SENATE SUBSTITUTE FOR HOUSE BILL NO. 4922

A bill to amend 1995 PA 24, entitled "Michigan economic growth authority act," by amending section 8 (MCL 207.808), as amended by 2008 PA 257.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 8. (1) After receipt of an application, the authority may
- 2 enter into an agreement with an eligible business for a tax credit
- 3 under section 9 if the authority determines that all of the
- 4 following are met:
- 5 (a) Except as provided in subsection (5), the eligible
- 6 business creates 1 or more of the following as determined by the
- 7 authority and provided with written agreement:
- 8 (i) A minimum of 50 qualified new jobs at the facility if

- 1 expanding in this state.
- (ii) A minimum of 50 qualified new jobs at the facility if
- 3 locating in this state.
- 4 (iii) A minimum of 25 qualified new jobs at the facility if the
- 5 facility is located in a neighborhood enterprise zone as determined
- 6 under the neighborhood enterprise zone act, 1992 PA 147, MCL
- 7 207.771 to 207.786, is located in a renaissance zone under the
- 8 Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- 9 125.2696, or is located in a federally designated empowerment zone,
- 10 rural enterprise community, or enterprise community.
- 11 (iv) A minimum of 5 qualified new jobs at the facility if the
- 12 eligible business is a qualified high-technology business.
- 13 (v) A minimum of 5 qualified new jobs at the facility if the
- 14 eligible business is a rural business.
- 15 (b) Except as provided in subsection (5), the eligible
- 16 business agrees to maintain 1 or more of the following for each
- 17 year that a credit is authorized under this act:
- 18 (i) A minimum of 50 qualified new jobs at the facility if
- 19 expanding in this state.
- 20 (ii) A minimum of 50 qualified new jobs at the facility if
- 21 locating in this state.
- 22 (iii) A minimum of 25 qualified new jobs at the facility if the
- 23 facility is located in a neighborhood enterprise zone as determined
- 24 under the neighborhood enterprise zone act, 1992 PA 147, MCL
- 25 207.771 to 207.786, is located in a renaissance zone under the
- 26 Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- 27 125.2696, or is located in a federally designated empowerment zone,

- 1 rural enterprise community, or enterprise community.
- (iv) If the eligible business is a qualified high-technology
- 3 business, all of the following apply:
- 4 (A) A minimum of 5 qualified new jobs at the facility.
- 5 (B) A minimum of 25 qualified new jobs at the facility within
- 6 5 years after the date of the expansion or location as determined
- 7 by the authority and a minimum of 25 qualified new jobs at the
- 8 facility each year thereafter for which a credit is authorized
- 9 under this act.
- 10 (v) If the eligible business is a rural business, all of the
- 11 following apply:
- 12 (A) A minimum of 5 qualified new jobs at the facility.
- 13 (B) A minimum of 25 qualified new jobs at the facility within
- 14 5 years after the date of the expansion or location as determined
- 15 by the authority.
- 16 (c) Except as provided in subsection (5) and as otherwise
- 17 provided in this subdivision, in addition to the jobs specified in
- 18 subdivision (b), the eligible business, if already located within
- 19 this state, agrees to maintain a number of full-time jobs equal to
- 20 or greater than the number of full-time jobs it maintained in this
- 21 state prior to the expansion, as determined by the authority. After
- 22 an eligible business has entered into a written agreement as
- 23 provided in subsection (2), the authority may adjust the number of
- 24 full-time jobs required to be maintained by the authorized business
- 25 under this subdivision, in order to adjust for decreases in full-
- 26 time jobs in the authorized business in this state due to the
- 27 divestiture of operations, provided a single other person continues

