SUBSTITUTE FOR SENATE BILL NO. 846

A bill to prohibit the investment of certain state money or other assets in companies with certain types of business operations in countries designated as state sponsors of terror; to require divestment of any current investments in those companies; and to provide for the powers and duties of certain state and local governmental officers and entities.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "divestment from terror act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Active business operations" means all business operations
- 5 that are not inactive business operations. Active business
- 6 operations do not include the activities of any business, legal, or
- 7 governmental entity or institution that provides humanitarian aid

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- 1 to the people of any state sponsors of terror.
- 2 (b) "Business operations" means engaging in commerce in any
- 3 form with a state sponsor of terror, including by acquiring,
- 4 developing, maintaining, owning, selling, possessing, leasing, or
- 5 operating equipment, facilities, personnel, products, services,
- 6 personal property, real property, or any other apparatus of
- 7 business or commerce.
- 8 (c) "Company" means any sole proprietorship, organization,
- 9 association, corporation, partnership, joint venture, limited
- 10 partnership, limited liability partnership, limited liability
- 11 company, or other entity or business association, including all
- 12 wholly owned subsidiaries, majority-owned subsidiaries, parent
- 13 companies, or affiliates of those entities or business
- 14 associations, that exists for profit-making purposes.
- 15 (d) "Direct holdings" in a company means all securities of
- 16 that company held directly by the fiduciary or in an account or
- 17 fund in which the fiduciary owns all shares or interests.
- (e) "Fiduciary" means any of the following:
- 19 (i) The Michigan legislative retirement system board of
- 20 trustees for the Tier 1 retirement plan available under the
- 21 Michigan legislative retirement system act, 1957 PA 261, MCL
- 22 38.1001 to 38.1080.
- 23 (ii) The state treasurer for all of the following:
- 24 (A) The state police retirement system created under the state
- 25 police retirement act of 1986, 1986 PA 182, MCL 38.1601 to 38.1648.
- 26 (B) The Tier 1 retirement plan available under the judges
- 27 retirement act of 1992, 1992 PA 234, MCL 38.2101 to 38.2670.

- 1 (C) The Tier 1 retirement plan available under the state
- 2 employees retirement act, 1943 PA 240, MCL 38.1 to 38.69.
- 3 (D) The public school employees retirement system created
- 4 under the public school employees retirement act of 1979, 1980 PA
- 5 300, MCL 38.1301 to 38.1408.
- 6 (iii) The state treasurer in connection with his or her duties
- 7 under any of the following:
- 8 (A) 1946 (1st Ex Sess) PA 9, MCL 35.602 to 35.610.
- 9 (B) 1855 PA 105, MCL 21.141 to 21.147.
- 10 (C) Section 7 of the Michigan trust fund act, 2000 PA 489, MCL
- **11** 12.257.
- 12 (D) Children's trust fund under 1982 PA 249, MCL 21.171 to
- **13** 21.172.
- 14 (E) The McCauley-Traxler-Law-Bowman-McNeely lottery act, 1972
- **15** PA 239, MCL 432.1 to 432.47.
- 16 (F) Section 503b of the natural resources and environmental
- 17 protection act, 1994 PA 451, MCL 324.503b.
- 18 (iv) The board of trustees of a community college subject to
- 19 the community college act of 1966, 1966 PA 331, MCL 389.1 to
- **20** 389.195.
- (v) The board of directors of the Michigan education trust
- 22 described in section 10 of the Michigan education trust act, 1986
- 23 PA 316, MCL 390.1430.
- 24 (vi) The board of the Michigan strategic fund under the
- 25 Michigan strategic fund act, 1984 PA 270, MCL 125.2001 to 125.2094.
- 26 (f) "Inactive business operations" means the mere continued
- 27 holding or renewal of rights to property previously operated for

- 1 the purpose of generating revenues but not presently deployed for
- 2 that purpose.
- 3 (g) "Indirect holdings" in a company means all securities of
- 4 that company held in an account or fund, including a mutual fund or
- 5 other commingled fund, managed by 1 or more persons not employed by
- 6 the fiduciary, in which the fiduciary owns shares or interests
- 7 together with other investors not subject to the provisions of this
- 8 act.
- 9 (h) "Scrutinized company" means, except for a social
- 10 development company or a company that only meets the criteria of
- 11 this subdivision because an independently owned franchisee of that
- 12 company is a scrutinized company, any company that has business
- 13 operations that involve contracts with or provision of supplies or
- 14 services to a state sponsor of terror; companies in which a state
- 15 sponsor of terror has any direct or indirect equity share,
- 16 consortiums, or projects commissioned by a state sponsor of terror;
- 17 or companies involved in consortiums and projects commissioned by a
- 18 state sponsor of terror and 1 or more of the following:
- 19 (i) More than 10% of the company's total revenues or assets are
- 20 directly invested in or earned from or significantly contributed to
- 21 a state sponsor of terror and the company has failed to take
- 22 substantial action.
- 23 (ii) The company has, with actual knowledge, made an investment
- of \$20,000,000.00 or more, or any combination of investments of at
- 25 least \$10,000,000.00 each, which in the aggregate equals or exceeds
- 26 \$20,000,000.00 in any 12-month period, and which directly or
- 27 significantly contributes to a state sponsor of terror, and the

