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## **HOUSE BILL No. 4443**

March 13, 2007, Introduced by Reps. Miller, Bennett, Meadows, Meisner, Hopgood and Gonzales and referred to the Committee on Commerce.

A bill to prohibit expenditures of state funds on activities that interfere with or discourage unionization; and to prescribe penalties.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Department" means the department of labor and economic
- 3 growth.
- 4 (b) "Interfere with or discourage unionization" includes, but
- 5 is not limited to, all of the following:
  - (i) A communication in any form that advocates, directly or by implication, that an employee should vote against unionization.
    - (ii) Hiring or consulting persons to advise on means to deter

- 1 unionization or impede a labor organization that represents
- 2 employees from fulfilling its representation responsibilities.
- 3 (iii) Holding meetings to influence employees to refrain from
- 4 unionizing.
- 5 (iv) Planning or engaging in employee-supervisor activities to
- 6 deter the lawful activities of a labor organization.
- 7 (c) "Person" means an individual, partnership, corporation,
- 8 limited liability company, association, governmental entity, or
- 9 other legal entity.
- 10 (d) "Receive state funds" means to acquire state funds in any
- 11 form, including a grant, payment under contract, reimbursement, or
- 12 other direct payment, and includes a subcontractor's receipt of
- 13 payment for performance of any portion of a contract funded with
- 14 state funds.
- 15 (e) "State funds" means any money drawn from the state
- 16 treasury or other fund of the state, and any state resources,
- 17 including a good or service or the value of a good or service, that
- 18 is provided to a person.
- 19 (f) "Unionization" means the organization of employees for the
- 20 purpose of collective bargaining.
- 21 (g) "Use of state funds" means expenditure of state funds by a
- 22 person who receives state funds. The expenditure may be for any
- 23 purpose, including operating expenses, supplies, maintenance,
- 24 utilities, capital facilities, or equipment.
- 25 Sec. 2. (1) A person who receives state funds shall not use
- 26 state funds wholly or in part to interfere with or discourage
- 27 unionization by that person's employees or the employees of any

- 1 other employer.
- 2 (2) This section does not limit the right of an employer or
- 3 labor organization to engage in lawful activities relating to the
- 4 negotiation and enforcement of a collective bargaining agreement.
- 5 Sec. 3. The department shall promulgate rules in accordance
- 6 with the administrative procedures act of 1969, 1969 PA 306, MCL
- 7 24.201 to 24.328, to implement this act.
- 8 Sec. 4. (1) A person who receives state funds and who expends
- 9 any funds to interfere with or discourage unionization shall
- 10 maintain accurate and complete records of all expenditures. The
- 11 records shall be sufficient to demonstrate whether state funds have
- 12 been expended to interfere with or discourage unionization. If the
- 13 state designates state funds for a specific use or expenditure, the
- 14 person shall account for the specific use or expenditure. If the
- 15 state does not designate state funds for a specific use or
- 16 expenditure, the person shall allocate the funds on a pro rata
- 17 basis to all expenditures of the person that are related to the
- 18 purpose for which the state funds are received.
- 19 (2) A person subject to the record-keeping requirements of
- 20 subsection (1) shall prepare and submit to the department 4 times
- 21 per calendar year a quarterly report that specifies each
- 22 expenditure of state funds and each expenditure of funds that have
- 23 been used for the interference with or discouragement of
- 24 unionization. The person shall file each report within 30 days
- 25 after the end of each calendar quarter.
- 26 (3) The report required under subsection (2) shall include the
- 27 person's certification, under oath, that state funds were not

- 1 expended to interfere with or discourage unionization. A person who
- 2 provides a false certification under this subsection is guilty of
- 3 perjury.
- 4 (4) On its own initiative or in response to a complaint that
- 5 the department determines credible, the department may at any time
- 6 audit the records of a person subject to the certification
- 7 requirement of this section to ensure compliance with this act.
- 8 (5) The department shall certify a department determination
- 9 that a person has failed or refused to do any of the following:
- 10 (a) Comply with the record-keeping requirements of this act.
- 11 (b) Comply with the reporting requirements of this act.
- 12 (c) Provide the department with access to the person's records
- 13 for an audit under this act.
- 14 (6) A person who is subject to a certification described in
- 15 subsection (5) is ineligible to receive state funds until the
- 16 department certifies that the person is in full compliance with the
- 17 requirements described in subsection (5).
- 18 Sec. 5. (1) A person who knowingly authorizes an expenditure
- 19 of state funds in violation of this act is liable to the state for
- 20 civil damages equal to twice the amount of the expenditure, plus
- 21 attorney fees and costs.
- 22 (2) A taxpayer may bring a civil action on behalf of the state
- 23 to recover the damages described in subsection (1). If the taxpayer
- 24 prevails, he or she is entitled to 1/2 the amount recovered on
- 25 behalf of the state, plus his or her attorney fees.
- 26 (3) A person adjudicated to have violated section 2 is
- 27 ineligible to receive state funds for a period of 3 years after the

 ${f 1}$  date the judgment against the person is entered.