# COMMUNITY COLLEGES Summary: As Passed by the Senate HB 4435 (S-1)



Analyst: Ben Gielczyk

		FY 2009-10	FY 2009-10	FY 2009-10	FY 2009-10	Difference: Senate From FY 2008-09 YTD	
	FY 2008-09 YTD	Executive	House	Senate	Enacted	Amount	%
IDG/IDT	\$0	\$0	\$0	\$0		\$0	0.0
Federal	0	0	97,000,000	0		0	0.0
Local	0	0	0	0		0	0.0
Private	0	0	0	0		0	0.0
Restricted	0	0	0	0		0	0.0
GF/GP	299,360,500	299,360,500	299,360,500	295,880,500		(3,480,000)	(1.2)
Gross	\$299,360,500	\$299,360,500	\$396,360,500	\$295,880,500		(\$3,480,000)	(1.2)
FTEs	0.0	0.0	0.0	0.0		0.0	0.0

Note: FY 2008-09 figures reflect supplementals and Executive Order (EO) actions through June 1, 2009.

# <u>Overview</u>

The Community Colleges budget includes funds for operational support of the state's 28 community colleges, the At-Risk Student Success Program, and renaissance zone tax reimbursement to the colleges. Community colleges also receive operating revenue from local property taxes and student tuition and fees.

Major Budget Changes From FY 2008-09 YTD Appropriations	<u>!</u>	FY 2008-09 YTD	Senate Change From YTD
1. Community College Operations  Executive maintained FY 2008-09 funding levels for each community college.  House maintained overall FY 2008-09 funding level, but recalibrated individual line items for Indian tuition waiver costs. Senate concurred with Executive.	<b>Gross</b>	<b>\$292,557,800</b>	<b>\$0</b>
	GF/GP	\$292,557,800	\$0
2. Renaissance Zone Reimbursements  Executive maintained FY 2008-09 funding levels for each community college. Appropriation reimburses college districts for lost property tax revenue due to renaissance zones in district. House concurred with Executive. Senate eliminated funding for renaissance zone reimbursements.	<b>Gross</b> GF/GP	<b>\$3,480,000</b> \$3,480,000	<b>(\$3,480,000)</b> (\$3,480,000)
3. At-Risk Student Success Program  Executive maintained FY 2008-09 funding levels for each community college.  Appropriation amounts to individual colleges were adjusted based on updated atrisk student data. House concurred. Senate concurred.	<b>Gross</b>	<b>\$3,322,700</b>	<b>\$0</b>
	GF/GP	\$3,322,700	\$0
4. ARRA State Fiscal Stabilization Fund - General Government Services House included \$97,000,000 of the State Fiscal Stabilization Fund - General Government Services (ARRA) portion to fund workforce development, job creation, and job retraining at the community colleges. Senate did not include	<b>Gross</b>	<b>N/A</b>	<b>\$0</b>
	Federal	N/A	\$0

# Major Boilerplate Changes From FY 2008-09

## Sec. 211. Payment Schedule - MAINTAINED

Specifies payment schedule for appropriations; <u>Executive</u> revised to include 11-month payment schedule for At-Risk Program. House restored current-year distribution schedule. Senate concurred with House.

## Sec. 217. Capital Outlay - MAINTAINED

Prohibits appropriations being used for construction or maintenance of self-liquidating project; <u>Executive</u> deleted requirement that colleges comply with current JCOS use and finance policy. <u>House</u> restored current-year language. <u>Senate</u> concurred with House.

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#### Major Boilerplate Changes From FY 2008-09

## Sec. 224. Collaboration with Four-Year Universities - MAINTAINED

Encourages community colleges to explore ways of increasing collaboration and cooperation with universities. <u>Executive</u> modified section to make it a general policy statement and removed subsection (4) which called for a legislative summit on a strategy for meeting the employment needs of the state. <u>House</u> restored current-year legislative intent language and restored subsection (4). Senate concurred with House.

#### Sec. 239. State University Appropriations – DELETED

States intent that any action to increase FY 2007-08 appropriations for state universities be accompanied by similar action for community colleges. Executive deleted section. House restored current-year language. Senate deleted section.

#### Sec. 241. Nursing Education Programs and Grants - REVISED

General policy statement encouraging community colleges to expand nursing program offerings and enrollments. <u>Executive</u> added language for new student financial aid program by removing references to Michigan's nursing scholarship program and replacing it with references to Michigan's promise grants and the newly proposed Michigan college access grants. <u>House</u> restored current year nursing scholarship language and revised subsection (1) to encourage community colleges to place students at all levels of nursing and to recruit and hire master's degreed nurses as instructors. <u>Senate</u> concurred with House.

