## SENATE SUBSTITUTE FOR HOUSE BILL NO. 5147

A bill to provide standards for reverse vending machines; to prohibit the use, replacement, leasing, transfer, and sales of certain designs of reverse vending machines; to prescribe penalties; and to provide for the powers and duties of certain state and local governmental officers and entities.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "reverse vending machine antifraud act".
- 3 Sec. 3. As used in this act:
- 4 (a) "Beverage container" means that term as defined in section
- 5 1 of the beverage container law, MCL 445.571.
- 6 (b) "Beverage container law" means 1976 IL 1, MCL 445.571 to
- **7** 445.576.
- 8 (c) "Brand" means any word, name, group of letters, symbol, or
- 9 trademark, or any combination of them, adopted and used by a

- 1 manufacturer to identify a specific flavor or type of beverage and
- 2 to distinguish that flavor or type of beverage from another
- 3 beverage produced or marketed by that manufacturer or another
- 4 manufacturer.
- 5 (d) "Dealer" means that term as defined in section 1 of the
- 6 beverage container law, MCL 445.571.
- 7 (e) "Department" means the department of treasury.
- 8 (f) "Designated glass container" means a 12-ounce glass
- 9 beverage container that contains a symbol, mark, or other
- 10 distinguishing characteristic that allows a reverse vending machine
- 11 to determine if the beverage container is or is not a returnable
- 12 container.
- 13 (g) "Designated metal container" means a 12-ounce metal
- 14 beverage container that contains a symbol, mark, or other
- 15 distinguishing characteristic that allows a reverse vending machine
- 16 to determine if the beverage container is or is not a returnable
- 17 container.
- 18 (h) "Designated plastic container" means a 20-ounce plastic
- 19 beverage container that contains a symbol, mark, or other
- 20 distinguishing characteristic that allows a reverse vending machine
- 21 to determine if the beverage container is or is not a returnable
- 22 container.
- 23 (i) "Distributor" means that term as defined in section 1 of
- 24 the beverage container law, MCL 445.571.
- 25 (j) "Glass beverage container" means a beverage container
- 26 composed primarily of glass.
- 27 (k) "Install" or "installation" means to equip an existing,

- 1 new, or replacement reverse vending machine with vision technology
- 2 for designated metal, plastic, or glass containers, including all
- 3 reasonable and necessary technology, equipment, hardware, software,
- 4 and labor and including 1 year of service by the reverse vending
- 5 machine vendor.
- (l) "Law enforcement agency" means the attorney general or a
- 7 law enforcement agency as defined in section 2804 of the public
- 8 health code, 1978 PA 368, MCL 333.2804.
- 9 (m) "Lease" does not include to renew or extend an existing
- 10 lease for an existing reverse vending machine at the same location.
- 11 (n) "Manufacturer" means that term as defined in section 1 of
- 12 the beverage container law, MCL 445.571.
- 13 (o) "Metal beverage container" means a beverage container
- 14 composed primarily of metal.
- 15 (p) "Nonreturnable container" means that term as defined in
- 16 section 1 of the beverage container law, MCL 445.571.
- 17 (q) "Person" means an individual, partnership, corporation,
- 18 association, limited liability company, governmental entity, or
- 19 other legal entity. The term includes a dealer, distributor, or
- 20 manufacturer.
- 21 (r) "Plastic beverage container" means a beverage container
- 22 composed primarily of plastic.
- 23 (s) "Returnable container" means that term as defined in
- 24 section 1 of the beverage container law, MCL 445.571.
- 25 (t) "Reverse vending machine" means a device designed to
- 26 properly identify and process empty beverage containers and provide
- 27 a means for a deposit refund on returnable containers.

