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HOUSE BILL No. 6380

August 13, 2008, Introduced by Rep. Jackson and referred to the Committee on Intergovernmental, Urban and Regional Affairs.

A bill to amend 1917 PA 167, entitled "Housing law of Michigan,"

by amending the title and sections 2a, 123, 132, 134, 141, and 141a (MCL 125.402a, 125.523, 125.532, 125.534, 125.541, and 125.541a), the title as amended by 1992 PA 144, section 132 as amended by 2000 PA 479, section 134 as amended by 2003 PA 80, section 141 as amended by 2003 PA 55, and section 141a as added by 1992 PA 109.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 TITLE

An act to promote the health, safety and welfare of the people by regulating the maintenance, alteration, health, safety, and improvement of dwellings; to define the classes of dwellings affected by the act, and to establish administrative requirements;

- 1 to prescribe procedures for the maintenance, improvement, or
- 2 demolition of certain commercial buildings; to establish remedies;
- 3 to provide for enforcement; TO PROVIDE FOR CERTAIN DUTIES OF
- 4 CERTAIN STATE AGENCIES AND AUTHORITIES; to provide for the
- 5 demolition of certain dwellings; and to fix penalties for the
- 6 violation of this act.
- 7 Sec. 2a. As used in this act, ÷
- 8 "Enforcing "ENFORCING agency" means the designated officer or
- 9 agency charged with responsibility for administration and
- 10 enforcement of this act. IN THE CASE OF A DANGEROUS BUILDING UNDER
- 11 SECTION 139(I) OR (J) THAT IS LOCATED IN AN URBAN CORE CITY, THE
- 12 ENFORCING AGENCY INCLUDES THE STATE HOUSING DEVELOPMENT AUTHORITY.
- 13 Sec. 123. The governing body of a municipality to which this
- 14 act by its terms applies, or the governing body of a municipality
- 15 which adopts the provisions of this act by reference, shall
- 16 designate a local officer or agency which shall administer the
- 17 provisions of the act, and if no such officer or agency is
- 18 designated then the local governing body shall be responsible for
- 19 administration of the act. Municipalities may provide, by
- 20 agreement, for the joint administration and enforcement of this act
- 21 where such joint enforcement is practicable. IN THE CASE OF A
- 22 DANGEROUS BUILDING UNDER SECTION 139(I) OR (J) THAT IS LOCATED IN
- 23 AN URBAN CORE CITY, THE DESIGNATED OFFICER OR AGENCY CHARGED WITH
- 24 RESPONSIBILITY FOR ADMINISTRATION AND ENFORCEMENT OF THIS ACT
- 25 INCLUDES THE STATE HOUSING DEVELOPMENT AUTHORITY.
- 26 Sec. 132. (1) If, upon inspection, the premises or any part of
- 27 the premises are found to be in violation of any provision of this

- 1 act, the enforcing agency shall record the violation in the
- 2 registry of owners and premises.
- 3 (2) The owner, and, in the enforcing agency's discretion, the
- 4 occupant, shall be notified in writing of the violation. The notice
- 5 shall state the date of the inspection, the name of the inspector,
- 6 the nature of the violation, and the time within which the
- 7 correction shall be completed.
- 8 (3) If an inspector determines that a violation constitutes a
- 9 hazard to the occupant's health or safety, under circumstances
- 10 where the premises cannot be vacated, the enforcing agency shall
- 11 order the violation corrected within the shortest reasonable time.
- 12 The owner shall notify the enforcing agency of having begun
- 13 compliance within 3 days. All other violations shall be corrected
- 14 within a reasonable time.
- 15 (4) The enforcing agency shall reinspect after a reasonable
- 16 time to ascertain whether the violation has been corrected.
- 17 (5) If an inspector determines that a violation constitutes a
- 18 hazard to the health or safety of the occupants, the enforcing
- 19 agency shall notify the family independence agency within 48 hours.
- 20 The notice shall state the date of the inspection, the name of the
- 21 inspector, the nature of the violation, and the time within which
- 22 the correction shall be completed. The family independence agency
- 23 shall check the address of the premises against the list of rent-
- 24 vendored family independence program recipients.
- 25 (6) IN URBAN CORE CITIES, THE STATE HOUSING DEVELOPMENT
- 26 AUTHORITY SHALL ESTABLISH A STATEWIDE TOLL-FREE HOTLINE TO ACCEPT
- 27 CITIZEN INFORMATION CONCERNING DANGEROUS BUILDINGS THAT CONSTITUTE