## Sec. 242. Payments in Lieu of Taxes - MAINTAINED

States intent for continued discussion regarding payments to college districts with significant portions of nontaxable land. <u>Executive</u> deleted section. <u>House</u> restored current-year language. <u>Senate</u> concurred with House.

### Sec. 243. Michigan New Jobs Training Program (MNJTP) - DELETED

States legislative intent to develop and pass legislation that would authorize community colleges to issue debt to fund customized workforce development training. <u>Executive</u>, <u>House</u>, and <u>Senate</u> deleted.

#### Sec. 246. Nursing Shortage Workgroup - DELETED

States intent that a workgroup be formed which would include representatives from community colleges, state universities, and the health care community to address and resolve the nursing shortage in the state of Michigan. <a href="Executive">Executive</a>, House, and Senate deleted section.

#### Sec. 247. Community College Automobile Purchases - REVISED

States that community colleges shall purchase automobiles made in the state of Michigan or elsewhere in the United States of America. <u>Executive</u> included leased automobiles and specified that foreign automobiles are those assembled or manufactured outside of the United States. House concurred. Senate concurred.

## Sec. 248. Tuition Restraint Policy - NOT INCLUDED

States expectation that community colleges receiving federal stimulus funds not increase tuition and fees charged to Michigan residents for the remainder of 2008-09 and for 2009-10. <u>Executive</u> included new section. <u>House</u> revised by specifying that community colleges receiving federal stimulus funds not raise tuition and fees for in-district students by more than the annual average percentage increase in the United States consumer price index in the immediately preceding tax year plus one-half percent. <u>Senate</u> did not include.

#### Sec. 249. Consolidation or Dissolution - NEW

States intent that legislature study the feasibility of developing and enact legislation that would provide rules and guidelines for the consolidation of community college districts or development of intercollege agreements. <a href="Executive"><u>Executive</u></a> did not include. <a href="House"><u>House</u></a> included as new section. <a href="Senate"><u>Senate</u></a> replaced section with language encouraging community colleges to achieve efficiencies through join ventures, collaborations, adjusting the size and frequency of classes, web-based instruction, consolidation of services, and coordinating and sharing proposed capital outlay improvements.

## Sec. 250. Additional Funding - NEW

States that if additional funding becomes available for community college operations, that additional funding shall first be allocated to colleges that incurred the highest percentage reduction due to the elimination of renaissance zone reimbursements. As used in this section, percentage reduction is renaissance zone payment as a percentage of state funding for college operations. Senate added as new section.

#### Sec. 251. Part-Time Faculty - NOT INCLUDED

States intent that a discussion take place regarding the treatment of part-time faculty pay, benefits, and job security; specifically those part-time faculty with the equivalent of a full-time academic workload. <u>Executive</u> did not include. <u>House</u> included as new section. <u>Senate</u> did not include.

## Sec. 304. Performance Indicator Formula – REVISED

States intent that formula developed by performance indicator task force be used for funding distribution in future years. <u>Executive</u> deleted. <u>House</u> deleted subsection (1) but retained subsection (2). <u>Senate</u> concurred with House.

#### Sec. 401. At-Risk Student Success Program - REVISED

Specifies distribution of at-risk student success grant money. <u>Executive</u> modified the at-risk student success program appropriation amounts to each community college based on new at-risk student data. <u>House</u> concurred. <u>Senate</u> concurred.

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#### Major Boilerplate Changes From FY 2008-09

#### Sec. 404. Renaissance Zone Reimbursements - DELETED

States distribution schedule for renaissance zone reimbursements. Executive and House retained. Senate deleted section.

## Sec. 405. Fiscal Stabilization Funds - NOT INCLUDED

Specifies distribution of and restrictions on general government services ARRA fiscal stabilization funds. <u>Executive</u> did not include. <u>House</u> included as new section. <u>Senate</u> did not include.

## Sec. 506. Indian Tuition Waiver - MAINTAINED

Specifies that community colleges report the number of North American Indian students enrolled and the number of Indian Tuition Waivers granted for the previous fiscal year. <u>House</u> included new subsection encouraging a discussion on the use of the term "Indian" as a descriptive term for Michigan tribal issues involving community colleges. Senate did not include House-added section.