- 1 company has failed to take substantial action.
- 2 (i) "Social development company" means a company licensed by
- 3 the United States department of treasury pursuant to the federal
- 4 trade sanction reform and export enhancement act of 2000, P.L. 106-
- 5 387, or a company lawfully operating under the laws of another
- 6 country, whose primary purpose in a state sponsor of terror is to
- 7 provide humanitarian goods or services including, food, other
- 8 agricultural products, supplies or infrastructure, clothing,
- 9 shelter, medicines or medical equipment, educational opportunities,
- 10 journalism-related activities, information or information
- 11 materials, spiritual-related activities, general consumer goods, or
- 12 services of a purely clerical or reporting nature, to aid the
- 13 inhabitants of a state sponsor of terror.
- 14 (j) "State sponsor of terror" means, subject to section 10 as
- 15 to applicability, any country determined by the United States
- 16 secretary of state to have repeatedly provided support for acts of
- 17 international terrorism.
- 18 (k) "Substantial action" means adopting, publicizing, and
- 19 implementing a formal plan to cease scrutinized business operations
- 20 within 1 year and to refrain from any new business operations.
- 21 Sec. 3. Within 90 days after the effective date of this act,
- 22 the fiduciary shall make its best efforts to identify all
- 23 scrutinized companies in which the fiduciary has direct or indirect
- 24 holdings or has a current option to have such holdings in the
- 25 future. The efforts may include 1 or more of the following:
- 26 (a) Reviewing and relying, as appropriate in the fiduciary's
- 27 judgment, on publicly available information regarding companies

- 1 with business operations in a state sponsor of terror, including
- 2 information provided by nonprofit organizations, research firms,
- 3 international organizations, and government entities.
- 4 (b) Contacting asset managers contracted by the fiduciary that
- 5 invest in companies with business operations in a state sponsor of
- 6 terror.
- 7 (c) Contacting other institutional investors that have
- 8 divested from or engaged with companies that have business
- 9 operations in a state sponsor of terror.
- 10 (d) Reviewing the laws of the United States regarding the
- 11 levels of business activity that would cause application of
- 12 sanctions against companies conducting business or investing in
- 13 countries that are designated state sponsors of terror.
- Sec. 4. (1) At the end of the 90-day period or by the first
- 15 meeting of the fiduciary following the 90-day period described in
- 16 section 3, the fiduciary shall assemble all scrutinized companies
- 17 identified into a scrutinized companies list.
- 18 (2) The fiduciary shall update the scrutinized companies list
- 19 described in subsection (1) on a quarterly basis based on evolving
- 20 information from, among other sources, those sources listed in
- 21 section 3. However, if a fiduciary receives credible information
- 22 that shows that a scrutinized company was wrongfully identified as
- 23 a scrutinized company, the fiduciary shall immediately modify the
- 24 scrutinized company list to remove the name of the scrutinized
- 25 company.
- 26 (3) The fiduciary shall adhere to the following procedure for
- 27 companies on the scrutinized companies list described in subsection

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- **1** (1):
- 2 (a) The fiduciary shall immediately determine the companies on
- 3 the scrutinized companies list in which the fiduciary oversees
- 4 pursuant to its responsibilities as described in section 2(e).
- 5 (b) If, within 90 days following the fiduciary's first
- 6 engagement with a company, that company ceases scrutinized business
- 7 operations, the company shall be removed from the scrutinized
- 8 companies list and this act shall cease to apply to it unless it
- 9 resumes scrutinized business operations. If, within 9 months
- 10 following the fiduciary's first engagement, the company converts
- 11 its scrutinized active business operations to inactive business
- 12 operations, the company shall not be subject to this act.
- 13 (c) If, after 90 days following the fiduciary's first
- 14 engagement with a company, if the company has not developed and
- 15 announced a plan to convert its active business operations to
- 16 inactive business operations, and only while the company continues
- 17 to have scrutinized active business operations, the fiduciary shall
- 18 sell, redeem, divest, or withdraw all publicly traded securities of
- 19 the company, according to the following schedule:
- (i) At least 50% of the assets shall be removed from the
- 21 fiduciary's assets under management within 9 months after the
- 22 company's most recent appearance on the scrutinized companies list.
- 23 (ii) 100% of the assets shall be removed from the fiduciary's
- 24 assets under management within 15 months after the company's most
- 25 recent appearance on the scrutinized companies list.
- 26 (d) Except as provided in subdivision (e), at no time shall
- 27 the fiduciary acquire securities of companies on the scrutinized

