## **HOUSE BILL No. 4001**

January 22, 2007, Introduced by Rep. Bieda and referred to the Committee on Ethics and Elections.

A bill to regulate and to require certain reports to be filed by persons who receive contributions for purposes of defending elected officials from criminal, civil, and administrative actions; to regulate contributions made for purposes of defending elected officials from criminal, civil, and administrative actions; to prescribe certain powers and duties of the secretary of state; and to prescribe penalties and civil sanctions.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "legal
  defense fund act".
- 3 Sec. 3. As used in this act:
  - (a) "Contribution" means a transfer of money, services, or

- 1 anything of ascertainable monetary value made for the purpose of
- 2 defending an elected official of this state against a criminal,
- 3 civil, or administrative action. Contribution does not include a
- 4 transfer from the elected official or a member of his or her
- 5 immediate family.
- 6 (b) "Elected official" means an individual who holds an
- 7 elected office as that term is defined in section 5 of the Michigan
- 8 campaign finance act, 1976 PA 388, MCL 169.205.
- 9 (c) "Financial institution" means a state or nationally
- 10 chartered bank or a state or federally chartered savings and loan
- 11 association, savings bank, or credit union whose deposits are
- 12 insured by an agency of the United States government and that
- 13 maintains a principal office or branch office located in this state
- 14 under the laws of this state or the United States.
- 15 (d) "Immediate family" means a child residing in the elected
- 16 official's household, the elected official's spouse, or an
- 17 individual claimed by the elected official or the elected
- 18 official's spouse as a dependent for federal income tax purposes.
- (e) "Legal defense fund" means a person who receives a
- 20 contribution from another person with the intent to use the
- 21 contribution to defend an elected official of this state against a
- 22 criminal, civil, or administrative action or to transfer the
- 23 contribution to another legal defense fund. A legal defense fund
- 24 does not include a financial institution that only acts as a
- 25 depository of contributions for a legal defense fund.
- 26 (f) "Person" means an individual, partnership, corporation,
- 27 association, governmental entity, or other legal entity.

- 1 (g) "Treasurer" means the individual designated as responsible
- 2 for a legal defense fund's record keeping, report preparation, or
- 3 report filing.
- 4 Sec. 5. (1) A legal defense fund shall file a statement of
- 5 organization with the secretary of state within 10 days after the
- 6 legal defense fund first receives a contribution.
- 7 (2) A statement of organization required by this section shall
- 8 include all of the following information:
- 9 (a) The name, street address, and telephone number of the
- 10 legal defense fund. The name of the legal defense fund shall
- 11 include the first and last name of the elected official intended to
- 12 be the beneficiary of the legal defense fund.
- 13 (b) The name, street address, and telephone number of the
- 14 individual designated as the treasurer of the legal defense fund.
- 15 (c) The name and address of each financial institution in
- 16 which money of the fund is or is intended to be deposited.
- 17 (d) The full name of and office held by the elected official
- 18 intended to be the beneficiary of the legal defense fund.
- 19 (3) If any of the information required in a statement of
- 20 organization under this section changes, the legal defense fund
- 21 shall file an amended statement of organization when the next
- 22 contribution report under section 7 is required to be filed.
- 23 (4) A legal defense fund that fails to file a statement of
- 24 organization as required by this section shall pay a late filing
- 25 fee of \$10.00 for each business day the statement remains unfiled.
- 26 A late filing fee shall not exceed \$300.00. A legal defense fund
- 27 that fails to file a statement of organization for more than 30

- 1 days after the statement is required to be filed is subject to a
- 2 civil fine of not more than \$1,000.00.
- 3 (5) When a legal defense fund is dissolved, the fund shall
- 4 file a statement of dissolution, in the form required by the
- 5 secretary of state, with the secretary of state.
- 6 Sec. 7. (1) From the date that a legal defense fund receives
- 7 its first contribution until the date it files a statement of
- 8 dissolution under section 5, a legal defense fund shall file
- 9 contribution reports according to the schedule in subsection (2). A
- 10 contribution report shall disclose all of the following
- 11 information:
- 12 (a) The legal defense fund's name, address, and telephone
- 13 number and the full name, residential and business addresses, and
- 14 telephone numbers of the legal defense fund's treasurer.
- 15 (b) The following information about each person from whom a
- 16 contribution is received during the covered period:
- 17 (i) The person's full name.
- 18 (ii) The person's street address.
- 19 (iii) The amount contributed.
- 20 (iv) The date on which each contribution was received.
- (v) The cumulative amount contributed by that person.
- 22 (vi) If the person is an individual whose cumulative
- 23 contributions are more than \$100.00, the person's occupation,
- 24 employer, and principal place of business.
- 25 (2) Subject to subsections (3) and (4), a legal defense fund
- 26 shall file a contribution report on or before each of the following
- 27 dates covering the period beginning on the day after the closing