- 1 A SAFETY HAZARD UNDER SECTION 139(I) OR (J) TO NEIGHBORHOOD
- 2 RESIDENTS. IF INFORMATION IS RECEIVED, THE STATE HOUSING
- 3 DEVELOPMENT AUTHORITY SHALL DETERMINE WHETHER THE PROPERTY HAS BEEN
- 4 INSPECTED BY THE ENFORCING AGENCY UNDER THIS ACT AND IS THE SUBJECT
- 5 OF PROCEEDINGS UNDER SECTION 140. IF THE PROPERTY HAS NOT BEEN
- 6 INSPECTED OR IS NOT THE SUBJECT OF PROCEEDINGS UNDER SECTION 140,
- 7 THE STATE HOUSING DEVELOPMENT AUTHORITY SHALL CONDUCT AN INSPECTION
- 8 UNDER THIS ACT TO DETERMINE WHETHER THE PROPERTY IS DANGEROUS UNDER
- 9 SECTION 139(I) OR (J). IF THE AUTHORITY DETERMINES THAT THE
- 10 PROPERTY IS DANGEROUS UNDER SECTION 139(I) OR (J), THE AUTHORITY
- 11 MAY PRESENT THE ENFORCING AGENCY IN THE URBAN CORE CITY WITH THE
- 12 OPPORTUNITY TO PROCEED TO A HEARING UNDER SECTION 140. IF THE
- 13 ENFORCING AGENCY IN THE URBAN CORE CITY DOES NOT PROCEED WITH THE
- 14 ISSUANCE OF A NOTICE OF VIOLATION AND A SECTION 140 HEARING WITHIN
- 15 30 DAYS AFTER THE STATE HOUSING DEVELOPMENT AUTHORITY'S INSPECTION,
- 16 THE STATE HOUSING DEVELOPMENT AUTHORITY SHALL PROCEED AS THE
- 17 ENFORCING AGENCY UNDER THIS ACT, WITH RESPECT TO THE PROPERTY
- 18 INSPECTED, AND SHALL PROCEED TO A SECTION 140 HEARING AND SHALL
- 19 PURSUE REMEDIAL ACTION FROM THE PROPERTY OWNERS. IF THE PROPERTY
- 20 OWNERS FAIL TO PROVIDE REMEDIAL ACTION, THE STATE HOUSING
- 21 DEVELOPMENT AUTHORITY SHALL SECURE AND REMEDIATE THE PROPERTY.
- 22 (7) IF THE STATE HOUSING DEVELOPMENT AUTHORITY REQUIRES THE
- 23 OWNERS TO PERFORM REMEDIAL ACTION OR SECURES AND REMEDIATES THE
- 24 PROPERTY, THE PROPERTY SHALL BE SECURED AND REMEDIATED IN
- 25 ACCORDANCE WITH ALL OF THE FOLLOWING STANDARDS:
- 26 (A) THE PROPERTY SHALL BE CLEARED SO THAT THERE IS NO
- 27 ACCUMULATION OF JUNK, TRASH, DEBRIS, BOXES, LUMBER, SCRAP METAL,