- 1 to maintain those full-time jobs in this state. The authority shall
- 2 not approve a reduction in the number of full-time jobs to be
- 3 maintained unless the authority has determined that it can monitor
- 4 the maintenance of the full-time jobs in this state by the other
- 5 person, and the authorized business agrees in writing that the
- 6 continued maintenance of the full-time jobs in this state by the
- 7 other person, as determined by the authority, is a condition of
- 8 receiving tax credits under the written agreement. A full-time job
- 9 maintained by another person under this subdivision, that otherwise
- 10 meets the requirements of section $\frac{3(i)}{3}$ (J), shall be considered a
- 11 full-time job, notwithstanding the requirement that a full-time job
- 12 be performed by an individual employed by an authorized business,
- 13 or an employee leasing company or professional employer
- 14 organization on behalf of an authorized business.
- 15 (d) Except as otherwise provided in this subdivision, the wage
- 16 paid for each retained job and qualified new job is equal to or
- 17 greater than 150% of the federal minimum wage. However, if the
- 18 eligible business is a qualified high-wage activity, then the wage
- 19 paid for each qualified new job is equal to or greater than 300% of
- 20 the federal STATE minimum wage. However, beginning on the effective
- 21 date of the amendatory act that added this sentence AUGUST 4, 2008,
- 22 the authority may include the value of the health care benefit in
- 23 determining the wage paid for each retained job or qualified new
- 24 job for an eligible business under this act.
- 25 (e) The plans for the expansion, retention, or location are
- 26 economically sound.
- 27 (f) Except for an eligible business described in subsection

- 1 (5)(c), the eligible business has not begun construction of the
- 2 facility.
- 3 (q) The expansion, retention, or location of the eliqible
- 4 business will benefit the people of this state by increasing
- 5 opportunities for employment and by strengthening the economy of
- 6 this state.
- 7 (h) The tax credits offered under this act are an incentive to
- 8 expand, retain, or locate the eligible business in Michigan and
- 9 address the competitive disadvantages with sites outside this
- 10 state.
- 11 (i) A cost/benefit analysis reveals that authorizing the
- 12 eliqible business to receive tax credits under this act will result
- in an overall positive fiscal impact to the state.
- 14 (j) If the eligible business is a qualified high-technology
- 15 business described in section 3 (m) (i), the eligible business agrees
- 16 that not less than 25% of the total operating expenses of the
- 17 business will be maintained for research and development for the
- 18 first 3 years of the written agreement.
- 19 (2) If the authority determines that the requirements of
- 20 subsection (1), (5), (9), or (11) have been met, the authority
- 21 shall determine the amount and duration of tax credits to be
- 22 authorized under section 9, and shall enter into a written
- 23 agreement as provided in this section. The EXCEPT AS OTHERWISE
- 24 PROVIDED UNDER THIS SECTION, THE duration of the tax credits shall
- 25 not exceed 20 years or for an authorized business that is a
- 26 distressed business, 3 years. In determining the amount and
- 27 duration of tax credits authorized, the authority shall consider

- 1 the following factors:
- 2 (a) The number of qualified new jobs to be created or retained
- 3 jobs to be maintained.
- 4 (b) The average wage and health care benefit level of the
- 5 qualified new jobs or retained jobs relative to the average wage
- 6 and health care benefit paid by private entities in the county in
- 7 which the facility is located.
- 8 (c) The total capital investment or new capital investment the
- 9 eligible business will make.
- 10 (d) The cost differential to the business between expanding,
- 11 locating, or retaining new jobs in Michigan and a site outside of
- 12 Michigan.
- 13 (e) The potential impact of the expansion, retention, or
- 14 location on the economy of Michigan.
- 15 (f) The cost of the credit under section 9, the staff,
- 16 financial, or economic assistance provided by the local government
- 17 unit, or local economic development corporation or similar entity,
- 18 and the value of assistance otherwise provided by this state.
- 19 (g) Whether the expansion, retention, or location will occur
- 20 in this state without the tax credits offered under this act.
- 21 (h) Whether the authorized business reuses or redevelops
- 22 property that was previously used for an industrial or commercial
- 23 purpose in locating the facility.
- 24 (I) THE PROJECT'S EFFECTS ON OTHER MICHIGAN BUSINESSES WITHIN
- 25 THE SAME INDUSTRY.
- 26 (3) A written agreement between an eligible business and the
- 27 authority shall include, but need not be limited to, all of the

