A PERSON MAY APPLY TO THE TRIBUNAL TO BE
- 13 CERTIFIED AS A MEDIATOR. CERTIFICATION IS FOR A PERIOD OF 1 YEAR.
- 14 THE APPLICATION SHALL BE IN A FORM PRESCRIBED BY THE TRIBUNAL. A
- 15 TRIBUNAL MEMBER OR HEARING OFFICER MAY NOT BE CERTIFIED AS A
- 16 MEDIATOR.
- 17 (2) THE TRIBUNAL SHALL PROMULGATE RULES UNDER THE
- 18 ADMINISTRATIVE PROCEDURES ACT OF 1969, 1969 PA 306, MCL 24.201 TO
- 19 24.328, THAT ESTABLISH REQUIREMENTS FOR AN APPLICANT TO BE
- 20 CERTIFIED AS A MEDIATOR. WHETHER AN APPLICANT MEETS THE ESTABLISHED
- 21 REQUIREMENTS TO BE CERTIFIED AS A MEDIATOR SHALL BE SOLELY
- 22 DETERMINED BY THE TRIBUNAL. THE REQUIREMENTS FOR CERTIFICATION AS A
- 23 MEDIATOR SHALL INCLUDE, BUT ARE NOT LIMITED TO, 5 YEARS OF STATE
- 24 AND LOCAL TAX EXPERIENCE THAT OCCURRED WITHIN 7 YEARS IMMEDIATELY
- 25 PRECEDING SUBMISSION OF THE APPLICATION. IF AN APPLICANT SATISFIES
- 26 THE REQUIREMENTS ESTABLISHED BY THE TRIBUNAL, THE TRIBUNAL SHALL
- 27 CERTIFY THAT APPLICANT AS A MEDIATOR. THE TRIBUNAL MAY CHARGE EACH

- 1 MEDIATOR CERTIFIED BY THE TRIBUNAL AN ANNUAL CERTIFICATION FEE, AS
- 2 DETERMINED BY THE TRIBUNAL.
- 3 (3) THE TRIBUNAL SHALL MAINTAIN A LIST OF CERTIFIED MEDIATORS
- 4 AVAILABLE TO CONDUCT A MEDIATION DESCRIBED IN SECTION 32. THE LIST
- 5 SHALL BE PUBLISHED AND SHALL INDICATE ALL OF THE FOLLOWING:
- 6 (A) THE HOURLY RATE CHARGED BY THE MEDIATOR FOR HIS OR HER
- 7 MEDIATION SERVICES.
- 8 (B) THE TYPE OF TAX THE MEDIATOR IS CERTIFIED TO MEDIATE.
- 9 (C) A SUMMARY OF THE MEDIATOR'S EXPERIENCE AND TRAINING.
- 10 (D) THE FORUM IN WHICH THE MEDIATOR IS CERTIFIED TO PRACTICE.
- 11 (4) A MEDIATOR SHALL DISCLOSE TO ALL PARTIES ANY CONFLICT OF
- 12 INTEREST THAT MAY EXIST BEFORE AGREEING TO MEDIATE A DISPUTE.
- 13 (5) THE TRIBUNAL SHALL MEDIATE A PROCEEDING IN WHICH IT HAS
- 14 EXCLUSIVE AND ORIGINAL JURISDICTION UNDER SECTION 31 IF ALL OF THE
- 15 FOLLOWING CONDITIONS ARE SATISFIED:
- 16 (A) THE PARTIES HAVE FILED WITH THE TRIBUNAL A STIPULATION
- 17 THAT THEY AGREE TO PARTICIPATE IN MEDIATION.
- 18 (B) THE PARTIES AGREE TO A MEDIATOR.
- 19 (C) THE TRIBUNAL ISSUES AN ORDER DESIGNATING THE PROCEEDING
- 20 FOR MEDIATION.
- 21 (6) THE TRIBUNAL SHALL APPOINT THE MEDIATOR AGREED TO BY THE
- 22 PARTIES. A MEDIATOR HAS NO AUTHORITATIVE DECISION-MAKING POWER TO
- 23 RESOLVE A DISPUTE IN MEDIATION. THE MEDIATOR SHALL REPORT THE
- 24 RESULTS OF THE MEDIATION TO THE TRIBUNAL. IF AN AGREEMENT IS
- 25 REACHED IN A PROCEEDING BEFORE THE TRIBUNAL, THE TRIBUNAL SHALL
- 26 ACCEPT THE AGREEMENT IF IT MEETS THE TRIBUNAL'S REQUIREMENTS.
- 27 (7) STATEMENTS MADE DURING A MEDIATION CONFERENCE, INCLUDING

- 1 STATEMENTS MADE IN WRITTEN SUBMISSIONS, SHALL NOT BE USED AND ARE
- 2 NOT ADMISSIBLE IN ANY OTHER PROCEEDINGS, INCLUDING TRIAL. ANY
- 3 STATEMENTS, WRITTEN SUBMISSIONS OR MATERIALS, OR COMMUNICATIONS
- 4 BETWEEN THE PARTIES OR COUNSEL OF THE PARTIES AND THE MEDIATOR
- 5 RELATING TO THE MEDIATION ARE CONFIDENTIAL AND SHALL NOT BE
- 6 DISCLOSED WITHOUT THE WRITTEN CONSENT OF ALL PARTIES AND ARE NOT
- 7 SUBJECT TO THE DISCLOSURE REQUIREMENTS OF THE FREEDOM OF
- 8 INFORMATION ACT, 1976 PA 442, MCL 15.231 TO 15.246, EXCEPT FOR THE
- 9 FOLLOWING:
- 10 (A) THE REPORT OF THE MEDIATOR. THE REPORT SHALL BE IN A FORM
- 11 PRESCRIBED BY THE TRIBUNAL.
- 12 (B) INFORMATION REASONABLY REQUIRED BY TRIBUNAL PERSONNEL TO
- 13 ADMINISTER AND EVALUATE THE MEDIATION PROGRAM UNDER THIS SECTION.
- 14 (C) INFORMATION NECESSARY FOR THE TRIBUNAL TO RESOLVE DISPUTES
- 15 REGARDING THE MEDIATOR'S FEE.
- 16 (D) CONSENT JUDGMENTS.
- 17 (8) A MEDIATION CONFERENCE IS NOT A MEETING OF A PUBLIC BODY
- 18 FOR PURPOSES OF THE OPEN MEETINGS ACT, 1976 PA 267, MCL 15.261 TO
- 19 15.275.
- 20 (9) THE TRIBUNAL MAY CHARGE A FEE FOR MEDIATION.
- 21 Sec. 52. (1) A decision and OR order of the tribunal is final
- 22 and conclusive on all parties, unless reversed, remanded, or
- 23 modified on appeal. A copy of the decision or order shall be mailed
- 24 forthwith to each party or his attorney of record. Costs may be
- 25 awarded in the discretion of the tribunal.
- 26 (2) The tribunal may order a rehearing upon written motion
- 27 made by a party within 20-21 days after the entry of the decision

- or order. A decision or order may be amended or vacated after the 1
- rehearing. 2