- 1 JUNK VEHICLES, OR ANY OTHER MATERIALS THAT MAY PROMOTE THE THREAT
- 2 OF FIRE, CONSTITUTE A SAFETY HAZARD, OR PROVIDE HARBORAGE FOR
- 3 RODENTS OR OTHER ANIMALS ON THE PREMISES.
- 4 (B) THE STATE HOUSING DEVELOPMENT AUTHORITY SHALL DETERMINE
- 5 THAT EVERY FOUNDATION, ROOF, FLOOR, WALL, STAIR, CEILING, AND OTHER
- 6 STRUCTURAL SUPPORT IS SAFE AND CAPABLE OF SUPPORTING THE LOADS THAT
- 7 NORMAL USE MAY PLACE UPON THEM. IF ANY STRUCTURAL SUPPORT IS NOT
- 8 SAFE, THE STATE HOUSING DEVELOPMENT AUTHORITY SHALL CARRY OUT THE
- 9 NECESSARY REMEDIATION MEASURES.
- 10 (C) PLUMBING FIXTURES SHALL BE MAINTAINED WITH NO LEAKING
- 11 PIPES.
- 12 (D) EVERY EXIT DOOR SHALL BE SECURED WITH AN INTERNAL DEADBOLT
- 13 LOCK AND SHALL BE CAPABLE OF BEING OPENED FROM THE INSIDE EASILY
- 14 AND WITHOUT A KEY OR SPECIAL KNOWLEDGE.
- 15 (E) INTERIOR STAIRS SHALL HAVE TREADS AND RISERS THAT HAVE
- 16 UNIFORM DIMENSIONS, ARE SECURELY FASTENED, AND HAVE NO ROTTING,
- 17 LOOSE, OR DETERIORATING SUPPORTS.
- 18 (F) INSECTS, RODENTS, AND OTHER VERMIN SHALL BE EXTERMINATED.
- 19 (G) ALL ASBESTOS-CONTAINING MATERIALS ON THE PREMISES SHALL BE
- 20 MAINTAINED IN GOOD REPAIR AND REMAIN FREE FROM DEFECTS, SUCH AS
- 21 HOLES, CRACKS, OR TEARS THAT MAY ALLOW THE RELEASE OF ASBESTOS
- 22 FIBERS.
- 23 (H) ALL BUILDING OPENINGS SHALL BE CLOSED AND SECURED, USING
- 24 SECURE DOORS, GLAZED WINDOWS, COMMERCIAL-QUALITY STEEL SECURITY
- 25 PANELS, FILLED WITH LIKE-KIND MATERIAL AS THE SURROUNDING WALL, AS
- 26 APPLICABLE, TO PREVENT ENTRY BY UNAUTHORIZED PERSONS, EXCEPT AS
- 27 SPECIFICALLY AUTHORIZED IN THIS SUBDIVISION OR IN SUBDIVISION (I).

- 1 USE OF PLYWOOD IS PROHIBITED.
- 2 (I) OPENINGS LESS THAN 1 SQUARE FOOT IN AREA MAY BE BOARDED
- 3 WITH PLYWOOD IF THE BOARDING IS MADE WEATHER-TIGHT AND FINISHED
- 4 WITH VARNISH OR PAINT OF A SIMILAR COLOR TO THE EXTERIOR WALL AND
- 5 CUT TO THE INSIDE DIMENSIONS OF THE EXTERIOR OF THE OPENING.
- 6 OPENINGS GREATER THAN 1 SQUARE FOOT IN AREA THAT ARE LOCATED LESS
- 7 THAN 20 FEET ABOVE THE GROUND, WHICH ARE OTHERWISE ACCESSIBLE FROM
- 8 GROUND LEVEL, OR WHICH ARE WITHIN 8 FEET IN ANY DIRECTION OF AN
- 9 EXTERIOR STAIRWAY, FIRE ESCAPE, OR OTHER MEANS OF ACCESS SHALL BE
- 10 SEALED WITH COMMERCIAL-QUALITY, 14-GAUGE RUST-PROOF STEEL SECURITY
- 11 PANELS AND DOORS.
- 12 (J) ALL WINDOWS SHALL HAVE COMMERCIAL-GRADE LOCKING DEVICES
- 13 THAT ENABLE THEM TO BE SECURELY LOCKED FROM THE INSIDE, SHALL BE
- 14 WEATHER-TIGHT AND WATERTIGHT, AND SHALL BE GLAZED.
- 15 Sec. 134. (1) If the owner or occupant fails to comply with
- 16 the order contained in the notice of violation, the enforcing
- 17 agency may bring an action to enforce this act and to abate or
- 18 enjoin the violation.
- 19 (2) An owner or occupant of the premises upon which a
- 20 violation exists may bring an action to enforce this act in his or
- 21 her own name. Upon application by the enforcing agency, or upon
- 22 motion of the party filing the complaint, the local enforcing
- 23 agency may be substituted for, or joined with, the complainant in
- 24 the discretion of the court. IF THE SUBJECT OF THE COMPLAINT IS
- 25 THAT THE PROPERTY IS LOCATED IN AN URBAN CORE CITY AND IS A
- 26 DANGEROUS BUILDING UNDER SECTION 139(I) OR (J), THEN THE ENFORCING
- 27 AGENCY MAY INCLUDE THE STATE HOUSING DEVELOPMENT AUTHORITY.