- 1 following:
- 2 (a) A description of the business expansion, retention, or
- 3 location that is the subject of the agreement.
- 4 (b) Conditions upon which the authorized business designation
- 5 is made.
- 6 (c) A statement by the eligible business that a violation of
- 7 the written agreement may result in the revocation of the
- 8 designation as an authorized business and the loss or reduction of
- 9 future credits under section 9.
- (d) A statement by the eligible business that a
- 11 misrepresentation in the application may result in the revocation
- 12 of the designation as an authorized business and the refund of
- 13 credits received under section 9 PLUS A PENALTY EQUAL TO 10% OF THE
- 14 CREDITS RECEIVED UNDER SECTION 9.
- 15 (e) A method for measuring full-time jobs before and after an
- 16 expansion, retention, or location of an authorized business in this
- 17 state.
- 18 (f) A written certification from the eliqible business
- 19 regarding all of the following:
- 20 (i) The eligible business will follow a competitive bid process
- 21 for the construction, rehabilitation, development, or renovation of
- 22 the facility, and that this process will be open to all Michigan
- 23 residents and firms. The eligible business may not discriminate
- 24 against any contractor on the basis of its affiliation or
- 25 nonaffiliation with any collective bargaining organization.
- (ii) The eligible business will make a good faith effort to
- 27 employ, if qualified, Michigan residents at the facility.

- 1 (iii) The eligible business will make a good faith effort to
- 2 employ or contract with Michigan residents and firms to construct,
- 3 rehabilitate, develop, or renovate the facility.
- 4 (iv) The eligible business is encouraged to make a good faith
- 5 effort to utilize Michigan-based suppliers and vendors when
- 6 purchasing goods and services.
- 7 (g) A condition that if the eligible business qualified under
- 8 subsection (5) (b) (ii) and met the subsection (1) (e) requirement by
- 9 filing a chapter 11 plan of reorganization, the plan must be
- 10 confirmed by the bankruptcy court within 6 years of the date of the
- 11 agreement or the agreement is rescinded.
- 12 (4) Upon execution of a written agreement as provided in this
- 13 section, an eligible business is an authorized business.
- 14 (5) Through December 31, 2007, after receipt of an
- 15 application, the authority may enter into a written agreement with
- 16 an eligible business that meets 1 or more of the following
- 17 criteria:
- 18 (a) Is located in this state on the date of the application,
- 19 makes new capital investment of \$250,000,000.00 in this state, and
- 20 maintains 500 retained jobs, as determined by the authority.
- 21 (b) Meets 1 or more of the following criteria:
- 22 (i) Relocates production of a product to this state after the
- 23 date of the application, makes capital investment of
- 24 \$500,000,000.00 in this state, and maintains 500 retained jobs, as
- 25 determined by the authority.
- 26 (ii) Maintains 150 retained jobs at a facility, maintains 1,000
- 27 or more full-time jobs in this state, and makes new capital

- 1 investment in this state.
- 2 (iii) Is located in this state on the date of the application,
- 3 maintains at least 100 retained jobs at a single facility, and
- 4 agrees to make new capital investment at that facility equal to the
- 5 greater of \$100,000.00 per retained job maintained at that facility
- 6 or \$10,000,000.00 to be completed or contracted for not later than
- 7 December 31, 2007.
- 8 (iv) Maintains 300 retained jobs at a facility; the facility is
- 9 at risk of being closed and if it were to close, the work would go
- 10 to a location outside this state, as determined by the authority;
- 11 new management or new ownership is proposed for the facility that
- 12 is committed to improve the viability of the facility, unless
- 13 otherwise provided in this subparagraph; and the tax credits
- 14 offered under this act are necessary for the facility to maintain
- 15 operations. The authority may not enter into a written agreement
- 16 under this subparagraph after December 31, 2007. Of the written
- 17 agreements entered into under this subparagraph, the authority may
- 18 enter into 3 written agreements under this subparagraph that are
- 19 excluded from the requirements of subsection (1)(e), (f), AND (h) τ
- 20 and (i) if the authority considers it in the public interest and if
- 21 the eligible business would have met the requirements of subsection
- 22 (1)(g) AND (h) and (k) within the immediately preceding 6
- 23 months from the signing of the written agreement for a tax credit.
- 24 Of the 3 written agreements described in this subparagraph, the
- 25 authority may also waive the requirement for new management if the
- 26 existing management and labor make a commitment to improve the
- 27 viability and productivity of the facility to better meet