- 1 (u) "Reverse vending machine manufacturer" means a person that
- 2 engages in any of the following and the representatives of that
- 3 person:
- 4 (i) Designing or manufacturing a reverse vending machine.
- 5 (ii) Selling or leasing a reverse vending machine to a dealer
- 6 in this state.
- 7 (iii) Servicing or replacing a reverse vending machine of a
- 8 dealer in this state.
- 9 (v) "Update" means to install vision technology for designated
- 10 metal, plastic, or glass beverage containers in an existing, new,
- 11 or replacement reverse vending machine.
- 12 (w) "Vision technology" means a camera or other scanning
- 13 device that allows a reverse vending machine to determine if
- 14 beverage containers are returnable containers based on symbols,
- 15 marks, or other distinguishing characteristics on the beverage
- 16 containers.
- 17 Sec. 5. Not later than 450 days after the effective date of
- 18 this act, a reverse vending machine manufacturer shall begin
- 19 installing vision technology into a sufficient sample of reverse
- 20 vending machines that process glass beverage containers and plastic
- 21 beverage containers and conducting testing of that vision
- 22 technology in a commercial environment or other testing environment
- 23 that is substantially similar to a commercial environment.
- 24 Sec. 7. (1) Subject to subsection (2), beginning 360 days
- 25 after the effective date of this act, a reverse vending machine
- 26 manufacturer shall not lease, sell, or otherwise transfer a reverse
- 27 vending machine that processes metal beverage containers for use in

- 1 any county of this state that borders another state, or any county
- 2 in the Lower Peninsula that is contiguous with a county of this
- 3 state that borders another state, and a dealer shall not use a
- 4 reverse vending machine that processes metal beverage containers in
- 5 any of those counties, if the reverse vending machine does not meet
- 6 the following standards:
- 7 (a) It identifies at least 85% of appropriately marked and
- 8 legible designated metal containers that are or are not
- 9 nonreturnable containers, and authorizes or provides a refund only
- 10 for those containers identified as returnable containers or refuses
- 11 to provide or authorize a refund for those containers identified as
- 12 nonreturnable containers.
- 13 (b) It maintains accurate data concerning the number of
- 14 beverage containers accepted by that reverse vending machine,
- 15 categorized according to the distributor of those beverage
- 16 containers.
- 17 (2) If a reverse vending machine manufacturer demonstrates to
- 18 the department's satisfaction that material and technical issues
- 19 prevent the reverse vending machine manufacturer from meeting the
- 20 requirements of subsection (1) by the date described in that
- 21 subsection, the department may grant an extension of that date of
- 22 not more than 180 days.
- 23 Sec. 9. (1) Subject to subsection (2), beginning 720 days
- 24 after the effective date of this act, a reverse vending machine
- 25 manufacturer shall not lease, sell, or otherwise transfer a reverse
- 26 vending machine that processes glass beverage containers or plastic
- 27 beverage containers for use in any county of this state that

- 1 borders another state, or any county in the Lower Peninsula that is
- 2 contiguous with a county of this state that borders another state,
- 3 and a dealer shall not use a reverse vending machine that processes
- 4 glass beverage containers or plastic beverage containers in any of
- 5 those counties, if the reverse vending machine does not meet the
- 6 following standards:
- 7 (a) It identifies at least 85% of appropriately marked and
- 8 legible designated glass containers and designated plastic
- 9 containers that are or are not nonreturnable containers, and
- 10 authorizes or provides a refund only for those containers
- 11 identified as returnable containers or refuses to provide or
- 12 authorize a refund for those containers identified as nonreturnable
- 13 containers.
- 14 (b) It maintains accurate data concerning the number of
- 15 beverage containers accepted by that reverse vending machine,
- 16 categorized according to the distributor of those beverage
- 17 containers.
- 18 (2) If a reverse vending machine manufacturer demonstrates to
- 19 the department's satisfaction that material and technical issues
- 20 prevent the reverse vending machine manufacturer from meeting the
- 21 requirements of subsection (1) by the date described in that
- 22 subsection, the department may grant an extension of that date of
- 23 not more than 180 days. The department may grant a second extension
- 24 of not more than an additional 180 days, but only if the department
- 25 determines that the reverse vending machine manufacturer gave its
- 26 best effort to meeting the requirements of subsection (1) before
- 27 the end of the first extension.