- 1 (3) If the violation is uncorrected and creates an imminent
- 2 danger to the health and safety of the occupants of the premises,
- 3 or if there are no occupants and the violation creates an imminent
- 4 danger to the health and safety of the public, the enforcing agency
- 5 shall file a motion for a preliminary injunction or other temporary
- 6 relief appropriate to remove the danger during the pendency of the
- 7 action.
- **8** (4) Owners and lienholders of record or owners and lienholders
- 9 ascertained by the complainant with the exercise of reasonable
- 10 diligence shall be served with a copy of the complaint and a
- 11 summons. The complainant shall also file a notice of the pendency
- 12 of the action with the appropriate county register of deeds office
- 13 where the premises are located.
- 14 (5) The court of jurisdiction shall make orders and
- 15 determinations consistent with the objectives of this act. The
- 16 court may enjoin the maintenance of unsafe, unhealthy, or
- 17 unsanitary conditions, or violations of this act, and may order the
- 18 defendant to make repairs or corrections necessary to abate the
- 19 conditions. The court may authorize the enforcing agency to repair
- 20 or to remove the building or structure. IF THE PROPERTY IS LOCATED
- 21 IN AN URBAN CORE CITY AND IS A DANGEROUS PROPERTY UNDER SECTION
- 22 139(I) OR (J), AND THE OWNER OF THE PROPERTY DOES NOT REMEDY THE
- 23 CONDITION OF THE PROPERTY, THE COURT SHALL ORDER THE ENFORCING
- 24 AGENCY TO REPAIR OR REMOVE THE BUILDING OR STRUCTURE. If an
- 25 occupant is not the cause of an unsafe, unhealthy, or unsanitary
- 26 condition, or a violation of this act, and is the complainant, the
- 27 court may authorize the occupant to correct the violation and

- 1 deduct the cost from the rent upon terms the court determines just.
- 2 If the court finds that the occupant is the cause of an unsafe,
- 3 unhealthy, or unsanitary condition, or a violation of this act, the
- 4 court may authorize the owner to correct the violation and assess
- 5 the cost against the occupant or the occupant's security deposit.
- 6 (6) A building or structure shall not be removed unless the
- 7 cost of repair of the building or structure will be greater than
- 8 the state equalized value of the building or structure except in
- 9 urban core cities or local units of government that are adjacent to
- 10 or contiguous to an urban core city that have adopted stricter
- 11 standards to expedite the rehabilitation or removal of a boarded or
- 12 abandoned building or structure that remains either vacant or
- 13 boarded, or both, and a significant attempt has not been made to
- 14 rehabilitate the building or structure for a period of 24
- 15 consecutive months.
- 16 (7) If the expense of repair or removal is not provided for,
- 17 the court may enter an order approving the expense and placing a
- 18 lien on the real property for the payment of the expense. The order
- 19 may establish and provide for the priority of the lien as a senior
- 20 lien, except as to tax and assessment liens, and except as to a
- 21 recorded mortgage of first priority, recorded prior to all other
- 22 liens of record if, at the time of recording of that mortgage or at
- 23 a time subsequent, a certificate of compliance as provided for in
- 24 this act is in effect on the subject property. The order may also
- 25 specify the time and manner for foreclosure of the lien if the lien
- 26 is not satisfied. A true copy of the order shall be filed with the
- 27 appropriate county register of deeds office where the real property