- 1 international competition as determined by the authority.
- 2 (v) Maintains 100 retained jobs at a facility; is a rural
- 3 business, unless otherwise provided in this subparagraph; the
- 4 facility is at risk of being closed and if it were to close, the
- 5 work would go to a location outside this state, as determined by
- 6 the authority; new management or new ownership is proposed for the
- 7 facility that is committed to improve the viability of the
- 8 facility; and the tax credits offered under this act are necessary
- 9 for the facility to maintain operations. The authority may not
- 10 enter into a written agreement under this subparagraph after
- 11 December 31, 2007. Of the written agreements entered into under
- 12 this subparagraph, the authority may enter into 3 written
- 13 agreements under this subparagraph that are excluded from the
- 14 requirements of subsection (1)(e), (f), and (h) if the authority
- 15 considers it in the public interest and if the eligible business
- would have met the requirements of subsection $\frac{(1)(g)}{(1)(E)}$, (G),
- 17 AND (h) and (e) within the immediately preceding 6 months from
- 18 the signing of the written agreement for a tax credit. Of the 3
- 19 written agreements described in this subparagraph, the authority
- 20 may also waive the requirement that the business be a rural
- 21 business if the business is located in a county with a population
- 22 of 500,000 or more and 600,000 or less.
- 23 (vi) Maintains 175 retained jobs and makes new capital
- 24 investment at a facility in a county with a population of not less
- 25 than 7,500 but not greater than 8,000.
- 26 (vii) Is located in this state on the date of the application,
- 27 maintains at least 675 retained jobs at a facility, agrees to

- 1 create 400 new jobs, and agrees to make a new capital investment of
- 2 at least \$45,000,000.00 to be completed or contracted for not later
- 3 than December 31, 2007. Of the written agreements entered into
- 4 under this subparagraph, the authority may enter into 1 written
- 5 agreement under this subparagraph that is excluded from the
- 6 requirements of subsection (1)(f) if the authority considers it in
- 7 the public interest.
- 8 (viii) Is located in this state on the date of the application,
- 9 makes new capital investment of \$250,000,000.00 or more in this
- 10 state, and makes that capital investment at a facility located
- 11 north of the 45th parallel.
- 12 (c) Is a distressed business.
- 13 (6) Each THROUGH DECEMBER 31, 2008, EACH year, the authority
- 14 shall not execute new written agreements that in total provide for
- 15 more than 400 yearly credits over the terms of those agreements
- 16 entered into that year for eligible businesses that are not
- 17 qualified high-technology businesses, distressed businesses, rural
- 18 businesses, or an eliqible business described in subsection (11).
- 19 FOR CALENDAR YEAR 2009, THE AUTHORITY SHALL NOT EXECUTE NEW WRITTEN
- 20 AGREEMENTS DESCRIBED IN THIS SUBSECTION THAT IN TOTAL PROVIDE FOR
- 21 MORE THAN 400 YEARLY CREDITS OVER THE TERMS OF THOSE AGREEMENTS
- 22 ENTERED INTO THAT YEAR, PLUS UP TO 85 ADDITIONAL YEARLY CREDITS
- 23 TAKEN FROM PREVIOUSLY ISSUED CREDITS BY THE AUTHORITY. FOR CALENDAR
- 24 YEAR 2010 AND EACH YEAR THEREAFTER, THE AUTHORITY SHALL NOT EXECUTE
- 25 NEW WRITTEN AGREEMENTS DESCRIBED IN THIS SUBSECTION THAT IN TOTAL
- 26 PROVIDE FOR MORE THAN 300 YEARLY CREDITS OVER THE TERMS OF THOSE
- 27 AGREEMENTS ENTERED INTO THAT YEAR, PLUS UP TO 85 ADDITIONAL YEARLY