## Sec. 511. Perkins Act State Plan - MAINTAINED

Requires DELEG to provide Perkins Act state plan to Legislature prior to submission to U.S. Department of Education. <u>Executive</u> deleted section. <u>House</u> restored current-year language. <u>Senate</u> concurred with House.

#### Sec. 513. Tax Loss Data - MAINTAINED

Requires Department of Treasury to collect data on revenue losses to colleges related to TIFAs and tax abatements. <u>Executive</u> deleted section. <u>House</u> restored current-year language. <u>Senate</u> concurred with House.

## Sec. 514. Unrestricted Assets Data - NOT INCLUDED

States intent that community colleges with unrestricted assets above 25.7 percent of overall annual operating revenue submit a report outlining intended use or purpose for carrying the unrestricted assets. <u>Executive</u> did not include. <u>House</u> included as new section. <u>Senate</u> did not include.

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# Community Colleges FY 2009-10

			EXECUTIVE			FY 2009-10 H	IOUSE		FY
Community College	FY 2008-09 YTD	Total Adjustment	Executive Rec.	Percent Change	Stimulus/ Base Adjustment	Total Adjustment	House Passed	Percent Change	Total Adjustment
Alpena	5,126,100	0	5,126,100	0.0%	(7,900)	(7,900)	5,118,200	-0.2%	0
Bay de Noc	5,178,400	0	5,178,400	0.0%	500	500	5,178,900	0.0%	0
Delta	13,751,600	0	13,751,600	0.0%	(49,400)	(49,400)	13,702,200	-0.4%	0
Glen Oaks	2,304,800	0	2,304,800	0.0%	(8,700)	(8,700)	2,296,100	-0.4%	0
Gogebic	4,275,200	0	4,275,200	0.0%	5,300	5,300	4,280,500	0.1%	0
Grand Rapids	17,219,800	0	17,219,800	0.0%	52,300	52,300	17,272,100	0.3%	0
Henry Ford	20,898,900	0	20,898,900	0.0%	(64,800)	(64,800)	20,834,100	-0.3%	0
Jackson	11,542,300	0	11,542,300	0.0%	(16,300)	(16,300)	11,526,000	-0.1%	0
Kalamazoo	11,888,600	0	11,888,600	0.0%	(22,500)	(22,500)	11,866,100	-0.2%	0
Kellogg	9,311,800	0	9,311,800	0.0%	(10,900)	(10,900)	9,300,900	-0.1%	0
Kirtland	2,842,800	0	2,842,800	0.0%	1,000	1,000	2,843,800	0.0%	0
Lake Michigan	5,012,100	0	5,012,100	0.0%	(7,400)	(7,400)	5,004,700	-0.1%	0
Lansing	29,762,500	0	29,762,500	0.0%	(7,000)	(7,000)	29,755,500	0.0%	0
Macomb	31,773,900	0	31,773,900	0.0%	(106,800)	(106,800)	31,667,100	-0.3%	0
Mid Michigan	4,289,200	0	4,289,200	0.0%	127,600	127,600	4,416,800	3.0%	0
Monroe	4,142,800	0	4,142,800	0.0%	800	800	4,143,600	0.0%	0
Montcalm	2,981,600	0	2,981,600	0.0%	700	700	2,982,300	0.0%	0
Mott	15,016,400	0	15,016,400	0.0%	(21,200)	(21,200)	14,995,200	-0.1%	0
Muskegon	8,518,600	0	8,518,600	0.0%	15,200	15,200	8,533,800	0.2%	0
North Central	2,893,600	0	2,893,600	0.0%	104,900	104,900	2,998,500	3.6%	0
Northwestern	8,682,000	0	8,682,000	0.0%	104,600	104,600	8,786,600	1.2%	0
Oakland	20,133,700	0	20,133,700	0.0%	(50,200)	(50,200)	20,083,500	-0.2%	0
St. Clair	6,729,800	0	6,729,800	0.0%	(2,600)	(2,600)	6,727,200	0.0%	0
Schoolcraft	11,767,000	0	11,767,000	0.0%	600	600	11,767,600	0.0%	0
Southwestern	6,276,900	0	6,276,900	0.0%	(15,600)	(15,600)	6,261,300	-0.2%	0
Washtenaw	12,149,000	0	12,149,000	0.0%	(3,000)	(3,000)	12,146,000	0.0%	0
Wayne County	15,889,900	0	15,889,900	0.0%	(41,200)	(41,200)	15,848,700	-0.3%	0
West Shore	2,198,500	0	2,198,500	0.0%	22,000	22,000	2,220,500	1.0%	0
SUBTOTAL:									
OPERATIONS*	\$292,557,800	\$0	\$292,557,800	0.0%	\$0	\$0	\$292,557,800	0.0%	0
GRANTS:									
At Risk	3,322,700	0	3,322,700	0.0%	0	0	3,322,700	0.0%	0
Renaissance Zone Workforce	3,480,000	0	3,480,000	0.0%	0	0	3,480,000	0.0%	(3,480,000)
Development									
(ARRA)	0	0	0	0.0%	97,000,000	97,000,000	97,000,000		
TOTAL	\$299,360,500	\$0	\$299,360,500	0.0%	\$97,000,000	\$97,000,000	\$396,360,500	32.4%	(\$3,480,000)
Federal					\$97,000,000	\$97,000,000	\$97,000,000		
GF/GP	\$299,360,500	\$0	\$299,360,500	0.0%	\$0	\$0	\$299,360,500	0.0%	(\$3,480,000)