- 1 companies list that have active business operations.
- 2 (e) Subdivisions (c) and (d) shall not apply to indirect
- 3 holdings in actively managed investment funds. For purposes of this
- 4 section, actively managed investment funds include private equity
- 5 funds and publicly traded funds. Before the fiduciary invests in a
- 6 new private equity fund that is not in the fiduciary's portfolio as
- 7 of the effective date of this act, the fiduciary shall perform due
- 8 diligence to prevent investment in any private equity fund in
- 9 violation of this act. The fiduciary is not required to identify
- 10 holdings in private equity funds or submit engagement letters to
- 11 those funds. If the manager of a publicly traded, actively managed
- 12 fund that is in the fiduciary's portfolio on the effective date of
- 13 this act creates a similar publicly traded, actively managed fund
- 14 with indirect holdings devoid of identified scrutinized companies
- 15 with scrutinized active business operations as defined in this act,
- 16 the fiduciary is not required to, but is strongly encouraged to,
- 17 replace all applicable investments with investments in the similar
- 18 fund in an expedited time frame consistent with prudent investment
- 19 standards.
- 20 Sec. 5. The department of treasury shall collect and publish
- 21 the following information on the department's internet website no
- 22 later than 1 year after the effective date of this act and shall
- 23 periodically update the information at reasonable intervals:
- 24 (a) All investments sold, redeemed, divested, or withdrawn in
- 25 compliance with this section.
- 26 (b) All prohibited investments made under this section.
- (c) Any progress made under section 4(3)(e).

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- 1 Sec. 6. (1) With respect to actions taken in compliance with
- 2 this act, including all good faith determinations regarding
- 3 companies as required by this act, the fiduciary shall be exempt
- 4 from any conflicting statutory or common law obligations, including
- 5 any obligations in respect to choice of asset managers, investment
- 6 funds, or investments for the fiduciary's securities portfolios.
- 7 (2) The fiduciary, members of an investment advisory
- 8 committee, and any person with decision-making authority with
- 9 regard to investments of the fiduciary shall not be held liable for
- 10 any action undertaken for the purpose of complying with or
- 11 executing the mandates required under this act.
- 12 Sec. 7. If any provision, section, subsection, sentence,
- 13 clause, phrase, or word of this act or its application to any
- 14 person or circumstance is found to be invalid, illegal,
- 15 unenforceable, or unconstitutional, the same is hereby declared to
- 16 be severable and the balance of this legislation shall remain
- 17 effective and functional notwithstanding such invalidity,
- 18 illegality, unenforceability, or unconstitutionality.
- 19 Sec. 8. If a scrutinized company does business with the
- 20 government of Sudan and the fiduciary is subject to the divestment
- 21 provisions of section 13c of the public employee retirement system
- 22 investment act, 1965 PA 314, MCL 38.1133c, for that period of time
- 23 the fiduciary shall follow the divestment criteria contained in
- 24 section 13c of the public employee retirement system investment
- 25 act, 1965 PA 314, MCL 38.1133c, and not the divestment provisions
- 26 of this act.
- Sec. 9. If a scrutinized company does business with the

- 1 government of Iran and the fiduciary is subject to the divestment
- 2 provisions of section 13d of the public employee retirement system
- 3 investment act, 1965 PA 314, MCL 38.1133d, for that period of time
- 4 the fiduciary shall follow the divestment criteria contained in
- 5 section 13d of the public employee retirement system investment
- 6 act, 1965 PA 314, MCL 38.1133d, and not the divestment provisions
- 7 of this act.
- 8 Sec. 10. If a state sponsor of terror is any of the following
- 9 countries, then the provisions of this act begin to apply on the
- 10 following dates:
- 11 (a) Syria, January 1, 2010.
- 12 (b) North Korea, January 1, 2011.
- 13 (c) Cuba, January 1, 2012.
- 14 (d) Any other country, 12 months following the determination
- 15 by the United States secretary of state.
- 16 Sec. 11. Not later than October 1, 2010, October 1, 2011, and
- 17 October 1, 2012, and not later than 9 months immediately following
- 18 the determination of another country as a state sponsor of terror,
- 19 the department of treasury shall make recommendations to each house
- 20 of the legislature and to the standing committees of the senate and
- 21 house of representatives having jurisdiction over issues pertaining
- 22 to divestment of state funds on what statutory changes are needed
- 23 to improve the effectiveness of this act.
- 24 Enacting section 1. This act does not take effect unless all
- of the following bills of the 94th Legislature are enacted into
- 26 law:
- 27 (a) House Bill No. 4854.

1 (b) House Bill No. 4903.