- 1 is located within 10 days after entry of the order to perfect the
- 2 lien granted in the order.
- 3 (8) This act does not preempt, preclude, or interfere with the
- 4 authority of a municipality to protect the health, safety, and
- 5 general welfare of the public through ordinance, charter, or other
- 6 means.
- 7 (9) As used in this section, "urban core cities" means
- 8 qualified local governmental units as that term is defined in
- 9 section 2 of the obsolete property rehabilitation act, 2000 PA 146,
- **10** MCL 125.2782.
- 11 Sec. 141. (1) At a hearing prescribed by section 140, the
- 12 hearing officer shall take testimony of the enforcing agency, the
- 13 owner of the property, and any interested party. Not more than 5
- 14 days after completion of the hearing, the hearing officer shall
- 15 render a decision either closing the proceedings or ordering the
- 16 building or structure demolished, otherwise made safe, or properly
- 17 maintained.
- 18 (2) If the hearing officer determines that the building or
- 19 structure should be demolished, otherwise made safe, or properly
- 20 maintained, the hearing officer shall enter an order that specifies
- 21 what action the owner, agent, or lessee shall take and sets a date
- 22 by which the owner, agent, or lessee shall comply with the order.
- 23 If the building is a dangerous building under section 139(j), the
- 24 order may require the owner or agent to maintain the exterior of
- 25 the building and adjoining grounds owned by the owner of the
- 26 building including, but not limited to, the maintenance of lawns,
- 27 trees, and shrubs.

- 1 (3) If the owner, agent, or lessee fails to appear or neglects
- 2 or refuses to comply with the order issued under subsection (2),
- 3 the hearing officer shall file a report of the findings and a copy
- 4 of the order with the legislative body of the city, village, or
- 5 township not more than 5 days after the date for compliance set in
- 6 the order and request that necessary action be taken to enforce the
- 7 order. If the legislative body of the city, village, or township
- 8 has established a board of appeals under section 141c, the hearing
- 9 officer shall file the report of the findings and a copy of the
- 10 order with the board of appeals and request that necessary action
- 11 be taken to enforce the order. A copy of the findings and order of
- 12 the hearing officer shall be served on the owner, agent, or lessee
- 13 in the manner prescribed in section 140. IF THE PROPERTY THAT IS
- 14 THE SUBJECT OF THE ORDER ISSUED UNDER SUBSECTION (2) IS LOCATED IN
- 15 AN URBAN CORE CITY AND IS A DANGEROUS BUILDING UNDER SECTION 139(I)
- 16 OR (J), THE HEARING OFFICER SHALL FILE AN ADDITIONAL REPORT OF THE
- 17 FINDINGS AND A COPY OF THE ORDER WITH THE STATE HOUSING DEVELOPMENT
- 18 AUTHORITY NOT MORE THAN 5 DAYS AFTER THE DATE FOR COMPLIANCE SET IN
- 19 THE ORDER AND THE STATE HOUSING DEVELOPMENT AUTHORITY SHALL TAKE
- 20 NECESSARY ACTION TO ENFORCE AND IMPLEMENT THE ORDER IF THE
- 21 LEGISLATIVE BODY OF THE CITY, VILLAGE, OR TOWNSHIP DOES NOT ENFORCE
- OR IMPLEMENT THE ORDER WITHIN 5 DAYS OF RECEIVING THE REQUEST UNDER
- 23 THIS SECTION.
- 24 (4) The legislative body or the board of appeals of the city,
- 25 village, or township, as applicable, shall set a date not less than
- 26 30 days after the hearing prescribed in section 140 for a hearing
- 27 on the findings and order of the hearing officer. The legislative