- House Bill No. 4922 (S-8) as amended October 21, 2009
- 1 CREDITS TAKEN FROM PREVIOUSLY ISSUED CREDITS BY THE AUTHORITY. AS
- 2 USED IN THIS SUBSECTION, [BEGINNING CALENDAR YEAR 2010,] "YEARLY CREDIT" MEANS THE NUMBER OF YEARS
- 3 OVER THE TERM OF AN AGREEMENT MULTIPLIED BY THE PERCENTAGE AMOUNT
- 4 AUTHORIZED IN THE AGREEMENT. AS USED IN THIS SUBSECTION,
- 5 "PREVIOUSLY ISSUED CREDITS" MEANS 2/3 OF THE NUMBER OF TAX CREDITS
- 6 AUTHORIZED BY THE AUTHORITY FOR AN AUTHORIZED BUSINESS BEGINNING IN
- 7 CALENDAR YEAR 1999 THAT MEET ALL OF THE FOLLOWING:
- 8 (A) THAT THE AUTHORIZED BUSINESS DID NOT USE ANY OR A PORTION
- 9 OF THE TAX CREDITS AUTHORIZED UNDER THAT WRITTEN AGREEMENT.
- 10 (B) THE AUTHORITY DETERMINED AT A MEETING UPON A VOTE OF THE
- 11 MAJORITY OF THE MEMBERS PRESENT THAT THE CREDITS PREVIOUSLY
- 12 AUTHORIZED SATISFY SUBDIVISION (A).
- 13 (7) The authority shall not execute more than 50 new written
- 14 agreements each year for eligible businesses that are qualified
- 15 high-technology businesses or rural business. IN ADDITION, THE
- 16 AUTHORITY MAY EXECUTE NOT MORE THAN 25 ADDITIONAL NEW WRITTEN
- 17 AGREEMENTS EACH YEAR FOR ELIGIBLE BUSINESSES THAT ARE QUALIFIED
- 18 HIGH-TECHNOLOGY BUSINESSES THAT HAVE DEMONSTRATED THAT NOT LESS
- 19 THAN 10% OF THE TOTAL OPERATING EXPENSES OF THE ELIGIBLE BUSINESS
- 20 IN THE IMMEDIATELY PRECEDING 2 YEARS WAS ATTRIBUTABLE TO RESEARCH
- 21 AND DEVELOPMENT. Only 25 NOT MORE THAN 35 of the 50-75 written
- 22 agreements for businesses that are qualified high-technology
- 23 businesses or rural business may be executed each year for
- 24 qualified rural businesses. NOT MORE THAN 50 OF THE 75 WRITTEN
- 25 AGREEMENTS FOR BUSINESSES THAT ARE QUALIFIED HIGH-TECHNOLOGY
- 26 BUSINESSES OR RURAL BUSINESSES MAY BE EXECUTED EACH YEAR FOR A
- 27 HIGH-TECHNOLOGY BUSINESS THAT ENGAGES IN A QUALIFIED HIGH-WAGE