FY 2009-10 HOUSE					FY 2	2009-10 SENATE  Senate Percent Passed Change			
Stimulus/				ľ					
Base	Total	House	Percent		Total				
Adjustment	Adjustment	Passed	Change	L	Adjustment				
(7,900)	(7,900)	5,118,200	-0.2%		0	5,126,100	0.0%		
500	500	5,178,900	0.0%		0	5,178,400	0.0%		
(49,400)	(49,400)	13,702,200	-0.4%		0	13,751,600	0.0%		
(8,700)	(8,700)	2,296,100	-0.4%		0	2,304,800	0.0%		
5,300	5,300	4,280,500	0.1%		0	4,275,200	0.0%		
52,300	52,300	17,272,100	0.3%		0	17,219,800	0.0%		
(64,800)	(64,800)	20,834,100	-0.3%		0	20,898,900	0.0%		
(16,300)	(16,300)	11,526,000	-0.1%		0	11,542,300	0.0%		
(22,500)	(22,500)	11,866,100	-0.2%		0	11,888,600	0.0%		
(10,900)	(10,900)	9,300,900	-0.1%		0	9,311,800	0.0%		
1,000	1,000	2,843,800	0.0%		0	2,842,800	0.0%		
(7,400)	(7,400)	5,004,700	-0.1%		0	5,012,100	0.0%		
(7,000)	(7,000)	29,755,500	0.0%		0	29,762,500	0.0%		
(106,800)	(106,800)	31,667,100	-0.3%		0	31,773,900	0.0%		
127,600	127,600	4,416,800	3.0%		0	4,289,200	0.0%		
800	800	4,143,600	0.0%		0	4,142,800	0.0%		
700	700	2,982,300	0.0%		0	2,981,600	0.0%		
(21,200)	(21,200)	14,995,200	-0.1%		0	15,016,400	0.0%		
15,200	15,200	8,533,800	0.2%		0	8,518,600	0.0%		
104,900	104,900	2,998,500	3.6%		0	2,893,600	0.0%		
104,600	104,600	8,786,600	1.2%		0	8,682,000	0.0%		
(50,200)	(50,200)	20,083,500	-0.2%		0	20,133,700	0.0%		
(2,600)	(2,600)	6,727,200	0.0%		0	6,729,800	0.0%		
600	600	11,767,600	0.0%		0	11,767,000	0.0%		
(15,600)	(15,600)	6,261,300	-0.2%		0	6,276,900	0.0%		
(3,000)	(3,000)	12,146,000	0.0%		0	12,149,000	0.0%		
(41,200)	(41,200)	15,848,700	-0.3%		0	15,889,900	0.0%		
22,000	22,000	2,220,500	1.0%		0	2,198,500	0.0%		
\$0	\$0	\$292,557,800	0.0%		0	292,557,800	0.0%		
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0	0	3,322,700	0.0%		0	3,322,700	0.0%		
0	0	3,480,000	0.0%		(3,480,000)	0	-100.0%		
97,000,000	97,000,000	97,000,000							
\$97,000,000	\$97,000,000	\$396,360,500	32.4%		(\$3,480,000)	\$295,880,500	-1.2%		
\$97,000,000	\$97,000,000	\$97,000,000			(. , ,	, , , , , , , , , , , , , , , , , , , ,			
\$0	\$0	\$299,360,500	0.0%		(\$3,480,000)	\$295,880,500	-1.2%		