- 1 body or the board of appeals shall give notice to the owner, agent,
- 2 or lessee in the manner prescribed in section 140 of the time and
- 3 place of the hearing. At the hearing, the owner, agent, or lessee
- 4 shall be given the opportunity to show cause why the order should
- 5 not be enforced. The legislative body or the board of appeals of
- 6 the city, village, or township shall either approve, disapprove, or
- 7 modify the order. If the legislative body or board of appeals
- 8 approves or modifies the order, the legislative body shall take all
- 9 necessary action to enforce the order. If the order is approved or
- 10 modified, the owner, agent, or lessee shall comply with the order
- 11 within 60 days after the date of the hearing under this subsection.
- 12 For an order of demolition, if the legislative body or the board of
- 13 appeals of the city, village, or township determines that the
- 14 building or structure has been substantially destroyed by fire,
- 15 wind, flood, deterioration, neglect, abandonment, vandalism, or
- 16 other cause, and the cost of repair of the building or structure
- 17 will be greater than the state equalized value of the building or
- 18 structure, the owner, agent, or lessee shall comply with the order
- 19 of demolition within 21 days after the date of the hearing under
- 20 this subsection. If the estimated cost of repair exceeds the state
- 21 equalized value of the building or structure to be repaired, a
- 22 rebuttable presumption that the building or structure requires
- 23 immediate demolition exists.
- 24 (5) The cost of demolition includes, but is not limited to,
- 25 fees paid to hearing officers, costs of title searches or
- 26 commitments used to determine the parties in interest, recording
- 27 fees for notices and liens filed with the county register of deeds,

- 1 demolition and dumping charges, court reporter attendance fees, and
- 2 costs of the collection of the charges authorized under this act.
- 3 The cost of the demolition, of making the building safe, or of
- 4 maintaining the exterior of the building or structure or grounds
- 5 adjoining the building or structure incurred by the city, village,
- 6 or township to bring the property into conformance with this act
- 7 shall be reimbursed to the ENFORCING AGENCY, city, village, or
- 8 township by the owner or party in interest in whose name the
- 9 property appears.
- 10 (6) The owner or party in interest in whose name the property
- 11 appears upon the last local tax assessment records shall be
- 12 notified by the assessor of the amount of the cost of the
- 13 demolition, of making the building safe, or of maintaining the
- 14 exterior of the building or structure or grounds adjoining the
- 15 building or structure by first class mail at the address shown on
- 16 the records. If the owner or party in interest fails to pay the
- 17 cost within 30 days after mailing by the assessor of the notice of
- 18 the amount of the cost, the city, village, or township shall have a
- 19 lien for the cost incurred by the ENFORCING AGENCY, city, village,
- 20 or township to bring the property into conformance with this act.
- 21 The lien shall not take effect until notice of the lien has been
- 22 filed or recorded as provided by law. A lien provided for in this
- 23 subsection does not have priority over previously filed or recorded
- 24 liens and encumbrances. The lien for the cost shall be collected
- 25 and treated in the same manner as provided for property tax liens
- 26 under the general property tax act, 1893 PA 206, MCL 211.1 to
- **27** 211.157.

- 1 (7) In addition to other remedies under this act, the city,
- 2 village, or township may bring an action against the owner of the
- 3 building or structure for the full cost of the demolition, of
- 4 making the building safe, or of maintaining the exterior of the
- 5 building or structure or grounds adjoining the building or
- 6 structure. A—AN ENFORCING AGENCY, city, village, or township shall
- 7 have a lien on the property for the amount of a judgment obtained
- 8 under this subsection. The lien provided for in this subsection
- 9 shall not take effect until notice of the lien is filed or recorded
- 10 as provided by law. The lien does not have priority over prior
- 11 filed or recorded liens and encumbrances.
- Sec. 141a. (1) A judgment in an action brought pursuant to
- 13 section 141(7) may be enforced against assets of the owner other
- 14 than the building or structure.
- 15 (2) A—AN ENFORCING AGENCY, city, village, or township shall
- 16 have a lien for the amount of a judgment obtained pursuant to
- 17 section 141(7) against the owner's interest in all real property
- 18 located in this state that is owned in whole or in part by the
- 19 owner of the building or structure against whom the judgment is
- 20 obtained. A lien provided for in this section does not take effect
- 21 until notice of the lien is filed or recorded as provided by law,
- 22 and the lien does not have priority over prior filed or recorded
- 23 liens and encumbrances.