- 1 ACTIVITY. NOT MORE THAN 4 OF THE 75 AGREEMENTS EXECUTED UNDER THIS
- 2 SUBSECTION MAY PROVIDE FOR A TAX CREDIT WITH A DURATION OF MORE
- 3 THAN 12 YEARS BUT NOT MORE THAN 20 YEARS. THE AUTHORITY SHALL NOT
- 4 EXECUTE A WRITTEN AGREEMENT FOR AN ELIGIBLE BUSINESS THAT IS A
- 5 QUALIFIED HIGH-TECHNOLOGY BUSINESS OR RURAL BUSINESS UNDER THIS
- 6 SUBSECTION IF THAT ELIGIBLE BUSINESS HAS CLAIMED A CREDIT UNDER
- 7 SECTION 455 OF THE MICHIGAN BUSINESS TAX ACT, 2007 PA 36, MCL
- 8 208.1455.
- 9 (8) The authority shall not execute more than 20 new written
- 10 agreements each year for eligible businesses that are distressed
- 11 businesses. The authority shall not execute more than 5 of the
- written agreements described in this subsection each year for
- 13 distressed businesses that had 1,000 or more full-time jobs at a
- 14 facility 4 years immediately preceding the application to the
- 15 authority under this act. The authority shall not execute more than
- 16 5 new written agreements each year for eligible businesses
- 17 described in subsection (11). The authority shall not execute more
- 18 than 4 new written agreements each year for eligible businesses
- 19 described in subsection (11) in local governmental units that have
- a population greater than 16,000.
- 21 (9) Beginning January 1, 2008, after receipt of an
- 22 application, the authority may enter into a written agreement with
- 23 an eligible business that does not meet the criteria described in
- 24 subsection (1), if the eliqible business meets all of the
- 25 following:
- 26 (a) Agrees to retain not fewer than 50 jobs.
- 27 (b) Agrees to invest, through construction, acquisition,

- 1 transfer, purchase, contract, or any other method as determined by
- 2 the authority, at a facility equal to \$50,000.00 or more per
- 3 retained job maintained at the facility.
- 4 (c) Certifies to the authority that, without the credits under
- 5 this act and without the new capital investment, the facility is at
- 6 risk of closing and the work and jobs would be removed to a
- 7 location outside of this state.
- 8 (d) Certifies to the authority that the management or
- 9 ownership is committed to improving the long-term viability of the
- 10 facility in meeting the national and international competition
- 11 facing the facility through better management techniques, best
- 12 practices, including state of the art lean manufacturing practices,
- 13 and market diversification.
- 14 (e) Certifies to the authority that it will make best efforts
- 15 to keep jobs in Michigan when making plant location and closing
- 16 decisions.
- 17 (f) Certifies to the authority that the workforce at the
- 18 facility demonstrates its commitment to improving productivity and
- 19 profitability at the facility through various means.
- 20 (10) Beginning on the effective date of the amendatory act
- 21 that added this subsection APRIL 28, 2008, if the authority enters
- 22 into a written agreement with an eligible business, the written
- 23 agreement shall include a repayment provision of all or a portion
- 24 of the credits received by the eliqible business for a facility if
- 25 the eligible business moves full-time jobs outside this state
- 26 during the term of the written agreement and for a period of years
- 27 after the term of the written agreement, as determined by the

```
House Bill No. 4922 (S-8) as amended October 21, 2009
 1
    authority.
 2
          (11) Beginning January 1, 2008, after receipt of an
    application, the authority may enter into a written agreement with
 3
    an eligible business that does not meet the criteria described in
 4
 5
    subsection (1), if the eligible business meets all of the
    following:
 6
 7
          (a) Agrees to create or retain not fewer than 15 jobs.
 8
          (b) Agrees to occupy property that is a historic resource as
    that term is defined in section 435 of the Michigan business tax
 9
10
    act, 2007 PA 36, MCL 208.1435, and that is located in a downtown
    district as defined in section 1 of 1975 PA 197, MCL 125.1651.
11
          (c) The average wage paid for each retained job and full-time
12
13
    job is equal to or greater than 150% of the federal minimum wage.
14
          Ι
15
16
17
18
19
20
21
22
23
                                                           1
24
25
          Enacting section 1. It is the intent of the legislature that,
26
    when the authority determines whether to, and on what terms and
    conditions to, enter into a written agreement with an eligible
27
```

- 1 business and the eligible business is considering multiple
- 2 locations within this state, the authority should make substantial
- 3 efforts not to endorse 1 location over another.
- 4 Enacting section 2. This amendatory act does not take effect
- 5 unless all of the following bills of the 95th Legislature are
- 6 enacted into law:
- 7 (a) Senate Bill No. 70.
- 8 (b) Senate Bill No. 71.
- 9 (c) Senate Bill No. 774.