- 1 date of the preceding contribution report and ending on the
- 2 indicated closing date:
- 3 (a) January 31, with a closing date of December 31 of the
- 4 previous year.
- 5 (b) July 25, with a closing date of July 20.
- 6 (3) The beginning date of the first contribution report
- 7 required by this section shall be the date the first contribution
- 8 is received by the legal defense fund.
- 9 (4) A legal defense fund shall file a final contribution
- 10 report with its statement of dissolution under section 5. The final
- 11 contribution report shall cover the period beginning on the day
- 12 after the closing date of the preceding contribution report and
- 13 ending on the last date that the legal defense fund received a
- 14 contribution.
- 15 (5) A contribution report required by this section shall
- 16 include a verification statement, signed by the treasurer for the
- 17 legal defense fund, stating that he or she used all reasonable
- 18 diligence in preparing the report and that to his or her knowledge
- 19 the statement is true and complete.
- 20 Sec. 9. (1) If a report required by section 7 is filed late,
- 21 the legal defense fund or the treasurer shall pay a late filing
- fee. If the legal defense fund has raised \$10,000.00 or less during
- 23 the previous 2 years, the late filing fee shall be \$25.00 for each
- 24 business day the report remains unfiled, but not to exceed \$500.00.
- 25 If the legal defense fund has raised more than \$10,000.00 during
- 26 the previous 2 years, the late filing fee shall be determined as
- follows, but shall not exceed \$1,000.00:

- 1 (a) Twenty-five dollars for each business day the report
- 2 remains unfiled.
- 3 (b) An additional \$25.00 for each business day after the first
- 4 3 business days the report remains unfiled.
- 5 (c) An additional \$50.00 for each business day after the first
- 6 10 business days the report remains unfiled.
- 7 (2) A legal defense fund's treasurer who fails to file 2
- 8 contribution reports required by section 7, if both of the reports
- 9 remain unfiled for more than 30 days, is guilty of a misdemeanor
- 10 punishable by imprisonment for not more than 90 days or a fine of
- 11 not more than \$1,000.00, or both.
- 12 (3) A legal defense fund's treasurer who knowingly files an
- 13 incomplete or inaccurate contribution report is subject to a civil
- 14 fine of not more than \$1,000.00.
- 15 Sec. 11. (1) The secretary of state shall make a statement or
- 16 report required by section 5 or 7 available for public inspection
- 17 and reproduction as soon as practicable after receipt, but not
- 18 later than the third business day following the day of receipt. The
- 19 manner of making the statement or report available to the public
- 20 may include displaying the report on the internet.
- 21 (2) The secretary of state shall keep a statement or report
- 22 filed under section 5 or 7 until 5 years after the date of the
- 23 legal defense fund's dissolution.
- 24 (3) A late filing fee or civil fine assessed under this act
- 25 shall be paid to the secretary of state and used to pay the
- 26 expenses of administering this act.
- Sec. 13. (1) A person shall not make or accept an anonymous

- 1 contribution. An anonymous contribution received by a legal defense
- 2 fund shall not be deposited into an account the legal defense fund
- 3 maintains with a financial institution, but shall be given to a
- 4 person that is exempt from taxation under section 501(c)(3) of the
- 5 internal revenue code, 26 USC 501. The person receiving the
- 6 contribution from the legal defense fund shall provide the legal
- 7 defense fund with a receipt, which shall be retained by the legal
- 8 defense fund's treasurer.
- 9 (2) A contribution shall not be made, directly or indirectly,
- 10 by a person in a name other than the name by which that person is
- 11 identified for legal purposes.
- 12 (3) A person who knowingly violates this section is guilty of
- 13 a misdemeanor punishable as follows:
- 14 (a) If the person is an individual, by imprisonment for not
- more than 90 days or a fine of not more than \$1,000.00, or both.
- 16 (b) If the person is other than an individual, by a fine of
- 17 not more than \$10,000.00.