- 1 Sec. 11. A person shall not change, alter, or modify a reverse
- 2 vending machine used or intended for use in this state in a manner
- 3 designed to prevent the reverse vending machine from meeting the
- 4 standards described in section 7(1) or 9(1). A person shall not
- 5 assist another person's efforts to change, alter, or modify a
- 6 reverse vending machine used or intended for use in this state in a
- 7 manner designed to prevent the reverse vending machine from meeting
- 8 the standards described in section 7(1) or 9(1).
- 9 Sec. 13. (1) A person shall not fraudulently change, alter, or
- 10 modify data described in section 7(1) or 9(1) or assist another
- 11 person's efforts to fraudulently change, alter, or modify data
- 12 described in section 7(1) or 9(1).
- 13 (2) Each dealer shall retain the data described in sections
- 14 7(1) and 9(1) for at least 2 years, shall make any of that data
- 15 concerning brands distributed by a distributor that provides a
- 16 refund to the dealer under section 2(6) of the beverage container
- 17 law, MCL 445.572, available for inspection by that distributor, and
- 18 shall provide copies of that data to that distributor on request.
- 19 Sec. 15. (1) Each dealer shall allow the department and any
- 20 law enforcement agency to inspect the dealer's reverse vending
- 21 machines and the data described in sections 7(1) and 9(1) for the
- 22 purpose of enforcing this act.
- 23 (2) If the department receives a complaint of a violation of
- 24 this act, the department shall investigate to determine if a
- 25 violation of this act has occurred.
- 26 (3) If the department determines or discovers that a violation
- 27 of this act has occurred, the department shall notify the

8

- 1 appropriate law enforcement agency of the violation.
- 2 (4) The department shall not require that a dealer or reverse
- 3 vending machine manufacturer install or update a reverse vending
- 4 machine to meet the requirements of section 7(1) or 9(1) unless the
- 5 department first establishes under the beverage container
- 6 redemption antifraud act that the dealer must install or retrofit
- 7 the reverse vending machines at a retail location in order to meet
- 8 the requirements of section 7(1) or 9(1) and makes money available
- 9 for that installation or update under the beverage container
- 10 redemption antifraud act.
- 11 Sec. 17. (1) A person who violates section 11 or 13(1) is
- 12 guilty of a felony punishable by imprisonment for not more than 2
- 13 years or a fine of not more than \$10,000.00, or both.
- 14 (2) Except as provided in subsection (1), and subject to
- 15 subsections (3) and (4), a person that violates this act is guilty
- 16 of a misdemeanor punishable by imprisonment for not more than 90
- days or a fine of not more than \$5,000.00, or both.
- 18 (3) A dealer or reverse vending machine manufacturer is not
- 19 considered in violation of section 7(1) or 9(1) if the department
- 20 has not made money available to the reverse vending machine
- 21 manufacturer under the beverage container redemption antifraud act
- 22 to update the dealer's reverse vending machines.
- 23 (4) A dealer is not considered in violation of the
- 24 requirements imposed on a dealer in section 7(1) or 9(1) if the
- 25 dealer is using the reverse vending machines of a reverse vending
- 26 machine manufacturer and the reverse vending machines of that
- 27 reverse vending machine manufacturer cannot be retrofitted due to

- 1 the lack of technology to meet the standards described in
- 2 subdivisions (a) and (b) of section 7(1) or 9(1).
- 3 (5) In addition to the penalty imposed under subsection (1) or

9

- 4 (2), a court shall order a person convicted of a violation of this
- 5 act to make restitution to this state and to any dealer or
- 6 distributor for any loss caused by the violation.
- 7 Sec. 19. Within 4 years after the effective date of this act,
- 8 the department shall provide a written report to the governor, the
- 9 speaker of the house of representatives, and the senate majority
- 10 leader. The report shall include a status report concerning the
- 11 implementation of this act and the beverage container redemption
- 12 antifraud act, the department's analysis of the effectiveness of
- 13 these acts in reducing the redemption of nonreturnable containers
- 14 in this state, the department's recommendation concerning whether
- 15 the requirements of sections 7(1) and 9(1) should be extended to
- 16 apply to reverse vending machines located in areas of the state not
- 17 included in those sections, and any other recommendations the
- 18 department may have for changes to these acts or other legislative
- 19 action to reduce the redemption of nonreturnable containers in this
- 20 state.
- 21 Enacting section 1. This act takes effect on the date that
- 22 deposits into the beverage container redemption antifraud fund
- 23 created in the beverage container redemption antifraud act from
- 24 money appropriated by the legislature equal or exceed
- 25 \$1,000,000.00.
- 26 Enacting section 2. This act does not take effect unless all
- 27 of the following bills of the 94th Legislature are enacted into

- 1 law:
- (a) Senate Bill No. 1532. 2
- 3 (b) Senate Bill No. 1648.